

Thank you for reading Delaware’s State Digital Equity Plan (the “Plan”).

The Plan was developed using a State Digital Equity Planning Grant under the Digital Equity Act included in the Infrastructure Investment and Jobs Act, also known as the Bipartisan Infrastructure Law. These planning grants are part of the larger State Digital Equity Capacity Grant Program, the purpose of which is to promote the achievement of digital equity, support digital inclusion activities, and build capacity for efforts by States relating to the adoption of broadband by residents of those States. Through these Plans, each State will, among other things, identify barriers to digital equity in the State and strategies for overcoming those barriers.

Public comments on the Plan were accepted through December 4, 2023 to give us time to carefully review them for the revised draft Plan due to the National Telecommunications and Information Administration (NTIA) by December 14. NTIA’s and the public’s comments have guided the final Plan and we will continue to collect input to inform future iterations and implementation. We welcome invitations to meet with your community, information on the digital equity-related work you are doing, and the expertise you have to share on the needs of Delawareans that might be addressed by greater digital access. An online survey specific to covered populations is being developed in English, Spanish, and Haitian Creole to replace those used in the initial planning process by the State’s contractor. While the public comment period has closed, Delawareans can always send their thoughts or questions regarding digital equity and the Delaware Broadband Office’s activities to [digitalequity@delaware.gov](mailto:digitalequity@delaware.gov) or William Penn Building, c/o Delaware Broadband Office, 801 Silver Lake Blvd., Dover, DE 19904.

In 2024, the Plan will be a central feature in implementation strategies for future digital equity funding. We’re just getting started and hope you’ll choose to be part of it.



## **Digital Equity Plan**

**Delaware Broadband Office**

**Department of Technology and Information**

**State of Delaware**

**FINAL | January 26, 2024**

This report was prepared by the Delaware Department of Technology and Information using federal funds under award #10-30-DP144 from the National Telecommunications and Information Administration (NTIA), U.S. Department of Commerce. The statements, findings, conclusions, and recommendations are those of the authors and do not necessarily reflect the views of NTIA or the U.S. Department of Commerce.

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## **1 Executive summary**

The State of Delaware recognizes the transformative power of technology in fostering an inclusive and prosperous society for all Delaware residents. Delaware seeks to promote digital equity to ensure that all residents, regardless of their background or location, have equal opportunities to access education, health care, job prospects, government services, and information critical to personal growth and well-being.

To these ends, the Delaware Department of Technology and Information (DTI) hereby submits to the National Telecommunications and Information Administration of the U.S. Department of Commerce (NTIA) this Statewide Digital Equity Plan (the Plan). DTI is designated by the State of Delaware as the Eligible Entity for purposes of the federal Digital Equity Act.

As detailed in this Plan, DTI has conducted a comprehensive outreach effort, developed a data-driven broadband and digital equity needs assessment, and identified a clear implementation path for achieving digital equity objectives. The Plan includes all 15 requirements outlined in NTIA's State Digital Equity Planning Grant Program Notice of Funding Opportunity (NOFO).

### **1.1 Vision and principles for digital equity**

Broadband access and digital equity are integral to the well-being of the State of Delaware in the 21st century, serving as a linchpin for economic opportunity and community development, offering a pathway to increased innovation, entrepreneurship, and overall prosperity.

The State of Delaware envisions a future where every individual, regardless of their location or background, has full access to high-speed internet connectivity and the tools necessary to harness its transformative potential. In this vision, urban and rural communities alike can fully participate in the digital economy. In this vision, comprehensive infrastructure investment will eliminate connectivity gaps, bridging the urban-rural divide and fostering a connected ecosystem that empowers residents, businesses, and governments to thrive in a digital society.

In this vision, digital equity goes beyond infrastructure, emphasizing digital literacy and skills development as critical components. Residents are equipped with the knowledge to confidently navigate the digital landscape, access online resources, and protect their privacy and security. Digital skills training is integrated into educational curricula, workforce development programs, and community initiatives to create an informed and empowered citizenry. Furthermore, the vision envisions targeted support for underserved communities, ensuring that they are not left behind in the digital transformation.

To achieve this vision for digital equity, DTI will work over the next five years with its local, nonprofit, and institutional partners toward achieving the following five critical elements of digital equity:

1. Access to affordable, reliable internet connectivity at home
2. A computing device and opportunity to maintain it
3. Opportunity to learn and apply digital skills
4. Tools and information to be safe online
5. Online State resources that are accessible and usable

Delaware’s digital equity efforts will be guided by a set of core principles that prioritize inclusivity, effectiveness, and sustainability:

1. **Inclusivity and Accessibility:** Efforts will prioritize inclusivity, accommodating different needs and preferences.
2. **Equitable Access:** Efforts will focus on equitable access to affordable high-speed internet connectivity, computing devices, and necessary software.
3. **Community Engagement and Collaboration:** Efforts will prioritize active participation and collaboration among government agencies, community organizations, private sector partners, educational institutions, and residents.
4. **Sustainability:** Plans will aim for long-term sustainability.
5. **Data-Driven Decision Making:** Plans will use data to inform strategy, program design, implementation, and evaluation.

## 1.2 Current state of digital equity: barriers and assets

Delaware has been a pioneer in digital equity and broadband deployment for decades. The State of Delaware’s innovative efforts have positioned Delaware as one of the most connected states in the country and provide valuable best practices to be leveraged in efforts to close the remaining gaps.

Impactful interagency collaboration among DTI, the Delaware Department of Transportation (DelDOT), and the Delaware Department of Education (DOE) has led to an extensive statewide infrastructure network and meaningful partnerships to serve residents.

DTI and its agency partners have set Delaware’s Digital Accessibility Policy<sup>1</sup> (see Section 2.2) that is designed to ensure that everyone has access to digital State assets.

Through a comprehensive external engagement process conducted in preparation for this Plan (see Section 4), the State has identified the current state of digital equity—while also identifying potential partners, assets, and existing programs that will play a key role in enabling the successful implementation of this Plan. The comprehensive asset inventory (see Section 3.1) lists State and local programs as well as the work of nonprofits. In Delaware, digital equity work is ongoing, often positioned within broader work addressing diversity, equity, inclusion, and access (DEIA).

### 1.3 Needs assessment

Through data collection, community engagement,<sup>2</sup> and analysis,<sup>3</sup> DTI has identified a range of barriers associated with the needs of Delaware households and communities. These are described in detail below. In brief, the key identified challenges include:

1. Lack of broadband availability to households
2. Low-income households struggle to access and afford broadband services, devices, and technical support
3. Low-income households and aging individuals lack digital skills

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<sup>1</sup> “Digital Accessibility Policy,” DTI, <https://webfiles.dti.delaware.gov/pdfs/pp/Digital%20Accessibility%20Policy.pdf>; “Digital Accessibility for the State of Delaware,” DTI, <https://accessibility.dti.delaware.gov/>; “Mission of the GIC,” GIC, <https://gic.delaware.gov/mission-government-information-center/>.

<sup>2</sup> The State’s comprehensive stakeholder outreach program included extensive efforts to identify the needs of all Delawareans with an emphasis on those belonging to covered populations. Outreach and data collection efforts were made to assess the baseline from which the State is working and to identify the barriers to Digital Equity faced generally and by each of the covered populations in Delaware. The research and analysis are based on available and relevant data from the American Community Survey (ACS), NTIA’s Internet Use Survey (administered as a supplement to the Current Population Survey), FCC’s National Broadband Map, and DTI’s custom scientific phone survey (administered in 2023). As described in detail in Section **Error! Reference source not found.**, the data and analysis are intended to facilitate understanding of the extent to which: (1) broadband internet service is available to and adopted by residents; (2) residents are confidently performing various digital skills; (3) residents are aware of and impacted by online security and privacy concerns; (4) computer devices are abundant and adequate for meaningful internet use; and (5) online government resources and services are accessibly built and maintained.

<sup>3</sup> Analysis was undertaken to benchmark Delaware against national averages, and to benchmark its residents belonging to covered populations against those that do not belong to covered populations. Analytical tools include a range of statistical tools and models, including regression analysis, in order to isolate factors and make appropriate conclusions regarding correlation and causation, thereby shaping the selection of metrics.

The table below summarizes key barriers for each covered population<sup>4</sup> identified through this outreach.

**Table 1: Key barriers and obstacles for covered populations**

| Covered population  | Identified barriers and obstacles   |
|---|---|
| Aging individuals   | Lack of digital skills and comfort levels to use online tools to access telemedicine, public service, social and civic opportunities, or entertainment; lack of internet adoption; need for digital literacy programs.                  |
| Incarcerated individuals                                      | Lack of adequate broadband services and adequate funding for digital literacy and workforce training inside correctional institutions; lack of digital literacy and job training for formerly incarcerated to expand job opportunities. |
| Individuals who are members of a racial or ethnic minority    | Barriers that come from historic underrepresentation; crossover barriers with limited English speaking, low-income population.  |
| Individuals who primarily reside in a rural area <sup>5</sup> | Lack of access to affordable and reliable broadband that, in turn, creates barriers to developing digital skills; lack of access to public computing spaces and support for digital literacy and workforce develop skills.              |

<sup>4</sup> Covered populations are defined in the Internet Infrastructure and Jobs Act, Section 60301 et seq. (known as the Digital Equity Act of 2021) as: “(A) individuals who live in covered households; (B) aging individuals; (C) incarcerated individuals, other than individuals who are incarcerated in a Federal correctional facility; (D) veterans; (E) individuals with disabilities; (F) individuals with a language barrier, including individuals who (i) are English learners; and (ii) have low levels of literacy; (G) individuals who are members of a racial or ethnic minority group; and (H) individuals who primarily reside in a rural area.” “Internet Infrastructure and Jobs Act, Section 60302 (Definitions), paragraph 8,” Congress, <https://www.congress.gov/bill/117th-congress/house-bill/3684/text>. Covered households are those for which “the income of which for the most recently completed year is not more than 150 percent of an amount equal to the poverty level, as determined by using criteria of poverty established by the Bureau of the Census.” “Internet Infrastructure and Jobs Act, Section 60302 (Definitions), paragraph 7,” Congress, <https://www.congress.gov/bill/117th-congress/house-bill/3684/text>. For the definition of “aging individuals,” the statute uses the definition of “older individual” as “an individual who is 60 years of age or older” from the United States Code. “42 U.S.C. Section 2003, paragraph 40,” Findlaw, <https://codes.findlaw.com/us/title-42-the-public-health-and-welfare/42-usc-sect-3002.html>.

<sup>5</sup> Defined as any individual living in a non-urban area. Urban is defined according to the U.S. Census (based on the 2010 Decennial Survey) as urbanized areas, which contain 50,000 or more people, and urban clusters, which have at least 2,500 people but fewer than 50,000 residents.

| Covered population                   | Identified barriers and obstacles   |
|--------------------------------------|---|
| Individuals with disabilities        | Necessary adaptive technology can be expensive, scarce, and hard to use; need for specialized digital literacy training; affordability of services and appropriate devices; relevant online content.  |
| Individuals with language barriers   | Limited or lack of relevant and accessible content; lack of knowledge or access to accessibility tools to support online activity; lack of in-language digital skills training.   |
| Individuals in low-income households | Unaffordable cost of service for speeds and data capacity necessary to meet critical needs such as education and working from home; lack of knowledge or access to discount subsidy programs.   |
| Veterans                             | Delaware's veterans face crossover challenges with aging individuals, individuals from racial and ethnic minorities, individuals with disabilities, individuals living in rural areas, and low-income individuals. These challenges are compounded in rural areas where lack of terrestrial and cellular broadband access is coupled with the inherent limitations of smartphones as inadequate to participate in video conference sessions, or access other online veterans' services such as telemedicine. There is a need to improve veterans' access to workforce training and digital skills improvement that could expand employment opportunities beyond skills developed in the military. |

#### 1.4 Collaboration and stakeholder engagement

DTI's approach to collaborating with key constituencies and stakeholders in the State has been thorough, extensive, and inclusive. The agency conducted a comprehensive and coordinated external engagement process in preparation of this Plan.

The comprehensive stakeholder outreach program included extensive efforts to identify the needs of covered populations. Outreach and data collection efforts included questionnaires, mapping efforts, desk research, and meetings with key State and local stakeholders to develop broadband strategic plans and objectives; current and ongoing outreach and engagement with

key stakeholders during local and regional meetings; and data collection through end user surveys with ongoing analysis of results.

This outreach approach included:

- **In-person engagements in all Delaware counties** to solicit input, insights, priorities, and guidance
- **Stakeholder organization engagement** through virtual workshops and distribution of online surveys for government agencies, nonprofit entities, internet service providers, community anchor institutions, and other institutional stakeholders
- **Scientific phone survey of Delaware households** on digital equity topics
- **Ongoing meetings** with State agencies, community organizations, key stakeholders, and constituents that represent covered populations and those already working on addressing digital equity needs in Delaware

DTI conducted a series of virtual workshops with government agencies and anchor institutions, community-based organizations representing covered populations, and internet service providers. In parallel to outreach through in-person engagements, DTI used a statistically valid data collection methodology to conduct a statewide residential phone survey to inform this Plan and capture resident input across the State. DTI also consulted with higher education and workforce organizations in workforce development. Engagement activities were chosen intentionally to reach defined covered populations. This included in-person engagements that were held throughout Delaware and in locations (libraries) that were already accessible to covered populations specifically. The same held true for adding virtual engagements so that members of covered populations with limited means of mobility could participate as well.

## 1.5 Implementation plan

Digital equity in Delaware will likely involve multiple initiatives and efforts associated with each strategy and objective. DTI looks forward in particular to the opportunity to use its Digital Equity Capacity Grant to support and develop further digital equity capacity in Delaware, in partnership with the many local and regional entities that have participated in DTI's community engagement work over the past year.

At the same time, DTI notes that the ability to develop and sustain these initiatives is dependent on the availability of resources and the many other priorities policymakers have for those resources. For that reason, these potential initiatives are offered as examples of what may be possible if resources are available.

Consistent with its longtime efforts to expand broadband, DTI has designed these initiatives in the most pragmatic way possible—to be actionable, measurable, and sustainable—rather than risk designing more ambitious initiatives that are not financially or practically actionable.

As described in detail (including activities and timelines) in Section 2.3 and Section 5, the following are potential strategies aligned with each key digital equity challenge:

1. Barrier: Lack of broadband availability

*Strategy 1:* Increase access to residential broadband infrastructure

2. Barrier: Low-income households struggle to afford broadband services, devices, and technical support

*Strategy 1:* Increase Affordable Connectivity Program enrollment and ISP low-cost program enrollment among eligible households

*Strategy 2:* Increase low-cost service offerings

*Strategy 3:* Expand access to computing devices and tech support

*Strategy 4:* Develop data and informational resources to enable application of a digital equity lens to infrastructure and program decisions

3. Barrier: Lack of digital and tech related job opportunities and skill development for marginalized, covered, and low-income populations

*Strategy 1:* Increase capacity for job training programs with pipeline access to good-paying jobs in the tech sector

*Strategy 2:* Increase outreach and recruitment by job training organizations, including governmental and nonprofit, in historically under-represented populations

4. Barrier: Low-income households and aging individuals lack digital skills

*Strategy 1:* Enable digital skills development through training courses

*Strategy 2:* Expand opportunity to learn online safety and privacy

*Strategy 3:* Expand accessibility of information

5. Barrier: Communities lack resources and expertise for digital equity efforts

*Strategy 1:* Build collaboration among State, local, and nonprofit entities

***Strategy 2:*** Build capacity for digital skill building in governmental and nonprofit entities

## 2 Introduction and vision for digital equity

### 2.1 Vision

Broadband access and digital equity are integral to the well-being of the State of Delaware in the 21st century, serving as a linchpin for economic opportunity and community development, offering a pathway to increased innovation, entrepreneurship, and overall prosperity.

The State of Delaware envisions a future within the next five years where every individual, regardless of their location or background, has full access to high-speed internet connectivity and the tools necessary to harness its transformative potential. In this vision, urban and rural communities alike can fully participate in the digital economy. In this vision, comprehensive infrastructure investment will eliminate connectivity gaps, bridging the urban-rural divide and fostering a connected ecosystem that empowers residents, businesses, and governments to thrive in a digital society.

In this vision, digital equity goes beyond infrastructure, emphasizing digital literacy and skills development as critical components. Residents are equipped with the knowledge to confidently navigate the digital landscape, access online resources, and protect their privacy and security. Digital skills training is integrated into educational curricula, workforce development programs, and community initiatives to create an informed and empowered citizenry. Furthermore, the vision encompasses targeted support for underserved communities, ensuring that they are not left behind in the digital transformation.

In this vision, all Delaware residents will have access to the following **five critical elements of digital equity**:

- 1. Access to affordable, reliable internet connectivity at home:** Access to affordable and reliable internet connectivity at home is a cornerstone of digital equity as it ensures that individuals, regardless of their socioeconomic background, can participate fully in the digital world. In an increasingly interconnected society, essential services, education, job opportunities, and civic engagement largely occur online. Affordable internet access enables equal access to critical information and resources that drive personal and professional growth.
- 2. A computing device and opportunity to maintain it:** A computing device is a necessary element of effective internet use and a gateway to education, employment, health care, and social interactions. Access to a computing device, with technical support to maintain it, means that all Delaware residents have the tools necessary to succeed in the digital age.

- 3. Opportunity to learn and apply digital skills and find empowering careers in the digital economy:** The opportunity to learn and apply digital skills is a linchpin of digital equity because it empowers individuals to harness the potential of technology effectively and safely. Digital literacy is essential for navigating online platforms, communicating, evaluating information, and engaging in the modern world. For those that choose it, digital literacy can create the opportunity to move beyond skill building for personal enrichment and into a career in the digital economy, promoting general digital literacy, opportunities to assist, being role models in the community, and enriching the digital ecosystem in Delaware.
- 4. Tools and information to be safe online:** Providing tools and information to be safe online is a critical component of digital equity, ensuring that all individuals can navigate the digital landscape securely. Cyber threats, scams, and privacy breaches are risks faced by everyone online.
- 5. Online State resources that are accessible and usable:** Ensuring that online State resources are accessible and usable for all residents supports equal access to government services, information, and civic participation. An inclusive approach to digital design ensures that individuals with disabilities, limited digital literacy, or language barriers can fully engage with State resources.

Delaware's digital equity efforts will be guided by a set of core principles that prioritize inclusivity, effectiveness, and sustainability. These principles lay the foundation for ensuring that State of Delaware digital equity efforts address the digital divide comprehensively, prudently, and responsibly. DTI therefore adopts the following framework principles for digital equity efforts:

- **Inclusivity and accessibility:** Digital equity programs should prioritize inclusivity. Programs should be designed with accessibility in mind, accommodating different needs and preferences.
- **Equitable access:** Efforts should focus on equitable access to affordable high-speed internet connectivity, computing devices, and necessary software. This involves identifying underserved areas and populations, working to bridge the urban-rural digital divide, and ensuring that economic disparities do not hinder access to essential digital tools and services.
- **Community engagement and collaboration:** Efforts should prioritize active participation and collaboration among government agencies, community organizations, private sector partners, educational institutions, and residents. Engaging stakeholders ensures that

strategies align with local needs, leverage available resources, and create a collective impact.

- **Sustainability:** Digital equity planning should aim for long-term sustainability. Sustainable funding models, public-private partnerships, and leveraging existing infrastructure can contribute to the ongoing success of these programs.
- **Data-driven decision making:** Using data to inform strategy, program design, implementation, and evaluation is vital. Regularly collecting and analyzing data helps identify gaps, measure outcomes, and refine strategies for continuous improvement.

By adhering to these core principles, DTI seeks to develop a Digital Equity Plan that affords all individuals the opportunity to harness the benefits of the digital world.

## 2.2 Alignment with existing efforts to improve outcomes

DTI's role in administering broadband infrastructure development and digital equity efforts is fully aligned with State priorities. This section of the Plan describes other State of Delaware programs and priorities and how they align with, and in some cases complement, this Plan and DTI's overall broadband expansion efforts. Virtually every agency in Delaware, as well as each agency's component divisions and bureaus, has a policy regarding diversity, equity, inclusion, and accessibility (DEIA), but not every agency has a policy or plan focusing on digital equity. That said, digital equity initiatives will likely form a part of DEIA work at many State agencies. The interactions between this Plan and state outcomes across the range of categories, outlined below, applies to all covered populations.

**Table 2: Digital equity alignment with State outcomes**

| State goals                      | Key agency partners  | Plan  | Goals / priorities   | Digital equity alignment   | Measurable objective alignment   |
|----------------------------------|--|---|--|--|--|
| Economic & workforce development | Delaware Workforce Development Board, Delaware Department of Labor | Three Year Strategic Plan, 2023-2025 <sup>6</sup> | Increase equity and expand economic prosperity for all Delawareans | <p>Improved opportunities for covered populations (including racial and ethnic minorities, individuals with disabilities, aging individuals, rural households, individuals with a language barrier, and low-income households)</p> <p>Includes an action step to focus on the digital skills gap between employer need and applicant readiness</p> <p>Includes an action step to invest in underrepresented populations and increase their attainment of high-value certifications</p> <p>Identifies fintech and IT services within growth sectors</p> <p>Demographic metrics to be tracked include most covered populations</p> | Digital literacy and members of covered populations have access to digital and tech-related workforce training opportunities |
|                                  | Delaware Arts Alliance   | Creative Economy and Cultural Tourism             | Advance the State’s creative economy                               | Improved opportunities for covered populations (including racial and   |  |

<sup>6</sup> “Three Year Strategic Plan, 2023-2025,” Delaware Workforce Development Board, [https://laborfiles.delaware.gov/main/wdb/Delaware\\_Workforce\\_Development\\_Board\\_Strategic\\_Plan.pdf](https://laborfiles.delaware.gov/main/wdb/Delaware_Workforce_Development_Board_Strategic_Plan.pdf).

| State goals | Key agency partners   | Plan  | Goals / priorities  | Digital equity alignment   | Measurable objective alignment  |
|-------------|---|---|---|--|---|
|             |   | Recovery and Growth Plan <sup>7</sup>   |   | ethnic minorities)   | plan is published in 2024   |
|             | Delaware Prosperity Partnership                                 | Delaware’s IT Talent Strategy <sup>8</sup>  | Facilitate an innovation ecosystem with an inclusive tech talent pipeline   | Improved access and opportunities for covered populations (including incarcerated individuals, racial and ethnic minorities, veterans, and low-income households)<br><br>Identifies Delaware-specific gaps in gender, racial, and ethnic representation in tech jobs<br><br>Calls for mentors, outreach, and wraparound services that address other life circumstances that impede pursuing tech careers | Digital literacy; potential affordability of fixed and wireless broadband and of devices and tech support |
|             | Department of Human Resources Division of Diversity & Inclusion | Equal Employment Opportunity/ Affirmative Action Annual Report/Plan Requirements for Executive Branch Agencies (Revised | Requires Cabinet secretaries to describe their equal employment and affirmative action strategies and performance for | Improved opportunities for covered populations (including racial and ethnic minorities and individuals with disabilities)<br><br>Specifically requires data on training and professional development   | Digital literacy; members of covered populations have access to digital and                               |

<sup>7</sup> Plan in development with expected publication in spring/summer 2024; “Creative Economy,” Delaware Arts Alliance, <https://www.delawareartsalliance.org/creativeeconomy/>.

<sup>8</sup> “Delaware’s IT Talent Strategy: A Roadmap for Building an Inclusive Tech Workforce,” Delaware Prosperity Partnership, <https://www.choosedelaware.com/wp-content/uploads/2021/04/2020-10-30-Delawares-IT-Talent-Strategy.pdf>.

| State goals | Key agency partners            | Plan   | Goals / priorities   | Digital equity alignment   | Measurable objective alignment  |
|-------------|--------------------------------|--|--|--|---|
|             |                                | 2023) <sup>9</sup>   | their departments’ workforce   | opportunities  | tech-related workforce training opportunities   |
| Education   | Delaware Division of Libraries | Delaware’s Library Services and Technology Act Grants to States Five-Year Plan (2023-2027) <sup>10</sup> | <p>One of three goals is “ensure equitable access”</p> <p>Calls for libraries to serve as anchor institutions for a number of services, including digital literacy</p> <p>Calls for underrepresented populations to be recruited to the library and information services field</p> | Improved services for covered populations (including individuals with disabilities, low-income households, individuals with a language barrier, rural households, and racial or ethnic minorities) | Digital literacy; online accessibility and inclusivity of public resources and services, including for members of covered populations |

<sup>9</sup> “Equal Employment Opportunity/Affirmative Action Annual Report/Plan Requirements for Executive Branch Agencies (Revised 2023)”, Department of Human Resources, <https://dhr.delaware.gov/diversity/documents/plan-requirements.pdf?ver=0615>.

<sup>10</sup> “Delaware’s Library Services and Technology Act Grants to States Five-Year Plan (2023-2027),” Delaware Division of Libraries, <https://libraries.delaware.gov/wp-content/uploads/sites/123/2022/08/Delaware-LSTA-5yr-Plan-2023-2027.pdf>; “Planning for the Future,” Delaware Division of Libraries, <https://libraries.delaware.gov/planning-future/>.

| State goals | Key agency partners                                | Plan  | Goals / priorities  | Digital equity alignment  | Measurable objective alignment  |
|-------------|--|---|---|---|---|
|             | Delaware Division of Libraries                     | Delaware Libraries Outdoor Learning & Experiences <sup>11</sup> | Tailor library services to the needs of each community  | <p>Improved services for covered populations (including low-income households, individuals with a language barrier, individuals with disabilities, veterans, and racial and ethnic minorities)</p> <p>Includes location-specific goals of using planned spaces to enhance digital literacy and lifelong learning, including computer classes, and offer loaned computers and tech support</p> | Digital literacy; availability of devices and tech support, affordability of devices and tech support, including for members of covered populations |
|             | Delaware Division of Historic and Cultural Affairs | 2022-2026 Strategic Plan <sup>12</sup>                          | <p>Goal 3 is Diversity, Equity, Accessibility, Inclusion (DEAI)</p> <p>Includes as first objective under Goal 3 that “HCA assets will be welcoming both physically and digitally”</p> | Improved access and services for covered populations  | Online accessibility and inclusivity of public resources and services, including for members of covered populations                                 |

<sup>11</sup> “Delaware Libraries Outdoor Learning & Experiences,” Delaware Division of Libraries, <https://libraries.delaware.gov/wp-content/uploads/sites/123/2021/03/2021.3.16-Final-DE-Libraries.pdf>; “Planning for the Future,” Delaware Division of Libraries, <https://libraries.delaware.gov/planning-future/>.

<sup>12</sup> “2022-2026 Strategic Plan,” Delaware Division of Historical and Cultural Affairs, [https://history.delaware.gov/wp-content/uploads/sites/179/2022/01/2022-2026-HCA-Strategic-Plan\\_Digital.pdf](https://history.delaware.gov/wp-content/uploads/sites/179/2022/01/2022-2026-HCA-Strategic-Plan_Digital.pdf).

| State goals | Key agency partners                               | Plan   | Goals / priorities   | Digital equity alignment  | Measurable objective alignment   |
|-------------|---|--|--|---|--|
|             | Delaware Department of Technology and Information | Connect Delaware <sup>13</sup>               | Support student success  | <p>Improved access for covered populations (including low-income households)</p> <p>Provides devices for remote learning, such as computers and mobile hotspots, to students participating in one or more federal assistance programs</p> | <p>Availability of devices and tech support, including for members of covered populations</p> <p>Online accessibility and inclusivity of public resources and services</p> |
|             | Delaware Technical & Community College            | Strategic Directions 2021-2025 <sup>14</sup> | <p>A “Strategic Direction” is to “Institutionalize the values of diversity, equity, and inclusion.”</p> <p>The “Trend Area” of “Learning Transformation” acknowledges that the shift of students</p> | Improved services for covered populations   | Online accessibility and inclusivity of public resources and services, including for members of covered populations  |

<sup>13</sup> “Connect Delaware Students,” DTI, <https://broadband.delaware.gov/pages/index.shtml?dc=caresAct>.

<sup>14</sup> “College Strategic Directions,” DTCC, [https://www.dtcc.edu/sites/default/files/strategic\\_directions\\_booklet.pdf](https://www.dtcc.edu/sites/default/files/strategic_directions_booklet.pdf).

| State goals | Key agency partners                        | Plan   | Goals / priorities   | Digital equity alignment   | Measurable objective alignment  |
|-------------|--|--|--|--|---|
|             |  |  | to more online courses must include considerations of equity and accessible course design and how digital equity is impacted by “social, technological, and economic issues” |  |   |
|             | Delaware Department of Education           | Prison Adult Education Annual Report <sup>15</sup> | Providing a variety of skills, including academic, vocational, life skills, and digital literacy education.  | Includes plans to address digital skills gaps for covered populations (including incarcerated individuals) | Digital literacy; members of covered populations have access to digital and tech-related workforce training opportunities |
| Health      | Department of Services for Children, Youth | Strategic Plan 2021 <sup>16</sup>                  | One goal is improved diversity, equity, and inclusion  | Improved opportunities for covered populations   | Online accessibility and inclusivity  |

<sup>15</sup> “2021 Annual Report: Prison Adult Education,” Delaware Department of Education, <https://www.doe.k12.de.us/cms/lib/DE01922744/Centricity/Domain/429/FY21Prison%20Education%20Annual%20Report%20Final.pdf>

<sup>16</sup> “Strategic Plan 2021,” DSCYF, <https://kidsfiles.delaware.gov/pdfs/dscyf-strategic-plan-fy2022-fy2027.pdf>.

| State goals | Key agency partners  | Plan  | Goals / priorities   | Digital equity alignment   | Measurable objective alignment  |
|-------------|--|---|--|--|---|
|             | and Their Families (DSCYF)   |   |  |  | of public resources and services, including for members of covered populations                                      |
|             | Delaware Health and Social Services (DHSS) Division of Services for Aging and Adults with Physical Disabilities (DSAAPD) | State Plan on Aging 2020-2024 <sup>17</sup> | Strategies to improve online services to support accessibility and the agency’s mission of inclusion | Improved access for covered populations (including aging individuals and individuals with disabilities)<br><br>Plan includes improvements in online community engagement, self-assessment opportunities, service referrals, and telehealth                   | Online accessibility and inclusivity of public resources and services, including for members of covered populations |
|             | DHSS Division of Public Health (DPH)   | 2019-2023 Strategic Plan <sup>18</sup>      | Strategic priority to achieve health equity  | Improved health for covered populations (including individuals with a language barrier, racial and ethnic minorities, and rural households).<br><br>The strategy to “Communicate Effectively” includes reaching a more diverse audience through social media | Online accessibility and inclusivity of public resources and services, including for members of                     |

<sup>17</sup> “Delaware State Plan on Aging October 1, 2020 to September 30, 2024,” DSAAPD, [https://dhss.delaware.gov/dhss/dsaapd/files/state\\_plan\\_on\\_aging\\_20\\_24.pdf](https://dhss.delaware.gov/dhss/dsaapd/files/state_plan_on_aging_20_24.pdf).

<sup>18</sup> “Delaware Division of Public Health 2019-2023 Strategic Plan,” DPH, <https://dhss.delaware.gov/dhss/dph/files/dphstrategicplan.pdf>.

| State goals | Key agency partners                                  | Plan  | Goals / priorities   | Digital equity alignment  | Measurable objective alignment  |
|-------------|--|---|--|---|---|
|             |  |   |  | <p>The strategy to “Provide Data Through a Robust IT Infrastructure” includes public access to data and submission of data</p> <p>Implementation measures include increasing Medical Marijuana enrollments completed online</p> | covered populations   |
|             | Delaware Department of Correction                    | Delaware’s Comprehensive Reentry Plan and Progress Report; Delaware Recidivism Reduction System Blueprint <sup>19</sup> | Describes health and skills needs of incarcerated individuals and recently incarcerated individuals. | Improved opportunities for covered populations (including incarcerated individuals)   | Online accessibility and inclusivity of public resources and services, including for members of covered populations |
|             | DHSS Division of Developmental Disabilities Services | 2019 1915(c) HCBS Waiver 2019-2024 <sup>20</sup>  | Describes how Medicaid-funded services, including employment, will be                                | Improved opportunities for covered populations (including individuals with disabilities)  | Online accessibility and inclusivity of public  |

<sup>19</sup> “Delaware’s Comprehensive Reentry Plan and Progress Report,” Delaware Department of Correction, [https://doc.delaware.gov/dcrc/assets/docs/DCRC\\_Final\\_Report.pdf](https://doc.delaware.gov/dcrc/assets/docs/DCRC_Final_Report.pdf); “Delaware Recidivism Reduction System Blueprint 2021-2024,” DCRC, <https://doc.delaware.gov/dcrc/assets/docs/dcrcblueprint.pdf>.

<sup>20</sup> “2019 1915(c) HCBS Waiver 2019-2024”, DDDS, <https://dhss.delaware.gov/dhss/ddds/files/hcbs2019to2024.pdf>.

| State goals | Key agency partners                              | Plan  | Goals / priorities   | Digital equity alignment   | Measurable objective alignment  |
|-------------|--|---|--|--|---|
|             |  |   | provided in individuals’ home or community instead of institutions   | <p>Service Integrity and Enhancement includes online data-sharing between the Division and contract service providers to monitor compliance</p> <p>Risk assessment includes internet use as potential area for client abuse which may require mitigation</p> | <p>resources and services</p> <p>Awareness and use of online privacy and cybersecurity measures, including for members of covered populations</p> |
|             | DHSS Division of Medicaid and Medical Assistance | Diamond State Health Plan Quality Strategy 2023 <sup>21</sup> | A Guiding Principle is to work “with other Department of Health divisions, [Managed Care Organizations], and community resources to promote health equity” | <p>Improved health for covered populations (including low-income households and individuals with disabilities)</p> <p>Includes telemedicine as a factor in network adequacy</p>  | Online accessibility and inclusivity of public resources and services, including for members of covered populations                               |
|             | Delaware Office of Veterans Services             | Mission statement   | Help veterans and their families access services and   | Improved services for covered populations (including veterans, low-income households, and aging  | Online accessibility and inclusivity  |

<sup>21</sup> “Diamond State Health Plan Quality Strategy,” DHSS, September 29, 2023, [https://dhss.delaware.gov/dhss/dmma/files/dqs\\_2023\\_09\\_29.pdf](https://dhss.delaware.gov/dhss/dmma/files/dqs_2023_09_29.pdf).

| State goals                 | Key agency partners  | Plan  | Goals / priorities  | Digital equity alignment  | Measurable objective alignment  |
|-----------------------------|--|---|---|---|---|
|                             |  |   | benefits  | individuals)  | of public resources and services  |
| Civic and social engagement | DTI and the Government Information Center (GIC)                                    | Digital Accessibility Policy <sup>22</sup>                            | All State of Delaware Information and Communication Technology (ICT) is accessible to and usable by individuals with disabilities | Improved access for covered populations (including individuals with disabilities, aging individuals, and individuals with a language barrier) | Online accessibility and inclusivity of public resources and services, including for members of covered populations |
|                             | Architectural Accessibility Board (AAB), Department of Facilities Management (DFM) | State of Delaware Architectural Accessibility Standards <sup>23</sup> | Ensure that State facilities are safely accessible to all   | Improved access for covered populations (including individuals with disabilities, veterans, and aging individuals)                            | Online accessibility and inclusivity of public resources and services, including for members of covered populations |
|                             | Department of  | Environmental   | Equity for  | Improved access for covered   | Online  |

<sup>22</sup> “Digital Accessibility Policy,” DTI, <https://webfiles.dti.delaware.gov/pdfs/pp/Digital%20Accessibility%20Policy.pdf>; “Digital Accessibility for the State of Delaware,” DTI, <https://accessibility.dti.delaware.gov/>; “Mission of the GIC,” GIC, <https://gic.delaware.gov/mission-government-information-center/>.

<sup>23</sup> “State of Delaware Architectural Accessibility Standards,” DFM, <https://dfm.delaware.gov/aab/documents/aabstand.pdf>.

| State goals | Key agency partners   | Plan  | Goals / priorities  | Digital equity alignment   | Measurable objective alignment  |
|-------------|---|---|---|--|---|
|             | Natural Resources and Environmental Control (DNREC)               | Justice initiative <sup>24</sup>                              | communities that disproportionately face adverse environmental impacts  | populations (including low-income households, racial and ethnic minorities, and rural households)<br><br>Includes online portals for communities to share information and make suggestions for DNREC to improve services<br><br>Includes page on how to participate in the permitting process, including online submission of public comment | accessibility and inclusivity of public resources and services, including for members of covered populations        |
|             | Department of Natural Resources and Environmental Control (DNREC) | Statewide Comprehensive Outdoor Recreation Plan <sup>25</sup> | Includes goal of Accessible Recreation with strategies for accessibility for persons with disabilities and individuals who live further from existing parks, who are disproportionately from lower-income households. | Improved access and services for covered populations (including individuals with disabilities and low-income households)   | Online accessibility and inclusivity of public resources and services, including for members of covered populations |
|             | Delaware  | Delaware  | Improve individuals'  | Improved services for covered  | Online  |

<sup>24</sup> “Environmental Justice at DNREC,” DNREC, <https://dnrec.alpha.delaware.gov/environmental-justice/>.

<sup>25</sup> “Building an Outdoor Legacy in Delaware”, Division of Parks & Recreation, <https://destateparks.com/wwwroot/downloads/SCORP/SCORP%202018.pdf>.

| State goals                    | Key agency partners                            | Plan  | Goals / priorities   | Digital equity alignment   | Measurable objective alignment  |
|--------------------------------|--|---|--|--|---|
|                                | Correctional Reentry Commission (DCRC)         | Recidivism Reduction System Blueprint 2021-2024 <sup>26</sup> | reentry into the community following incarceration through treatment, education, training, and supportive services | populations (including incarcerated individuals)   | accessibility and inclusivity of public resources and services, including for members of covered populations        |
| Delivery of essential services | Delaware Office of Highway Safety              | FY 2023 Highway Safety Plan <sup>27</sup>                     | Use data to reduce traffic crashes that disproportionately impact some communities                                 | Improved safety for covered populations (including aging individuals, racial and ethnic minorities, and individuals with disabilities)   | Online accessibility and inclusivity of public resources and services, including for members of covered populations |
|                                | Delaware Department of Transportation (DelDOT) | Framework for Excellence                                      | Equitable and accessible transportation for all  | Improved access for covered populations (including low-income households, rural households, aging individuals, individuals with disabilities, veterans, individuals with a language barrier, and racial and ethnic minorities) | Online accessibility and inclusivity of public resources and services, including for                                |

<sup>26</sup> “Delaware Recidivism Reduction System Blueprint 2021-2024,” DCRC, <https://doc.delaware.gov/dcrc/assets/docs/dcrcblueprint.pdf>.

<sup>27</sup> “FY 2023 Highway Safety Plan,” Delaware Office of Highway Safety, [https://ohs.delaware.gov/pdfs/Reporting%20Forms/HSP/FY2023\\_HSP.pdf](https://ohs.delaware.gov/pdfs/Reporting%20Forms/HSP/FY2023_HSP.pdf).

| State goals | Key agency partners                             | Plan   | Goals / priorities   | Digital equity alignment   | Measurable objective alignment  |
|-------------|---|--|--|--|---|
|             |   |  |  |  | members of covered populations  |
|             | Domestic Violence Coordinating Council (DVCC)   | Strategic Plan 2023-2026 <sup>28</sup>                                 | Improve the response to domestic violence and abuse so as to reduce the incidents thereof using methods that include online training and resources for survivors and people who cause harm | Improved safety for covered populations  | Online accessibility and inclusivity of public resources and services, including for members of covered populations |
|             | Delaware Correctional Reentry Commission (DCRC) | Delaware Recidivism Reduction System Blueprint 2021-2024 <sup>29</sup> | Improve individuals' reentry into the community following incarceration through treatment, education, training, and supportive services  | Improved services for covered populations (including incarcerated individuals) | Online accessibility and inclusivity of public resources and services, including for members of covered populations |

<sup>28</sup> "Strategic Plan 2023 – 2026," DVCC, [https://dvcc.delaware.gov/wp-content/uploads/sites/87/2023/06/DVCC-Strategic-Plan\\_2023-2026-FINAL.pdf](https://dvcc.delaware.gov/wp-content/uploads/sites/87/2023/06/DVCC-Strategic-Plan_2023-2026-FINAL.pdf).

<sup>29</sup> "Delaware Recidivism Reduction System Blueprint 2021-2024," DCRC, <https://doc.delaware.gov/dcrc/assets/docs/dcrcblueprint.pdf>.

### 2.2.1 Economic and workforce development goals, plans, and outcomes

The Delaware Workforce Development Board in its Three-Year Strategic Plan, 2023-2025<sup>30</sup> sets targets for outcomes and data collection, including equity goals. For example, one goal is “1% increase in underrepresented workers attaining high-value certifications.” The plan states, “Educational and economic equity are foundational to the health of our state. Today, opportunity is not fairly distributed. Our goal is to dramatically reduce the gaps that exist today based on race and ethnicity.” The plan calls for the collection of data, tracking outcomes for those in training programs, and surveying employers and other partners. As mentioned, the plan addresses the covered population of racial and ethnic minorities and low-income households. The plan also highlights the importance of digital literacy and decreasing digital skills gaps, thereby addressing many underserved covered populations with digital skills gaps, including aging individuals, individuals with a language barrier, individuals with disabilities, and rural households.

The Delaware Arts Alliance (DAA) is in the process of developing a Creative Economy and Cultural Tourism Recovery and Growth Plan (expected spring/summer 2024),<sup>31</sup> supported by American Rescue Plan Act (ARPA) funding through the Delaware Division of Small Business as part of the Economic Development Administration’s (EDA) American Rescue Plan Travel, Tourism & Outdoor Recreation program. Based on input from diverse stakeholders, DAA intends to create a “first of its kind in the nation” policy and investment roadmap to grow the State’s creative economy with a focus on women-led and minority-led initiatives, very small businesses, and the general workforce. DAA will create an online map of arts and culture assets in the State “as a resource for government agency planning” and individual exploration, as well as a policy agenda at the State, county, and local level.

The Delaware Prosperity Partnership (DPP), a public-private partnership that supports Delaware’s innovation ecosystem through business development, financing, and incentives,<sup>32</sup> issued a 2020 strategic plan (Delaware’s IT Talent Strategy)<sup>33</sup> with a roadmap to developing an inclusive tech workforce in the State. The plan found IT needs by employers from entry level to highly specialized positions, which could be addressed by upskilling those already in the field and expanding education pathways. The strategy includes input from over 50 business, education, nonprofit, and workforce development stakeholders as well as interviews with underserved

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<sup>30</sup> “Three Year Strategic Plan, 2023-2025,” Delaware Workforce Development Board, [https://laborfiles.delaware.gov/main/wdb/Delaware\\_Workforce\\_Development\\_Board\\_Strategic\\_Plan.pdf](https://laborfiles.delaware.gov/main/wdb/Delaware_Workforce_Development_Board_Strategic_Plan.pdf).

<sup>31</sup> “Creative Economy,” Delaware Arts Alliance, <https://www.delawareartsalliance.org/creativeeconomy/>.

<sup>32</sup> “Innovation Ecosystem,” Delaware Prosperity Partnership, <https://www.choosedelaware.com/why-delaware/innovation/>.

<sup>33</sup> “Delaware’s IT Talent Strategy: A Roadmap for Building an Inclusive Tech Workforce,” Delaware Prosperity Partnership, <https://www.choosedelaware.com/wp-content/uploads/2021/04/2020-10-30-Delawares-IT-Talent-Strategy.pdf>.

individuals, justice-involved citizens, and people re-entering the workforce.<sup>34</sup> As such, the partnership and plan addresses several covered populations, including low-income households, racial and ethnic minorities, incarcerated individuals, and veterans.

### 2.2.2 Educational outcomes

The Library Services and Technology Act (LSTA) authorizes State program grants to certified State Library Administrative Agencies (SLAA). In order to be eligible for funding, SLAAs must submit a five-year plan for implementation that is consistent with the stated purposes of LSTA and with the priorities of the “Grants to States” program. Delaware’s Library Services and Technology Act Grants to States Five-Year Plan (2023-2027)<sup>35</sup> complies with the Five-Year State Plan Guidelines for State Library Administrative Agencies 2023-2027<sup>36</sup> promulgated by the federal Institute of Museum and Library Services (IMLS). The Division of Libraries sets three goals: build strong libraries, ensure equitable access, and build thriving communities. Based on a needs assessment conducted for the LSTA plan, the Division of Libraries expects to spend the majority of LSTA funding on ensuring equity of access, including offering digital literacy training and digital literacy skills evaluation. The Division of Libraries also expects to provide LSTA funding to Delaware Library Access Services (DLAS), which provides access to library resources in accessible formats to those who are blind or otherwise print-disabled. DLAS is the Delaware regional branch of the National Library Service for the Blind and Print Disabled (NLS) of the Library of Congress (LOC). The Division of Libraries will also use LSTA funding to enhance the Delaware Library Consortium’s online searchable catalog of the holdings of libraries in Delaware. The Division of Libraries aims to position local libraries as “the community help desk at the heart of the community in partnership with a wide range of strategic partners.” In their plans, they address the measurable objectives for individuals with disabilities and other covered populations that face barriers to digital literacy materials and other resources including low-income households, individuals with a language barrier, rural households, and racial or ethnic minorities.

The Delaware Division of Libraries plan titled “Delaware Libraries Outdoor Learning & Experiences”<sup>37</sup> is a 310-page report discussing the specific needs of each community served by each public library service area, along with plans for the use of outdoor space. Needs vary by

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<sup>34</sup> “DPP Announces Plan to Create a More Inclusive Tech Talent Pipeline for Delaware,” DPP, March 8, 2021, <https://www.choosedelaware.com/press-releases/delaware-creates-more-inclusive-tech-talent-pipeline/>.

<sup>35</sup> “Delaware’s Library Services and Technology Act Grants to States Five-Year Plan (2023-2027),” Delaware Division of Libraries, <https://libraries.delaware.gov/wp-content/uploads/sites/123/2022/08/Delaware-LSTA-5yr-Plan-2023-2027.pdf>; “Planning for the Future,” Delaware Division of Libraries, <https://libraries.delaware.gov/planning-future/>.

<sup>36</sup> “Five-Year State Plan Guidelines for State Library Administrative Agencies 2023-2027, IMLS, <https://www.ims.gov/sites/default/files/2021-03/fiveyearstateplanguidelines2023-2027.pdf>.

<sup>37</sup> “Delaware Libraries Outdoor Learning & Experiences,” Delaware Division of Libraries, <https://libraries.delaware.gov/wp-content/uploads/sites/123/2021/03/2021.3.16-Final-DE-Libraries.pdf>; “Planning for the Future,” Delaware Division of Libraries, <https://libraries.delaware.gov/planning-future/>.

community and include adult continuing education, digital literacy and free Wi-Fi, art festivals, activities for families, and programming designed to appeal to young entrepreneurs. For example, the Seaford District Library service area serves the poorest school district in Delaware, and the library has served as a food distribution site—it also provides access to education programs including English as a Second Language (ESL), General Educational Development (GED, a high school equivalency credential), and literacy. Libraries in each of the State’s counties offer “telehealth kiosks,” which provide internet access and a private space to conduct appointments and access a variety of social services;<sup>38</sup> Delaware Libraries also partnered with AmeriCorps VISTA to hire Digital Navigators in summer 2023.<sup>39</sup> Other library service areas emphasize civic and social engagement in addition to education. These library programs address the needs and measurable objectives for the covered populations of low-income households, individuals with a language barrier, individuals with disabilities, veterans, and racial and ethnic minorities.

The Delaware Division of Historic and Cultural Affairs, in its 2022-2026 Strategic Plan,<sup>40</sup> sets five goals. Goal 3 is Diversity, Equity, Accessibility, Inclusion (DEAI). The first objective supporting Goal 3 is “HCA assets will be welcoming both physically and digitally.” HCA aims to increase online access to collections, among its priorities. More broadly, diversity informs the first tenet of the vision of HCA: “We actively engage individuals to share how Delaware History is meaningful in their lives. We provide opportunities for communities to explore a diversity of historical and cultural perspectives that inform and inspire decisions about the future.”

Through the Connect Delaware initiative, DTI supports student success by providing free broadband services for low-income students (see Section 3.1.3 for additional description of the program).<sup>41</sup>

The Delaware Department of Education offers adult education programs for incarcerated individuals that include academic and vocational training and life skills that include digital literacy.<sup>42</sup> In 2020, Delaware Technical Community College was selected to offer post-secondary courses at two State correctional institutions in partnership with DOC and DOE through participation in the federal Second Chance Pell Experiment.<sup>43</sup> This initiative provides need-based

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<sup>38</sup> Kristina DeRobertis, “Delaware Libraries Broadening Horizons with More Telehealth Kiosks,” WBOC, August 11, 2023, [https://www.w boc.com/news/delaware-libraries-broadening-horizons-with-more-telehealth-kiosks/article\\_30cfff78-387d-11ee-af39-bbc9aa106f2b.html](https://www.w boc.com/news/delaware-libraries-broadening-horizons-with-more-telehealth-kiosks/article_30cfff78-387d-11ee-af39-bbc9aa106f2b.html).

<sup>39</sup> “Opportunities,” Delaware Division of Libraries, <https://libraries.delaware.gov/opportunities/>.

<sup>40</sup> “2022-2026 Strategic Plan,” Delaware Division of Historical and Cultural Affairs, [https://history.delaware.gov/wp-content/uploads/sites/179/2022/01/2022-2026-HCA-Strategic-Plan\\_Digital.pdf](https://history.delaware.gov/wp-content/uploads/sites/179/2022/01/2022-2026-HCA-Strategic-Plan_Digital.pdf).

<sup>41</sup> “Connect Delaware Students,” <https://broadband.delaware.gov/pages/index.shtml?dc=caresAct>.

<sup>42</sup> “Prison Education,” Delaware Department of Education, <https://education.delaware.gov/families/college-career-life/prison-education/>.

<sup>43</sup> “Second Chance Pell Program to expand educational opportunities, drive reentry success, for incarcerated Delawareans,” DOC news release, November 19, 2020, <https://doc.delaware.gov/assets/documents/newsroom/2020/20press1119.pdf>.

Pell Grants to help incarcerated individuals access college-level instruction; instruction has been partially delivered online utilizing DOC's video conferencing infrastructure.<sup>44</sup>

### 2.2.3 Health outcomes

The Strategic Plan 2021<sup>45</sup> of the Department of Services for Children, Youth and Their Families (DSCYF) delivers a frank assessment of DSCYF's problems and highlights as one of five goals, "Cultural responsiveness – diversity, equity, and inclusion, multigenerational staff." The plan calls for the use of the internet to better serve families and also to improve coordination within DSCYF. One opportunity and strength, noted in the SWOT (Strengths, Weaknesses, Opportunities, Threats) analysis, is "Delivering services in a virtual world" and one opportunity—not a strength—is "Weave DEI into all aspects of DSCYF work."

The Delaware State Plan on Aging (October 1, 2020 to September 30, 2024) by the Delaware Health and Social Services (DHSS) Division of Services for Aging and Adults with Physical Disabilities (DSAAPD), which has the mission to "promote dignity, respect, and inclusion for older adults and people with disabilities," includes strategies to increase online options to improve the accessibility of its core service objectives.<sup>46</sup> DSAAPD plans to expand its online information hub, the Aging and Disability Resource Center (ADRC),<sup>47</sup> to support online self-assessment and referral to services and resources. This Plan addresses objectives for covered populations, including aging individuals and individuals with disabilities.

The DHSS Division of Public Health 2019-2023 Strategic Plan includes achieving health equity as one of its four strategic priorities, with a focus on addressing systematic disparities for populations with particular risks, including covered populations, and social determinants of health.<sup>48</sup> This Plan addresses objectives for covered populations with systematic disparities, therefore including individuals with a language barrier, racial and ethnic minorities, and rural households.

The Delaware Office of Veterans Services (OVS) helps veterans in the State access health care services and benefits earned through military service, such as disability compensation, employment, and housing assistance.<sup>49</sup> Through the "Health Resources" portion of its website,

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<sup>44</sup> DOC Annual Report, p. 46.

<sup>45</sup> "Strategic Plan 2021," DSCYF, <https://kidsfiles.delaware.gov/pdfs/dscyf-strategic-plan-fy2022-fy2027.pdf>.

<sup>46</sup> "Delaware State Plan on Aging October 1, 2020 to September 30, 2024," DSAAPD, [https://dhss.delaware.gov/dhss/dsaapd/files/state\\_plan\\_on\\_aging\\_20\\_24.pdf](https://dhss.delaware.gov/dhss/dsaapd/files/state_plan_on_aging_20_24.pdf).

<sup>47</sup> "Delaware Aging and Disability Resource Center," Delaware Health and Social Services, <https://dhss.delaware.gov/DSAAPD/adrc.html>.

<sup>48</sup> "Delaware Division of Public Health 2019-2023 Strategic Plan," DPH, <https://dhss.delaware.gov/dhss/dph/files/dphstrategicplan.pdf>.

<sup>49</sup> "Mission of Office of Veterans Services," OVS, <https://vets.delaware.gov/office-veterans-services-mission/>.

OVS shares information about online platforms available through the U.S. Department of Veterans Affairs (VA) to manage benefits (eBenefits) and health care (My HealtheVet), which allows individuals to communicate with their providers and refill prescriptions online.<sup>50</sup> It helps needs and objectives for the covered population of veterans.

The Delaware Department of Corrections has encouraged telemedicine and other digital health tools for incarcerated individuals<sup>51</sup> and provides health care to incarcerated individuals.

#### **2.2.4 Civic and social engagement**

The Digital Accessibility Policy,<sup>52</sup> maintained by DTI and GIC, aims to create an inclusive digital world where people of all abilities can have equal access to the information, resources, and opportunities that the internet provides. State of Delaware websites play a crucial role in providing information and services to the residents and businesses in Delaware. It is essential that our websites are digitally accessible so that everyone has equal access to the resources and information they need. Accessible websites are more user-friendly and cost-effective, as a broader range of people can use them without needing additional accommodations. Ensuring digital accessibility on State government websites is not only a legal requirement under the Americans with Disabilities Act (ADA), but also reflects Delaware’s commitment to creating a more inclusive and equitable society for all. This Policy addresses needs and objectives for covered populations, including individuals with disabilities, aging individuals, and individuals with a language barrier.

The State of Delaware Architectural Accessibility Standards<sup>53</sup> are maintained by the Architectural Accessibility Board (AAB), part of the Department of Facilities Management (DFM). The architectural accessibility standards are the physical counterpart to the Digital Accessibility Policy described above. The Standards address needs and objectives for covered populations, including individuals with disabilities and aging individuals, as well as covered populations that disproportionately have disabilities or accessibility considerations, such as veterans.

The Department of Natural Resources and Environmental Control’s (DNREC) environmental justice initiative “seeks equity for minority and low-income communities that may be

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<sup>50</sup> “Health Resources,” OVS, <https://vets.delaware.gov/us-department-veterans-affairs/>.

<sup>51</sup> “Delaware tries telemedicine to lower prison health costs,” Delaware Public Media, October 13, 2016, <https://www.delawarepublic.org/delaware-headlines/2016-10-13/delaware-tries-telemedicine-to-lower-prison-health-costs>.

<sup>52</sup> “Digital Accessibility Policy,” DTI, <https://webfiles.dti.delaware.gov/pdfs/pp/Digital%20Accessibility%20Policy.pdf>; “Digital Accessibility for the State of Delaware,” DTI, <https://accessibility.dti.delaware.gov/>; “Mission of the GIC,” GIC, <https://gic.delaware.gov/mission-government-information-center/>.

<sup>53</sup> “State of Delaware Architectural Accessibility Standards,” DFM, <https://dfm.delaware.gov/aab/documents/aabstand.pdf>.

disproportionately exposed—and vulnerable—to adverse environmental impacts.”<sup>54</sup> Examples of communities that can be disproportionately affected include rural ones near large agricultural operations or more urban low-income and predominantly racial and ethnic minority areas near major roads and manufacturing operations. In its initial stage, DNREC seeks to improve opportunities for covered populations to learn about and comment on projects seeking permits in their communities and report potential environmental violations.<sup>55</sup> Their Statewide Comprehensive Outdoor Recreation Plan, currently in the process of being updated, addresses strategies for accessibility for persons with disabilities and who do not live close to existing parks, which are disproportionately lower-income households. The Plan addresses needs and objectives for communities vulnerable to environmental impacts, including low-income households, rural households, and racial and ethnic minorities.

The Delaware Correctional Reentry Commission (DCRC), which was established in 2019 by Executive Order 27, oversees a spectrum of re-entry services for individuals transitioning from incarceration into the community. DCRC’s work “seeks to encourage fundamental system changes across corrections and community partner agencies” to ensure that individuals “have the treatment, education, training and supportive services they need to resettle in our neighborhoods with a place to live, work and reunite with their families as responsible and productive contributors to our communities.”<sup>56</sup> DCRC’s Delaware Recidivism Reduction System Blueprint 2021-2024<sup>57</sup> outlines the State’s priorities to improve outcomes for and experiences of returning citizens. Objectives complementary to digital equity efforts include improved data collection and actions under the area of employment and education, including improving and expanding the vocational training available within correctional facilities and “ensur[ing] inmates’ equitable access to and credit for” these programs.<sup>58</sup> This Blueprint addresses needs and objectives for the covered population of incarcerated individuals.

### 2.2.5 Delivery of other essential services

The FY 2023 Highway Safety Plan<sup>59</sup> of the Delaware Office of Highway Safety states, “Equity is a fundamental principle in transportation safety. The transportation system must be safe for all road users in all communities, for all modes of transportation, and for people of all incomes, races, ethnicities, ages, and abilities.” The Office of Highway Safety is directing crash remediation efforts towards “underserved communities disproportionately impacted by traffic crashes.” At

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<sup>54</sup> “Environmental Justice at DNREC,” DNREC, <https://dnrec.alpha.delaware.gov/environmental-justice/>.

<sup>55</sup> “Public Participation,” DNREC, <https://dnrec.alpha.delaware.gov/environmental-justice/participation/>.

<sup>56</sup> “About,” DCRC, <https://doc.delaware.gov/dcrc/aboutus.shtml>.

<sup>57</sup> “Delaware Recidivism Reduction System Blueprint 2021-2024,” DCRC, <https://doc.delaware.gov/dcrc/assets/docs/dcrcblueprint.pdf>.

<sup>58</sup> Recidivism Reduction System Blueprint, pp. 9, 15.

<sup>59</sup> “FY 2023 Highway Safety Plan,” Delaware Office of Highway Safety, [https://ohs.delaware.gov/pdfs/Reporting%20Forms/HSP/FY2023\\_HSP.pdf](https://ohs.delaware.gov/pdfs/Reporting%20Forms/HSP/FY2023_HSP.pdf).

the same time, the Office of Highway Safety is working to upgrade its crash data collection efforts for the Electronic Crash Reporting System (E-Crash) while also using other sources of data. Safety can be an essential service, according to NTIA guidance. The Plan addresses needs and objectives for covered populations, including aging individuals, racial and ethnic minorities, and individuals with disabilities.

The Delaware Department of Transportation's (DelDOT) Framework for Excellence establishes equity in transportation as a core principle, based on "mobility as a right." DelDOT seeks to close systemic gaps to ensure an equitable, accessible transportation network that "allows people to have safe access to employment, education, healthcare and recreation."<sup>60</sup> As such, the Framework addresses needs and objectives for covered populations with systemic barriers to mobility and accessibility to transportation, including low-income households, rural households, aging individuals, individuals with disabilities, and racial and ethnic minorities. By extension, it addresses needs and objectives for groups that disproportionately have disabilities, low incomes, or other systemic considerations, including veterans and individuals with a language barrier.

The Strategic Plan 2023 - 2026<sup>61</sup> of the Domestic Violence Coordinating Council (DVCC) calls for the continued development of online training, stating, "It is important to acknowledge that training is an ongoing and continual priority."

The Delaware Correctional Reentry Commission (DCRC), which was established in 2019 by Executive Order 27, oversees a spectrum of re-entry services for individuals transitioning from incarceration into the community. DCRC's work "seeks to encourage fundamental system changes across corrections and community partner agencies" to ensure that individuals "have the treatment, education, training and supportive services they need to resettle in our neighborhoods with a place to live, work and reunite with their families as responsible and productive contributors to our communities."<sup>62</sup> DCRC's Delaware Recidivism Reduction System Blueprint 2021-2024<sup>63</sup> outlines the State's priorities to improve outcomes for and experiences of returning citizens. Objectives complementary to digital equity efforts include improved data collection and actions under the area of employment and education, including improving and expanding the vocational training available within correctional facilities and "ensur[ing] inmates' equitable access to and credit for" these programs.<sup>64</sup> This Blueprint addresses needs and objectives for the covered population of incarcerated individuals.

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<sup>60</sup> "Framework for Excellence," DelDOT, <https://deldot.gov/About/deldot/index.shtml?dc=excellence>.

<sup>61</sup> "Strategic Plan 2023 – 2026," DVCC, [https://dvcc.delaware.gov/wp-content/uploads/sites/87/2023/06/DVCC-Strategic-Plan\\_2023-2026-FINAL.pdf](https://dvcc.delaware.gov/wp-content/uploads/sites/87/2023/06/DVCC-Strategic-Plan_2023-2026-FINAL.pdf).

<sup>62</sup> "About," DCRC, <https://doc.delaware.gov/dcrc/aboutus.shtml>.

<sup>63</sup> "Delaware Recidivism Reduction System Blueprint 2021-2024," DCRC, <https://doc.delaware.gov/dcrc/assets/docs/dcrcblueprint.pdf>.

<sup>64</sup> Recidivism Reduction System Blueprint, pp. 9, 15.

During the COVID-19 pandemic, the Delaware Department of Correction (DOC) installed video conferencing infrastructure in correctional facilities to continue educational offerings online and partnered with the Delaware Department of Education (DOE) to create and deliver programming. In its 2021 Annual Report, DOC stated that “every facility now has the equipment in operation to virtually deliver education and other programming to incarcerated individuals. This infrastructure will also provide post-COVID opportunities to a broader level of programming and educational opportunities within DOC facilities.”<sup>65</sup> It addresses needs and objectives for the covered population of incarcerated individuals.

## 2.3 Strategy and objectives

This section of the Plan describes, at a high level, the key strategies and objectives of the Plan, which are designed to address the key digital equity challenges described below. Additional detail regarding the strategies and their associated initiatives is provided in Section 5, which details DTI’s plans for execution.

### 2.3.1 Strategies

In brief, DTI adopts the following strategies (see Section 5 for detail), organized based on the barrier they are designed to address:

- 1. Barrier: Lack of broadband availability.** Lack of broadband availability acts as a significant barrier to achieving digital equity, as it creates a stark divide between those who can access the wealth of online resources and opportunities and those who cannot. Without reliable internet connectivity, individuals are deprived of crucial educational materials, job search platforms, health care information, government services, and social interactions that have become integral to modern life. Through this Digital Equity Plan—and DTI’s associated broadband infrastructure plans—the State of Delaware seeks to ensure the availability of broadband for all Delaware residents. While Delaware is one of the more connected states already, there is an especially acute lack of broadband in rural areas, primarily in Sussex County.

*Strategy:* Increase access to residential broadband infrastructure using BEAD, RDOF, and other federal funding opportunities for that purpose. Delaware is routinely using its best data to keep an updated map of all addresses that are served, unserved, or underserved by high-speed internet.

We are working on adding more detailed layers to that mapping to track how we are reaching covered populations. Data are expected to be available on age, education level, disability, race, language, veteran status, and income at the census block or tract

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<sup>65</sup> “Delaware Department of Correction Annual Report 2021,” DOC, [https://doc.delaware.gov/assets/documents/annual\\_report/DOC\\_2021AnnualReport.pdf](https://doc.delaware.gov/assets/documents/annual_report/DOC_2021AnnualReport.pdf), p. 45.

level. Residents experiencing homelessness, in which veterans, persons with disabilities, and people leaving incarceration are typically overrepresented, will be more difficult to serve due to the transient nature of their housing status.

- 2. Barrier: Low-income households struggle to afford broadband services, devices, and technical support.** The struggle of some Delaware residents to afford broadband services, devices, and technical support restricts their ability to fully engage in the digital world. The data show that the costs associated with internet subscriptions, necessary hardware, and technical assistance disproportionately affect lower-income families in Delaware, preventing them from accessing essential online resources such as education, job opportunities, and government services. Through this Digital Equity Plan, DTI seeks to increase affordability of broadband services and devices through collaboration with local, State, and community partners. As lower-income households are disproportionately representative of racial and ethnic minorities, English language learners, persons with disabilities, and residents returning from incarceration, this barrier affects covered populations beyond low household income. We also note that some extremely low-income individuals, such as unhoused or otherwise transient people, face barriers in charging and safely storing devices, making devices like laptops an impractical option.

*Strategy 1:* Increase enrollment in the Affordable Connectivity Program and ISPs' low-cost programs

*Strategy 2:* Increase low-cost service offerings

*Strategy 3:* Expand access to computing devices and tech support, particularly those provided locally and with consideration of the individual's circumstances in identifying appropriate devices and services.

- 3. Barrier: Lack of digital and tech-related job opportunities and skill development for marginalized, covered, and low-income populations.** Opportunities to participate in the digital (or digitized) economy will require residents of Delaware to have the skills needed to partake in those jobs. These workforce development challenges are particularly acute for many members of covered populations. As noted in Delaware Prosperity Partnership's "Delaware's IT Talent Pipeline," Black and Hispanic individuals have half the representation in tech that they have in non-IT fields and women make up about a quarter of IT workers compared to just over half the workers in non-IT fields.

*Strategy 1:* Increase capacity for job training programs with pipeline access to good-paying jobs in the tech sector

*Strategy 2:* Increase outreach and recruitment by job training organizations, including governmental and nonprofit, in historically under-represented populations.

- 4. Barrier: Low-income households and aging individuals lack digital skills, including to protect security and privacy.** The data show that low-income and senior individuals in Delaware disproportionately lack digital skills, including the ability to protect security and privacy online. The Delaware Center for Justice noted that in their victim services’ program, they have seen victims of all ages fall for online scams and that recently returned citizens are easy targets for those threatening jail or other criminal justice consequences. Our Office of Veterans’ Services reports that the people they serve also struggle with basic digital skills, like banking or screenshots. Delaware has a higher percentage of veterans than most states due to the National Guard footprint in a small state and about half of those veterans are seniors. A Zogby survey commissioned by the Delaware Workforce Development Board and Delaware Data Innovation Lab at Tech Impact indicates that “Basic computer use/computer literacy” was the third most lacking technical or digital skill among job applicants and new employees, demonstrating the need for digital literacy for economic mobility.<sup>66</sup>

This challenge represents a significant barrier to participation in the digital world because it leaves those individuals unable to navigate online platforms or access vital information online. Lack of digital skills can not only limit their access to educational resources, job opportunities, and essential services but also expose them to risks such as cybercrimes and privacy breaches. Bridging this gap in digital skills can enable individuals to confidently and safely engage online, ensuring that they are not left behind in an increasingly digital society and that they can fully benefit from its opportunities. Through this Digital Equity Plan, DTI seeks to develop partnerships and strategies to expand access to digital skills training and support local entities that train Delaware residents to access the internet and to do so with their safety and privacy protected.

*Strategy 1:* Enable digital skills development through accessible training courses that reflect covered populations’ diverse needs. That may include classes at places they already go to get needs met, like senior centers, their child’s school, or the veterans’ hospital.

*Strategy 2:* Expand opportunities to learn online safety and privacy

*Strategy 3:* Expand accessibility of government and digital equity program information to meet the needs of people with disabilities and English language learners.

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<sup>66</sup> “Delaware Workforce Development Board Business Decision Makers Survey Report”, November 30, 2022

**5. Barrier: Communities lack resources and expertise for digital equity efforts.** The areas of Delaware that demonstrate the greatest need are precisely those areas that are most likely to lack the resources to address them. But through partnerships and collaboration, even the areas that face the greatest challenges may find the resources to address local digital equity needs. When they do so, digital access can ameliorate other problems.

*Strategy 1:* Build collaboration among State, local, and nonprofit entities by participating in existing efforts to increase educational and economic opportunity at all ages and organizing stakeholders to specifically address digital equity.

*Strategy 2:* Build capacity for digital skill building in governmental and nonprofit services to sustain these efforts beyond the lifespan of Digital Equity Act funding. Possible examples would be “train the trainer” program models at the ground level to serve specific community needs, expanded digital navigator and tech support services which use local talent, integrating digital literacy into adult service transition and employment services for teens with disabilities, integrating digital literacy and digital economy pathways into career programming in public schools, or employer investment in professional development and pre-employment training.

### **2.3.2 Measurable objectives and key performance indicators**

In connection with each of the key digital equity challenges described above, DTI has established the following measurable objectives and key performance indicators (KPI) toward achieving digital equity in Delaware. For the objectives below, goals for each covered population are set to achieve parity with the State’s population as a whole.

#### **2.3.2.1 Barrier: Lack of broadband availability**

In the table below, the baseline for incarcerated individuals is set at 0 and the goals at “N/A” because sufficient data are not available from federal and State sources to establish a meaningful KPI. As of the writing of this Plan, the State is coordinating with entities representing this population to gather data as described in Section 4.2 that will be used to set a baseline and goals.

| Measurable objective   | KPI   | Baseline (current state) | Short-term goal | Long-term goal | Data source                |
|--|---|--------------------------|-----------------|----------------|----------------------------|
| Every Delaware resident can access 25/3 Mbps at home <sup>67</sup> | Percentage of locations with access to 25/3 broadband                     | 97%                      | 98%             | 99%            | FCC National Broadband Map |
|  | Percentage of individuals in a covered household                          | 96%                      | 97%             | 99%            |                            |
|  | Percentage of aging individuals   | 96%                      | 97%             | 99%            |                            |
|  | Percentage of incarcerated individuals (other than in a federal facility) | 0%                       | N/A             | N/A            |                            |
|  | Percentage of veterans  | 96%                      | 97%             | 99%            |                            |
|  | Percentage of individuals with disabilities                               | 96%                      | 97%             | 99%            |                            |

<sup>67</sup> These coverage metrics reflect current state as reported by the FCC in the National Broadband Map as of July 12, 2023. They do not include future grant-funded or planned deployments.

| Measurable objective  | KPI   | Baseline (current state) | Short-term goal | Long-term goal | Data source                |
|---|---|--------------------------|-----------------|----------------|----------------------------|
|   | Percentage of individuals with a language barrier (English language learners or low literacy) | 96%                      | 97%             | 99%            |                            |
|   | Percentage of members of racial or ethnic minorities  | 97%                      | 98%             | 99%            |                            |
|   | Percentage of rural households  | 98%                      | 98              | 99%            |                            |
| Every Delawarean can access 100/20 Mbps at home <sup>68</sup> | Percentage of locations with access to 100/20 broadband                                       | 97%                      | 98%             | 99%            | FCC National Broadband Map |
|   | Percentage of individuals in a covered household  | 96%                      | 97%             | 99%            |                            |
|   | Percentage of aging individuals   | 96%                      | 97%             | 99%            |                            |

<sup>68</sup> These coverage metrics reflect current state as reported by the FCC in the National Broadband Map as of July 12, 2023. They do not include future grant-funded or planned deployments.

| Measurable objective | KPI   | Baseline (current state)                             | Short-term goal   | Long-term goal | Data source |
|----------------------|---|--|---|----------------|-------------|
|                      | Percentage of incarcerated individuals (other than in a federal facility)                     | 0%   | N/A   | N/A            |             |
|                      | Percentage of veterans  | 96%  | 97%   | 99%            |             |
|                      | Percentage of individuals with disabilities   | 96%  | 97%   | 99%            |             |
|                      | Percentage of individuals with a language barrier (English language learners or low literacy) | 96%  | 97%   | 99%            |             |
|                      | Percentage of members of racial or ethnic minorities  | 97%  | 98%   | 99%            |             |
|                      | Percentage of rural residents   | 82%  | 97%   | 99%            |             |
|                      | Every Community Anchor Institution that wants it can access 1/1 Gbps                          | Percentage of CAIs locations with access to 1/1 Gbps | Data currently under development by DTI to support BEAD challenge process. To | 95%            | 98%         |

| Measurable objective | KPI | Baseline (current state)  | Short-term goal | Long-term goal | Data source |
|----------------------|-----|---|-----------------|----------------|-------------|
|                      |     | date, we have identified seven CAIs that lack access to 1 Gbps service. |                 |                |             |

**2.3.2.2 Barrier: Low-income households struggle to afford broadband services, devices, and technical support**

The table below establishes measurable objectives for access to affordable service and access to a workable device, which indicates device affordability and available technical support.

For the objective measuring the average cost of service, sufficient data are not available from federal and State sources to establish a meaningful KPI for rural residents. This baseline is set at 0 and goals at “N/A;” as of the writing of this Plan, the State is coordinating with entities representing this population to gather data as described in Section 4.2. Also note that this objective includes lower cost goals for covered households, individuals with a disability, and members of a racial or ethnic minority, as the baselines for these populations are already lower than the short-term goal for the general population.

| Measurable objective   | KPI  | Baseline (current state) | 5-year goal | 10-year goal | Data source |
|--|--|--------------------------|-------------|--------------|-------------|
| Increase enrollment in the Affordable Connectivity Program and ISPs’ low-cost programs | Percentage of eligible households participating in ACP | 30%                      | 60%         | 70%          | USAC        |

| Measurable objective   | KPI   | Baseline (current state) | 5-year goal | 10-year goal | Data source        |
|--|---|--------------------------|-------------|--------------|--------------------|
| Increase the percentage of ISPs that offer low-cost products for lower-income households | Percentage of ISPs that offer low-cost products for lower-income households | 64%                      | 95%         | 95%          | USAC <sup>69</sup> |
| Reduce average cost of home internet for all Delawareans                                 | Average cost of home internet for Delawareans                               | \$84.32                  | \$80.00     | \$75.00      | DTI phone survey   |
|  | Average cost of home internet for individuals in a covered household        | \$77.39                  | \$75.00     | \$70.00      |                    |
|  | Average for aging individuals <sup>70</sup>                                 | \$86.55                  | \$80.00     | \$75.00      |                    |
|  | Average for incarcerated individuals (other than in a federal facility)     | \$88.53                  | \$80.00     | \$75.00      |                    |
|  | Average for veterans  | \$87.21                  | \$80.00     | \$75.00      |                    |

<sup>69</sup> Baseline estimate based on ACP participation data from USAC and known ISPs in Delaware from DTI’s internal data.

<sup>70</sup> Data gathered through the residential phone survey categorized individuals aged 65 or older. Future survey instruments will reflect the NTIA’s definition of aging individuals as 60 or older.

| Measurable objective  | KPI   | Baseline (current state) | 5-year goal | 10-year goal | Data source      |
|---|---|--------------------------|-------------|--------------|------------------|
|   | Average for individuals with disabilities   | \$79.62                  | \$75.00     | \$70.00      |                  |
|   | Average for individuals with a language barrier (English language learner or low literacy)  | \$85.63                  | \$80.00     | \$75.00      |                  |
|   | Average for members of racial or ethnic minorities  | \$79.11                  | \$75.00     | \$70.00      |                  |
|   | Average of residents in rural zip codes   | \$0.00                   | N/A         | N/A          |                  |
| All Delaware residents have access to a workable, internet-enabled computing device | Percentage of all survey respondents who report that they can get a broken or lost computing device fixed or replaced within a week | 77%                      | 80%         | 85%          | DTI phone survey |

| Measurable objective  | KPI  | Baseline (current state) | 5-year goal | 10-year goal | Data source      |
|---|--|--------------------------|-------------|--------------|------------------|
| Members of covered populations have access to a workable computing device | Percentage of all covered population survey respondents who report that they can get a broken or lost computing device fixed or replaced within a week | 73%                      | 80%         | 85%          | DTI phone survey |
|   | Percentage of individuals in a covered household   | 62%                      | 80%         | 85%          |                  |
|   | Percentage of households with an aging individual  | 76%                      | 80%         | 85%          |                  |
|   | Percentage of households with an incarcerated individual   | 94%                      | 80%         | 85%          |                  |
|   | Percentage of households with a veteran  | 77%                      | 80%         | 85%          |                  |

| Measurable objective | KPI  | Baseline (current state) | 5-year goal | 10-year goal | Data source |
|----------------------|--|--------------------------|-------------|--------------|-------------|
|                      | Percentage of households with an individual with a disability  | 74%                      | 80%         | 85%          |             |
|                      | Percentage of households with an individual with a language barrier (English language learner or low literacy) | 65%                      | 80%         | 85%          |             |
|                      | Percentage of households with a member of a racial or ethnic minority  | 70%                      | 80%         | 85%          |             |
|                      | Percentage of households in rural ZIP codes  | 61%                      | 80%         | 85%          |             |

**2.3.2.3 Barrier: Lack of digital and tech-related job opportunities and skill development for marginalized, covered, and low-income populations**

| Measurable objective  | KPI  | Baseline (current state)   | Short-term goal | Long-term goal | Data source |
|---|--|--|-----------------|----------------|-------------|
| Members of covered populations have access to digital and tech-related workforce training opportunities | Number of workforce development and training programs  | 0. We are continuing to collect data to establish a reliable baseline. | N/A             | N/A            | DTI data    |
|   | Percentage of aging individuals seeking work participating   | 0%   | N/A             | N/A            | DTI data    |
|   | Percentage of individuals incarcerated or recently returned (not from a federal facility) seeking work participating | 0%   | N/A             | N/A            | DTI data    |
|   | Percentage of veterans seeking work participating  | 0%   | N/A             | N/A            | DTI data    |
|   | Percentage of individuals with disabilities seeking work participating   | 0%   | N/A             | N/A            | DTI data    |
|   | Percentage of individuals with a language barrier seeking work participating   | 0%   | N/A             | N/A            | DTI data    |
|   |  |  |                 |                |             |

| Measurable objective | KPI   | Baseline (current state) | Short-term goal | Long-term goal | Data source |
|----------------------|---|--------------------------|-----------------|----------------|-------------|
|                      | Percentage of members of racial or ethnic minorities seeking work participating | 0%                       | N/A             | N/A            | DTI data    |
|                      | Percentage of rural residents seeking work participating                        | 0%                       | N/A             | N/A            | DTI data    |
|                      | Percentage of low-income residents seeking work participating                   | 0%                       | N/A             | N/A            | DTI data    |

***2.3.2.4 Barrier: Low-income households and aging individuals lack digital skills, including to protect security and privacy***

The baselines and goals shown below are based on the measurement of 14 digital skills representing common online activities.<sup>71</sup> DTI’s phone survey asked respondents to rate their confidence performing each of these activities. As a general indicator of digital literacy, the first KPI analyzes the total number of these skills individuals in each population can perform with confidence, on average. Additional KPIs are based on subsets of the 14 skills that reflect individuals’ confidence protecting their privacy, ensuring their security, and accessing government services.

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<sup>71</sup> The 14 skills measured are rooted in the NTIA Internet Use Survey, but slightly modified when used for the residential phone survey: 1. sending and receiving emails; 2. using social media; 3. participating in online video, voice, or conference calls (such as Zoom, Skype, or FaceTime); 4. operating a small home business; 5. working remotely and telecommuting; 6. searching for a job online; 7. taking classes or participating in job training online; 8. accessing medical services online; 9. accessing government services online; 10. shopping, making travel reservations, or using other online consumer services; 11. accessing online financial services; 12. identifying online fraud (such as phishing schemes); 13. identifying misleading information or disinformation; and 14. adjusting privacy settings online (such as on social media).

| Measurable objective  | KPI   | Baseline (current state) | Short-term goal | Long-term goal | Data source      |
|---|---|--------------------------|-----------------|----------------|------------------|
| All Delaware residents are able to use the internet if they so choose         | Average number of key digital skills that can be performed (out of 14 measured)                                   | 10.8                     | 11.5/14         | 12/14          | DTI phone survey |
| Members of covered populations are able to use the internet if they so choose | Average number of key digital skills that can be performed by members of covered populations (out of 14 measured) | 10.3                     | 11.5/14         | 12/14          | DTI phone survey |
|   | Average for individuals in a covered household  | 10.2                     | 11.5/14         | 12/14          |                  |
|   | Average for aging individuals   | 8.9                      | 11.5/14         | 12/14          |                  |
|   | Average for incarcerated individuals (other than in a federal facility)   | 10.1                     | 11.5/14         | 12/14          |                  |
|   | Average for veterans  | 10.2                     | 11.5/14         | 12/14          |                  |
|   | Average for individuals with disabilities   | 9.4                      | 11.5/14         | 12/14          |                  |

| Measurable objective  | KPI   | Baseline (current state) | Short-term goal | Long-term goal | Data source      |
|---|---|--------------------------|-----------------|----------------|------------------|
|   | Average for individuals with a language barrier (English language learner or low literacy)                                | 11.5                     | 11.5/14         | 12/14          |                  |
|   | Average for members of racial or ethnic minorities  | 10.6                     | 11.5/14         | 12/14          |                  |
|   | Average of residents in rural ZIP codes   | 10.7                     | 11.5/14         | 12/14          |                  |
| All Delaware residents can access information or training to learn how to protect their security online         | Percentage of all survey respondents who say they are confident they can protect their security online                    | 80%                      | 85%             | 90%            | DTI phone survey |
| Members of covered populations can access information or training to learn how to protect their security online | Percentage of all covered population survey respondents who say they are confident they can protect their security online | 80%                      | 85%             | 90%            | DTI phone survey |

| Measurable objective | KPI  | Baseline (current state)   | Short-term goal | Long-term goal | Data source |
|----------------------|--|--|-----------------|----------------|-------------|
|                      | Percentage for individuals in a covered household  | 71%  | 85%             | 90%            |             |
|                      | Percentage of aging individuals  | 74%  | 85%             | 90%            |             |
|                      | Percentage of households with an incarcerated individual                                     | 58%  | 85%             | 90%            |             |
|                      | Percentage of households with a veteran  | 82%  | 85%             | 90%            |             |
|                      | Percentage of households with an individual with a disability                                | 74%  | 85%             | 90%            |             |
|                      | Percentage of individuals with a language barrier (English language learner or low literacy) | 0%. Sample size in the survey was too small to be reliable.              | 85%             | 90%            |             |
|                      | Percentage of households with a member of a racial or ethnic minority                        | 84%  | 85%             | 90%            |             |
|                      | Percentage of households in rural ZIP codes  | 83%  | 85%             | 90%            |             |
|                      | All Delaware residents can access information or training                                    | Percentage of all survey respondents who say they are confident they can | 74%             | 85%            |             |

| Measurable objective  | KPI   | Baseline (current state) | Short-term goal | Long-term goal | Data source      |
|---|---|--------------------------|-----------------|----------------|------------------|
| to learn how to protect their <b>privacy</b> online   | protect their <b>privacy</b> online   |                          |                 |                |                  |
| Members of covered populations can access information or training to learn how to protect their <b>privacy</b> online | Percentage of all covered population survey respondents who say they are confident they can protect their <b>privacy</b> online | 72%                      | 85%             | 90%            | DTI phone survey |
|   | Percentage of individuals in a covered household  | 65%                      | 85%             | 90%            |                  |
|   | Percentage of aging individuals   | 59%                      | 85%             | 90%            |                  |
|   | Percentage of households with an incarcerated individual  | 67%                      | 85%             | 90%            |                  |
|   | Percentage of households with a veteran   | 70%                      | 85%             | 90%            |                  |
|   | Percentage of households with an individual with a disability   | 69%                      | 85%             | 90%            |                  |
|   | Percentage of households with an individual with a language barrier (English language   | 0%                       | 85%             | 90%            |                  |

| Measurable objective   | KPI  | Baseline (current state) | Short-term goal | Long-term goal | Data source      |
|--|--|--------------------------|-----------------|----------------|------------------|
|  | learners or low literacy)  |                          |                 |                |                  |
|  | Percentage of households with a member of a racial or ethnic minority  | 77%                      | 85%             | 90%            |                  |
|  | Percentage of households in rural ZIP codes  | 76%                      | 85%             | 90%            |                  |
| All Delaware residents can access government services online         | Percentage of all survey respondents who say they are very confident using the internet to access government services online | 81%                      | 85%             | 90%            | DTI phone survey |
| Members of covered populations can access government services online | Percentage of all covered population survey respondents who say they are very confident accessing government services online | 79%                      | 85%             | 90%            | DTI phone survey |
|  | Percentage for individuals in a covered household  | 80%                      | 85%             | 90%            |                  |
|  | Percentage for aging individuals   | 75%                      | 85%             | 90%            |                  |

| Measurable objective | KPI   | Baseline (current state) | Short-term goal | Long-term goal | Data source |
|----------------------|---|--------------------------|-----------------|----------------|-------------|
|                      | Percentage of households with an incarcerated individual  | 93%                      | 85%             | 90%            |             |
|                      | Percentage of households with a veteran   | 74%                      | 85%             | 90%            |             |
|                      | Percentage of households with an individual with a disability   | 79%                      | 85%             | 90%            |             |
|                      | Percentage of households with an individual with a language barrier (English language learners or low literacy) | 93%                      | 85%             | 90%            |             |
|                      | Percentage of households with a member of a racial or ethnic minority   | 79%                      | 85%             | 90%            |             |
|                      | Percentage of households in rural ZIP codes   | 67%                      | 85%             | 90%            |             |

**2.3.2.5 Barrier: Communities lack resources and expertise for digital equity efforts**

| Measurable objective   | KPI                                 | Baseline (current state) | Short-term goal | Long-term goal | Data source |
|--|-------------------------------------|--------------------------|-----------------|----------------|-------------|
| Partnership opportunities are available via convening events | Number of convening events per year | 0                        | 6               | 12             | DTI data    |

| Measurable objective   | KPI   | Baseline (current state) | Short-term goal | Long-term goal | Data source |
|--|---|--------------------------|-----------------|----------------|-------------|
| Capacity building through promoting the hiring of digital navigators   | Number of digital navigators hired & trained to support 1:1 capacity building | 0                        | N/A             | N/A            | DTI data    |
| Collaborative outreach and synthesis of community ideas via the formation of stakeholders councils that are convened | Number of stakeholder council meetings per year                               | 0                        | 2               | 4              | DTI data    |
| Participation in stakeholder or covered population community events  | Number of local community events the Broadband Office joins per year          | 0                        | 6               | 12             | DTI data    |

### **3 Current state of digital equity: Barriers and assets**

This section describes the current state of digital equity in Delaware, as documented through rigorous and comprehensive data collection and outreach efforts. It describes the resources and relationships available to DTI to promote digital equity; presents detailed asset inventories related to digital equity and broadband adoption, affordability, and access; and presents a needs assessment.

#### **3.1 Asset inventory**

This section identifies assets that promote digital equity for each of the State's covered populations, including resources, programs, plans, and strategies from public and private entities.

##### **3.1.1 Digital inclusion assets by covered population**

Through its outreach and research, DTI has identified key digital inclusion assets that support covered populations in the State, including workforce development training and employment services related to broadband adoption; technical assistance programs aimed at supporting digital inclusion; and nonprofits, partnerships, and coalitions that work toward digital inclusion. Table 3 lists a selection of representative digital inclusion assets and indicates the primary population(s) they serve. Identifying a primary population served does not imply that other covered populations are not served and those assets for which no primary service population is identified are considered to serve at least some covered populations without specifically targeting them, like school districts which serve all students inclusive of those who are low-income, minority, English language learners, rural residents, or who have disabilities.

**Table 3: Digital inclusion assets by covered population(s)**

| Asset name  | Description   | Aging | Incarcerated | Veterans | Disabilities | Language barrier | Racial/ethnic minority | Rural | Low-income |
|---|---|-------|--------------|----------|--------------|------------------|------------------------|-------|------------|
| Digital literacy programming initiative through Delaware’s public libraries | Literacy Delaware and the Delaware Division of Libraries announced a partnership in 2022 to expand capacity for literacy programming through the State’s public libraries, including a new digital literacy initiative that will leverage resources from the Northstar Digital Literacy program. <sup>72</sup>  | x     |              | x        | x            | x                | x                      | x     | x          |
| Delaware Division of Libraries  | Delaware’s public libraries serve as community hubs where staff offer informal one-on-one training on internet usage as resources allow—often to help patrons from a covered population, according to input received through the stakeholder engagement and outreach efforts conducted in preparation of this Plan. Libraries in each county offer “telehealth kiosks” that provide internet access and a private space to conduct appointments and access social services. <sup>73</sup> Teleservice Navigators, available twice a week, also help residents apply for the Affordable Connectivity Program. <sup>74</sup> Delaware Libraries and | x     |              | x        | x            | x                | x                      | x     | x          |

<sup>72</sup> Literacy Delaware press release, “New Delaware Division of Libraries Partnership,” August 23, 2022, <https://literacydelaware.org/article>.

<sup>73</sup> Kristina DeRobertis, “Delaware Libraries Broadening Horizons with More Telehealth Kiosks,” WBOC, August 11, 2023, [https://www.wboc.com/news/delaware-libraries-broadening-horizons-with-more-telehealth-kiosks/article\\_30cfff78-387d-11ee-af39-bbc9aa106f2b.html](https://www.wboc.com/news/delaware-libraries-broadening-horizons-with-more-telehealth-kiosks/article_30cfff78-387d-11ee-af39-bbc9aa106f2b.html).

<sup>74</sup>“Teleservice Navigator,” Delaware Libraries, <https://delawarelibraries.libcal.com/event/11265361>.

| Asset name                                       | Description   | Aging | Incarcerated | Veterans | Disabilities | Language barrier | Racial/ethnic minority | Rural | Low-income |
|--|---|-------|--------------|----------|--------------|------------------|------------------------|-------|------------|
|  | AmeriCorps VISTA also hired Digital Navigators to work in library branches in summer 2023. <sup>75</sup>  |       |              |          |              |                  |                        |       |            |
| NERDiT CARES device donation program             | Wilmington-based NERDiT CARES, a 501(c)3 nonprofit organization, operates a device donation program. <sup>76</sup>  |       |              |          |              |                  |                        |       | X          |
| Comcast Learning Center                          | Comcast hosts several short digital skills training videos for veterans <sup>77</sup> using resources from nonprofit PsychArmor, <sup>78</sup> as well as a similar training module for aging individuals using tools from the nonprofits Generations on Line and OATS. <sup>79</sup> | X     |              | X        |              |                  |                        |       |            |
| Delaware Office for the Deaf and Hard of Hearing | The Office provides information, education, advocacy, training, and services, including help finding assistive technology resources. <sup>80</sup>  |       |              |          | X            |                  |                        |       |            |
| Delaware Office of Veterans Services             | The Office provides advocacy and assistance to veterans. <sup>81</sup>  |       |              | X        |              |                  |                        |       |            |

<sup>75</sup> “Opportunities,” Delaware Division of Libraries, <https://libraries.delaware.gov/opportunities/>.

<sup>76</sup> NERDiT CARES, “About Us,” <https://www.nerditcares.org/about/>.

<sup>77</sup> Comcast, “Veterans’ Guide to Navigating the Web,” <https://www.xfinity.com/learn/internet-service/internet-essentials/learning/internet-basics/veterans-guide-to-navigating-the-web>.

<sup>78</sup> PsychArmo, <https://psycharmor.org/>.

<sup>79</sup> Comcast, “Seniors’ Guide to Navigating the Web,” <https://www.xfinity.com/learn/internet-service/internet-essentials/learning/internet-basics/seniors-guide-to-navigating-the-web>.

<sup>80</sup> Delaware Department of Labor, Delaware Office for the Deaf and Hard of Hearing, <https://labor.delaware.gov/divisions/dvr/dodhh/>.

<sup>81</sup> Delaware Commission of Veterans Affairs, <https://vets.delaware.gov/service-officers/>.

| Asset name  | Description   | Aging | Incarcerated | Veterans | Disabilities | Language barrier | Racial/ethnic minority | Rural | Low-income |
|---|---|-------|--------------|----------|--------------|------------------|------------------------|-------|------------|
| Easterseals   | This non-profit supports a broad population of individuals with disabilities at all ages with health care, education, respite, and employment services. <sup>82</sup> Easterseals Delaware offers various resources and support around assistive technology, including a Resource and Technology Demonstration Center in its New Castle location where visitors can browse and try assistive devices. <sup>83</sup> |       |              |          | x            |                  |                        |       |            |
| Sussex County’s Advisory Committee on Aging and Adults with Physical Disabilities | The Committee advocates for and provides assistance to older residents and residents with disabilities in Sussex County and the State. <sup>84</sup>  | x     |              |          | x            |                  |                        |       |            |
| Code Purple of Kent County, Delaware  | This non-profit provides a variety of assistance programs for residents experiencing homelessness, abuse, financial struggles, and/or drug addiction, as well as those impacted by the pandemic. <sup>85</sup>  |       |              |          | x            |                  |                        |       | x          |

<sup>82</sup> Easterseals, “History,” <https://www.easterseals.com/de/who-we-are/history/>.

<sup>83</sup> “Making Life Accessible,” Easterseals Delaware & Maryland’s Eastern Shore, <https://www.easterseals.com/de/explore-resources/making-life-accessible/>.

<sup>84</sup> “Advisory Committee on Aging and Adults with Physical Disabilities,” Sussex County, <https://sussexcountyde.gov/advisory-committee-aging-and-adults-physical-disabilities>.

<sup>85</sup> Code Purple Delaware, <http://www.codepurplekentcounty.com/>.

| Asset name   | Description   | Aging | Incarcerated | Veterans | Disabilities | Language barrier | Racial/ethnic minority | Rural | Low-income |
|--|---|-------|--------------|----------|--------------|------------------|------------------------|-------|------------|
| Delaware Council on Farm and Food policy               | This statewide group addresses food security and agriculture-related issues, including mapping; they could serve as a conduit or efforts to identify and address rural digital needs.   |       |              |          |              |                  |                        | x     |            |
| Government Information Central – Accessibility Central | The Government Information Center works to help make State agency websites accessible. Web accessibility refers to the inclusive practice of removing barriers that prevent interaction or access to websites by people with disabilities. For example, accessible websites are inclusive to all, including those with a visual impairment, hearing impairment, or those that cannot use a mouse and keyboard to navigate a website. When sites are correctly designed, developed and edited, all users have equal access to information and functionality. <sup>86</sup> |       |              |          | x            |                  |                        |       |            |
| Tech Council of Delaware                               | Statewide entity that makes available tech internships with certification awards including cybersecurity training with a goal to “build and expand an inclusive tech talent pipeline.” <sup>87</sup>  |       |              |          |              |                  | x                      |       | x          |
| Delaware State Housing Authority                       | The agency has a direct connection with covered populations under the definition of BEAD; strong  |       |              |          |              |                  |                        |       | x          |

<sup>86</sup> “Government Information Central – Accessibility Central,” <https://gic.delaware.gov/accessibility-central/>.

<sup>87</sup> Tech Council of Delaware, <https://techcouncilofdelaware.org/>.

| Asset name   | Description   | Aging | Incarcerated | Veterans | Disabilities | Language barrier | Racial/ethnic minority | Rural | Low-income |
|--|---|-------|--------------|----------|--------------|------------------|------------------------|-------|------------|
|  | communication channels and programing opportunities.  |       |              |          |              |                  |                        |       |            |
| New Castle County Vocational Technical School District | Includes multiple IT and networking programs. <sup>88</sup>   |       |              |          |              |                  |                        |       |            |
| Polytech School District                               | Adult Education: Trade & Apprenticeships includes IT intro courses, cybersecurity technician, electronic systems technician, industrial machine systems technician, and network technician programs. ESL classes are also offered. Polytech High School offers engineering design (including digital circuitry), and computer technology courses. <sup>89</sup> |       |              |          |              |                  |                        |       |            |
| Sussex Tech  | Vocational technical school district with a program in networking technologies. <sup>90</sup>   |       |              |          |              |                  |                        |       |            |
| Delaware Alliance of Nonprofit Associations            | Umbrella organization that the State can work with to channel communication of digital equity opportunities to member organizations who have potentially eligible clients.  |       |              |          |              |                  |                        |       |            |

<sup>88</sup> New Castle County Vocational Technical School District, <https://www.nccvotech.com/>

<sup>89</sup> Polytech School District, <https://www.polytechschooldistrict.com/>

<sup>90</sup> Sussex County Vocational Technical School District, <https://www.sussexvt.org/hs/home/technical-courses/cisco-networking/>.

| Asset name  | Description   | Aging | Incarcerated | Veterans | Disabilities | Language barrier | Racial/ethnic minority | Rural | Low-income |
|---|---|-------|--------------|----------|--------------|------------------|------------------------|-------|------------|
| Latin American Community Center                               | This community-based nonprofit provides refurbished computers and adult digital literacy classes. <sup>91</sup>   |       |              |          |              | x                | x                      |       |            |
| Center for Disabilities Studies at the University of Delaware | The Delaware Assistive Technology Initiative (DATI) helps to connect Delawareans with disabilities with assistive technology, training, and resources. Many services are provided at no cost. <sup>92</sup>   |       |              |          | x            |                  |                        |       |            |
| Student Freedom Initiative (SFI)                              | SFI, a DC-based organization that primarily serves historically black colleges and universities (HBCUs) and minority-serving institutions (MSIs) and the surrounding communities, offers a program called Connect101 in partnership with Connect Humanity. <sup>93</sup> Connect101 is designed to ensure HBCUs and their communities have the knowledge and financial resources needed to fully participate in the digitizing economy. <sup>94</sup> |       |              |          |              |                  | x                      |       |            |
| Delaware Department of Technology and Information (DTI)       | DTI provides training and resources to increase the accessibility of State websites. <sup>95</sup>  |       |              |          | x            |                  |                        |       |            |

<sup>91</sup> “Adult Education,” LACC Delaware, <https://www.thelatincenter.org/adult-education>.

<sup>92</sup> Delaware Assistive Technology Initiative, <https://dati.org/aboutus/index.html>.

<sup>93</sup> <https://connecthumanity.fund/>.

<sup>94</sup> “Connect 101,” Connect Humanity, <https://connect-humanity.shorthandstories.com/connect-101/index.html#group-section-About-psWZQaYiTS>.

<sup>95</sup> “Digital Accessibility,” DTI, <https://accessibility.dti.delaware.gov/>.

| Asset name                       | Description  | Aging | Incarcerated | Veterans | Disabilities | Language barrier | Racial/ethnic minority | Rural | Low-income |
|----------------------------------|--|-------|--------------|----------|--------------|------------------|------------------------|-------|------------|
| I Am My Sister's Keeper (IAMMSK) | This community-based organization offers STEM-related programming to engage young women around technology and advocates for digital inclusion. <sup>96</sup> A representative also indicated to DTI that the MSK Community Center is an internet hub for the community, providing internet service to an eight-block area in Wilmington.   |       |              |          |              |                  |                        |       |            |
| La Esperanza                     | La Esperanza, a neighborhood organization and community center for the Latino community, <sup>97</sup> offers support for applicants to broadband subsidy programs such as the Affordable Connectivity Program (ACP). The organization also loans and/or donates devices (computers, tablets), provides hotspots and free or subsidized internet access, and offers free computer skills classes for adults and youth. |       |              |          |              | x                | x                      |       |            |
| CHEER, Inc.                      | This nonprofit organization provides free internet access to aging individuals. <sup>98</sup>  | x     |              |          |              |                  |                        |       |            |
| Compudopt                        | Compudopt, a nonprofit, provides refurbished laptops to low-income families through a giveaway program and offers digital literacy training. <sup>99</sup>   |       |              |          |              |                  |                        |       | x          |

<sup>96</sup> "Youth and Teen Girls Programming in Wilmington," IAMMSK, <https://www.iammsk.org/about>

<sup>97</sup> "About," La Esperanza Center, <https://www.laesperanzacenter.org/about/>.

<sup>98</sup> "About Us," CHEER, <https://www.cheerde.com/about-us/>.

<sup>99</sup> "Compudopt Computer Giveaway," Compudopt, <https://www.compudopt.org/computergiveaway>.

| Asset name  | Description   | Aging | Incarcerated | Veterans | Disabilities | Language barrier | Racial/ethnic minority | Rural | Low-income |
|---|---|-------|--------------|----------|--------------|------------------|------------------------|-------|------------|
| American Association of Retired Persons (AARP) Delaware | AARP Delaware hosted a virtual event in September 2023 to educate veterans on common online scams and how to avoid fraud. <sup>100</sup> A variety of digital literacy resources are available to members through the national organization, including information on online privacy <sup>101</sup> and free virtual digital skills classes through the Senior Planet program. <sup>102</sup> | x     |              | x        |              |                  |                        |       |            |
| West End Neighborhood House                             | This organization, which primarily serves individuals who have lower incomes in Wilmington’s West Side, offers digital literacy training through the Adult Literacy component of its education and employment program. <sup>103</sup>   |       |              |          |              |                  |                        |       | x          |
| Modern Maturity Center                                  | This community center for aging individuals in Dover offers low-cost cellphone and computer tutoring by appointment, <sup>104</sup> and will host DTI in October 2023 to provide cybersecurity education.   | x     |              |          |              |                  |                        |       |            |

<sup>100</sup> “Fraud Forum to Help Veterans Spot Scams,” The AARP Bulletin, July 1, 2023, <https://states.aarp.org/delaware/fraud-forum-to-help-veterans-spot-scams>.

<sup>101</sup> “Scam, Fraud Alerts,” AARP, <https://www.aarp.org/money/scams-fraud/#01/?intcmp=AE-SCM-FRD-FRC>.

<sup>102</sup> “Online Classes for Seniors,” Senior Planet, <https://seniorplanet.org/classes/>.

<sup>103</sup> “Adult Literacy,” West End Neighborhood House, <https://westendnh.org/programs/adult-literacy/>.

<sup>104</sup> “Programs,” Modern Maturity Center, <http://www.modern-maturity.org/programs.htm>.

| Asset name  | Description  | Aging | Incarcerated | Veterans | Disabilities | Language barrier | Racial/ethnic minority | Rural | Low-income |
|---|--|-------|--------------|----------|--------------|------------------|------------------------|-------|------------|
| Delaware Department of Education – Prison Education program | Computer labs are available at Delaware State prisons, and students in the DoE’s Prison Education program can earn certifications in computer skills. <sup>105</sup> The program also offers a C-Tech Network Wiring course at the Howard R. Young Correctional Institution that teaches the skills necessary to become a certified entry-level technician in the network cabling industry. <sup>106</sup>                 |       | x            |          |              |                  |                        |       |            |
| Boys & Girls Clubs of Delaware                              | Clubs are installing Technology Centers for kids to learn how computers work and to use them for educational programming. Their workforce program Wowzer! employs teens to teach Club programs, including computer education, to younger peers.  |       |              |          |              |                  |                        |       | x          |
| Learn to Read Foundation by BoardRoom Presentations         | Parent computer classes teach parents at Wilmington’s East Side Charter School the basics of how to use computers and the internet in order to help support their own and their child’s education and safety. Parents who successfully complete the course, including exams, receive a refurbished laptop. ACP enrollment is also encouraged. BoardRoom Presentations, a company located just over the Delaware state line |       |              |          |              |                  |                        |       | x          |

<sup>105</sup> “Prison Education,” Delaware Department of Education, <https://www.doe.k12.de.us/domain/429>.

<sup>106</sup> “Prison Education – Howard R. Young Correctional Institution,” Delaware Department of Education, <https://www.doe.k12.de.us/Page/2938>.

| Asset name | Description  | Aging | Incarcerated | Veterans | Disabilities | Language barrier | Racial/ethnic minority | Rural | Low-income |
|------------|--|-------|--------------|----------|--------------|------------------|------------------------|-------|------------|
|            | in Pennsylvania, has been addressing the “digital divide” problem for over 23 years. |       |              |          |              |                  |                        |       |            |

### 3.1.2 Existing digital equity plans

County and local governments and agencies throughout Delaware are working on diversity, equity, inclusion, and access (DEIA) issues—and many have DEIA plans and programs—but DTI is not aware of any that have digital equity plans. DTI is also unaware of any digital equity plans in the Nanticoke Indian Association or the Lenape Indian Tribe of Delaware, the two Native American tribes recognized by the State, though not the federal government. This gap highlights the role this Plan can play in the coordination of numerous valuable efforts across the State.

### 3.1.3 Existing digital equity programs

The following table lists digital equity programs by local and regional entities in the State. These plans, which have informed the preparation of this Plan, include:

**Table 4: Existing digital equity programs**

| Program name  | Description  |
|---|--|
| Statewide initiative to increase awareness of the Affordable Connectivity Program (ACP)   | Governor Carney and municipal leaders in 2023 launched an initiative to increase awareness of the ACP, in partnership with nonprofit EducationSuperHighway. <sup>107</sup>   |
| Training and Technology Center Services, Delaware Division for the Visually Impaired (DVI), Delaware Health and Human Services (DHSS) | For the visually impaired, offers training assistance with devices, evaluates and detects training needs, and provides additional services. Programs include training in the use of Apple products because the iPad, iPhone, and iPod Touch already have accessibility features. Also offers the use of DVI’s public computer labs, at DVI’s Biggs and Milford locations, for practice and self-training. <sup>108</sup> |
| Delaware Office of Veterans Services (OVS) Health Resources   | In addition to OVS clinics and centers, OVS connects veterans to the U.S. Department of Veterans Affairs’ web portal that offers information and services. <sup>109</sup>  |
| New Castle County Youth Workforce Development Program   | Offers training in a number of careers and skills—including coding—to income-eligible youth ages 14 to 21. <sup>110</sup>  |
| Delaware Division of Libraries, Northstar Digital   | The Delaware Division of Libraries offers free Northstar Digital services to improve digital skills. <sup>111</sup>  |

<sup>107</sup> “Governor Carney Launches Statewide Initiative to Increase Affordable Connectivity Program Adoption,” Governor John Carney, March 21, 2023, <https://news.delaware.gov/2023/03/21/icymi-governor-carney-launches-statewide-initiative-to-increase-affordable-connectivity-program-adoption/>.

<sup>108</sup> “Training and Technology Center Services,” DVI, <https://dhss.delaware.gov/dvi/trainingsvcs.html>.

<sup>109</sup> “Health Resources,” OVS, <https://vets.delaware.gov/us-department-veterans-affairs/>.

<sup>110</sup> “New Castle County Youth Workforce Development Program,” New Castle County, <https://www.newcastlede.gov/859/Youth-Workforce-Development-Program>.

<sup>111</sup> “Northstar,” Delaware Libraries, <https://lib.de.us/northstar/>. See also: Delaware Division of Libraries, <https://libraries.delaware.gov/>.

| Program name   | Description   |
|--|---|
| Literacy   |   |
| Delaware Libraries' #GetConnected DE program                           | Delaware Libraries' #GetConnected DE program <sup>112</sup> offers device lending and other services. A Teleservice Navigator helps patrons apply for benefits including the Affordable Connectivity Program. <sup>113</sup> The program also offers free privacy booths so patrons can take a job interview or health consultation.  |
| Digital DE, an offering of the Delaware Department of Education (DDOE) | Digital DE provides online instructional and digital literacy resources for educators and families through a searchable, accessible, and free website. <sup>114</sup>   |
| Connect Delaware   | This program, launched in 2020 and initially supported by CARES Act funding, was designed to support student success by providing free broadband services for low-income students in school districts and charter schools <sup>115</sup> via a process that did not place on students and their families the burden of signing up for the program. Instead, each school in Delaware filled out a needs assessment and DTI placed bulk orders with ISPs. As of the writing of this Plan, the program continues with support from ARPA funding. |
| Capital School District of Dover Delaware partners for online learning | The Capital School District of Dover, Delaware, is partnering with nonprofit Digital Promise and Verizon for the Verizon Innovative Learning Schools program, which equips students and teachers at select schools with free technology devices and internet access and provides access to educational resources. <sup>116</sup>  |

### 3.1.4 Broadband adoption

According to the most recent NTIA data (November 2021), 76 percent of Delaware residents use internet at home<sup>117</sup> and 81.7 percent of residents use internet at any location.<sup>118</sup>

A variety of programs and organizations work to support broadband adoption by Delawareans in general and covered populations in particular, as catalogued in Table 3. These entities range from

<sup>112</sup> "How may we help you #GetConnectedDE?," Delaware Libraries, <https://getconnected.delawarelibraries.org/>.

<sup>113</sup> For the Teleservice Navigator schedule, see <https://delawarelibraries.libcal.com/calendar/>.

<sup>114</sup> "Digital DE," DDOE, <https://education.delaware.gov/educators/academic-support/standards-and-instruction/digital-de/>.

<sup>115</sup> "Connect Delaware Students," <https://broadband.delaware.gov/pages/index.shtml?dc=caresAct>.

<sup>116</sup> "32 Schools Join Verizon Innovative Learning's 10th Cohort," Digital Promise Press Release, March 15, 2023, <https://digitalpromise.org/wp-content/uploads/2023/03/VILS-C10-Announcement-Press-Release.pdf>.

<sup>117</sup> "Digital Nation Data Explorer: Internet Use at Home," NTIA, November 2021 data, <https://ntia.gov/other-publication/2022/digital-nation-data-explorer>.

<sup>118</sup> "Digital Nation Data Explorer: Internet Use (Any Location)," NTIA, November 2021 data, <https://ntia.gov/other-publication/2022/digital-nation-data-explorer>.

local organizations that provide computer access and digital skills classes for the individuals they serve to the statewide network of public libraries, which act as trusted community hubs for internet access, training, and technical support.

In addition to identifying the current ecosystem supporting digital inclusion through its outreach, DTI was also able to build potential new connections to support broadband adoption efforts. For example:

- A representative of the Delaware Division of Libraries attended an outreach session and stated that libraries are loaning devices and hotspots to the public and could further help distribute devices.
- A representative of Communication Service for the Deaf,<sup>119</sup> a nonprofit located in Austin, Texas, attended an outreach session and expressed an interest in partnering to deliver services to the deaf in Delaware.
- A representative of the Delaware Office of Veterans Services (OVS) attended an outreach session and offered to assist DTI via information sharing.
- A representative of Bloosurf, an ISP, attended an outreach session and said that it has designed an in-person class/demonstration to walk aging individuals through all the possibilities of high-speed internet: Wi-Fi 6, 4K streaming, teleconferencing, VoIP, and more.

The State has also worked to ensure students have adequate connectivity by providing free broadband access for low-income students since 2020 through the Connect Delaware program (described in Table 4). Through the program, the State's 19 school districts and 23 charter schools collectively requested a total of 25,789 devices; as of the writing of this Plan, the program continues with approximately 3,481 active devices (the total number of devices fluctuates each month).

### **3.1.5 Broadband affordability**

The Federal Communications Commission's (FCC) Affordable Connectivity Program (ACP), which offers eligible households a discount of \$30 per month on their internet service (\$75 for households on qualifying Tribal lands) and a one-time discount of up to \$100 towards the purchase of a device, is one of the most significant programs available to low-income Delaware households to reduce the cost of broadband service.

However, less than a third (30 percent) of households in the State that are potentially eligible for the ACP subsidy participate in the program, which lags the national average of 36 percent (see

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<sup>119</sup> Communication Service for the Deaf, <https://www.csd.org>.

section 3.2.2). Approximately 109,000 Delaware households who could benefit from the program have yet to enroll.

In 2023, Governor Carney and a coalition of municipal leaders and community partners launched a statewide initiative to increase awareness and enrollment in the ACP through local outreach, supported by training and enrollment materials from EducationSuperHighway.<sup>120</sup>

Some ISPs in the State also offer plans for eligible low-income subscribers that provide service at effectively no cost when customers enroll in the ACP. The table below identifies a sampling of ISPs’ discounted service and device programs and related broadband affordability assets in the State, which are available to all covered populations.

**Table 5: Broadband affordability assets**

| Asset name                                     | Description   |
|--|---|
| EducationSuperHighway ACP outreach partnership | Tools include an online mobile assistant that simplifies the ACP enrollment process, <sup>121</sup> a free certification course that trains digital equity advocates to help community members enroll, <sup>122</sup> and a resource hub with free and customizable marketing materials to increase awareness of the ACP and promote enrollment. <sup>123</sup>   |
| Comcast Internet Essentials program            | Comcast, an ISP, offers the Internet Essentials plan, priced at \$9.95 per month, which is available to qualifying low-income and other households in Delaware. <sup>124</sup> Comcast Internet Essentials delivers speeds up to 50 Mbps and Comcast Internet Essentials Plus delivers up to 100 Mbps for \$29.95 per month. <sup>125</sup> Households that subscribe to Internet Essentials can purchase a new Dell laptop or Chromebook for \$149.99 plus tax. <sup>126</sup> |
| Mediacom Connect to Compete plan               | Mediacom, an ISP which provides service in Sussex County, offers the Connect to Compete plan, in partnership with nonprofit EveryoneOn, to qualifying households for \$9.95 per month plus taxes, delivering download speeds up to 25 Mbps.   |

<sup>120</sup> “Governor Carney Launches Statewide Initiative to Increase Affordable Connectivity Program Adoption – State of Delaware News,” News release, March 21, 2023, <https://news.delaware.gov/2023/03/21/icymi-governor-carney-launches-statewide-initiative-to-increase-affordable-connectivity-program-adoption/>.

<sup>121</sup> “ACP Enrollment Assistant,” <https://getacp.org/delaware>.

<sup>122</sup> “LearnACP,” EducationSuperHighway, <https://www.educationsuperhighway.org/learnacp/>.

<sup>123</sup> “Affordable Connectivity Program – Resource Hub,” EducationSuperHighway, <https://www.educationsuperhighway.org/acpbenefit/resource-hub/>.

<sup>124</sup> Comcast, application for Internet Essentials plan, <https://apply.internetessentials.com/>.

<sup>125</sup> Comcast, “Internet Essentials,” <https://www.xfinity.com/learn/internet-service/internet-essentials>.

<sup>126</sup> Comcast, “Low-Cost Computer,” <https://internetessentials.com/low-cost-computer>.

| Asset name  | Description  |
|---|--|
|   | Mediacom also offers the C2C Plus plan for \$30.00 per month plus taxes, delivering download speeds up to 100 Mbps. <sup>127</sup>   |
| Breezeline Internet Assist and Internet Assist Plus plans | Breezeline, an ISP that serves some areas of the State, offers two low-cost plans to qualifying low-income customers: Internet Assist, which offers 15/1 Mbps service for \$9.99 to qualifying new subscribers only; <sup>128</sup> and Internet Assist Plus, which offers customers who sign up for Breezeline service through the ACP 100/10 Mbps service for \$29.95 per month (\$0 with application of the ACP discount). <sup>129</sup> |
| Verizon Forward Program                                   | The Verizon Forward Program provides an additional discount on Verizon Home Internet plans for customers enrolled in the ACP, offering Verizon’s 300/300 Mbps Fios fiber plan at no cost and plans with higher speed tiers at a discounted rate. (The program also offers Verizon 5G Home Internet at no cost where available.) <sup>130</sup>   |

### 3.2 Needs assessment

The State’s comprehensive partner outreach program included extensive efforts to identify the needs of all Delawareans with an emphasis on those belonging to covered populations. Outreach and data collection efforts were made to assess the baseline from which the State is working and to identify the barriers to digital equity faced generally and by each of the covered populations in Delaware.

The State’s research and analysis are based on available and relevant data from the American Community Survey (ACS), NTIA’s Internet Use Survey (administered as a supplement to the Current Population Survey), and the FCC’s National Broadband Map. Analysis was undertaken to benchmark Delaware against national averages, and to benchmark its residents belonging to covered populations against those that do not belong to covered populations.

The data and analysis are intended to facilitate understanding of the extent to which:

1. Broadband internet service is available to and adopted by residents

<sup>127</sup> Mediacom, “Connect to Compete,” <https://mediacomc2c.com/>. See also: EveryoneOn, <https://www.everyoneon.org/about-us>.

<sup>128</sup> “Internet Assist Program,” Breezeline, <https://www.breezeline.com/support/internet/internet-assist-program>.

<sup>129</sup> “Affordable Connectivity Program (ACP) Enrollment,” Breezeline, <https://www.breezeline.com/acp>.

<sup>130</sup> “Free Internet with the Verizon Forward Program and ACP,” Verizon, <https://www.verizon.com/home/free-verizon-internet/>.

2. Residents are confidently performing various digital skills
3. Residents are aware of and impacted by online security and privacy concerns
4. Computer devices are abundant and adequate for meaningful internet use
5. Online government resources and services are accessibly built and maintained

In brief, a lack of need or interest in home internet use is the primary reason cited by Delaware households that do not subscribe to broadband. This is followed by the issues of affordability of service and a lack of access to adequate computer devices. Reasons cited for a lack of home internet use are outlined in Table 6.

**Table 6: Reported reasons for no home internet use<sup>131</sup>**

| Reasons for no home internet use    | Delaware |
|-------------------------------------|----------|
| Can't afford it                     | 6%       |
| Not worth the cost                  | 4%       |
| Can use it elsewhere                | 4%       |
| Not available in area               | 1%       |
| Don't need or not interested        | 69%      |
| Online privacy or security concerns | 4%       |
| No or inadequate computing device   | 6%       |

The data indicate that Delaware’s digital equity needs encompass access to affordable broadband services, increased enrollment in broadband service subsidy programs, device access, and digital literacy training. The table below summarizes key barriers for each covered population identified through this baseline assessment of the current state of digital equity in Delaware.

**Table 7: Key barriers and obstacles for covered populations**

| Covered group                | Broadband availability  | Broadband adoption  | Digital skills  | Online security   | Device adoption  |
|------------------------------|---|---|---|---|--|
| <i>Low-income households</i> | It is likely that very-low-income households are disproportionately less covered by broadband | Low-income populations display the most urgent needs for more | Low-income individuals indicate need for digital skills and | Low-income individuals report needs for increased awareness of and confidence in protecting | Low-income populations display the most urgent needs for increased |

<sup>131</sup> U.S. Census Bureau, Current Population Survey Public Use Microdata, November 2021 (accessed August 29, 2023).

| Covered group                   | Broadband availability | Broadband adoption   | Digital skills  | Online security  | Device adoption   |
|---------------------------------|------------------------|--|---|--|---|
|                                 |                        | affordable broadband <sup>132</sup>  | telemedicine training <sup>133</sup>  | themselves from online security and privacy threats <sup>134</sup>   | device access <sup>135</sup>  |
| <i>Aging populations</i>        | –                      | Aging individuals display needs for greater internet adoption <sup>136</sup>                           | Aging individuals indicate the most urgent need for digital skills and telemedicine training <sup>137</sup> | Aging individuals report needs for increased confidence in protecting themselves from online security and privacy threats <sup>138</sup> | Aging individuals display a need for greater device adoption <sup>139</sup> |
| <i>Incarcerated individuals</i> | –                      | While no data are currently available in these areas, Delaware is endeavoring to develop relevant data |   |  |   |
| <i>Veterans</i>                 | –                      | –  | Veterans indicate a need for digital skills and telemedicine training <sup>140</sup>                        | Veterans report needs for increased confidence in protecting themselves from online security and   | –   |

<sup>132</sup> U.S. Census Bureau, American Community Survey Public Use Microdata, 2021 (accessed August 29, 2023).

<sup>133</sup> U.S. Census Bureau, Current Population Survey Public Use Microdata, November 2021 (accessed August 29, 2023).

<sup>134</sup> U.S. Census Bureau, Current Population Survey Public Use Microdata, November 2021 (accessed August 29, 2023).

<sup>135</sup> U.S. Census Bureau, American Community Survey Public Use Microdata, 2021 (accessed August 29, 2023).

<sup>136</sup> U.S. Census Bureau, American Community Survey Public Use Microdata, 2021 (accessed August 29, 2023).

<sup>137</sup> U.S. Census Bureau, Current Population Survey Public Use Microdata, November 2021 (accessed August 29, 2023).

<sup>138</sup> U.S. Census Bureau, Current Population Survey Public Use Microdata, November 2021 (accessed August 29, 2023).

<sup>139</sup> U.S. Census Bureau, American Community Survey Public Use Microdata, 2021 (accessed August 29, 2023).

<sup>140</sup> U.S. Census Bureau, Current Population Survey Public Use Microdata, November 2021 (accessed August 29, 2023).

| Covered group                                       | Broadband availability | Broadband adoption   | Digital skills   | Online security  | Device adoption  |
|---|------------------------|--|--|--|--|
|   |                        |  |  | privacy threats <sup>141</sup>   |  |
| <i>Individuals with disabilities</i>                | –                      | Individuals with disabilities display a need for greater internet adoption <sup>142</sup>              | Individuals living with disabilities indicate need for digital skills and telemedicine training <sup>143</sup> | Individuals with disabilities report needs for increased confidence in protecting themselves from online security and privacy threats <sup>144</sup> | Individuals living with disabilities have a greater need, in general, for adaptive technology and other specialized devices <sup>145</sup> |
| <i>Individuals with language barriers</i>           | –                      | While no data are currently available in these areas, Delaware is endeavoring to develop relevant data |  |  |  |
| <i>Individuals who are English learners (alone)</i> | –                      | English language learners display a need for greater internet adoption <sup>146</sup>                  | –  | English language learners report needs for confidence in protecting themselves from online security and  | English language learners display a need for greater device adoption <sup>148</sup>  |

<sup>141</sup> U.S. Census Bureau, Current Population Survey Public Use Microdata, November 2021 (accessed August 29, 2023).

<sup>142</sup> U.S. Census Bureau, American Community Survey Public Use Microdata, 2021 (accessed August 29, 2023).

<sup>143</sup> U.S. Census Bureau, Current Population Survey Public Use Microdata, November 2021 (accessed August 29, 2023).

<sup>144</sup> U.S. Census Bureau, Current Population Survey Public Use Microdata, November 2021 (accessed August 29, 2023).

<sup>145</sup> U.S. Census Bureau, American Community Survey Public Use Microdata, 2021 (accessed August 29, 2023).

<sup>146</sup> U.S. Census Bureau, American Community Survey Public Use Microdata, 2021 (accessed August 29, 2023).

<sup>148</sup> U.S. Census Bureau, American Community Survey Public Use Microdata, 2021 (accessed August 29, 2023).

| Covered group  | Broadband availability   | Broadband adoption   | Digital skills   | Online security   | Device adoption   |
|--|--|--|--|---|---|
|  |  |  |  | privacy threats <sup>147</sup>  |   |
| <i>Individuals who have low levels of literacy (alone)</i> | –  | While no data are currently available in these areas, Delaware is endeavoring to develop relevant data |  |   |   |
| <i>Racial and ethnic minorities</i>                        | –  | –  | Racial and ethnic minorities indicated need for telemedicine training <sup>149</sup> | Racial and ethnic minorities report needs for increased confidence in protecting themselves from online security and privacy threats <sup>150</sup> | Racial and ethnic minorities display a material gap in desktop or laptop ownership <sup>151</sup> |
| <i>Rural residents</i>                                     | Rural individuals are in the most urgent need of increased broadband availability <sup>152</sup> | While no data are currently available in these areas, Delaware is endeavoring to develop relevant data |  |   |   |

<sup>147</sup> U.S. Census Bureau, Current Population Survey Public Use Microdata, November 2021 (accessed August 29, 2023).

<sup>149</sup> U.S. Census Bureau, Current Population Survey Public Use Microdata, November 2021 (accessed August 29, 2023).

<sup>150</sup> U.S. Census Bureau, Current Population Survey Public Use Microdata, November 2021 (accessed August 29, 2023).

<sup>151</sup> U.S. Census Bureau, American Community Survey Public Use Microdata, 2021 (accessed August 29, 2023).

<sup>152</sup> U.S. Census Bureau, Digital Equity Act of 2021, State Data, <https://www.census.gov/programs-surveys/community-resilience-estimates/partnerships/ntia/digital-equity.html> (accessed August 29, 2023).

### 3.2.1 Covered populations in Delaware

To understand the challenges of digital equity for “covered populations” or “covered groups,” it is necessary to define those groups. Due to the unique constraints of each data source, various analyses focus on different subsets of covered groups. Based on the availability of reliable data,<sup>153</sup> the covered groups analyzed in this needs assessment are as follows:

| Covered group                 | Covered definition   | Broadband availability | Broadband adoption | Digital skills | Online security | Device adoption |
|-------------------------------|--|------------------------|--------------------|----------------|-----------------|-----------------|
| Low-income households         | Any individual in a household earning less than 150 percent of the federal poverty line  | ✓                      | ✓                  | ✓              | ✓               | ✓               |
| Aging populations             | Any individual who is 60 years of age or older   | ✓                      | ✓                  | ✓              | ✓               | ✓               |
| Incarcerated individuals      | Any individual currently or formerly incarcerated in a non-federal correctional facility | ✓                      |                    |                |                 |                 |
| Veterans                      | Any individual formerly on active duty   | ✓                      | ✓                  | ✓              | ✓               | ✓               |
| Individuals with disabilities | Any individual living with a self-identified physical or mental disability               | ✓                      | ✓                  | ✓              | ✓               | ✓               |

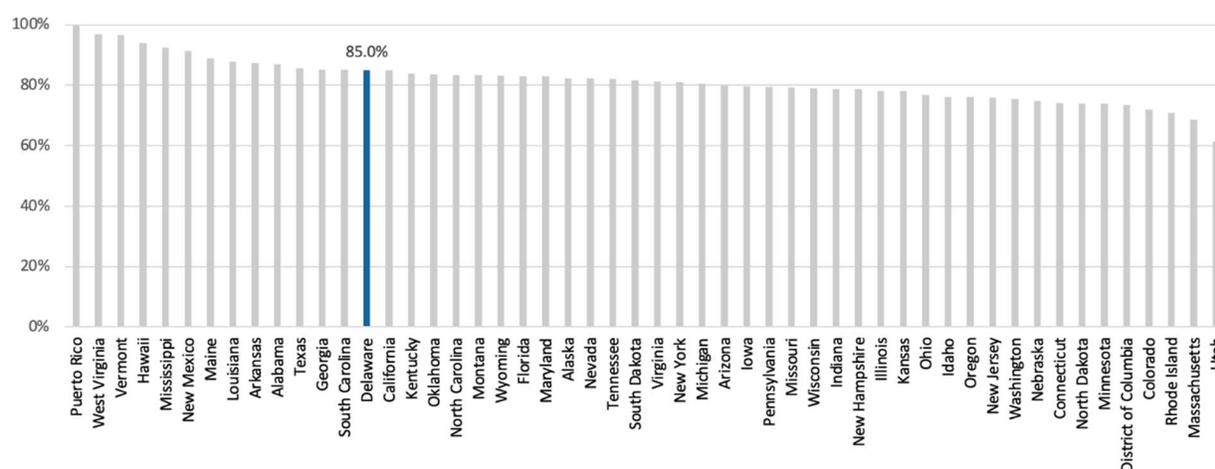
<sup>153</sup> This Plan relies on rigorously collected and reliable data to make statistically significant conclusions regarding each covered group. The data used include those collected by the U.S. Census Bureau through the American Community Survey. Where the data are not available, the Plan does not attempt to speculate.

| Covered group                                       | Covered definition   | Broadband availability | Broadband adoption | Digital skills | Online security | Device adoption |
|---|--|------------------------|--------------------|----------------|-----------------|-----------------|
| Individuals with language barriers                  | Any individual that either reports an English language proficiency less than “very well” or with a literacy level beneath that of a grade 6 student <sup>154</sup> | ✓                      |                    |                |                 |                 |
| Individuals who are English learners (alone)        | Any individual that either reports an English language proficiency less than “very well”   | ✓                      | ✓                  | ✓              | ✓               | ✓               |
| Individuals who have low levels of literacy (alone) | Any individual with a literacy level beneath that of a grade 6 student   | ✓                      |                    |                |                 |                 |
| Racial and ethnic minorities                        | Any individual that is not white (non-Hispanic) alone  | ✓                      | ✓                  | ✓              | ✓               | ✓               |
| Rural inhabitants                                   | Any individual living outside of an urban area   | ✓                      |                    |                |                 |                 |

<sup>154</sup> Grade 6 has been adopted as a reasonable threshold for practical purposes. Neither NTIA nor the U.S. Census Bureau define low literacy. Census has developed probabilistic estimates using National Center for Education Statistics data assigning “low literacy” to Level 1 (i.e., the lowest out of five levels). See “2019 State Total Covered Populations Under the Digital Equity Act of 2021: Quick Guide,” U.S. Census Bureau, NTIA. 2022, [https://www2.census.gov/programs-surveys/demo/technical-documentation/community-resilience/state\\_total\\_covered\\_populations\\_quick\\_guide.pdf](https://www2.census.gov/programs-surveys/demo/technical-documentation/community-resilience/state_total_covered_populations_quick_guide.pdf).

In Delaware specifically, a relatively large portion of the State belongs to covered populations, with 85.0 percent<sup>155</sup> of the State belonging to a covered group. This implies that the interests of covered groups closely align to those of the whole State: Delaware as a whole and its covered groups are not likely to have misaligned priorities because the latter make up the vast majority of the former. Therefore, by planning to increase digital equity for covered populations, the State is taking meaningful steps to address the entirety of its digital equity needs. The portion of Delaware belonging to at least one covered group is contextualized in Figure 1 below.

**Figure 1: Portions of state populations belonging to a covered group<sup>156</sup>**



Within Delaware, most individuals belonging to covered groups live in rural areas, are racial or ethnic minorities, have a relatively low income, are older than 59 years old, and/or have low levels of literacy. These covered groups are much larger in the State than those defined by incarceration status, English language proficiency, and veteran status. Perhaps most notable is the size of Delaware’s rural population: An estimated 43.5 percent of the State lives in a rural area (as opposed to only 28.5 percent nationally). Delaware and national demographics are illustrated in Table 8 below.

<sup>155</sup> U.S. Census Bureau, Digital Equity Act of 2021, State Data, <https://www.census.gov/programs-surveys/community-resilience-estimates/partnerships/ntia/digital-equity.html> (accessed August 29, 2023).

<sup>156</sup> U.S. Census Bureau, Digital Equity Act of 2021, State Data. <https://www.census.gov/programs-surveys/community-resilience-estimates/partnerships/ntia/digital-equity.html> (accessed August 29, 2023).

**Table 8: Portion of Delaware and U.S. in various covered groups**<sup>157, 158</sup>

| Covered group            | Delaware | Nation | Gap   |
|--------------------------|----------|--------|-------|
| Any covered group        | 85.0%    | 81.5%  | 3.5%  |
| Low income               | 17.9%    | 20.1%  | -2.2% |
| Aging                    | 26.7%    | 22.9%  | 3.8%  |
| Incarcerated             | 0.7%     | 0.6%   | 0.1%  |
| Veteran                  | 7.0%     | 5.3%   | 1.7%  |
| Disabled                 | 14.2%    | 13.3%  | 0.9%  |
| Language barrier         | 17.8%    | 21.4%  | -3.6% |
| English language learner | 5.0%     | 8.4%   | -3.4% |
| Low literacy             | 20.3%    | 21.9%  | -1.6% |
| Minority                 | 38.7%    | 40.6%  | -1.9% |
| Rural                    | 43.5%    | 28.5%  | 15.0% |

The demographic groups illustrated above are not mutually exclusive and many individuals belonging to a covered group belong to multiple covered groups; for example, many individuals living in rural areas are also low-income. Further, many of these traits are related, and possibly causally so—for example, individuals living with disabilities have higher tendencies to be on fixed incomes because of their disabilities. In this case, their presence in one covered group (individuals living with disabilities) directly affects their likelihood to appear in another covered group (individuals living in lower-income households). Additionally, individuals living with disabilities are in many cases more likely to be precluded from meaningful use of the internet by their relatively low income as opposed to their disability. Therefore, caution is urged in attributing causes of broadband outcomes to the nature of the affected covered groups.

This implies an unintuitive idea that digital equity interventions may not be most impactful by targeting the covered group that appears in most urgent need. To continue the example, individuals living with disabilities might present in some cases as the covered group with the most urgent needs, but tailoring support to low-income households and lowering the costs of

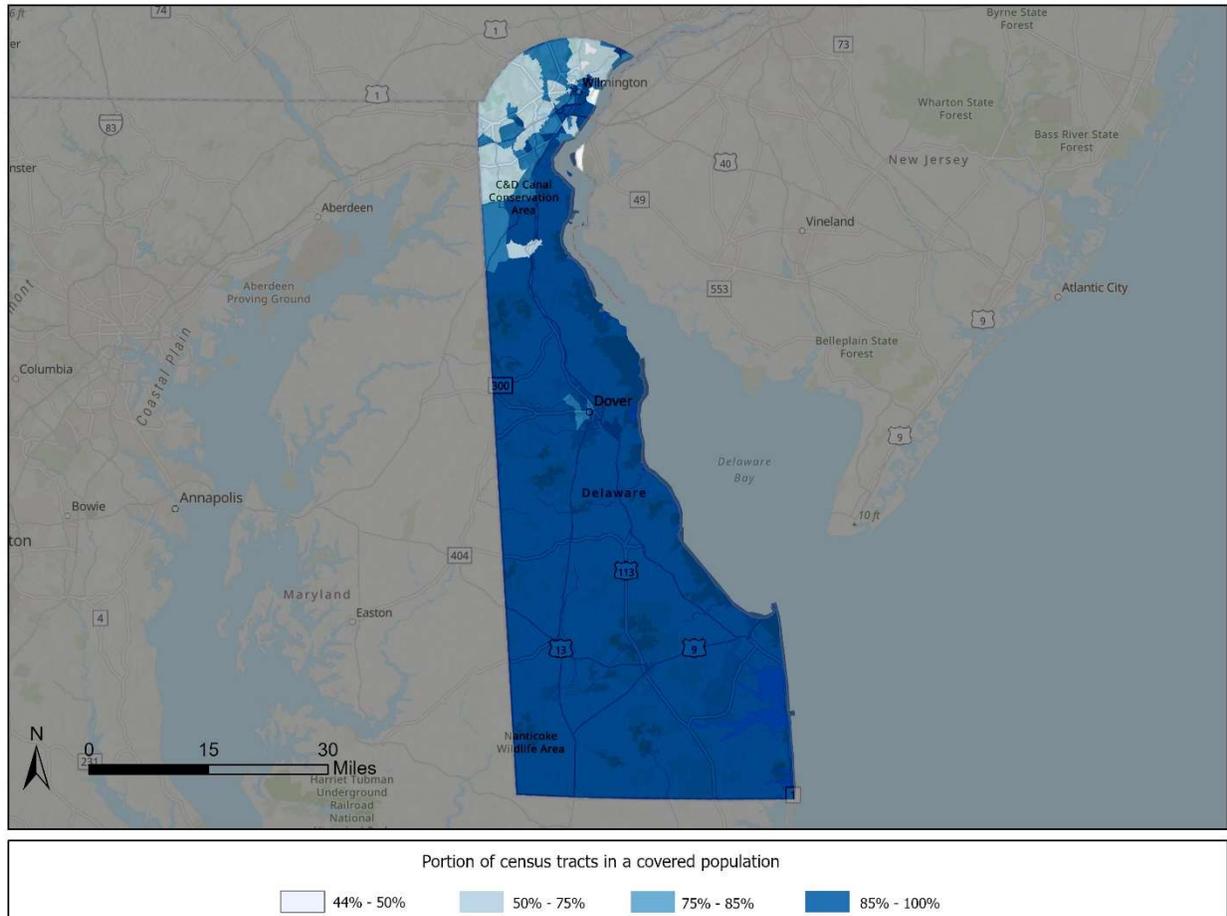
<sup>157</sup> U.S. Census Bureau, Digital Equity Act of 2021, State Data, <https://www.census.gov/programs-surveys/community-resilience-estimates/partnerships/ntia/digital-equity.html> (accessed August 29, 2023).

<sup>158</sup> These data are sourced from the Census Bureau’s Digital Equity Act of 2021 collection, which includes ACS and NTIA Internet Use Survey data as well as imputations from external data sources such as the National Center for Education Statistics to create the most comprehensive set of covered populations data. However, the data set is slightly outdated, sourcing ACS data from 2019 (most recent) to as far back as 2015. Additionally, the full data set is difficult to update given the limited documentation on the imputations performed. Therefore, for many of the remaining sections wherein analysis is performed on more specific broadband barriers rather than wholistic demographic statistics, more easily repeatable analysis is performed on more up-to-date data from ACS and the NTIA Internet Use Survey (via the Current Population Survey). As a tradeoff with the increased data quality and useability, some insight into covered populations is lost, especially with regard to formerly incarcerated individuals and individuals with low levels of literacy.

broadband acquisition may be the most effective path towards impacting individuals living with disabilities.

Individuals belonging to covered groups are present throughout the entirety of Delaware, and, definitionally, they are uniformly present outside of urban and suburban environments. The geographic distribution of covered groups is shown in Figure 2 below.

**Figure 2: Map of covered groups in Delaware<sup>159</sup>**



### 3.2.2 Access to broadband service

Access to broadband service is the primary prerequisite for using the internet meaningfully to participate in the increasingly digital economy and world. For that reason, the State has completed a robust geographic analysis of broadband service offerings, a regression analysis of

<sup>159</sup> U.S. Census Bureau, Digital Equity Act of 2021, State Data, <https://www.census.gov/programs-surveys/community-resilience-estimates/partnerships/ntia/digital-equity.html> (accessed August 29, 2023).

covered group presence and broadband availability, a comparative analysis of internet adoption rates across covered groups, and an analysis of ACP uptake and eligibility to understand resident's remaining needs in terms of access to broadband internet service. These analyses show:

1. Delaware outperforms the rest of the nation in most meaningful indicators of broadband availability.
2. Individuals living in rural areas face the most urgent needs for broadband availability.
3. Delaware trails the nation in all indicators of internet adoption and subscription rates.
4. Covered groups in Delaware are uniformly adopting the internet less frequently than individuals that do not belong to a covered group. This gap is largest when compared across incomes.
5. Delaware lags behind the national average for the percentage of eligible households enrolled in the ACP subsidy program, suggesting Delaware still has a large opportunity for enrollment growth.

### **3.2.2.1 Availability of service**

Of all Delaware households that do not use internet at home, only an estimated 1 percent<sup>160</sup> claim that a main reason for their lack of internet use is a lack of available internet service. While this is not the most frequently cited cause, the availability of service is an absolute condition for all other digital opportunities, and therefore deserves substantial attention.

Delaware outperforms the nation in all meaningful indicators of broadband availability, except when observing the highest speeds. When considering all internet delivery technologies (including those that are known to be less reliable such as satellite-based services), the FCC reports that Delaware and the nation are entirely served through speeds of 25/3 Mbps (which is the federal threshold for broadband service of any kind). However, Delaware has 4.9 percentage points more units served by speeds of at least 100/20 Mbps than the national rate.

This trend continues once service is limited to wireline technologies which are known to be more reliable than other internet-delivering technologies. 96.7 percent of units in Delaware are within a coverage footprint for wireline internet delivering 25/3 Mbps, as opposed to 89.8 percent nationally. Across every speed but one reported by the FCC, Delaware outpaces the nation in

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<sup>160</sup> U.S. Census Bureau, Current Population Survey Public Use Microdata, November 2021 (accessed August 29, 2023).

wireline coverage. Similar trends hold true for licensed fixed wireless, which can be helpful for delivering service to rural areas that present difficulty for wireline construction.

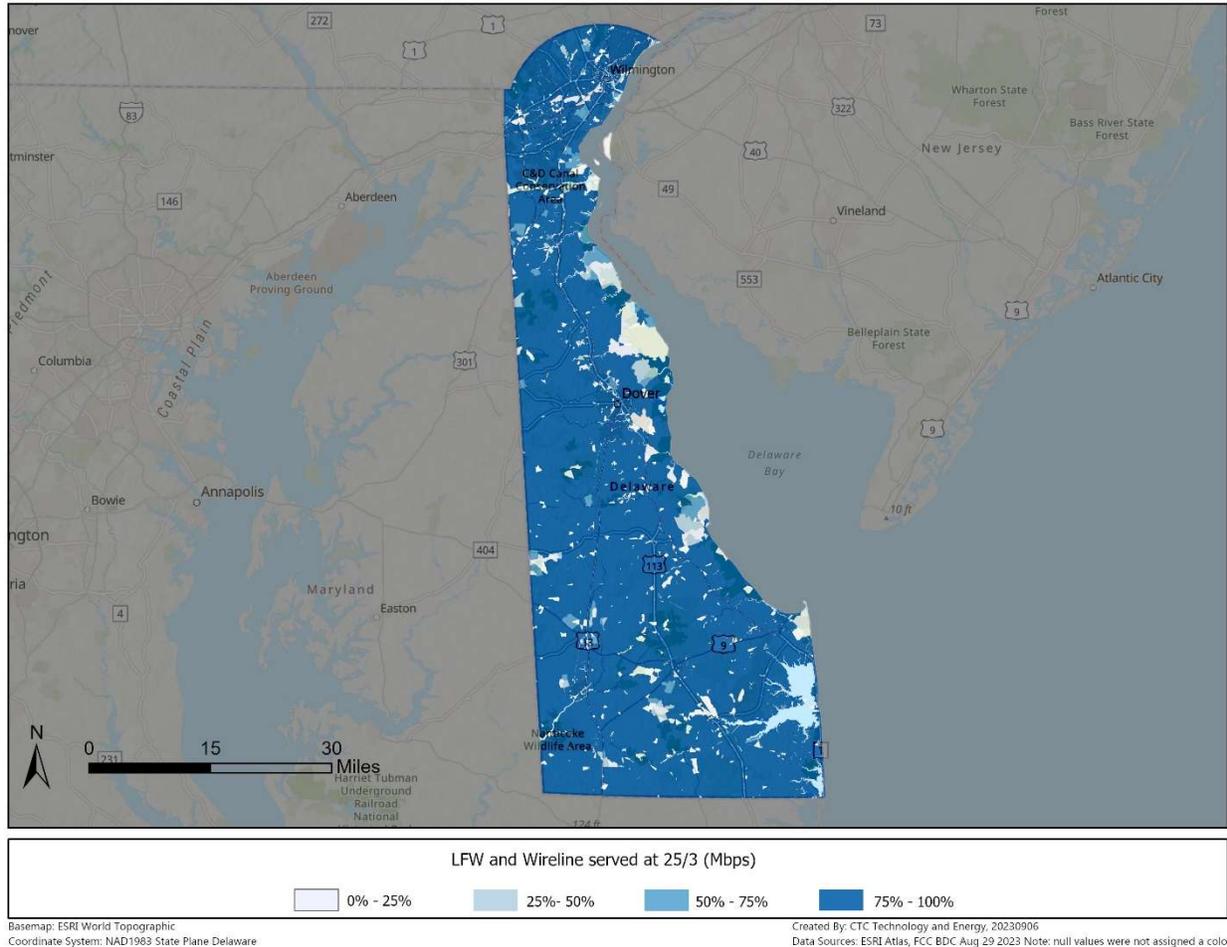
**Table 9: Portion of units served with internet at various speeds in Delaware and the U.S.**<sup>161</sup>

|                                | Coverage (in Mbps)      | Delaware | Nation | Gap    |
|--------------------------------|-------------------------|----------|--------|--------|
|                                | <b>All technologies</b> |          |        |        |
|                                | 0.2 / 0.2               | 100.0%   | 100.0% | 0.0%   |
|                                | 10 / 1                  | 100.0%   | 100.0% | 0.0%   |
|                                | 25 / 3                  | 100.0%   | 100.0% | 0.0%   |
|                                | 100 / 20                | 97.0%    | 92.1%  | 4.9%   |
|                                | 250 / 25                | 96.7%    | 87.2%  | 9.5%   |
|                                | 1000 / 100              | 11.0%    | 33.2%  | -22.2% |
| <b>Wireline</b>                |                         |          |        |        |
|                                | 0.2 / 0.2               | 96.8%    | 93.4%  | 3.3%   |
|                                | 10 / 1                  | 96.7%    | 91.7%  | 5.1%   |
|                                | 25 / 3                  | 96.7%    | 89.8%  | 6.9%   |
|                                | 100 / 20                | 96.7%    | 88.4%  | 8.3%   |
|                                | 250 / 25                | 96.7%    | 86.6%  | 10.1%  |
|                                | 1000 / 100              | 11.0%    | 32.3%  | -21.3% |
| <b>Licensed fixed wireless</b> |                         |          |        |        |
|                                | 0.2 / 0.2               | 85.7%    | 79.5%  | 6.2%   |
|                                | 10 / 1                  | 67.6%    | 54.9%  | 12.8%  |
|                                | 25 / 3                  | 67.6%    | 51.7%  | 15.8%  |
|                                | 100 / 20                | 15.2%    | 19.2%  | -4.1%  |
|                                | 250 / 25                | 0.8%     | 2.6%   | -1.8%  |
|                                | 1000 / 100              | 0.0%     | 0.2%   | -0.2%  |

Certain areas of Delaware see low levels of coverage because private ISPs choose to invest elsewhere, where return on investment will presumably be greater. The availability of wireline or robust licensed fixed wireless broadband service in Delaware tends to correlate with the density of population. In more densely populated areas, there are more potential customers relative to construction costs. As a result, consistent with patterns throughout the United States, service in Delaware is frequently spotty in rural areas, as shown below for speeds of 25/3 Mbps (Figure 3), and 100/20 Mbps (Figure 4).

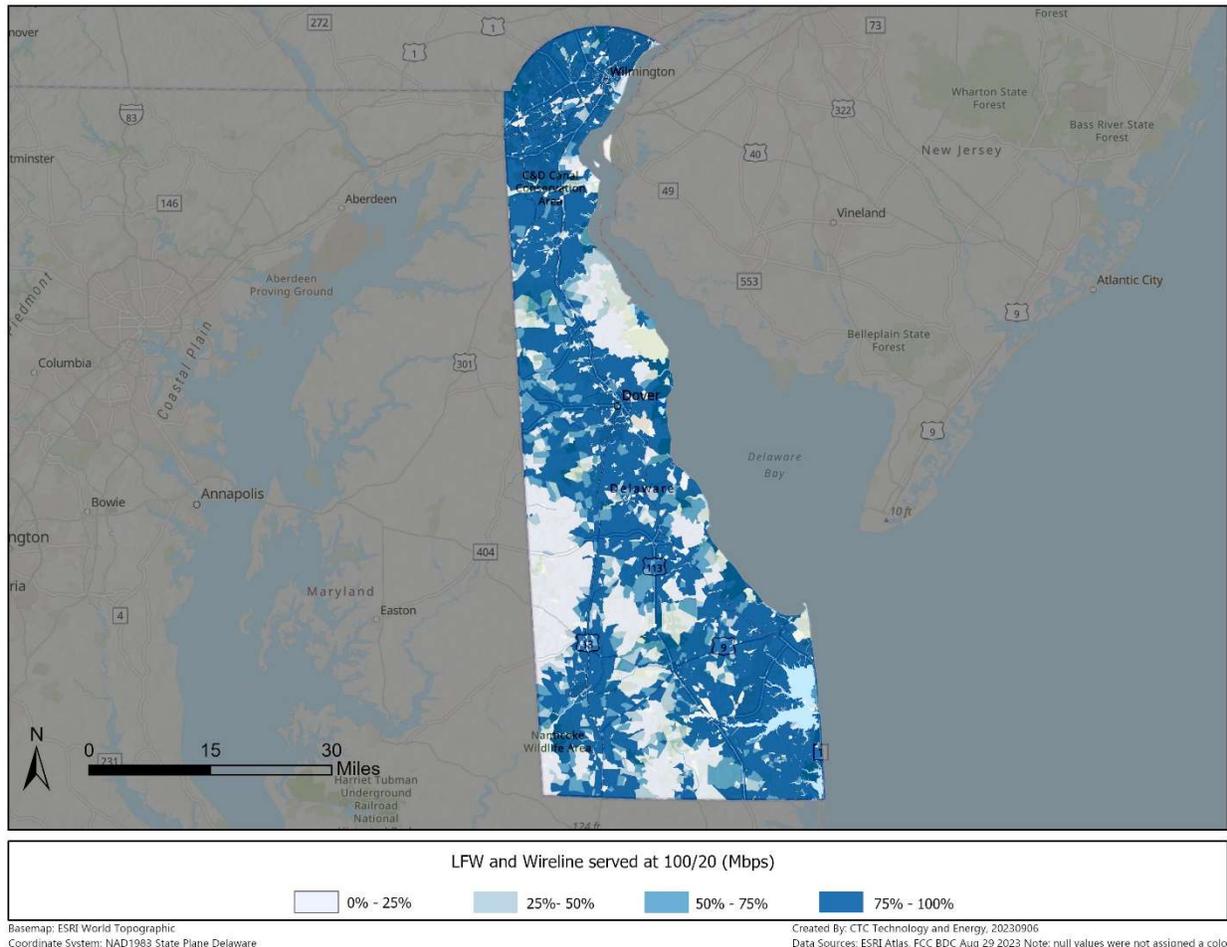
<sup>161</sup> FCC, National Broadband Map, Last updated August 16, 2023 (accessed August 29, 2023).

Figure 3: Map of units served by 25/3 Mbps<sup>162</sup>



<sup>162</sup> FCC, National Broadband Map, Last updated August 9, 2023 (accessed August 29, 2023).

Figure 4: Map of units served by 100/20 Mbps<sup>163</sup>



A regression analysis was undertaken by comparing the prevalence of various covered groups in each census tract in Delaware with the portion of units unserved by at least one broadband internet option with speeds of 25/3 Mbps or greater. The resulting correlation was extremely weak, with an  $R^2$  value of 0.13 (possibly as a result of a small number of viable census tracts in the county<sup>164</sup>). However, the analysis does further underline the relationship between rurality and broadband availability, as it was the most statistically significant correlation of all covered groups by a wide margin.

Only one other covered group achieved statistical significance in relation to availability: The portions of a census tract identified as a racial or ethnic minority was negatively correlated with the portion of unserved units, meaning that an increase in racial or ethnic minorities indicated

<sup>163</sup> FCC, National Broadband Map, Last updated August 9, 2023 (accessed August 29, 2023).

<sup>164</sup> Delaware contains a relatively small number of census tracts, made smaller by data cleaning and imperfect data sets which whittled the total number of observations down to 175.

an increase in broadband availability. This can possibly be explained by racial and ethnic minorities being concentrated in urban areas where broadband is widely available,

The full results of the regression analysis are presented in Table 10.

**Table 10: Regression analysis of portion of census tract belonging to covered groups and portion of units served<sup>165</sup>**

| Regression Statistics |       |  |  |  |  |
|-----------------------|-------|--|--|--|--|
| Multiple R            | 0.365 |  |  |  |  |
| R Square              | 0.133 |  |  |  |  |
| Adjusted R Square     | 0.086 |  |  |  |  |
| Standard Error        | 0.017 |  |  |  |  |
| Observations          | 175   |  |  |  |  |

| Variables                                 | Coefficients | Standard Error | t Stat | P-value  | Statistically significant |
|---|--------------|----------------|--------|----------|---------------------------|
| Intercept                                 | 0.011        | 0.008          | 1.309  | 0.192    |                           |
| Income                                    | 0.009        | 0.014          | 0.630  | 0.530    |                           |
| Aging                                     | -0.011       | 0.020          | -0.578 | 0.564    |                           |
| Incarceration status                      | 0.027        | 0.023          | 1.158  | 0.248    |                           |
| Veteran status                            | -0.097       | 0.066          | -1.468 | 0.144    |                           |
| Disability status                         | -0.009       | 0.043          | -0.213 | 0.832    |                           |
| Language barrier (including low literacy) | 0.074        | 0.044          | 1.674  | 0.096    |                           |
| English proficiency                       | -0.091       | 0.049          | -1.831 | 0.069    |                           |
| Race and ethnicity                        | -0.019       | 0.009          | -2.045 | 0.042    | ✓                         |
| Rurality                                  | 0.010        | 0.004          | 2.667  | 8.43E-03 | ✓                         |

Neither broadband availability nor many of these demographic characteristics are uniform throughout census tracts or binary in nature. For example, extremely low-income groups tend to cluster in areas much smaller than census tracts, and they face distinct availability obstacles to other individuals that still belong to the “low-income” covered group. It is overwhelmingly likely that low-income households are less well served than higher-income households, although those trends have not appeared statistically when evaluating this exact partitioning of the State. It is possible that a more granular study would reveal more informative relationships between various covered groups and service availability.

Ultimately, Delawareans would benefit from investment in increased service availability. For rural residents specifically, additional service availability could have significant impacts on digital equity.

<sup>165</sup> Portion of census tract populations belonging to various covered groups from U.S. Census Bureau, Digital Equity Act of 2021, State Data, <https://www.census.gov/programs-surveys/community-resilience-estimates/partnerships/ntia/digital-equity.html> (accessed August 29, 2023). Portion of units served in each census tract from FCC’s National Broadband Map. Accessed August 29, 2023. A number of outlier tracts were removed.

### 3.2.2.2 Adoption of service

Of all Delaware households that do not use internet at home an estimated 6 percent<sup>166</sup> claim that a main reason for their lack of internet use at home is an inability to afford service. Therefore, challenges relating to service affordability, and the closely linked concept of reliability, seem to be a non-negligible obstacles to digital equity for many Delawareans.

According to the American Community Survey, 93.4 percent of Delaware residents have a home internet subscription of any kind—surpassing the national rate by 3.1 percentage points. Accordingly, Delaware also outperforms the national rate in portion of residents with a wireline home internet subscription with a rate of 80.1 percent compared to the national rate of 75.5 percent.

Delaware, however, does report a portion of residents relying solely on a cellular data plan that is similar to the national figure: 11.4 percent in Delaware and 10.9 percent nationwide. Reliance upon cellular data for home internet service is considered insufficient for obtaining the many benefits of broadband. Mobile-only individuals typically cite affordability, their smartphone being good enough, and/or having access to broadband somewhere else as the reasons for not having home internet connectivity.

**Table 11: Internet adoption rates in Delaware and the U.S.**<sup>167</sup>

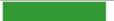
| Internet in the house  | Delaware | Nation | Gap  |
|--|----------|--------|------|
| Internet subscription of any kind                                      | 93.4%    | 90.3%  | 3.1% |
| Internet subscription via wireline technology (i.e. fiber, cable, DSL) | 80.1%    | 75.5%  | 4.6% |
| Only subscription via cellular data plan                               | 11.4%    | 10.9%  | 0.5% |

Within Delaware, individuals belonging to covered groups fare somewhat worse than others in home internet adoption. Only 91.3 percent of individuals belonging to a covered group report having a home internet subscription as compared to 98.3 percent of those outside of covered groups. The gap widens for wireline internet connections, for which 77.4 percent of individuals belonging to covered groups claim adoption compared to 86.6 percent of non-covered groups.

<sup>166</sup> U.S. Census Bureau, Current Population Survey Public Use Microdata, November 2021 (accessed August 29, 2023).

<sup>167</sup> U.S. Census Bureau, American Community Survey Public Use Microdata, 2021 (accessed August 29, 2023).

**Table 12: Internet adoption rates in covered and non-covered groups<sup>168</sup>**

| Internet in the house  | Covered groups   | Non covered groups  | Gap   |
|--|--|---|---|
| Internet subscription of any kind                                      | 91.3%  | 98.3%  | -6.9%  |
| Internet subscription via wireline technology (i.e. fiber, cable, DSL) | 77.4%  | 86.6%  | -9.2%  |
| Only subscription via cellular data plan                               | 11.8%   | 10.3%  | 1.6%   |

Individuals living in low-income households constitute the covered group with the largest adoption gaps. Low-income individuals are 15.4 percentage points less likely than higher-income individuals to have a home internet subscription, and they are 17.7 percentage points less likely to have a wireline internet subscription.

Individuals with disabilities and aging populations constitute two more groups with meaningful adoption gaps; they were 12.3 and 8.8 percentage points, respectively, less likely to have a wireline internet subscription than their non-covered group counterparts.

English language learners do not significantly lag behind fluent speakers for internet adoption of any kind (a gap of 3.5 percentage points). However, the gap significantly widens for wireline internet subscription (14.0 percentage points) and the group has the largest rate of cellular data-only users of any covered population (20.2 percent), which is considered insufficient for full use of the internet.

Full breakdowns of each covered group’s adoption rates are included in Table 13.<sup>169</sup>

<sup>168</sup> U.S. Census Bureau, American Community Survey Public Use Microdata, 2021 (accessed August 29, 2023).

<sup>169</sup> This Plan follows the U.S. Census Bureau’s standards on reporting data related to the terms “minority” and “white.” See: “About the topic of race,” U.S. Census Bureau, <https://www.census.gov/topics/population/race/about.html>.

**Table 13: Internet adoption rates in various covered groups<sup>170</sup>**

| Income              | Internet in the house  | Low income        | Higher income        | Gap    |
|---------------------|--|-------------------|----------------------|--------|
|                     | Internet subscription of any kind                                      | 81.2%             | 96.6%                | -15.4% |
|                     | Internet subscription via wireline technology (i.e. fiber, cable, DSL) | 66.1%             | 83.8%                | -17.7% |
|                     | Only subscription via cellular data plan                               | 13.5%             | 10.8%                | 2.7%   |
| Race                | Internet in the house  | Minority          | White alone          | Gap    |
|                     | Internet subscription of any kind                                      | 92.8%             | 93.8%                | -1.0%  |
|                     | Internet subscription via wireline technology (i.e. fiber, cable, DSL) | 78.4%             | 81.3%                | -2.9%  |
|                     | Only subscription via cellular data plan                               | 12.6%             | 10.6%                | 2.1%   |
| Age                 | Internet in the house  | Aging             | Younger              | Gap    |
|                     | Internet subscription of any kind                                      | 89.3%             | 94.9%                | -5.6%  |
|                     | Internet subscription via wireline technology (i.e. fiber, cable, DSL) | 73.7%             | 82.6%                | -8.8%  |
|                     | Only subscription via cellular data plan                               | 13.0%             | 10.7%                | 2.2%   |
| Disability          | Internet in the house  | With disabilities | Without disabilities | Gap    |
|                     | Internet subscription of any kind                                      | 85.0%             | 94.7%                | -9.7%  |
|                     | Internet subscription via wireline technology (i.e. fiber, cable, DSL) | 69.5%             | 81.8%                | -12.3% |
|                     | Only subscription via cellular data plan                               | 12.4%             | 11.2%                | 1.2%   |
| English proficiency | Internet in the house  | English learner   | Fluent               | Gap    |
|                     | Internet subscription of any kind                                      | 90.1%             | 93.5%                | -3.5%  |
|                     | Internet subscription via wireline technology (i.e. fiber, cable, DSL) | 66.9%             | 80.8%                | -14.0% |
|                     | Only subscription via cellular data plan                               | 20.2%             | 10.9%                | 9.3%   |
| Veteran status      | Internet in the house  | Veteran           | Non-veteran          | Gap    |
|                     | Internet subscription of any kind                                      | 93.0%             | 93.4%                | -0.4%  |
|                     | Internet subscription via wireline technology (i.e. fiber, cable, DSL) | 76.4%             | 80.4%                | -4.0%  |
|                     | Only subscription via cellular data plan                               | 14.7%             | 11.2%                | 3.5%   |

Given the reported frequency of inability (and unwillingness) to pay for home internet use, it can be concluded that the State has substantial needs for interventions to bring down the cost of home internet subscriptions for low-income households.

Perhaps the most widely known and used intervention to lower the cost of internet access is the Affordable Connectivity Program (ACP). The ACP subsidizes up to \$30 per month for broadband for qualifying households and may include a one-time subsidy toward buying a laptop or tablet. However, the ACP is known to be chronically undersubscribed—which is especially true in Delaware where only about 30 percent of eligible households have enrolled. This gap highlights the significant opportunity for growth.

**Table 14: Affordable Connectivity Program enrollment in Delaware and the U.S.<sup>171</sup>**

|   | Delaware | Nation     |
|---|----------|------------|
| Households enrolled                     | 45,950   | 19,903,735 |
| Households estimated eligible           | 154,963  | 55,266,900 |
| Portion of eligible households enrolled | 30%      | 36%        |

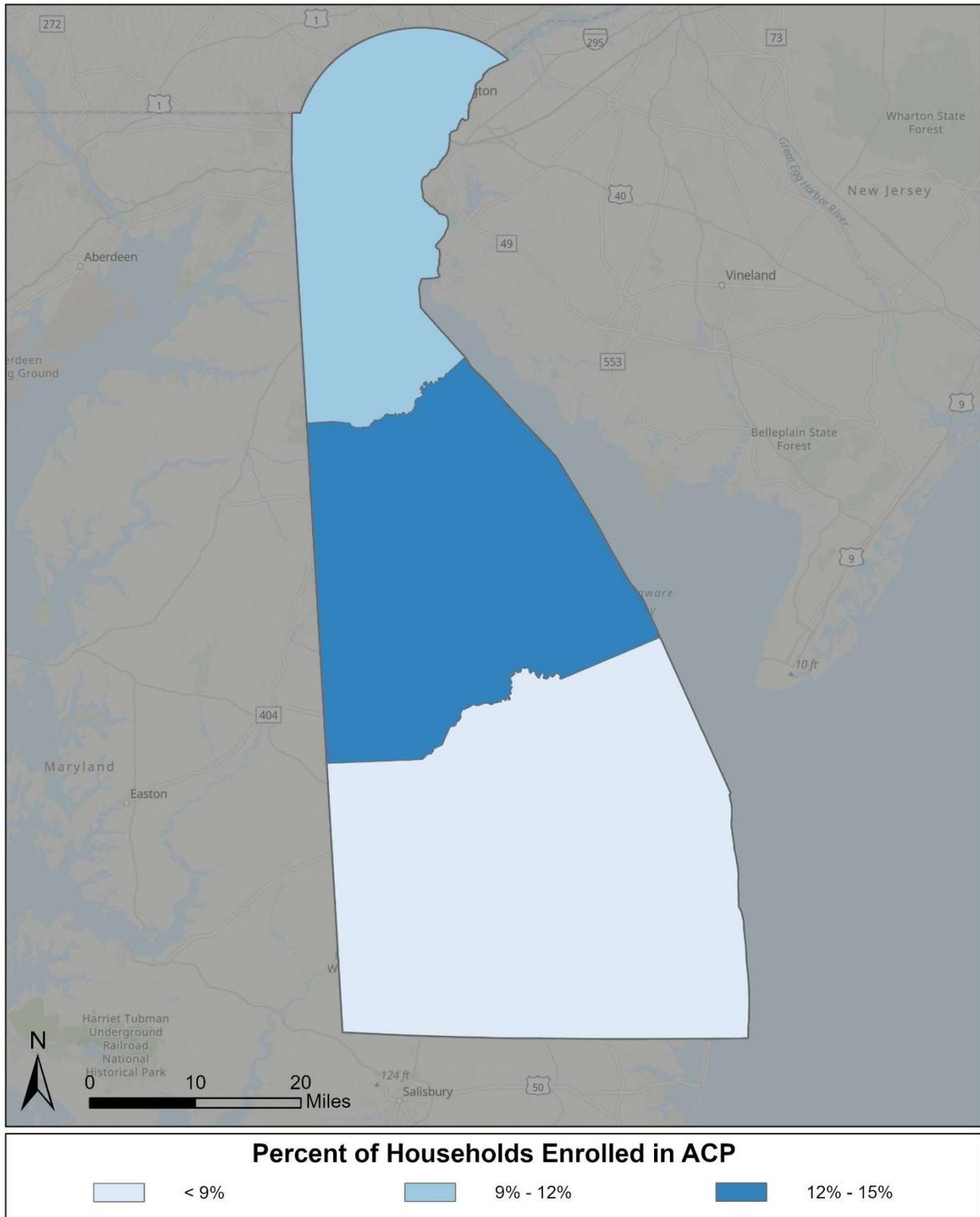
<sup>170</sup> U.S. Census Bureau, American Community Survey Public Use Microdata, 2021 (accessed August 29, 2023).

<sup>171</sup> Enrollment counts from USAC’s ACP Enrollment and Claims Tracker, accurate as of August 28, 2023. <https://www.usac.org/about/affordable-connectivity-program/acp-enrollment-and-claims-tracker/> (accessed August 29, 2023). Estimates of eligible households based on proprietary model that uses American Community Survey Public Use Microdata to estimate number of households qualifying for ACP via several of its eligibility criteria.

Households can be determined to be eligible through many criteria, including if they earn up to 200 percent of the federal poverty level or participate in one of many federal or State support programs (e.g., National School Lunch Program). As a result, eligibility for the program is highly aligned with members of covered groups. An estimated 45 percent of individuals belonging to covered groups are eligible for the ACP.

Figure 5 shows the percentage of households in each county that participate in the ACP.

Figure 5: ACP enrollment in Delaware by county



Basemap: ESRI World Topographic

Created By: CTC Technology and Energy, 20230911

Coordinate System: NAD 1983 State Plane Delaware

Data Sources: ESRI Atlas, U.S. Census Bureau, ACP: Household Subscribers, June 2023

### 3.2.3 Digital literacy

For individuals to meaningfully use the internet, they must practice and be confident in their ability to perform digital skills. Although some individuals may have internet service and a working computer, they are frequently functionally limited by an inability to navigate the internet effectively. In Delaware, 69 percent of residents without home internet expressed that they were not interested in or did not need home internet. This finding suggests that many Delaware residents may be more inclined to use the internet at home if they understand the full use, and therefore value, of having fluency in various digital skills.

Utilizing data from the Current Population Survey and the NTIA Internet Use Survey, the State of Delaware evaluated the extent to which various covered populations engage in key online activities. These key findings are as follows:

1. Delaware performs similarly to the nation in frequency of online digital skill use, but within the State, members of covered groups underperform compared to non-covered groups.
2. Individuals living in low-income households, individuals at or above 60 years of age, individuals living with disabilities, and veterans express the most urgent need for digital skills programming.
3. Delaware tends to outperform compared to the nation across all measured telemedicine-related online activities and members of covered groups tend to underperform compared to non-covered groups within the State.
4. Though to varying degrees of urgency, all covered groups (for which there are available data) express need for telemedicine digital skills programming.

Generally, Delaware performs similarly to the nation in frequency of digital skills use. Across 17 measured online activities, the biggest discrepancy between the State and nation is in accessing government services online (such as registering to vote), where Delaware trails the nation by a gap of 6.3 percentage points. Nevertheless, while the national figures help contextualize the State's positionality relative to the country, the nation does not represent the ceiling for achievement. Furthermore, although Delaware does not deviate strongly from national rates of digital skills use, there is still great opportunity for improvement in the State.

**Table 15: Digital literacy in Delaware and the U.S.**<sup>172</sup>

| Online activity  | Delaware | Nation | Gap   |
|--|----------|--------|-------|
| Uses text messaging or instant messaging                                 | 94.0%    | 93.3%  | 0.7%  |
| Uses email   | 92.5%    | 91.8%  | 0.7%  |
| Uses online social networks  | 69.0%    | 74.6%  | -5.6% |
| Shops, makes travel reservations, or uses other consumer services online | 79.7%    | 74.1%  | 5.6%  |
| Uses online financial services like banking, investing, paying bills     | 76.6%    | 74.3%  | 2.3%  |
| Watches videos online  | 70.8%    | 70.1%  | 0.6%  |
| Participates in online video or voice calls or conferencing              | 67.5%    | 65.6%  | 1.9%  |
| Streams or downloads music, radio, podcasts, etc.                        | 56.7%    | 60.0%  | -3.3% |
| Requests services provided by other people via the internet              | 43.5%    | 43.0%  | 0.5%  |
| Accessing government services  | 32.0%    | 38.4%  | -6.3% |
| Takes class or participates in job training online                       | 22.9%    | 25.7%  | -2.9% |
| Interacts with household equipment using the internet                    | 23.0%    | 22.3%  | 0.7%  |
| Telecommutes using the internet  | 26.0%    | 27.7%  | -1.6% |
| Searches for a job online  | 23.5%    | 21.3%  | 2.2%  |
| Posts or uploads blog posts, videos, or other original content           | 19.4%    | 17.0%  | 2.4%  |
| Uses the internet to sell goods  | 10.4%    | 10.5%  | -0.1% |
| Offers services for sale via the internet                                | 8.6%     | 8.8%   | -0.2% |

Individuals belonging to covered populations almost uniformly practice digital skills at a lower rate than those that do not belong to covered populations. Here, the largest gaps can be found in telecommuting using the internet (24.5 percentage point gap), streaming or downloading music, radio, podcasts, etc. (19.2 percentage point gap), and searching for a job online (18.8 percentage point gap).

The only digital skill for which individuals in covered groups outpace their counterparts is in accessing government services, which only 33.2 percent of those in covered groups performed recently compared to 31.0 percent of those in non-covered groups. It is possible that members of covered populations have greater need for government services and subsidies—potentially explaining the greater familiarity in performing this online activity.

<sup>172</sup> NTIA, 2021 Internet Use Survey (accessed August 29, 2023).

**Table 16: Digital literacy in Delaware covered groups<sup>173</sup>**

| Online activity  | Covered group | Non-covered group | Gap    |
|--|---------------|-------------------|--------|
| Uses text messaging or instant messaging                                 | 91.6%         | 98.6%             | -7.0%  |
| Uses email   | 90.5%         | 96.3%             | -5.8%  |
| Uses online social networks  | 64.1%         | 79.3%             | -15.2% |
| Shops, makes travel reservations, or uses other consumer services online | 76.7%         | 86.6%             | -9.8%  |
| Uses online financial services like banking, investing, paying bills     | 71.5%         | 87.6%             | -16.1% |
| Watches videos online  | 65.1%         | 81.1%             | -16.1% |
| Participates in online video or voice calls or conferencing              | 64.6%         | 73.7%             | -9.1%  |
| Streams or downloads music, radio, podcasts, etc.                        | 50.4%         | 69.5%             | -19.2% |
| Requests services provided by other people via the internet              | 39.4%         | 53.8%             | -14.4% |
| Accessing government services  | 33.2%         | 31.0%             | 2.1%   |
| Takes class or participates in job training online                       | 18.4%         | 28.6%             | -10.2% |
| Interacts with household equipment using the internet                    | 19.0%         | 30.5%             | -11.5% |
| Telecommutes using the internet  | 18.0%         | 42.5%             | -24.5% |
| Searches for a job online  | 16.8%         | 35.5%             | -18.8% |
| Posts or uploads blog posts, videos, or other original content           | 16.0%         | 26.9%             | -10.9% |
| Uses the internet to sell goods  | 7.6%          | 15.0%             | -7.4%  |
| Offers services for sale via the internet                                | 6.8%          | 11.1%             | -4.3%  |

Apart from racial or ethnic minorities, all covered populations (for which there are data) significantly underperform in regular use of digital skills. Accordingly, these groups practice very few, if any, measured online activities more frequently than their non-covered counterparts—suggesting that digital skills training is a key need for all four of these groups.

**Table 17: Digital literacy in aging and younger populations<sup>174</sup>**

| Online activity  | Aging | Younger | Gap    |
|--|-------|---------|--------|
| Uses text messaging or instant messaging                                 | 86.2% | 98.3%   | -12.0% |
| Uses email   | 88.9% | 94.4%   | -5.5%  |
| Uses online social networks  | 52.2% | 78.0%   | -25.8% |
| Shops, makes travel reservations, or uses other consumer services online | 78.3% | 80.5%   | -2.2%  |
| Uses online financial services like banking, investing, paying bills     | 68.6% | 80.9%   | -12.3% |
| Watches videos online  | 53.3% | 80.2%   | -26.9% |
| Participates in online video or voice calls or conferencing              | 59.6% | 71.8%   | -12.1% |
| Streams or downloads music, radio, podcasts, etc.                        | 36.1% | 67.9%   | -31.8% |
| Requests services provided by other people via the internet              | 30.2% | 50.7%   | -20.5% |
| Accessing government services  | 35.8% | 30.0%   | 5.8%   |
| Takes class or participates in job training online                       | 11.0% | 29.2%   | -18.2% |
| Interacts with household equipment using the internet                    | 16.0% | 26.8%   | -10.7% |
| Telecommutes using the internet  | 16.1% | 31.4%   | -15.3% |
| Searches for a job online  | 2.5%  | 34.8%   | -32.3% |
| Posts or uploads blog posts, videos, or other original content           | 6.8%  | 26.1%   | -19.3% |
| Uses the internet to sell goods  | 6.7%  | 12.4%   | -5.7%  |
| Offers services for sale via the internet                                | 6.3%  | 9.9%    | -3.6%  |

<sup>173</sup> U.S. Census Bureau, Current Population Survey Public Use Microdata, 2021 (accessed August 29, 2023).

<sup>174</sup> U.S. Census Bureau, Current Population Survey Public Use Microdata, 2021 (accessed August 29, 2023).

**Table 18: Digital literacy in people with disabilities and people without disabilities<sup>175</sup>**

| Online activity  | People with disabilities | People without disabilities | Gap    |
|--|--------------------------|-----------------------------|--------|
| Uses text messaging or instant messaging                                 | 83.7%                    | 95.7%                       | -11.9% |
| Uses email   | 83.3%                    | 94.0%                       | -10.7% |
| Uses online social networks  | 68.5%                    | 69.0%                       | -0.5%  |
| Shops, makes travel reservations, or uses other consumer services online | 71.9%                    | 81.0%                       | -9.1%  |
| Uses online financial services like banking, investing, paying bills     | 61.3%                    | 79.0%                       | -17.7% |
| Watches videos online  | 59.6%                    | 72.5%                       | -12.9% |
| Participates in online video or voice calls or conferencing              | 61.0%                    | 68.6%                       | -7.6%  |
| Streams or downloads music, radio, podcasts, etc.                        | 36.2%                    | 60.0%                       | -23.8% |
| Requests services provided by other people via the internet              | 34.5%                    | 45.0%                       | -10.4% |
| Accessing government services  | 37.2%                    | 31.2%                       | 6.0%   |
| Takes class or participates in job training online                       | 11.4%                    | 24.7%                       | -13.3% |
| Interacts with household equipment using the internet                    | 15.0%                    | 24.3%                       | -9.2%  |
| Telecommutes using the internet  | 13.3%                    | 28.0%                       | -14.7% |
| Searches for a job online  | 16.4%                    | 24.6%                       | -8.2%  |
| Posts or uploads blog posts, videos, or other original content           | 8.6%                     | 21.1%                       | -12.4% |
| Uses the internet to sell goods  | 5.0%                     | 11.3%                       | -6.3%  |
| Offers services for sale via the internet                                | 4.6%                     | 9.3%                        | -4.6%  |

**Table 19: Digital literacy in low and higher-income populations<sup>176</sup>**

| Online activity  | Low income | Higher income | Gap    |
|--|------------|---------------|--------|
| Uses text messaging or instant messaging                                 | 91.7%      | 94.6%         | -2.9%  |
| Uses email   | 84.0%      | 94.5%         | -10.4% |
| Uses online social networks  | 67.6%      | 69.3%         | -1.7%  |
| Shops, makes travel reservations, or uses other consumer services online | 68.5%      | 82.3%         | -13.8% |
| Uses online financial services like banking, investing, paying bills     | 70.2%      | 78.0%         | -7.8%  |
| Watches videos online  | 60.5%      | 73.1%         | -12.7% |
| Participates in online video or voice calls or conferencing              | 64.3%      | 68.3%         | -4.0%  |
| Streams or downloads music, radio, podcasts, etc.                        | 48.5%      | 58.6%         | -10.1% |
| Requests services provided by other people via the internet              | 38.6%      | 44.7%         | -6.1%  |
| Accessing government services  | 24.3%      | 33.8%         | -9.5%  |
| Takes class or participates in job training online                       | 16.6%      | 24.3%         | -7.7%  |
| Interacts with household equipment using the internet                    | 23.5%      | 22.9%         | 0.7%   |
| Telecommutes using the internet  | 6.1%       | 30.6%         | -24.5% |
| Searches for a job online  | 23.4%      | 23.5%         | -0.1%  |
| Posts or uploads blog posts, videos, or other original content           | 15.5%      | 20.3%         | -4.8%  |
| Uses the internet to sell goods  | 7.4%       | 11.1%         | -3.7%  |
| Offers services for sale via the internet                                | 6.0%       | 9.2%          | -3.2%  |

<sup>175</sup> U.S. Census Bureau, Current Population Survey Public Use Microdata, 2021 (accessed August 29, 2023).

<sup>176</sup> U.S. Census Bureau, Current Population Survey Public Use Microdata, 2021 (accessed August 29, 2023).

**Table 20: Digital literacy in veteran and non-veteran populations<sup>177</sup>**

| Online activity  | Veteran | Non-veteran | Gap    |
|--|---------|-------------|--------|
| Uses text messaging or instant messaging                                 | 89.6%   | 94.2%       | -4.6%  |
| Uses email   | 90.7%   | 92.4%       | -1.7%  |
| Uses online social networks  | 61.6%   | 69.0%       | -7.4%  |
| Shops, makes travel reservations, or uses other consumer services online | 72.1%   | 81.0%       | -8.9%  |
| Uses online financial services like banking, investing, paying bills     | 74.7%   | 78.1%       | -3.3%  |
| Watches videos online  | 53.4%   | 71.8%       | -18.5% |
| Participates in online video or voice calls or conferencing              | 68.1%   | 66.7%       | 1.4%   |
| Streams or downloads music, radio, podcasts, etc.                        | 42.5%   | 56.9%       | -14.4% |
| Requests services provided by other people via the internet              | 27.4%   | 45.7%       | -18.4% |
| Accessing government services  | 38.5%   | 32.4%       | 6.1%   |
| Takes class or participates in job training online                       | 10.7%   | 22.0%       | -11.3% |
| Interacts with household equipment using the internet                    | 22.1%   | 23.1%       | -1.0%  |
| Telecommutes using the internet  | 19.5%   | 27.4%       | -7.9%  |
| Searches for a job online  | 7.7%    | 23.9%       | -16.2% |
| Posts or uploads blog posts, videos, or other original content           | 10.0%   | 20.2%       | -10.3% |
| Uses the internet to sell goods  | 6.6%    | 10.6%       | -4.0%  |
| Offers services for sale via the internet                                | 4.7%    | 8.7%        | -4.1%  |

Racial or ethnic minorities do not demonstrate a particularly urgent need for increased digital skills training. In fact, Delaware residents who are members of a racial or ethnic minority outperform white Delaware residents in a majority of measured online activities. That said, the frequency of online activity performance does not necessarily imply competence or success in those activities. Therefore, digital skills training still may have a meaningful impact on this group.

**Table 21: Digital literacy in racial/ethnic minority and white populations<sup>178</sup>**

| Online activity  | Minority | White alone | Gap   |
|--|----------|-------------|-------|
| Uses text messaging or instant messaging                                 | 96.6%    | 93.2%       | 3.4%  |
| Uses email   | 94.7%    | 91.8%       | 2.9%  |
| Uses online social networks  | 66.0%    | 69.9%       | -3.9% |
| Shops, makes travel reservations, or uses other consumer services online | 81.4%    | 79.2%       | 2.3%  |
| Uses online financial services like banking, investing, paying bills     | 72.5%    | 77.9%       | -5.4% |
| Watches videos online  | 77.3%    | 68.6%       | 8.7%  |
| Participates in online video or voice calls or conferencing              | 65.3%    | 68.3%       | -3.0% |
| Streams or downloads music, radio, podcasts, etc.                        | 67.0%    | 53.3%       | 13.7% |
| Requests services provided by other people via the internet              | 49.9%    | 41.4%       | 8.5%  |
| Accessing government services  | 29.2%    | 33.0%       | -3.8% |
| Takes class or participates in job training online                       | 23.0%    | 22.8%       | 0.2%  |
| Interacts with household equipment using the internet                    | 26.1%    | 22.0%       | 4.1%  |
| Telecommutes using the internet  | 20.3%    | 27.9%       | -7.6% |
| Searches for a job online  | 30.1%    | 21.3%       | 8.8%  |
| Posts or uploads blog posts, videos, or other original content           | 26.1%    | 17.1%       | 8.9%  |
| Uses the internet to sell goods  | 6.8%     | 11.6%       | -4.9% |
| Offers services for sale via the internet                                | 4.9%     | 9.8%        | -4.9% |

<sup>177</sup> U.S. Census Bureau, Current Population Survey Public Use Microdata, 2021 (accessed August 29, 2023).

<sup>178</sup> U.S. Census Bureau, Current Population Survey Public Use Microdata, 2021 (accessed August 29, 2023).

### 3.2.4 Telemedicine

Increasingly, there is a use and need for a distinguished set of digital skills involved in telemedicine and remote health care. These activities include communicating with health professionals over the internet, researching health information online, using an electronic health monitoring device (e.g., sending data to a provider from a smart watch or pacemaker), and accessing health or health insurance records online. Delaware outperforms the nation in frequency of performance of each of these telemedicine activities.

For these set of metrics, it is difficult to definitively claim what a successful state should hope to report—while certainly a state should attempt to make the following telemedicine activities accessible to their residents, many residents do not have an urgent need for frequent medical care or may deem their access to in-person health care adequate to the extent that these online resources are not necessary. With these caveats, it appears as though many Delaware residents are taking advantage of the potential that telemedicine provides, while still leaving room for improvement.

**Table 22: Telemedicine digital literacy in Delaware and the U.S.**<sup>179</sup>

| Telemedicine activity                                     | Delaware | Nation | Gap  |
|---|----------|--------|------|
| Communicates with a health professional over the internet | 54.2%    | 48.1%  | 6.1% |
| Researches health information online                      | 55.9%    | 52.9%  | 2.9% |
| Uses an electronic health monitoring service              | 11.5%    | 8.4%   | 3.0% |
| Accesses health or insurance records online               | 53.6%    | 53.1%  | 0.6% |

Among Delawareans belonging to covered groups, telemedicine is less frequently practiced compared to non-covered populations. These gaps are especially prevalent in researching health information online (9.5 percentage point gap) and accessing health or insurance records online (11.5 percentage point gap). However, individuals in covered groups perform about the same as non-covered groups in the rate of communicating with a health professional over the internet—with both groups reporting rates of approximately 53.9 percent—but this outcome may be skewed by a higher rate of medical needs among covered populations rather than a higher degree of digital literacy.

**Table 23: Telemedicine digital literacy in covered and non-covered groups**<sup>180</sup>

| Telemedicine activity                                     | Covered groups | Non-covered groups | Gap    |
|---|----------------|--------------------|--------|
| Communicates with a health professional over the internet | 53.9%          | 53.9%              | 0.0%   |
| Researches health information online                      | 52.4%          | 61.9%              | -9.5%  |
| Uses an electronic health monitoring service              | 8.4%           | 14.8%              | -6.4%  |
| Accesses health or insurance records online               | 49.5%          | 61.0%              | -11.5% |

<sup>179</sup> U.S. Census Bureau, Current Population Survey Public Use Microdata, 2021 (accessed August 29, 2023).

<sup>180</sup> U.S. Census Bureau, Current Population Survey Public Use Microdata, 2021 (accessed August 29, 2023).

Among the covered populations, individuals living in low-income households exhibit the most urgent needs for increased telemedicine skills—based on both their reported frequency of participation in telemedicine (which is notably low) and given the difficulties in traveling long distances and at inconvenient times for lower-income individuals. A possible factor in low usage of telemedicine by low-income households to further explore is how Delaware Medicaid’s State Plan and the Managed Care Organizations provide for covered telehealth services.

Delaware residents that are of racial or ethnic minorities also notably lag behind white individuals for frequency of participation in telemedicine activities. Given how engaged racial or ethnic minorities are as compared to white individuals for non-telehealth-related online activities, one would not expect this kind of a discrepancy. However, these data might be explained by socio-cultural factors related to a historic mistrust of the American medical establishment by racial or ethnic minorities.<sup>181</sup> Therefore, these data may indicate that racial or ethnic minorities in Delaware would benefit from a concerted focus upon further education in digital skills related to telemedicine, but additional care may be required to market and deploy this programming in ways that build communal trust.

Veterans also underperformed compared to non-veterans for all measured telemedicine activities. This gap might be explained by a higher degree of concern regarding online security and privacy risks related to using the internet such as telemedicine. However, it is also possible that these data are indicative of a greater deficiency regarding the digital skills of veterans in Delaware, given their performance across non-telemedicine online activities, or of how their military coverage applies to telemedicine and to services received outside the Veterans’ Affairs hospital. Regardless, veterans demonstrate a relatively urgent need for telemedicine skills education.

Adults who are 60 years of age or older may also benefit from specific telemedicine education given their underperformance in nearly all telemedicine activities.

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<sup>181</sup> “Trust and Mistrust in Americans’ Views of Scientific Experts,” Pew Research Center, 2019, <https://www.pewresearch.org/science/2019/08/02/americans-generally-view-medical-professionals-favorably-but-about-half-consider-misconduct-a-big-problem/> (accessed September 7, 2023).

**Table 24: Telemedicine digital literacy in various covered populations**<sup>182</sup>

|  | Telemedicine activity | Low income  | Higher income        | Gap    |
|--|-----------------------|---|----------------------|--------|
|  | Income                | Communicates with a health professional over the internet | 40.5%                | 57.4%  |
| Researches health information online         |                       | 39.2%   | 59.7%                | -20.5% |
| Uses an electronic health monitoring service |                       | 5.7%  | 12.8%                | -7.1%  |
| Accesses health or insurance records online  |                       | 30.2%   | 59.0%                | -28.9% |
|  | Telemedicine activity | Aging   | Younger              | Gap    |
|  | Age                   | Communicates with a health professional over the internet | 59.1%                | 51.6%  |
| Researches health information online         |                       | 54.3%   | 56.7%                | -2.5%  |
| Uses an electronic health monitoring service |                       | 6.0%  | 14.4%                | -8.4%  |
| Accesses health or insurance records online  |                       | 50.4%   | 55.3%                | -4.9%  |
|  | Telemedicine activity | Veteran   | Non-veteran          | Gap    |
|  | Veteran status        | Communicates with a health professional over the internet | 45.1%                | 55.0%  |
| Researches health information online         |                       | 53.3%   | 55.4%                | -2.1%  |
| Uses an electronic health monitoring service |                       | 5.6%  | 11.3%                | -5.7%  |
| Accesses health or insurance records online  |                       | 47.1%   | 54.3%                | -7.2%  |
|  | Telemedicine activity | With disabilities   | Without disabilities | Gap    |
|  | Disability            | Communicates with a health professional over the internet | 58.2%                | 53.6%  |
| Researches health information online         |                       | 47.5%   | 57.2%                | -9.7%  |
| Uses an electronic health monitoring service |                       | 10.0%   | 11.7%                | -1.7%  |
| Accesses health or insurance records online  |                       | 58.4%   | 52.8%                | 5.5%   |
|  | Telemedicine activity | Minority  | White alone          | Gap    |
|  | Race                  | Communicates with a health professional over the internet | 46.9%                | 56.6%  |
| Researches health information online         |                       | 50.2%   | 57.7%                | -7.5%  |
| Uses an electronic health monitoring service |                       | 7.4%  | 12.8%                | -5.4%  |
| Accesses health or insurance records online  |                       | 38.9%   | 58.5%                | -19.6% |

### 3.2.5 Online security and privacy

Theft, fraud, phishing, and misinformation are all commonplace on the internet, and fully realizing digital equity in Delaware requires users to be safe from such online risks. In Delaware, 4 percent of all households that do not use the internet at home cited online security or privacy concerns as a reason for their lack of use. Further, in the past year, 21.9 percent of individuals in covered groups report having been the victim of an online security or privacy breach. Therefore, the State of Delaware has used data from the Current Population Survey and the NTIA Internet Use Survey to evaluate the extents to which various covered populations perceive and feel confident in their ability to disarm online security and privacy threats. The key findings are as follows:

1. Delaware residents are slightly less concerned by online security and privacy concerns when compared against the nation.
2. Identity theft and credit card fraud are the two online security breaches that are concerning to most Delaware residents.

<sup>182</sup> U.S. Census Bureau, Current Population Survey Public Use Microdata, 2021 (accessed August 29, 2023).

3. There are reasons to believe that members of covered groups are slightly more aware of online security and privacy concerns when compared against non-covered groups, with this concern most prevalent in veterans and aging individuals.
4. Members of covered groups do not appear meaningfully more dissuaded than non-covered groups to undertake various online activities as a result of security or privacy concerns.

Identity theft and credit card fraud were the two online security risks that concerned the most Delaware residents. This is in line with the national ranking. Other concerns such as third-party tracking, government tracking, and online threats were of less concern.

**Table 25: Main online security or privacy concerns in Delaware and the U.S.<sup>183</sup>**

| <b>(Non-exclusive) main online security or privacy concerns</b> | <b>Delaware</b>   | <b>Nation</b>   | <b>Gap</b>  |
|---|---|---|---|
| Identity theft  | 53.0%  | 50.7%  | 2.3%   |
| Credit card fraud   | 38.5%  | 42.1%  | -3.6%  |
| Third party tracking  | 23.3%  | 26.4%  | -3.2%  |
| Government tracking   | 16.7%  | 19.0%  | -2.3%  |
| Online threats  | 18.9%  | 23.1%  | -4.3%  |
| Other   | 8.8%   | 13.1%  | -4.3%  |

Individuals belonging to covered groups are nearly uniformly more concerned about online security or privacy risks than those not in a covered group. The increased concern over security and privacy among covered populations could be caused by increased awareness of extant risks, from which one might conclude that non-covered populations could benefit from additional educational programming. This seems particularly likely given that there is little evidence to suggest that non-covered groups are better equipped to protect themselves from these risks.

**Table 26: Main online security or privacy concerns in covered and non-covered groups<sup>184</sup>**

| <b>(Non-exclusive) main online security or privacy concerns</b> | <b>Covered groups</b>   | <b>Non-covered groups</b>   | <b>Gap</b>  |
|---|---|---|---|
| Identity theft  | 53.1%  | 52.4%  | 0.6%   |
| Credit card fraud   | 40.4%  | 33.7%  | 6.7%   |
| Third party tracking  | 24.0%  | 22.7%  | 1.3%   |
| Government tracking   | 17.7%  | 15.3%  | 2.3%   |
| Online threats  | 20.2%  | 17.0%  | 3.2%   |
| Other   | 8.9%   | 9.0%   | -0.1%  |

Among the specific covered groups, veterans and individuals at or above 60 years of age tend to be the most concerned about these risks. Lower-income individuals expressed the least concern over these issues. Similarly, while it is not inherently beneficial to increase concern around

<sup>183</sup> U.S. Census Bureau, Current Population Survey Public Use Microdata, 2021 (accessed August 29, 2023).

<sup>184</sup> U.S. Census Bureau, Current Population Survey Public Use Microdata, 2021 (accessed August 29, 2023).

privacy and security, online security education may increase awareness of these concerns in a positive way, especially for lower-income households.

**Table 27: Main online security or privacy concerns in various covered groups<sup>185</sup>**

|  | <b>(Non-exclusive) main online security or privacy concerns</b> | <b>Low income</b>        | <b>Higher-income</b>        | <b>Gap</b> |
|--|---|--------------------------|-----------------------------|------------|
|  |   | <b>Income</b>            |                             |            |
|  | Identity theft  | 36.4%                    | 56.8%                       | -20.4%     |
|  | Credit card fraud   | 27.1%                    | 41.1%                       | -14.0%     |
|  | Third party tracking  | 14.4%                    | 25.3%                       | -10.9%     |
|  | Government tracking   | 10.0%                    | 18.2%                       | -8.2%      |
|  | Online threats  | 15.4%                    | 19.7%                       | -4.3%      |
|  | Other   | 11.0%                    | 8.4%                        | 2.6%       |
|  | <b>(Non-exclusive) main online security or privacy concerns</b> | <b>Aging</b>             | <b>Younger</b>              | <b>Gap</b> |
|  |   | <b>Age</b>               |                             |            |
|  | Identity theft  | 64.7%                    | 46.6%                       | 18.0%      |
|  | Credit card fraud   | 47.0%                    | 33.9%                       | 13.0%      |
|  | Third party tracking  | 24.5%                    | 22.6%                       | 1.9%       |
|  | Government tracking   | 21.1%                    | 14.2%                       | 6.9%       |
|  | Online threats  | 21.4%                    | 17.5%                       | 3.8%       |
|  | Other   | 7.0%                     | 9.8%                        | -2.8%      |
|  | <b>(Non-exclusive) main online security or privacy concerns</b> | <b>Veterans</b>          | <b>Non-veterans</b>         | <b>Gap</b> |
|  |   | <b>Veteran status</b>    |                             |            |
|  | Identity theft  | 66.1%                    | 51.0%                       | 15.0%      |
|  | Credit card fraud   | 52.3%                    | 35.9%                       | 16.3%      |
|  | Third party tracking  | 41.3%                    | 22.2%                       | 19.1%      |
|  | Government tracking   | 33.5%                    | 15.5%                       | 18.1%      |
|  | Online threats  | 30.1%                    | 18.3%                       | 11.8%      |
|  | Other   | 15.8%                    | 8.3%                        | 7.6%       |
|  | <b>(Non-exclusive) main online security or privacy concerns</b> | <b>With disabilities</b> | <b>Without disabilities</b> | <b>Gap</b> |
|  |   | <b>Disability</b>        |                             |            |
|  | Identity theft  | 46.6%                    | 54.0%                       | -7.3%      |
|  | Credit card fraud   | 43.6%                    | 37.7%                       | 5.9%       |
|  | Third party tracking  | 26.6%                    | 22.7%                       | 3.8%       |
|  | Government tracking   | 17.8%                    | 16.5%                       | 1.3%       |
|  | Online threats  | 18.1%                    | 19.0%                       | -0.9%      |
|  | Other   | 16.5%                    | 7.6%                        | 8.9%       |
|  | <b>(Non-exclusive) main online security or privacy concerns</b> | <b>Minority</b>          | <b>White alone</b>          | <b>Gap</b> |
|  |   | <b>Race</b>              |                             |            |
|  | Identity theft  | 57.5%                    | 51.5%                       | 6.0%       |
|  | Credit card fraud   | 41.8%                    | 37.4%                       | 4.4%       |
|  | Third party tracking  | 26.5%                    | 22.2%                       | 4.2%       |
|  | Government tracking   | 11.0%                    | 18.6%                       | -7.6%      |
|  | Online threats  | 21.2%                    | 18.1%                       | 3.1%       |
|  | Other   | 6.0%                     | 9.8%                        | -3.7%      |

It may be more meaningful for the identification of barriers to examine the impacts of concern rather than level of concern. An estimated 18.4 percent of Delaware residents chose not to buy goods or services online in the past year because of concerns regarding privacy or security. Similarly, 16.4 percent chose not to express an opinion on a controversial or political issue online for these reasons. Delaware residents appear similarly dissuaded from online activities because of security concerns to the rest of the nation. While the goal is for all individuals to feel safe and

<sup>185</sup> U.S. Census Bureau, Current Population Survey Public Use Microdata, 2021 (accessed August 29, 2023).

confident in their performance of online activities, it remains possible that these data are more suggestive of the degree of awareness among Delaware residents rather than their capacity for self-protection.

**Table 28: Portion of individuals dissuaded from performing online activities by privacy or security concerns in Delaware and the U.S.**<sup>186</sup>

| <b>Concerns about privacy or security stopped someone in your household from:</b> | <b>Delaware</b> | <b>Nation</b> | <b>Gap</b> |
|---|-----------------|---------------|------------|
| Conducting financial transactions online  | 5.0%            | 3.2%          | 1.8%       |
| Buying goods or services online   | 18.4%           | 18.0%         | 0.4%       |
| Posting photos or other information to social media                               | 11.2%           | 13.5%         | -2.3%      |
| Expressing an opinion on a controversial or political issue online                | 16.4%           | 13.7%         | 2.8%       |
| Searching for information on a web search engine                                  | 11.9%           | 13.0%         | -1.1%      |

In general, members of covered populations do not meaningfully differ from non-covered populations by these metrics. Therefore, it is likely that security and privacy-based educational programming may be similarly beneficial to covered and non-covered populations.

**Table 29: Portion of individuals dissuaded from performing online activities by privacy or security concerns in covered and non-covered groups**<sup>187</sup>

| <b>Concerns about privacy or security stopped someone in your household from:</b> | <b>Covered groups</b> | <b>Non-covered groups</b> | <b>Gap</b> |
|---|-----------------------|---------------------------|------------|
| Conducting financial transactions online  | 5.1%                  | 5.0%                      | 0.0%       |
| Buying goods or services online   | 20.3%                 | 13.6%                     | 6.6%       |
| Posting photos or other information to social media                               | 12.7%                 | 8.5%                      | 4.2%       |
| Expressing an opinion on a controversial or political issue online                | 15.9%                 | 18.1%                     | -2.2%      |
| Searching for information on a web search engine                                  | 11.5%                 | 13.1%                     | -1.6%      |

### 3.2.6 Device adoption

Meaningful use of the internet requires the meaningful use of internet-enabled devices such as desktop and laptop computers, tablets, and, in some instances, smartphones. Accordingly, 6 percent of Delaware residents who do not use internet at home reported “no or inadequate

<sup>186</sup> U.S. Census Bureau, Current Population Survey Public Use Microdata, 2021 (accessed August 29, 2023).

<sup>187</sup> U.S. Census Bureau, Current Population Survey Public Use Microdata, 2021 (accessed August 29, 2023).

computing device” as a barrier to their households’ connectivity. Therefore, the State of Delaware has used data from the American Community Survey to evaluate the extent to which Delaware residents as a whole, and various covered populations specifically, have access to computer devices in their homes. The key findings are as follows:

1. Delaware outpaces the nation in desktop or laptop access rates.
2. Device access rates are uniformly lower for members of covered groups compared to non-covered groups.
3. Low-income households are in the most urgent need of increased desktop or laptop computer access, and individuals who are 60 or older, individuals living with a disability, and English language learners also significantly lag behind their non-covered counterparts.

The State of Delaware performs similarly to the nation in computer device ownership of any kind, with 95.2 percent of individuals claiming to have access to a computer in the house compared to 95.0 percent nationally. However, these devices are not uniformly capable. While tablets and smartphones are increasingly effective for many online tasks, they are still ultimately not adequate for full realization of digital opportunities. In Delaware 85.8 percent of individuals have access to a desktop or laptop in their home, which is 5.3 percentage points more than the national rate of 80.5 percent. Device adoption statistics for the State and nation are presented in Table 30 below:

**Table 30: Device adoption rates in Delaware and the U.S.**<sup>188</sup>

| Computer in the house       | Delaware | Nation | Gap   |
|-----------------------------|----------|--------|-------|
| Computer device of any kind | 95.2%    | 95.0%  | 0.2%  |
| Desktop or laptop           | 85.8%    | 80.5%  | 5.3%  |
| Tablet                      | 72.4%    | 63.8%  | 8.6%  |
| Smartphone only             | 5.7%     | 9.1%   | -3.4% |

Device ownership is reportedly somewhat stratified by membership in covered groups. For example, 99.1 percent of individuals not belonging to a covered group have access to a computer at home, while only 93.5 percent of individuals belonging to covered groups report the same access. This device gap grows when limiting the inquiry to desktop or laptop devices, or to tablets, to which members of covered groups are reportedly 12.1 and 13.5 percentage points less likely to have access to at the home, respectively.

<sup>188</sup> U.S. Census Bureau, American Community Survey Public Use Microdata, 2021 (accessed August 29, 2023).

Additionally, 6.9 percent of members of covered groups (compared to 2.9 percent of non-covered groups) report only having access to a smartphone at home. While this is technically counted as a computer device of any kind, a smartphone alone is insufficient for a myriad of key online activities. These data suggest that device ownership is still a meaningful barrier to connectivity for members of covered groups in Delaware.

**Table 31: Device adoption rates in Delaware covered groups<sup>189</sup>**

| Computer in the house       | Covered groups  | Non-covered groups   | Gap  |
|-----------------------------|---|--|--|
| Computer device of any kind | 93.5%  | 99.1%  | -5.6%   |
| Desktop or laptop           | 82.2%  | 94.3%  | -12.1%  |
| Tablet                      | 68.4%  | 81.9%  | -13.5%  |
| Smartphone only             | 6.9%   | 2.9%    | 4.0%    |

Among various covered groups, individuals living in low-income households display the most urgent needs for adequate computer devices. Low-income individuals greatly underperformed higher-income individuals in ownership of computer devices of any kind (13.5 percentage point gap), desktop or laptop computers (23.9 percentage point gap), and tablet computers (21.4).

People with disabilities and aging individuals also demonstrate relatively urgent needs for adequate computer devices—with a gap between people with disabilities and people without disabilities of 15.7 percentage points and a gap between aging and younger individuals of 6.9 percentage points for laptop or desktop device ownership. These gaps might be explained by accessibility concerns regarding various devices. As such, accessibility concerns regarding devices themselves serve to reemphasize the need for *adequate* devices.

English language learners also exhibit a need in device adoption. Only 77.1 percent own a desktop or laptop, and an outsized portion of English language learners only use a smartphone at the home (14.4 percent). This is related to their tendency to only subscribe to cellular data plans, although it is unclear which factor influences the other. In either case, smartphone only use is not sufficient for fully realizing the benefits of internet use.

<sup>189</sup> U.S. Census Bureau, American Community Survey Public Use Microdata, 2021 (accessed August 29, 2023).

Table 32: Device adoption rates in various covered groups<sup>190</sup>

| Income              | Computer in the house       | Low income        | Higher income        | Gap    |
|---------------------|-----------------------------|-------------------|----------------------|--------|
|                     | Computer device of any kind | 84.5%             |                      | 98.0%  |
| Desktop or laptop   | 66.9%                       |                   | 90.8%                | -23.9% |
| Tablet              | 55.4%                       |                   | 76.8%                | -21.4% |
| Smartphone only     | 11.0%                       |                   | 4.3%                 | 6.7%   |
| Race                | Computer in the house       | Minority          | White alone          | Gap    |
|                     | Computer device of any kind | 94.9%             |                      | 95.3%  |
| Desktop or laptop   | 82.5%                       |                   | 88.0%                | -5.5%  |
| Tablet              | 69.6%                       |                   | 74.2%                | -4.5%  |
| Smartphone only     | 8.3%                        |                   | 4.0%                 | 4.3%   |
| Age                 | Computer in the house       | Aging             | Younger              | Gap    |
|                     | Computer device of any kind | 92.3%             |                      | 96.2%  |
| Desktop or laptop   | 80.8%                       |                   | 87.7%                | -6.9%  |
| Tablet              | 63.7%                       |                   | 75.7%                | -12.0% |
| Smartphone only     | 6.2%                        |                   | 5.5%                 | 0.7%   |
| Disability          | Computer in the house       | With disabilities | Without disabilities | Gap    |
|                     | Computer device of any kind | 89.2%             |                      | 96.1%  |
| Desktop or laptop   | 72.2%                       |                   | 87.9%                | -15.7% |
| Tablet              | 59.6%                       |                   | 74.4%                | -14.8% |
| Smartphone only     | 10.2%                       |                   | 5.0%                 | 5.2%   |
| English proficiency | Computer in the house       | English learner   | English fluency      | Gap    |
|                     | Computer device of any kind | 97.4%             |                      | 95.0%  |
| Desktop or laptop   | 77.1%                       |                   | 86.3%                | -9.2%  |
| Tablet              | 61.1%                       |                   | 73.0%                | -11.8% |
| Smartphone only     | 14.4%                       |                   | 5.2%                 | 9.2%   |
| Veteran status      | Computer in the house       | Veteran           | Non-veteran          | Gap    |
|                     | Computer device of any kind | 94.4%             |                      | 95.2%  |
| Desktop or laptop   | 88.3%                       |                   | 85.7%                | 2.7%   |
| Tablet              | 67.8%                       |                   | 72.6%                | -4.9%  |
| Smartphone only     | 4.1%                        |                   | 5.8%                 | -1.7%  |

### 3.2.7 Online accessibility and inclusivity of public resources and services

Without accessible online content and resources, many individuals will be precluded from meaningfully using the internet. In addition to the above, experts consider the accessibility of online content and services to be an essential measurement for benchmarking digital equity. Unfortunately, no robust data sets currently exist.

<sup>190</sup> U.S. Census Bureau, American Community Survey Public Use Microdata, 2021 (accessed August 29, 2023).

In order for accessibility to be measured, a finite choice of websites and online resources must be selected. And for accessibility best practices to be actualized, web developers from each of those (assumedly) diverse sources must play key roles. In practice, measuring or coordinating holistic web accessibility is not realistic, but localities can ensure all online government resources and services are accessible to residents.

An audit of government websites would organize, document, and measure the accessibility of the various resources and services offered online. There are low-burden means by which State or local agencies can review individual websites via online accessibility calculators. These calculators examine source code for websites to check against the most recent WCAG 2.1<sup>191</sup> online accessibility standards. These standards include best practices for content perceivability, resource operability, information understandability, and tool robustness.

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<sup>191</sup> W3C, Web Content Accessibility Guidelines (WCAG) 2.1, <https://www.w3.org/TR/WCAG21/> (accessed August 19, 2023).

## 4 Collaboration and partner engagement

This section of the Plan describes DTI’s approach to engaging and collaborating with key stakeholders and partners throughout Delaware through a thorough, extensive, inclusive, and transparent engagement process.

To develop this Digital Equity Plan, as well as the plans required for the Broadband Equity, Access, and Deployment (BEAD) Program, DTI undertook the activities described below in Section 4.1. DTI will continue to engage and collaborate with key partners—with an emphasis on those representing covered populations—to implement the Plan; strategies for ongoing coordination are described in Section 4.2.

### 4.1 Coordination and outreach strategy

This section describes the comprehensive external engagement process the Department of Technology and Information (DTI) conducted in preparation for this Plan. DTI intends to continue its stakeholder engagement and outreach efforts around digital equity and broadband deployment in the State—particularly to engage with Covered Populations and stakeholders that historically may not have had as much representation in public planning processes.

Figure 6: Overview of stakeholder engagement process



DTI is Delaware’s central information technology (IT) organization and is chartered to deliver both core technology services to State organizations and to guide technology direction and investments. To achieve DTI’s mission of delivering high-quality and cost-effective broadband solutions, DTI has established a strong collaborative relationship with local and State agencies and the organizations they serve.

Delaware has a strong track record of collaboration and successful inclusive engagement with respect to broadband deployment. DTI followed through on this commitment when designing and implementing a truly inclusive engagement process so that all State residents had multiple

opportunities to participate and share their meaningful feedback to help craft the Five-Year Action Plan.

DTI developed an inclusive engagement model to facilitate feedback on the creation of this Plan from diverse stakeholder groups throughout Delaware. DTI utilized its existing relationship with Delaware stakeholders to identify and engage with private individuals, community anchor institutions, elected officials, faith-based communities, rural communities, labor unions, industry entities, civil rights organizations, small businesses, and the unserved, underserved, and underrepresented communities of Delaware. The stakeholder engagement process also included representatives of the Covered Populations that have been identified as core stakeholder groups.

*The stakeholder engagement effort was comprised of email outreach, 13 statewide meetings with a complete range of stakeholders, public forums across the State, a phone survey of Delaware residents, polls during the presentations, follow-up stakeholder surveys, and a Digital Equity Needs Assessment survey.*

DTI actively collected and updated its stakeholder list throughout the engagement process to further diversify and expand outreach efforts. In total, 204 organizations with hundreds of associated contacts were invited to attend DTI's engagements.

The stakeholder engagement effort comprised email outreach, 13 statewide meetings with a complete range of stakeholders, five public forums across the State, a phone survey of Delaware residents, polls during the presentations, follow-up stakeholder surveys, and a Digital Equity Needs Assessment survey made available on DTI's website for both stakeholders and the public. The process demonstrates collaboration with local and regional entities (governmental and non-governmental), reflecting DTI's effort to facilitate an inclusive and effective engagement model.

#### **4.1.1 Full geographic coverage**

DTI engaged the full geographic range of Delaware through both stakeholder outreach and public engagement.

DTI maintains ongoing communication with the organizations and agencies that it services—including Legislative, Executive, and Judicial government branches, public schools, and other government and non-government agencies that serve Delaware. Additionally, the executive broadband director engages in outreach by interview with specific agencies and organizations.

To ensure the entirety of the State had the opportunity to engage with the planning efforts, DTI began its stakeholder outreach by hosting a Virtual Statewide Kickoff Meeting on February 23, 2023. The Virtual Statewide Kickoff Meeting invitation was distributed to 204 identified stakeholder contacts throughout Delaware. DTI then hosted 12 more virtual stakeholder meetings. Invitations to the meetings were sent out to stakeholders statewide. Attendees in both

the Statewide Kickoff Meeting and the 12 additional virtual stakeholder meetings were asked to answer brief survey questions through an online poll during the meeting about the broadband and digital equity needs of their organization, their constituents, and the State of Delaware.

DTI first engaged the public through a residential phone survey. The survey interviewed a random sample of adult Delaware residents sourced from a commercially available dataset of phone numbers about broadband availability, digital skills, and their broadband needs.

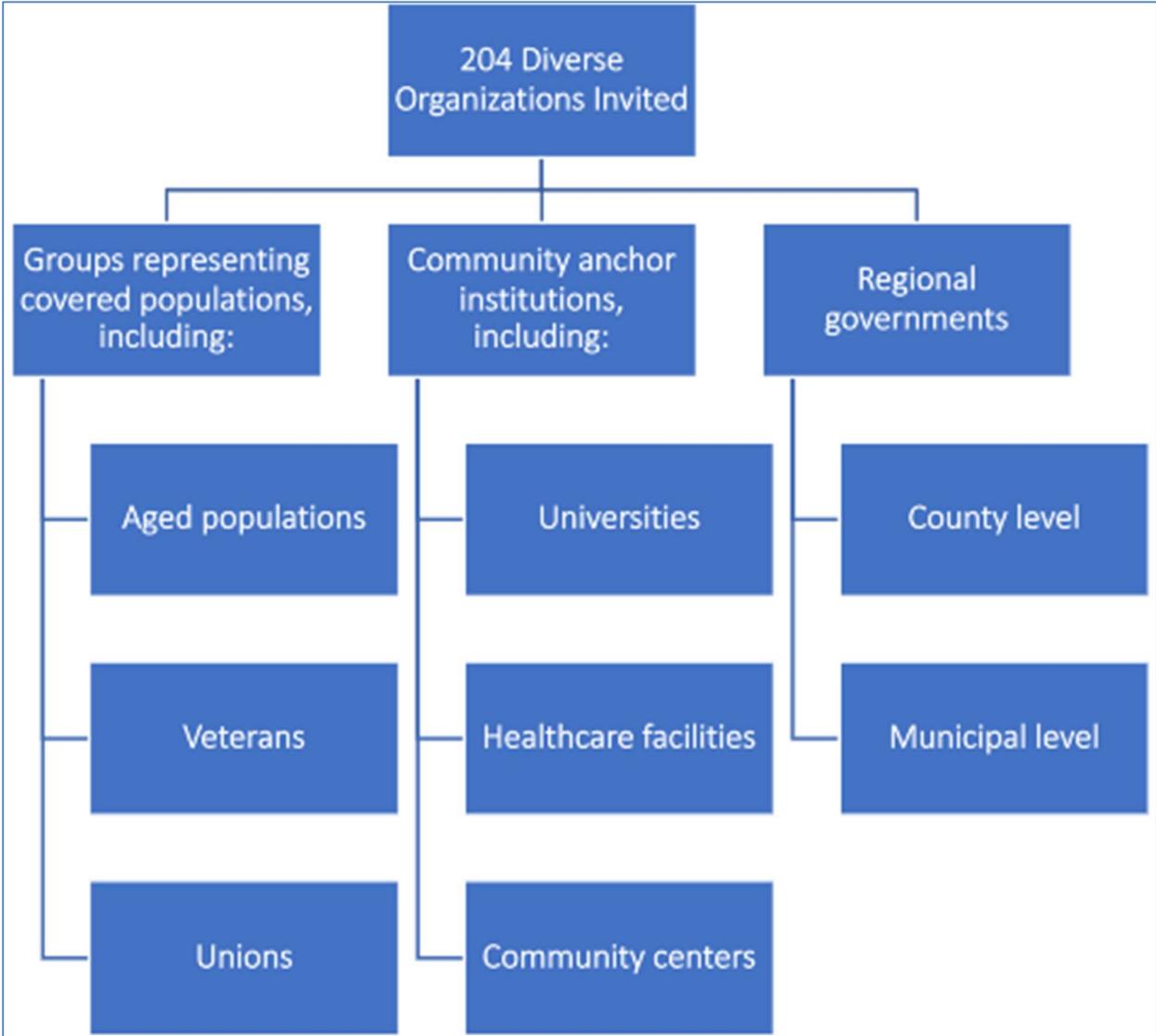
DTI also held five hybrid public forums in the City of Dover on March 1, the City of Georgetown on March 2, the Town of Middletown on March 6, the City of Seaford on March 14, and the City of Wilmington on March 15. The public forums provided a broad review of digital equity and broadband concepts, current initiatives and projects, and how the public can engage in digital equity and broadband planning and development. The forum was open for questions, comments, and feedback from the public. Each in-person forum was also livestreamed to allow online participants the ability to ask questions and provide feedback.

The locations of the forums were selected to maximize full geographic coverage of the State. These engagements were held at local libraries with the intent of maximizing accessibility for underrepresented communities by hosting the events at locations that provide and enable community services and support.

#### **4.1.2 Meaningful engagement and outreach to diverse stakeholder groups**

At each engagement DTI conducted, several strategies were implemented to ensure the attendees had a comprehensive understanding of Delaware's goals and were able to provide meaningful feedback. This included a substantive overview of the program as well as opportunities throughout the stakeholder engagements for all participants to provide input. Stakeholders were also encouraged to share their feedback throughout every stage of the process, including the drafting of the Five-Year Action Plan and the current draft of the Digital Equity Plan. This plan reflects input that has been received, as DTI has conducted a collaborative and inclusive process to develop this plan.

Figure 7: Overview of comprehensive outreach and engagement efforts



DTI leveraged its existing collaborative relationship with stakeholders to expand its already inclusive, diverse outreach list. Entities on the list included organizations representing aged populations (Laurel Senior Center, AARP, Lillian Smith Senior Center), unions (Communications Workers of America), universities (University of Delaware, Delaware State University), regional governments, school districts, health care facilities, internet service providers, organizations representing veterans (Veteran Awareness Center), community centers (Latin American Community Center), industry-associated organizations (Education SuperHighway), and many more representing the diverse communities of Delaware. A total of 204 organizations with hundreds of associated contacts were ultimately invited to attend DTI’s engagements.

The virtual stakeholder meetings that followed the initial statewide meeting were targeted to specific stakeholder groups that highlighted the broad range of stakeholder interests and constituents (see Appendix A): Local and Regional Governments on March 15 and 16; Community Anchor Institutions on March 22 and 23; Internet Service Providers on March 29 and March 30; Digital Equity and Covered Population Serving Organizations on April 5 and 6; Workforce Development on April 12 and 13, and Business and Economic Development on April 19 and 20. Stakeholders had the opportunity to ask questions and provide feedback on challenges, needs, and potential opportunities specific to their constituents and community.

**Figure 8: Virtual stakeholder meetings**



DTI also held five public forums in person at local libraries to encourage community participation in a familiar and accessible location. Each in-person engagement offered a hybrid option that allowed a resident from anywhere in Delaware to both watch the live presentation and submit feedback in real time.

After evaluating the effectiveness of these larger public meetings, DTI supplemented this outreach with one-on-one meetings and presentations given by invitation at regular meetings of membership organizations. Presentations given to audiences of hundreds of community leaders at luncheons and membership meetings of organizations like the Delaware State Chamber of Commerce, the Delaware League of Local Governments, and at a variety of digital equity focused nonprofits have successfully solicited greater input on community needs and what existing digital equity programs are already in place in Delaware.

Feedback from some of these meetings included:

- Delaware Council on Farm and Food Policy – Serving as a resource for food security and agriculture issues for the State, the Council maps both resources and needs. The Council has a critical reach into communities where rural poverty is highest and as such could be beneficial with respect to digital equity outreach.

- Tech Council of Delaware – This statewide council has several important IT workforce development opportunities available to residents, including Cyber-Security and Tech internships.
- Delaware State Housing Authority – This statewide agency has a direct reach into covered populations and offers potential partnership on future digital adoption and access expansion.
- Delaware Department of Corrections – Potential opportunities exist for defined workforce training as part of State programs.

During each engagement, DTI considered the recipient’s level of familiarity with broadband. To assure the public and stakeholders could make informed insights about their and their constituents’ broadband and digital equity needs, DTI provided a custom overview of broadband history, usage, and functionality. DTI then reviewed its major broadband initiatives and funding for both infrastructure and digital equity made available through BEAD.

#### **4.1.3 Multiple awareness and participation mechanisms**

For the statewide meeting and the 12 virtual stakeholder meetings, DTI sent a mass invite through email to all contacts on the stakeholder list in advance of the forums. DTI offered two dates for the virtual stakeholder meetings to allow stakeholders to select the date that best fit their schedule.

The public meetings were advertised on the Delaware State website, DTI’s website and social media pages, and the Delaware Public Meeting Calendar.

In addition to the meetings, stakeholders and the public were able to provide feedback through surveys. Links to targeted stakeholder surveys were provided during meetings and in a post-meeting follow-up email. A Digital Equity Needs Assessment survey was also made available on DTI’s website to enable stakeholder feedback from both expert representatives and the public.

#### **4.1.4 Clear procedures to ensure transparency**

DTI took significant steps to ensure compliance with all applicable laws and best practice procedures. Participants were able to attend meetings anonymously and closed-caption transcripts were available in real time to enable additional engagement for some participants with differing abilities. The surveys allowed respondents to choose which questions to answer, which allowed individuals to control the level of personal detail provided.

Information was collected from meeting chats, Q&A sessions, and surveys. If contact information was provided, individuals were added to the stakeholder list. The intent to include the participants in future stakeholder outreach was clearly communicated during meetings.

After meetings, the slide deck was sent to all attendees that provided their contact information along with all invited stakeholders for that topic (e.g., the Community Anchor Institutions meeting slide deck was sent to all health care facilities, libraries, schools, higher education facilities, and other relevant organizations.)

#### **4.1.5 Outreach and engagement of unserved and underserved communities**

DTI took a proactive approach in advance of all forums to engage representatives of and organizations that serve defined Covered Populations by ensuring the contact list used for outreach was both comprehensive and inclusive.

DTI additionally engaged with unserved and underserved communities by ensuring accessibility to materials, meetings, and information. The stakeholder virtual presentations were accompanied by closed captions. All advertisements for the public meetings were published in multiple languages (English, Spanish, and Creole) as requested by the libraries where the events were hosted.

The public meetings were hosted at local libraries to facilitate participation at a location that is both accessible and provides vital community support. All State library locations are accessible and compliant with the Americans with Disabilities Act (ADA) in accordance with federal law. Libraries serve as a familiar resource hub for underrepresented and underserved communities. Delaware libraries provide reading materials in accessible formats for individuals who are unable to read or use standard printed materials, host job and career assistance, enable access to social workers, and offer private telehealth kiosks. Individuals who were not able to join the meetings in person were able to attend virtually and engage in the Q&A segment of the presentation. This work with the public libraries is another example of the strong partnerships that DTI and the State have fostered as part of the engagement process specifically and in striving for universal service more broadly.

Going forward, DTI will continue to find opportunities to present to membership of community organizations (meeting constituents where they are) and to participate in or engage with existing initiatives on literacy, education, workforce, health, and other state priorities where digital equity may move the needle. By participating in these initiatives, we hope to demonstrate the value of digital equity as a tool for progress, not just a goal in and of itself, and build relationships with community and government leaders whose limited time may not allow them to participate in DTI digital equity activities.

DTI will also host regular (quarterly) virtual town halls to give updates on the program and provide additional opportunities for the public to submit comments on DTI's work. We have established an email inbox for the public to submit comments and will develop a survey more targeted to facilitating input from covered populations to be posted online in English, Spanish,

and Haitian Creole. We also plan to host meetings of digital equity and covered population leaders to keep expert and representative voices at the table and facilitate their ability to work together. This may eventually take the form of a formal stakeholder council, but as a formal public body has less opportunities for representation by having a limited number of slots, it will not be our starting point.

#### **4.1.6 Public comment process**

Delaware's Digital Equity Plan was made available for public comment for 30 days ending on December 4, 2023, to gather feedback from partners and residents and promote transparency in the development of the Plan. DTI posted a draft of the Plan publicly on its website with an invitation to submit comments on the content via email or by mail. DTI monitored this inbox for the duration of the comment period. The plan was made available in English, Spanish, and Haitian Creole. Copies of the comments received are included as Appendix E.

To encourage broad awareness, participation, and feedback, DTI held a virtual digital equity roundtable on November 20, 2023. The webinar included an overview of the Digital Equity Plan as well as presentations from the following Delaware organizations on how digital equity benefits the communities they serve: NerdIt CARES, AARP, the Latin American Community Center, and the Delaware Division of Libraries. Additional organizations were invited to participate in the roundtable and share the plan with their lists.

DTI appreciated that organizations brought their expertise to the public comment process. For example, AARP recommended that, going forward, DTI expand its ways of communicating with those lacking English proficiency. Comcast described its own digital equity projects and recommended that DTI support digital navigators, digital skills training programs, and partnerships. Nonprofit Digitunity recommended that DTI emphasize large screen devices and nonprofit Compudopt recommended including refurbished computers as part of DTI's plan. DTI will take all of these comments into consideration as it implements this Plan.

Several commenters asked to be added to DTI's list of digital equity assets. DTI is pleased that organizations are eager to participate in this Plan.

In addition, nonprofit EducationSuperHighway asked that DTI insert specific language into the Plan regarding the convening of a cohort to support the ACP. Although DTI will not insert this specific language, Delaware strongly supports the ACP and all programs that engage in ACP outreach, and supports EducationSuperHighway's goal of encouraging partners to work together to bring ACP awareness to eligible individuals.

DTI carefully considered the feedback it received from a variety of commenters and incorporated it into this Plan. The comments to all BEAD and Digital Equity Program plans and DTI's responses

are detailed in the Local Coordination Tracker Tool attached to the State’s BEAD Initial Proposal Volume 2.

Moving forward, DTI will conduct ongoing communications to keep the public informed about and engaged in the implementation of this Plan.

## **4.2 Ongoing collaboration to implement this Plan**

Comprehensive, continued engagement with partners has informed the development of this Plan and will be key to its implementation. The State’s plan, discussed in Section 5, anticipates leveraging partnerships. As described in Section 2.2, this Plan is also aligned with the efforts and priorities of State agencies.

As described above—especially in Section 3.1.1, which lists digital inclusion assets—DTI has identified potential and actual digital equity partners that serve all of the covered populations identified in the Digital Equity NOFO and IJA statute. Alongside engaging with organizations that represent or serve covered populations, DTI may also engage with workforce agencies, labor organizations, community-based organizations, and institutions of higher learning.

Also noted above, DTI’s ongoing outreach efforts have and will reach new potential partners and contributors as DTI conducts work according to this Plan and under the BEAD program.

Potential strategies for ongoing coordination and engagement include:

- Gather data to establish KPIs for measurable objectives without sufficient data for covered populations (see Section 2.3.2)
- Convene key partners to facilitate achieving the State’s measurable objectives and outcome areas outlined in this Plan
- Conduct ongoing check-ins with organizations that work with covered populations to review Digital Equity Plan goals, data, objectives, and hear from organizations about needs and new data
- Include organizations on outreach for the Digital Equity Capacity Building Grant program
- Include organizations on outreach for facilitating technical assistance for competitive grants

## 5 Implementation

This section of the Plan describes, at a high level, the implementation strategy and potential future initiatives that relate to each of the key strategies of the Plan, as well as potential timelines. DTI will coordinate its use of Digital Equity Capacity funds with BEAD funding (in addition to any other Federal funding that is made available and is applicable) so that efforts are coordinated and intentional in order to fulfill the goals of the Digital Equity plan. For example, BEAD funding will be used to compensate DTI's Digital Equity Manager for work related to digital equity aspects of BEAD implementation and non-deployment activities if permitted by the final grant. Digital Equity Capacity funding may also be used for this purpose, proportional to the hours of work performed for each program and in compliance with grant requirements. Regardless of the funding source, DTI's digital equity activities will be governed by this Plan and any subsequent iterations of it which respond to the needs of covered populations and the rapidly-evolving landscape of digital equity activities at the local and national levels. DTI notes that the first barrier towards achieving digital equity is access to affordable, high-speed internet service. BEAD funding will be utilized to address this barrier by the construction of this needed infrastructure. Digital Equity funding will then be utilized within these newly served areas (as well as existing areas of need) where eligible covered populations still have additional barriers towards use of the services.

Digital equity in Delaware will likely involve multiple initiatives and efforts associated with each strategy and objective. DTI looks forward in particular to the opportunity to use its Digital Equity Capacity Grant to support and develop further digital equity capacity in Delaware, in partnership with the many local entities that have participated in DTI's community engagement work.

At the same time, DTI notes that the ability to develop and sustain these initiatives is dependent on the availability of resources and the many other priorities policymakers have for those resources. For that reason, these potential initiatives are offered as examples of what may be possible if resources are available.

Consistent with its longtime efforts to expand broadband, DTI has designed these initiatives in the most pragmatic way possible—to be actionable, measurable, and sustainable—rather than risk designing more ambitious initiatives that are not financially or practically actionable.

To address the potential that resources may not be available to support the full range of proposed initiatives, the State plans to leverage existing resources, partnerships, and creative approaches. For instance, DTI plans to collaborate with libraries, community centers, and schools to provide free or low-cost digital skills training workshops, utilizing volunteers from tech-savvy community members or local businesses and nonprofits. DTI also plans to work with internet service providers to negotiate affordable broadband plans for low-income households and promote public Wi-Fi initiatives in underserved areas. Additionally, DTI plans on partnering with

corporations, foundations, and nonprofits to refurbish and distribute donated or recycled computers and devices to those in need could help address the access gap. By utilizing grassroots efforts, public-private collaborations, and maximizing available resources, Delaware plans to improve digital equity in a prudent way that recognizes that resources are not unlimited.

The following are potential strategies, Initiatives, and timelines tied to the digital equity barriers described in the sections above:

## 5.1 Implementation strategy and key activities

### 5.1.1 Barrier: Lack of broadband availability

#### Strategy 1: Increase access to residential broadband infrastructure

| Activity             | Description   | Timeline   |
|----------------------|---|--|
| Execute BEAD Program | Extend last-mile broadband infrastructure throughout Delaware | 2023 to 2030 (consistent with IJA BEAD requirements) |

### 5.1.2 Barrier: Low-income households struggle to afford broadband services, devices, and technical support

#### Strategy 1: Increase Affordable Connectivity Program and ISP low-cost program enrollment among eligible households

| Activity   | Description  | Timeline  |
|--|--|---|
| Develop educational materials                        | Provide content and support for educational campaigns in multiple languages among organizations that focus on ACP and ISPs' low-cost programs, as well as for localities, CAIs, and nonprofits that have not previously worked to extend ACP and ISPs' low-cost program enrollment | 2023 and thereafter through 2030, evaluated biennially against corresponding measurable objective goals |
| Encourage ISP partnerships for ACP enrollment drives | Encourage ISPs to partner with localities, CAIs, and nonprofits to develop ACP enrollment drives and initiatives   | 2023 and thereafter through 2030, evaluated biennially against corresponding measurable objective goals |

| Activity   | Description   | Timeline  |
|--|---|---|
| Fund ACP enrollment drives at libraries, community centers, and health centers | Provide funding for libraries and community centers to offer multilingual ACP enrollment drives for eligible households | 2024 to 2029, based on availability of Digital Equity Capacity Grant, evaluated biennially against corresponding measurable objective goals |

**Strategy 2: Increase low-cost service offerings**

| Activity                           | Description   | Timeline  |
|------------------------------------|---|---|
| Require grantee low-cost offerings | Build requirements and enhanced scoring for affordable service offerings into BEAD grant program                          | 2023 to 2025, with monitoring and enforcement thereafter  |
| Encourage ISP low-cost offerings   | Work with ISPs throughout the State to encourage adoption and expansion of low-cost offerings for lower-income households | 2023 and thereafter through 2030, evaluated biennially against corresponding measurable objective goals |

**Strategy 3: Expand access to computing devices and tech support**, particularly those provided locally and with consideration of the individual’s circumstances in identifying appropriate devices and services.

| Activity  | Description   | Timeline   |
|---|---|--|
| Provide information                             | Provide guidance regarding best practices, expertise, and partnership opportunities to localities and nonprofits to develop and expand existing programs that provide free devices to lower-income households | 2024 and thereafter, evaluated biennially against corresponding measurable objective goals |
| Support ACP and ISP low-cost program enrollment | Work with partners to support eligible households to purchase computing devices under the   | Ongoing, evaluated biennially against corresponding  |

| Activity                        | Description   | Timeline  |
|---------------------------------|---|---|
|                                 | Affordable Connectivity Program   | measurable objective goals  |
| Fund library-based tech support | Provide funding for libraries to offer tech support for library users                   | 2024 to 2029, based on availability of Digital Equity Capacity Grant, evaluated biennially against corresponding measurable objective goals |
| Increase nonprofit capacity     | Expand capacity of nonprofits to address device access, tech support, and device repair | 2024 to 2029, based on availability of Digital Equity Capacity Grant, evaluated biennially against corresponding measurable objective goals |

**Strategy 4: Develop data and informational resources to enable application of a digital equity lens to infrastructure and program decisions**

| Activity                                      | Description  | Timeline  |
|---|--|---|
| Provide map information                       | Add digital equity data to the Delaware Broadband Map  | 2023 and thereafter through 2030, evaluated biennially against corresponding measurable objective goals |
| Provide asset information                     | Update DTI’s Digital Equity Asset Inventory periodically so that communities have access to resources for identifying partners and best practices  | 2023 and thereafter through 2030, evaluated biennially against corresponding measurable objective goals |
| Develop education and informational resources | Work with collaborators to design and share data and informational resources promoting internet safety, ACP awareness, and device donation and refurbishment, and develop online resources | 2023 and thereafter through 2030, evaluated biennially against corresponding measurable objective goals |

| Activity | Description  | Timeline |
|----------|--|----------|
|          | on digital equity best practices for reference by stakeholders statewide |          |

### 5.1.3 Barrier: Lack of digital and tech-related job opportunities and skill development for marginalized, covered, and low-income populations

#### Strategy 1: Increase capacity for job training programs with pipeline access to good-paying jobs in the tech sector

| Activity   | Description  | Timeline  |
|--|--|---|
| Enable partnerships  | Use DTI’s convening capabilities to connect localities and nonprofits with expert partners that have established training courses, to enable stakeholders to benefit from each other’s expertise and lessons learned | 2023 and thereafter through 2030, evaluated biennially against corresponding measurable objective goals |
| Provide informational resources and expert data and guidance | Develop and distribute relevant materials to share expertise and guidance so that communities have access to resources for identifying cost-effective strategies and best practices                                  | 2023 and thereafter through 2030, evaluated biennially against corresponding measurable objective goals |

#### Strategy 2: Increase outreach and recruitment by job training organizations, including governmental and nonprofit, in historically under-represented populations

| Activity            | Description  | Timeline  |
|---------------------|--|---|
| Enable partnerships | Use DTI’s convening capabilities to connect localities and nonprofits with expert partners that have established training courses, to enable stakeholders to benefit from each other’s expertise and lessons learned | 2023 and thereafter through 2030, evaluated biennially against corresponding measurable objective goals |

| Activity   | Description   | Timeline  |
|--|---|---|
| Provide informational resources and expert data and guidance | Develop and distribute relevant materials to share expertise and guidance so that communities have access to resources for identifying cost-effective strategies and best practices | 2023 and thereafter through 2030, evaluated biennially against corresponding measurable objective goals |

#### 5.1.4 Barrier: Low-income households and aging individuals lack digital skills

##### Strategy 1: Enable digital skills development through training courses

| Activity                                     | Description  | Timeline  |
|--|--|---|
| Enable partnerships                          | Connect localities with expert partners that have established training courses, working with a full range of stakeholders that are engaged in digital equity efforts to enable partners to benefit from each other’s expertise and lessons learned | 2023 and thereafter through 2030, evaluated biennially against corresponding measurable objective goals                                     |
| Fund library-based training                  | Provide funding for libraries to offer digital skills training, based on standardized and tested curricula that reflect cultural appropriateness   | 2024 to 2029, based on availability of Digital Equity Capacity Grant, evaluated biennially against corresponding measurable objective goals |
| Provide informational resources and guidance | Distribute relevant materials to share expertise and guidance so that communities have access to resources for identifying partners and best practices   | 2023 and thereafter through 2030, evaluated biennially against corresponding measurable objective goals                                     |
| Provide broadband to disconnected students   | Collaborate with the Delaware Department of Education to provide free service to low-income and disconnected students through the Connect Delaware program   | Currently underway and funded through 2024  |

**Strategy 2: Expand opportunity to learn online safety and privacy**

| Activity   | Description   | Timeline  |
|--|---|---|
| Enable partnerships  | Use DTI’s convening capabilities to connect localities with expert partners that have established training courses, to enable stakeholders to benefit from each other’s expertise and lessons learned   | 2023 and thereafter through 2030, evaluated biennially against corresponding measurable objective goals                                     |
| Provide informational resources and expert data and guidance | Develop and distribute relevant materials to share expertise and guidance so that communities have access to resources for identifying cost-effective strategies and best practices                     | 2023 and thereafter through 2030, evaluated biennially against corresponding measurable objective goals                                     |
| Fund library-based training                                  | Provide funding for libraries to offer training at the local level regarding online safety and privacy, based on standardized and tested curricula that reflect cultural appropriateness                | 2024 to 2029, based on availability of Digital Equity Capacity Grant, evaluated biennially against corresponding measurable objective goals |
| Fund training at senior centers and youth centers            | Provide funding for senior and youth centers to offer training at the local level regarding online safety and privacy, based on standardized and tested curricula that reflect cultural appropriateness | 2024 to 2029, based on availability of Digital Equity Capacity Grant, evaluated biennially against corresponding measurable objective goals |

**Strategy 3: Expand accessibility of information**

| Activity                                      | Description   | Timeline  |
|---|---|---|
| Develop and distribute accessibility guidance | Provide guidance materials to State and local agencies regarding best practices for website design and maintenance that align with accessibility standards and that | 2023 and thereafter through 2030, evaluated biennially against corresponding measurable objective goals |

| Activity | Description   | Timeline |
|----------|---|----------|
|          | enable cost-effective use of critical support tools |          |

### 5.1.5 Barrier: Communities lack resources and expertise for digital equity efforts

#### Strategy 1: Build collaboration among State, local, and nonprofit entities

| Activity                                       | Description  | Timeline  |
|--|--|---|
| Convene stakeholders                           | Build structures to enable stakeholders to work together across the State and across different demographics, to enable shared lessons and resources to support those who face the greatest barriers to digital equity, as well as to help organizations to leverage others' capabilities and help stakeholders serving particular regions or specific covered populations to share best practices and digital equity expertise | 2024 and thereafter through 2030, evaluated biennially against corresponding measurable objective goals |
| Enable funders to connect with program experts | Convene a range of stakeholders to enable organizations that run digital equity programs to request resources from various stakeholders, including private sector partners, ISPs, and philanthropy   | 2024 and thereafter through 2030, evaluated biennially against corresponding measurable objective goals |
| Update the Digital Equity Plan                 | Review, evaluate, and update Plan goals, alignment with State priorities, measurable objectives, KPIs, asset inventories, coordination approach, and implementation activities.  | 2029  |

#### Strategy 2: Build capacity for digital skill building in governmental and nonprofit entities

| Activity  | Description   | Timeline   |
|---|---|--|
| Fund standardized train -the - trainer programs | Fund training programs that build practical digital skill sets within government and nonprofit entities that helps to build additional effectiveness and efficiencies in outcomes | 2024 to 2029 (pending funding availability), evaluated biennially against corresponding measurable objective goals |

## 5.2 Timeline

This timeline of potential implementation activities is an estimate, contingent on the availability of State and federal government resources, and subject to change depending on conditions that could extend or escalate the State’s ability to develop and sustain these initiatives.

| Challenge  | Strategy   | Key activities  | 2022                                       | 2023 | 2024 | 2025 | 2026 | 2027 | 2028 | 2029 | 2030 |
|--|--|---|--|------|------|------|------|------|------|------|------|
| Lack of broadband availability   | Increase access to residential broadband infrastructure  | Execute BEAD program to extend last-mile broadband infrastructure throughout Delaware |  |      |      |      |      |      |      |      |      |
| Low-income households struggle to afford broadband services, devices, and technical support                                    | Increase Affordable Connectivity Program and ISP low-cost program enrollment among eligible households   | Develop educational materials   |  |      |      |      |      |      |      |      |      |
|  |  | Encourage ISP partnerships for ACP enrollment drives                                  |  |      |      |      |      |      |      |      |      |
|  |  | Fund ACP enrollment drives at libraries, community centers, and health centers        |  |      |      |      |      |      |      |      |      |
|  | Increase low-cost service offerings  | Require grantee low-cost offerings  |  |      |      |      |      |      |      |      |      |
|  |  | Encourage ISP low-cost offerings  |  |      |      |      |      |      |      |      |      |
|  | Expand access to computing devices and tech support  | Provide information   |  |      |      |      |      |      |      |      |      |
|  |  | Support ACP and ISP low-cost program enrollment                                       | Ongoing                                    |      |      |      |      |      |      |      |      |
|  |  | Fund library-based tech support   |  |      |      |      |      |      |      |      |      |
|  |  | Increase nonprofit capacity   |  |      |      |      |      |      |      |      |      |
|  | Develop data and informational resources to enable application of a digital equity lens to infrastructure and program decisions                      | Provide map information   |  |      |      |      |      |      |      |      |      |
| Provide asset information  |  |   |  |      |      |      |      |      |      |      |      |
| Develop education and informational resources  |  |   |  |      |      |      |      |      |      |      |      |
| Lack of digital and tech related job opportunities and skill development for marginalized, covered, and low-income populations | Increase capacity for job training programs with pipeline access to good-paying jobs in the tech section   | Enable partnerships   |  |      |      |      |      |      |      |      |      |
|  |  | Provide informational resources and expert data and guidance                          |  |      |      |      |      |      |      |      |      |
|  | Increase outreach and recruitment by job training organizations, including governmental and nonprofit, in historically under-represented populations | Enable partnerships   |  |      |      |      |      |      |      |      |      |
|  |  | Provide informational resources and expert data and guidance                          |  |      |      |      |      |      |      |      |      |
| Low-income and senior households lack digital skills   | Enable digital skills development through training courses   | Enable partnerships   |  |      |      |      |      |      |      |      |      |
|  |  | Fund library-based training   |  |      |      |      |      |      |      |      |      |
|  |  | Provide informational resources and guidance  |  |      |      |      |      |      |      |      |      |
|  |  | Provide broadband to disconnected students  | Currently underway and funded through 2024 |      |      |      |      |      |      |      |      |
|  | Expand opportunity to learn  | Enable partnerships   |  |      |      |      |      |      |      |      |      |

| Challenge   | Strategy   | Key activities   | 2022 | 2023 | 2024 | 2025 | 2026 | 2027 | 2028 | 2029 | 2030 |
|---|--|--|------|------|------|------|------|------|------|------|------|
|   | online safety and privacy  | Provide informational resources and expert data and guidance |      |      |      |      |      |      |      |      |      |
|   |  | Fund library-based training                                  |      |      |      |      |      |      |      |      |      |
|   |  | Fund training at senior centers and youth centers            |      |      |      |      |      |      |      |      |      |
|   | Expand accessibility of information  | Develop and distribute accessibility guidance                |      |      |      |      |      |      |      |      |      |
| Communities lack resources and expertise for digital equity efforts | Build collaboration among State, local, and nonprofit entities                   | Convene stakeholders   |      |      |      |      |      |      |      |      |      |
|   |  | Enable funders to connect with program experts               |      |      |      |      |      |      |      |      |      |
|   |  | Update the Digital Equity Plan                               |      |      |      |      |      |      |      |      |      |
|   | Build capacity for digital skill building in governmental and nonprofit entities | Fund standardized train the trainer programs                 |      |      |      |      |      |      |      |      |      |

## 6 Conclusion

Broadband access possesses a transformative power that reshapes economies, societies, and individuals' lives. As the backbone of the digital age, broadband empowers individuals with access to information, education, job opportunities, health care services, and civic engagement on a global scale. It serves as a gateway to innovation and entrepreneurship, enabling businesses to reach broader markets, fostering the growth of startups, and promoting economic diversification.

Broadband also enhances communication, connecting people across distances and cultures, while its potential to deliver digital services revolutionizes how governments interact with residents. In essence, broadband's transformative influence permeates every aspect of modern life, transcending geographical limitations.

The State of Delaware understands its crucial role in facilitating digital equity and expanding broadband access. By recognizing that access to high-speed internet is fundamental to social and economic inclusion, Delaware has developed strategies to remove barriers to connectivity.

Leveraging partnerships with ISPs, DTI plans to incentivize affordable plans and extend coverage to unserved and underserved communities, narrowing the digital divide. Furthermore, DTI plans to encourage digital training programs that equip residents with the skills needed to navigate the digital landscape, ensuring that no one is left behind due to lack of know-how. Through strategic collaborations, DTI plans to create an environment where broadband access is not just a luxury but a broadly available tool that empowers residents, fosters economic growth, and advances community interests.

The State will achieve its vision of digital equity through the coordinated efforts of key constituencies and stakeholders across Delaware, and through ongoing engagement and collaboration with partners working together toward shared goals.

## Appendix A: Organizations that DTI identified as potential partners

The following table includes the complete list of entities invited to participate in stakeholder engagements. DTI contacted multiple representatives from some organizations. These organizations were asked to provide input into the development of this Plan through in-person meetings, stakeholder surveys, virtual engagements with stakeholder groups, and public comment. We have identified those who we were able to meet with as part of drafting the Plan or working on BEAD planning for access with an asterisk(\*), but even those stakeholders who are not so identified may have contributed valuable information through publicly available resources like their websites.

**Table 33: Stakeholder engagement outreach list**

| Entity name                                  |
|--|
| 302 Strategies                               |
| AARP*  |
| American Enterprise Institute                |
| Appoquinimink School District                |
| Beebe Healthcare*                            |
| Bethany-Fenwick Chamber                      |
| BGR Government Affairs                       |
| Bloosurf*                                    |
| Boys & Girls Club – Kent County              |
| Boys & Girls Club – New Castle County        |
| Boys & Girls Club – Sussex County            |
| Boys and Girls Clubs of Delaware, Inc.       |
| Breezeline                                   |
| Bridgeville Senior Center                    |
| BrightSpring Health Services                 |
| Byrd Gomes                                   |
| Caesar Rodney School District                |
| Cape Community Coalition*                    |
| Cape Henlopen Senior Center                  |
| Cape Henlopen Support Staff Association      |
| Capital School District                      |
| Catholic Charities Immigration Services      |
| Central Baptist Community Development Center |
| Central Delaware Chamber of Commerce         |
| Child, Inc.                                  |
| Choptank Electric Cooperative                |
| Christiana Care                              |
| City of Dover                                |

| Entity name  |
|--|
| City of Georgetown   |
| City of Milford  |
| City of Newark   |
| City of Seaford  |
| City of Wilmington   |
| Code Purple – Kent County  |
| Colonial School District   |
| Comcast*   |
| Communication Service for the Deaf*  |
| Communications Workers of America*   |
| Community Connectors Centers for Disability Studies – University of Delaware |
| Compass Group  |
| Concerned Black Educators of Schenectady                                     |
| Criminal Justice Council   |
| CTC*   |
| Delaware Advisory Council on Career and Technical Education                  |
| Delaware Art Museum  |
| Delaware Alliance for Nonprofit Advancement                                  |
| Delaware Association of Counties   |
| Delaware Association of Realtors   |
| Delaware Auditor   |
| Delaware Bankers’ Association*   |
| Delaware Black Chamber of Commerce (DEBCC)*                                  |
| Delaware Center for Justice (DCJ)*   |
| Delaware Criminal Justice Council  |
| Delaware Department of Corrections*  |
| Delaware Department of Education   |
| Delaware Department of Health and Social Services                            |
| Delaware Department of Labor   |
| Delaware Department of Natural Resources and Environment                     |
| Delaware Department of Safety and Homeland Security                          |
| Delaware Department of Services for Children, Youth and Families             |
| Delaware Department of State   |
| Delaware Department of Technology and Information*                           |
| Delaware Department of Transportation*                                       |
| Delaware Division of Developmental Disabilities Services                     |
| Delaware Division of Family Services   |
| Delaware Division of Libraries*  |
| Delaware Division of Small Business*   |

| Entity name  |
|--|
| Delaware Division of Substance Abuse and Mental Health*  |
| Delaware Division for the Visually Impaired              |
| Delaware Division of Vocational Rehabilitation*          |
| Delaware Electric Cooperative                            |
| Delaware Family Center                                   |
| Delaware Farm Bureau Kent County                         |
| Delaware Health Care Facilities Association              |
| Delaware Hispanic Commission*                            |
| Delaware League of Local Governments                     |
| Delaware Libraries                                       |
| Delaware Manufacturing Extension Partnership (DEMEP)     |
| Delaware Office of Veterans Services*                    |
| Delaware Prosperity Partnership*                         |
| Delaware Office of Defense Services                      |
| Delaware Schools   |
| Delaware State Chamber of Commerce*                      |
| Delaware State Council for Persons with Disabilities*    |
| Delaware State House of Representatives                  |
| Delaware State Housing Authority*                        |
| Delaware State Senate*                                   |
| Delaware State University*                               |
| Delaware Technical & Community College*                  |
| Delaware Treasurer                                       |
| Delaware Union Soccer                                    |
| Delaware Workforce Development Board*                    |
| Delmarva Christian Schools                               |
| Democratic Party   |
| Denhardt Consulting                                      |
| Digitunity*  |
| Discover Financial Services- Community Reinvestment Act* |
| Dover Interfaith Mission for Housing                     |
| Early College School at Delaware State University        |
| Easterseals  |
| Education SuperHighway*                                  |
| Ezion-Mount Carmel United Methodist Church               |
| Family Promise of Northern New Castle County             |
| First State Community Action Agency                      |
| First State Strategies                                   |
| Fitzgerald Consulting, Inc.                              |
| Frederica Senior Center                                  |

| Entity name   |
|---|
| Georgetown Chamber of Commerce                            |
| Georgetown Public Library                                 |
| Governor’s Advisory Council for Exceptional Citizens*     |
| Graybar Broadband Utility Sales*                          |
| Habitat for Humanity                                      |
| Harrington Senior Center                                  |
| Harvest Christian Church                                  |
| Harvest Years Senior Center                               |
| Health and Social Services                                |
| Hilltop Lutheran Neighborhood Center                      |
| Hispanic American Association of Delaware                 |
| Hispanic Commission                                       |
| I Am My Sister’s Keeper, Inc.                             |
| Independent Resources Inc.                                |
| Indian River School District                              |
| Indian River Senior Center                                |
| International Brotherhood of Electrical Workers           |
| International Brotherhood of Electrical Workers, Local 13 |
| Internet & Television Association                         |
| J. Arthur OP&C, LLC                                       |
| Jefferson Street Center                                   |
| Jobs for the Future                                       |
| Kent County   |
| Kent County Alliance                                      |
| Kent Economic Partnership                                 |
| Kitts Hummock Improvement Association                     |
| Klein Law Group   |
| La Esperanza  |
| Latin American Community Center*                          |
| Laurel Commons Senior Community                           |
| Lead Reduction/Healthy Homes, New Castle County           |
| Leading Age   |
| Learn to Read Foundation*                                 |
| Lewes Senior Center                                       |
| Lighthouse Christian School                               |
| Lillian Smith Senior Center                               |
| Lt. Governor  |
| Lt. Governor's Office                                     |
| Mediacom  |
| Metropolitan Wilmington Urban League*                     |

| Entity name   |
|---|
| Milford School District   |
| Milford Senior Center   |
| Milton Chamber of Commerce  |
| Miracle Revival Center  |
| Modern Maturity Center  |
| Multicultural Media, Telecom and Internet Council                               |
| National Collaborative for Digital Equity                                       |
| National Federation of the Blind  |
| Neighborhood House, Inc.  |
| NERDiT Cares*   |
| New Castle County   |
| New Castle County Chamber of Commerce   |
| New Castle County Vocational Technical School District                          |
| New Castle Senior Center  |
| Newark Senior Center  |
| NTIA*   |
| Office of Management and Budget   |
| Office of Rep. Lisa Blunt-Rochester   |
| Office of Sen. Chris Coons  |
| Office of Sen. Tom Carper   |
| Office of the Governor*   |
| Office of the Secretary of the Delaware Department of Technology & Information* |
| Office of Veterans Services*  |
| Police Athletic League of Wilmington  |
| Polytech School District*   |
| Reach Riverside Development Corporation   |
| Rehoboth-Dewey Chamber of Commerce  |
| Rhodium Group   |
| Seaford Community of Hope   |
| Seaford District Library  |
| Sen. Tom Carper   |
| ServiceSource*  |
| Social Contract   |
| Southern Delaware Alliance for Racial Justice                                   |
| Spur Impact*  |
| Stand By Me*  |
| Starlink*   |
| Student Freedom Initiative*   |
| Sussex County   |

| Entity name   |
|---|
| Sussex County Health Coalition*                                       |
| Sussex Economic Development Action Committee                          |
| Sussex Montessori School  |
| Sussex Technical School District*                                     |
| T-Mobile*   |
| Talkie Fiber*   |
| Tech Council of Delaware*   |
| Tech Impact*  |
| Telecommunications Industry Association                               |
| The Arc of Delaware   |
| The Shepherd Place  |
| The Willis Group  |
| Town of Bowers, DE  |
| Town of Georgetown  |
| U.S. Department of Veterans Affairs – New Castle County               |
| U.S. Small Business Administration Delaware District Office           |
| United Way of Delaware*   |
| University of Delaware*   |
| University of Delaware – Kent County                                  |
| Urban Tech Hero   |
| USTelecom   |
| Verdantas   |
| Verizon*  |
| Veteran Awareness Center  |
| Veterans Multi-Service Center   |
| Village Volunteers*   |
| Virginia, Maryland, and Delaware Association of Electric Cooperatives |
| Volunteers of America   |
| West End Neighborhood House*  |
| Western Sussex Chamber of Commerce                                    |
| Wilmington Community Advisory Council*                                |
| Wilmington University   |
| Wireless Industry Association*  |
| Zip Code Wilmington*  |

## **Appendix B: Residential broadband and digital equity needs assessment survey**

The results presented in this section are based on analysis of information provided by 796 residents of Delaware, from an estimated 395,656 households. Results are representative of the set of households with a confidence interval of  $\pm 3.5$  percent at the aggregate level.

The survey responses were entered into SPSS<sup>192</sup> software and the entries were coded and labeled. SPSS databases were formatted, cleaned, and verified prior to the data analysis. The survey data was evaluated using techniques in SPSS including frequency tables, cross-tabulations, and means functions. Statistically significant differences between subgroups of response categories are highlighted and discussed where relevant.

The survey responses were weighted based on household income and ethnicity. Since respondents in lower income households and racial or ethnic minorities were less likely to respond, the weighting corrects for the potential bias based on the household income and ethnicity of the respondent. In this manner, the results more closely reflect the opinions of the State's adult population.

Unless otherwise indicated, the percentages reported are based on the "valid" responses from those who provided a definite answer and do not reflect individuals who said "don't know" or otherwise did not supply an answer because the question did not apply to them. Key statistically significant results ( $p \leq 0.05$ ) are noted where appropriate.

---

<sup>192</sup> Statistical Package for the Social Sciences (<http://www-01.ibm.com/software/analytics/spss/>).

## Does your household receive home internet service – not mobile data?

Figure 9. Percent of households that receive home internet service

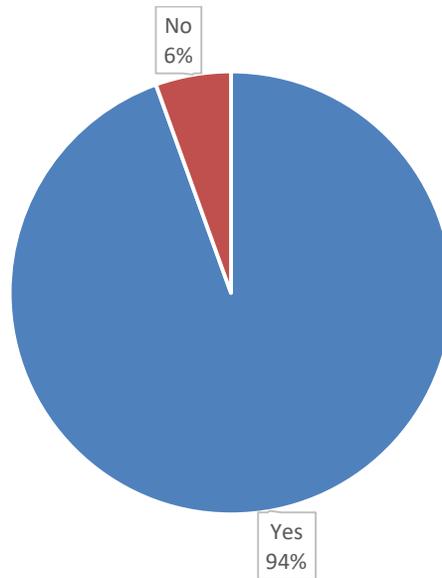
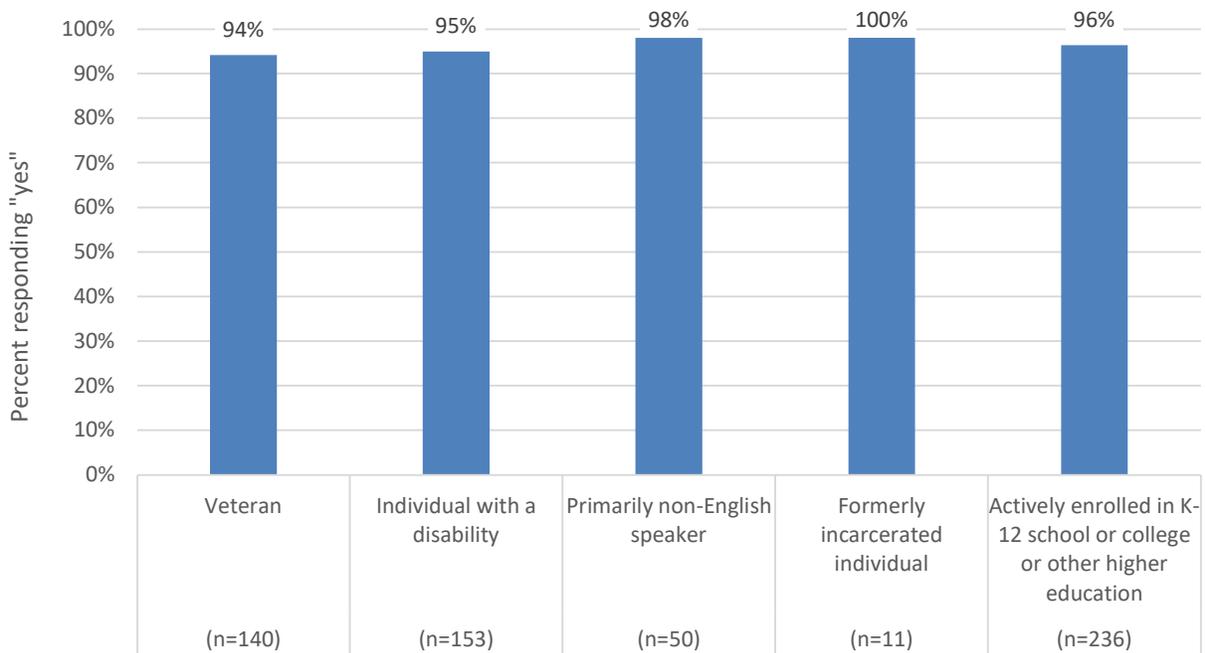


Figure 10. Percent of at-risk households that receive home internet service



(Note: Home internet usage does not vary significantly by demographics)

## Does your household purchase home internet service from an internet service provider?

Figure 11. Percent of households that purchase home internet service

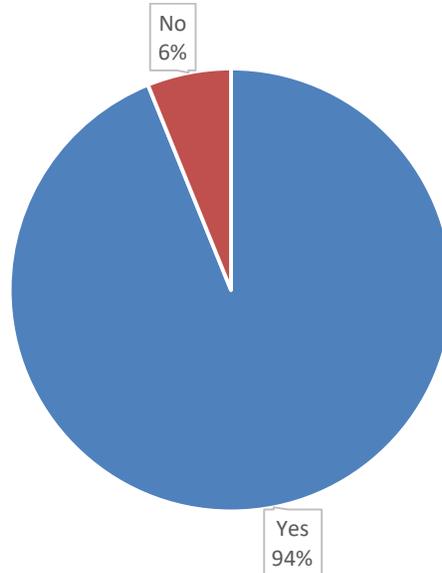
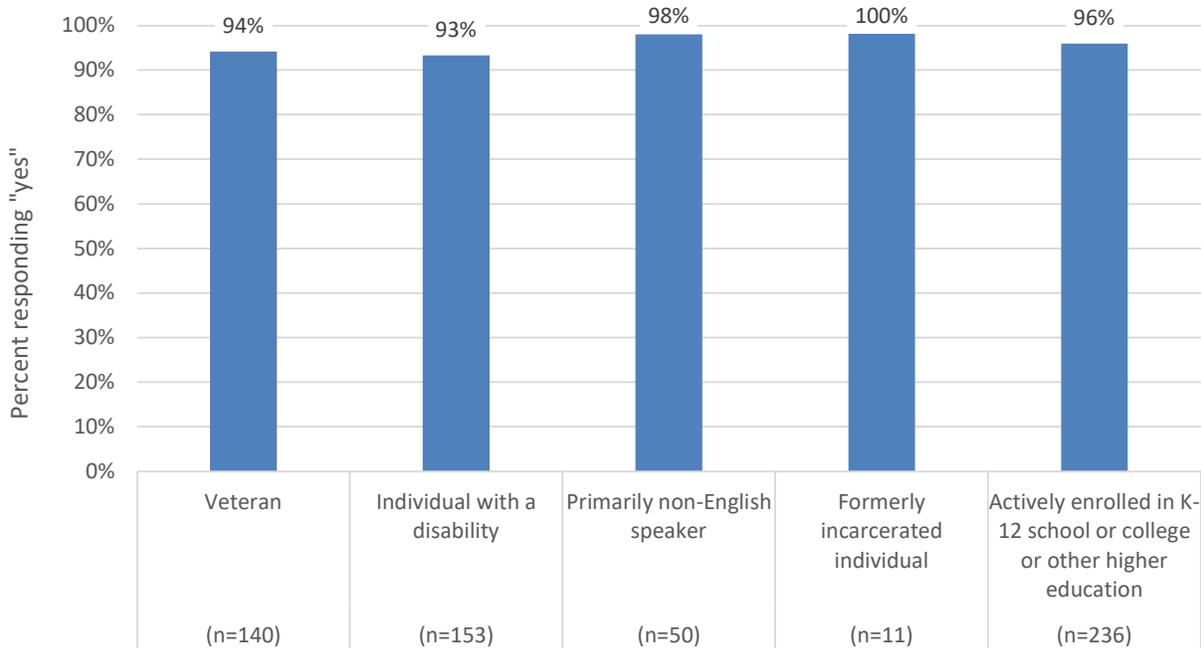


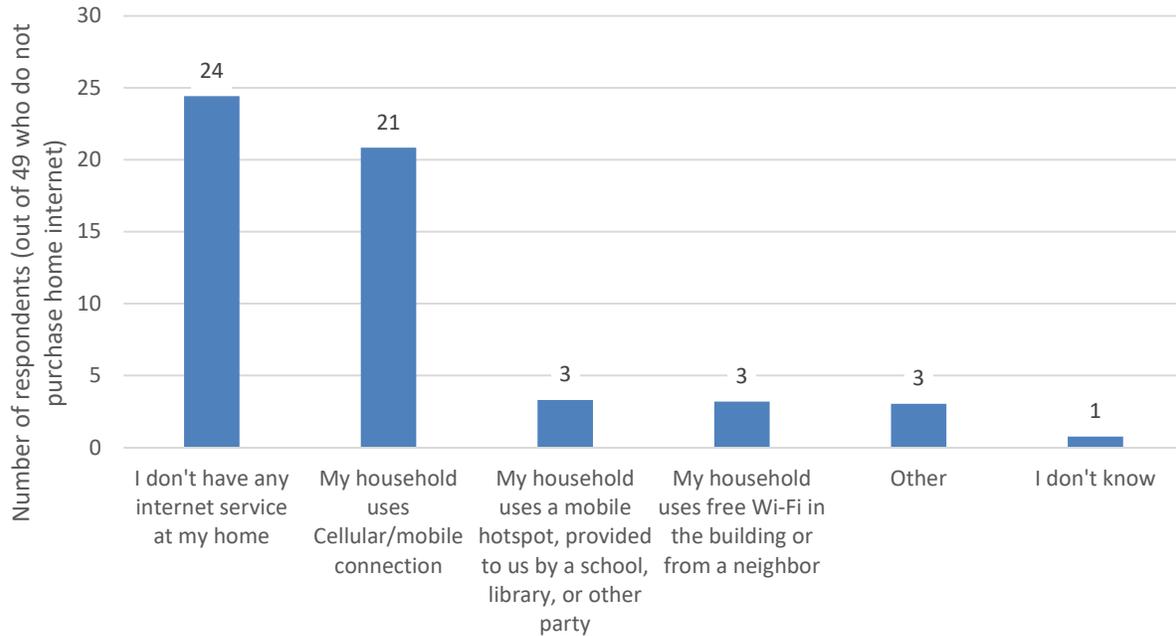
Figure 12. Percent of at-risk households that purchase home internet service



(Note: Home internet usage does not vary significantly by demographics)

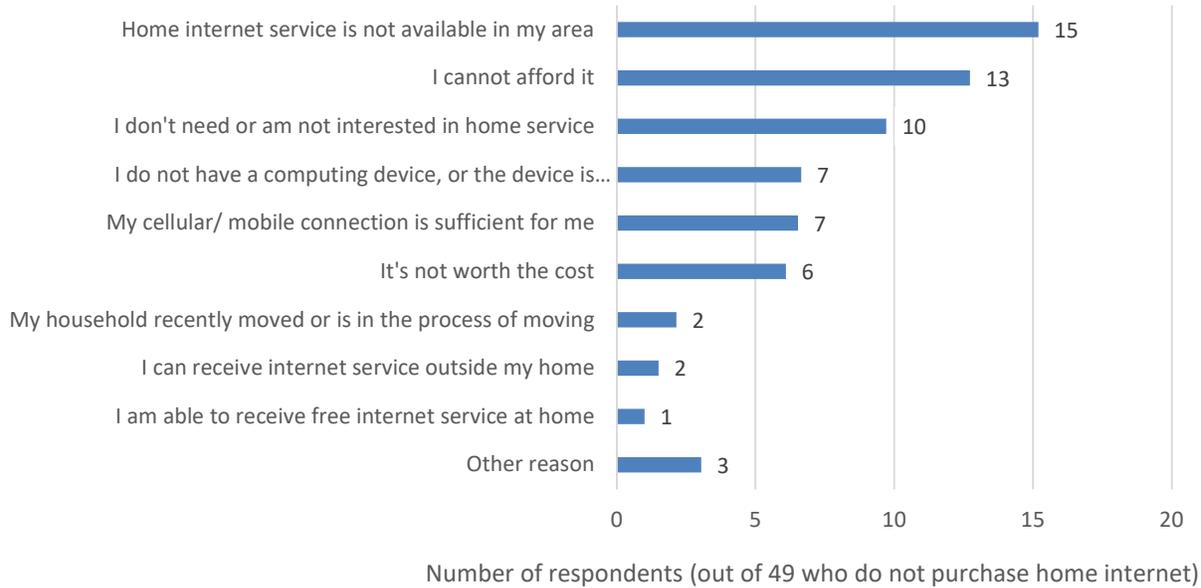
**We understand that you don't purchase a home internet service. If you access the internet at home in other ways, which of the following about your service at home is correct:**

**Figure 13. Number of households without home internet service who access the internet in other ways**



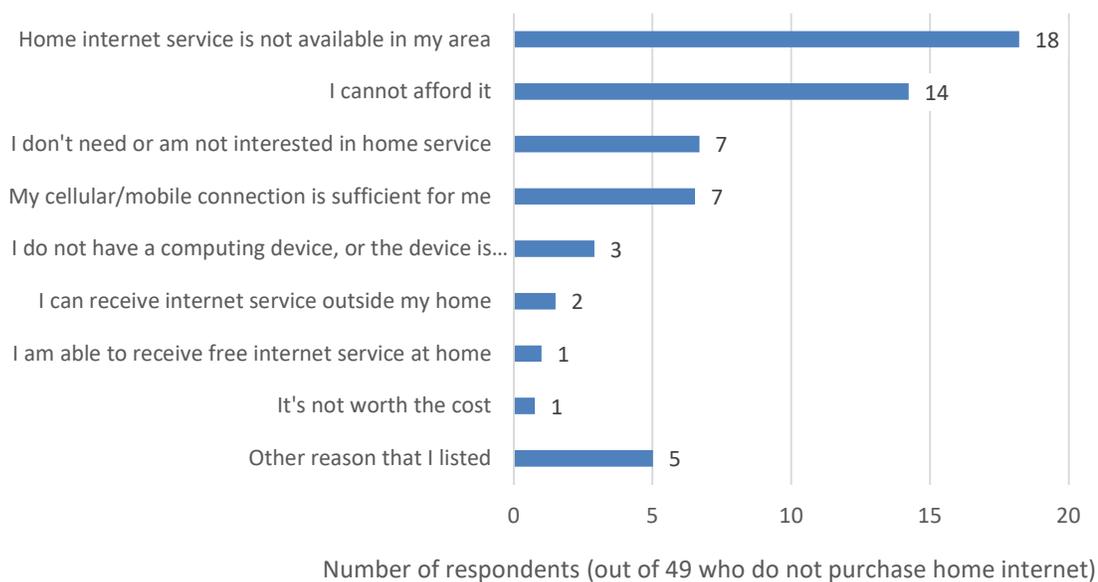
## What are the reasons why your household does not purchase home internet service?

Figure 14. Reasons households do not purchase home internet service



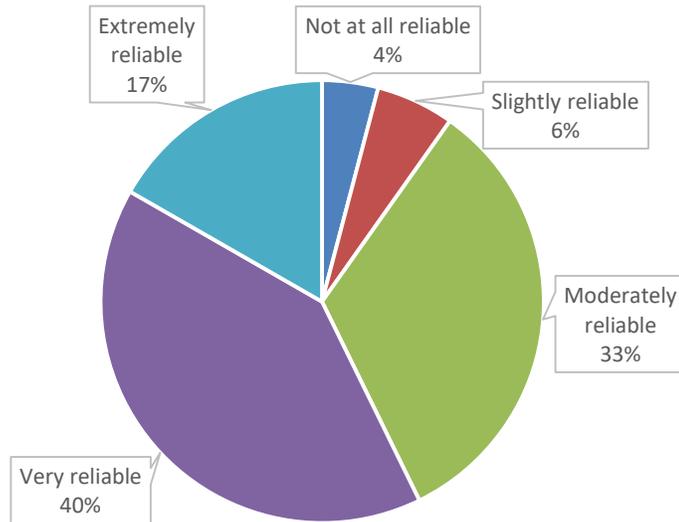
## Of the reasons you picked for not purchasing a home internet service, which do you and the members of your household consider to be the most important?

Figure 15. Most important reason households do not purchase home internet service



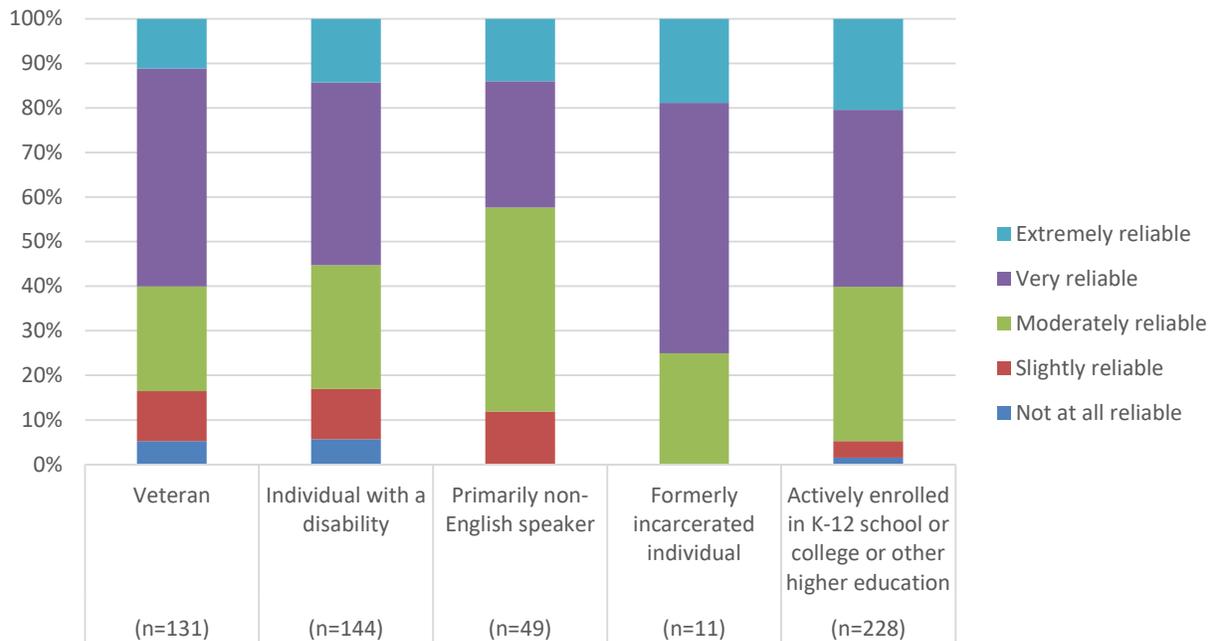
**How reliable is your home internet service? For example, unreliable service could mean that the service is not available, or experiences sudden drops in speed.**

**Figure 16. Reliability of home internet service**



Percent of households with home internet service

**Figure 17. Reliability of home internet service by at-risk groups**



## Are you currently enrolled in the Affordable Connectivity Program, Lifeline, or a subsidy program offered by your Internet Service Provider?

Figure 18. Percent of households with home internet service that are enrolled in subsidy programs

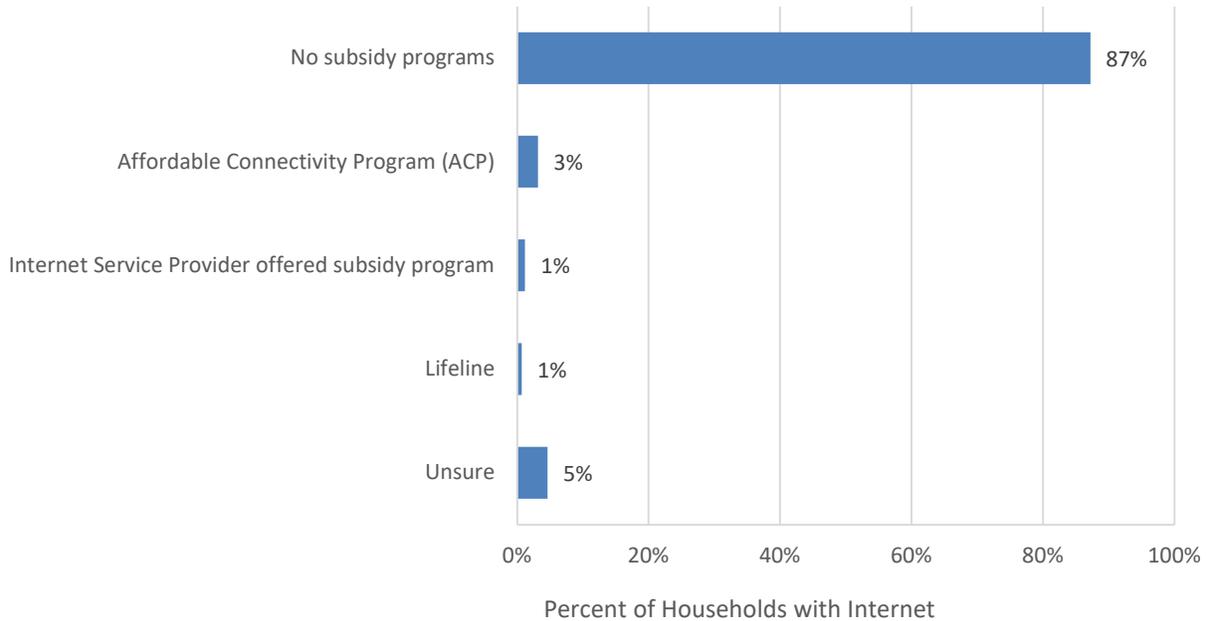
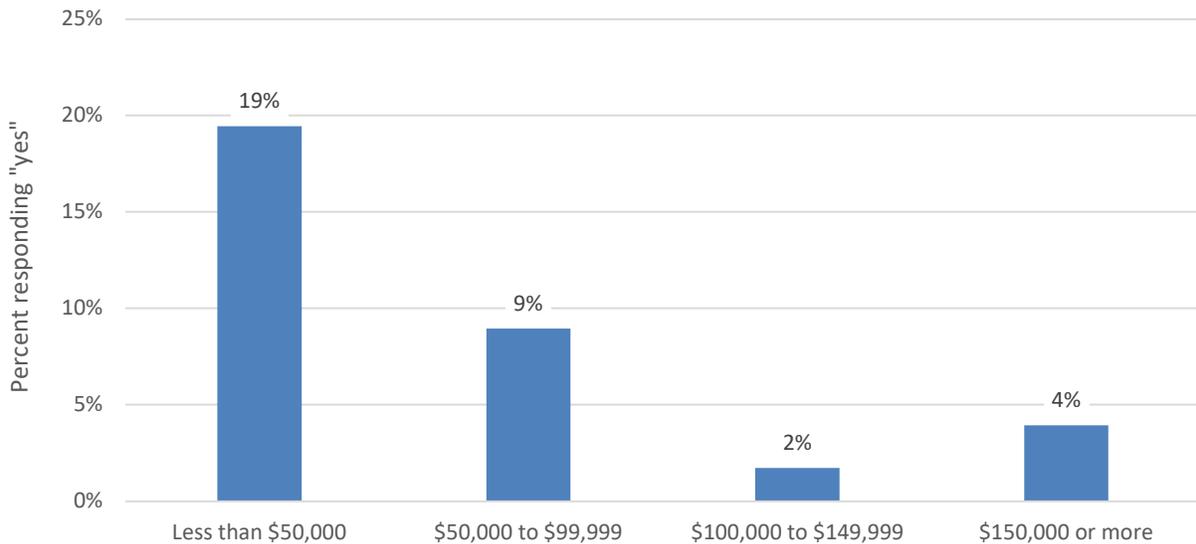
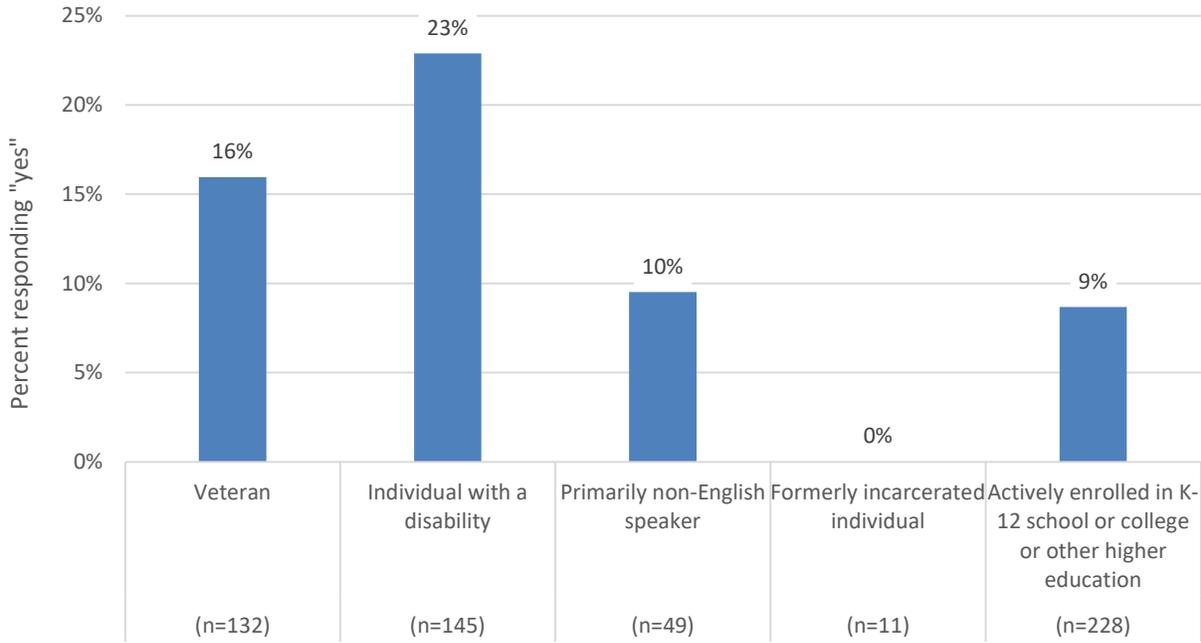


Figure 19. Percent of households with home internet service that are enrolled in subsidy programs by household income



**Figure 20. Percent of at-risk households with home internet service that are enrolled in subsidy programs**



Please estimate how much you pay per month for your home internet service.

Figure 21. Monthly cost of home internet service

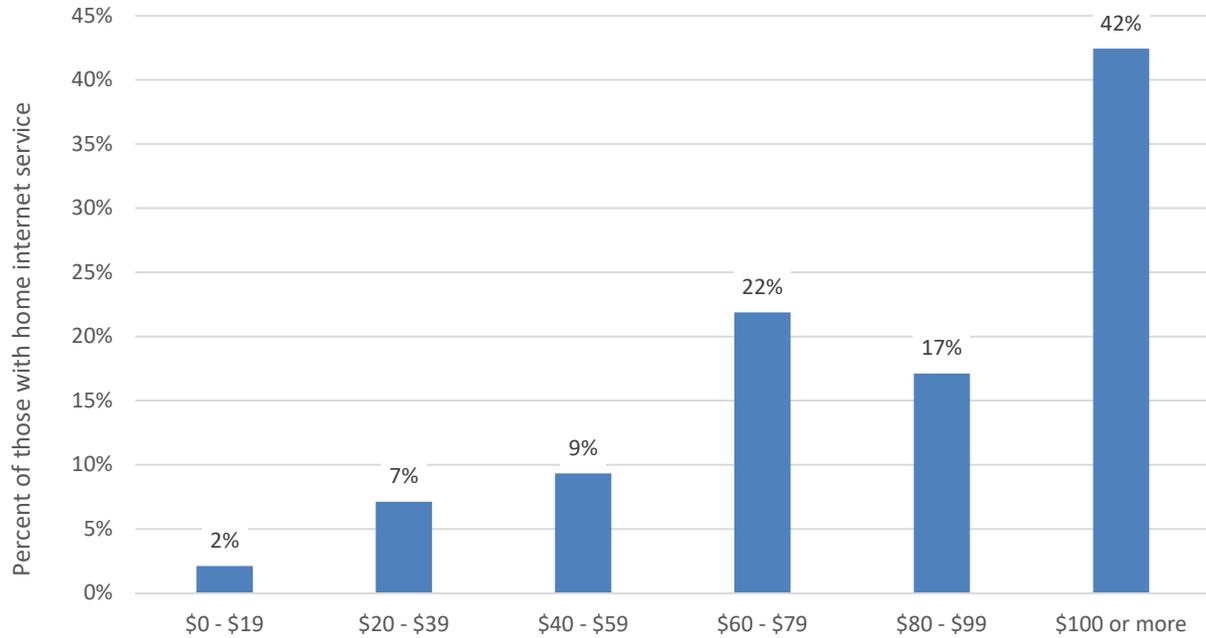
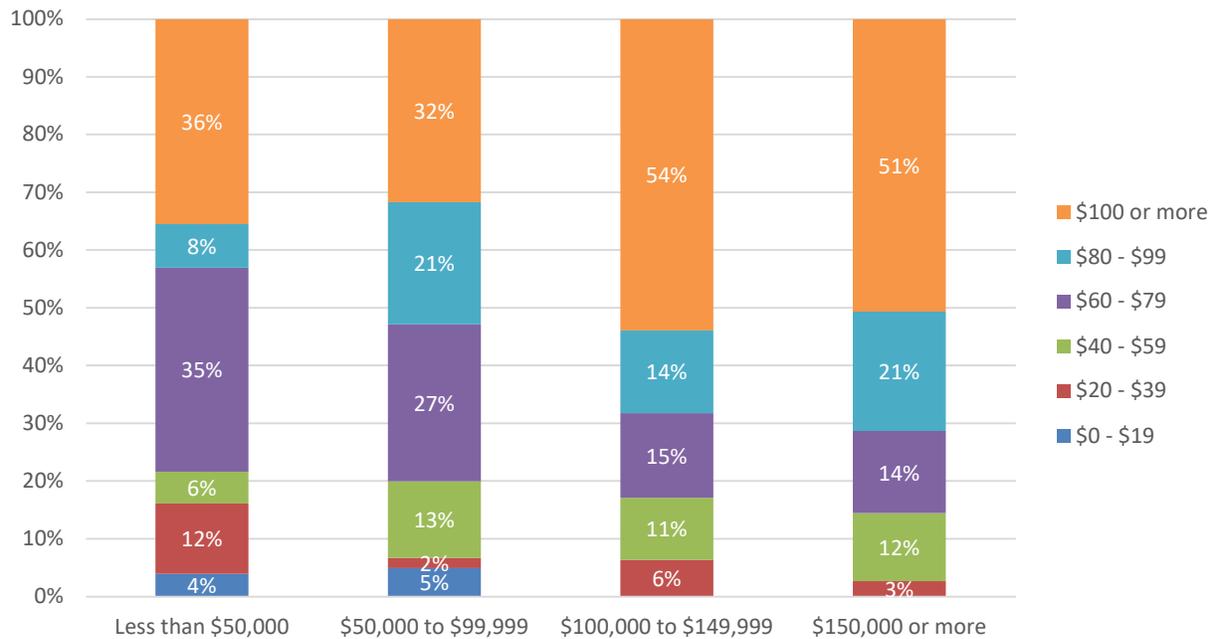
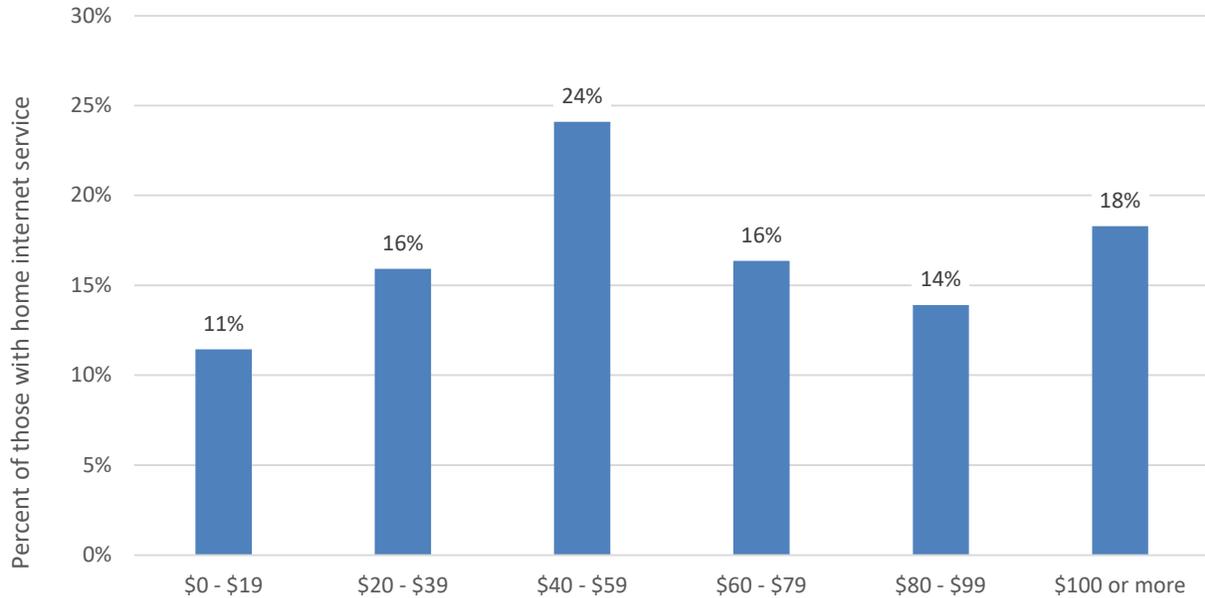


Figure 22. Monthly cost of home internet service by household income

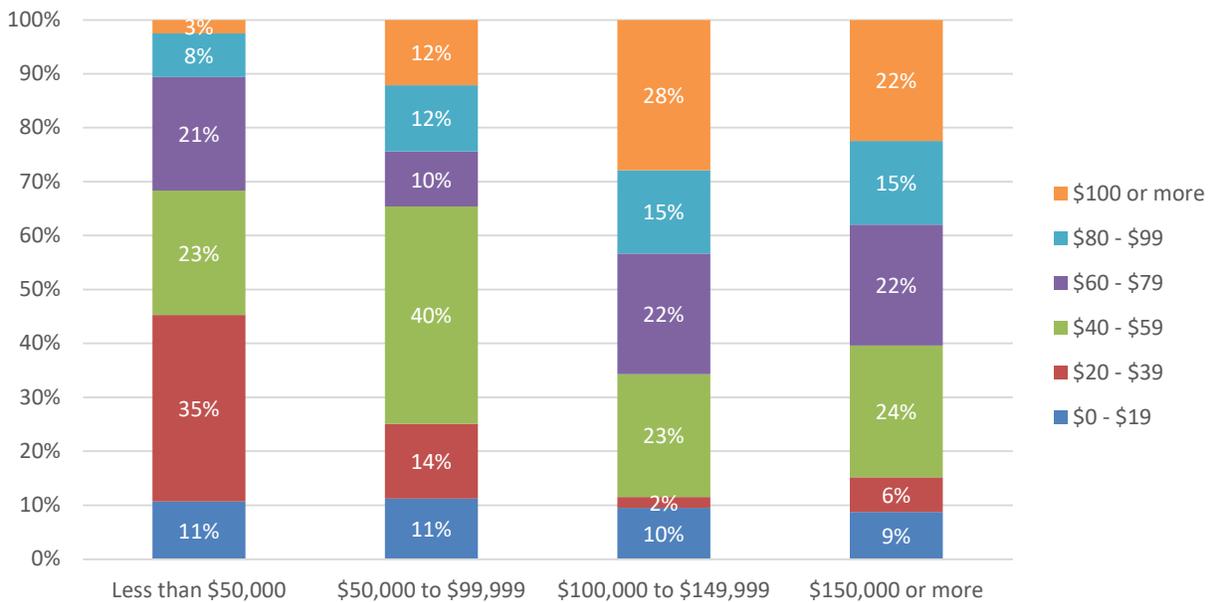


**Please estimate how much you are willing to pay per month for high-speed, reliable home internet service.**

**Figure 23. Amount willing to pay for high-speed, reliable home internet service**

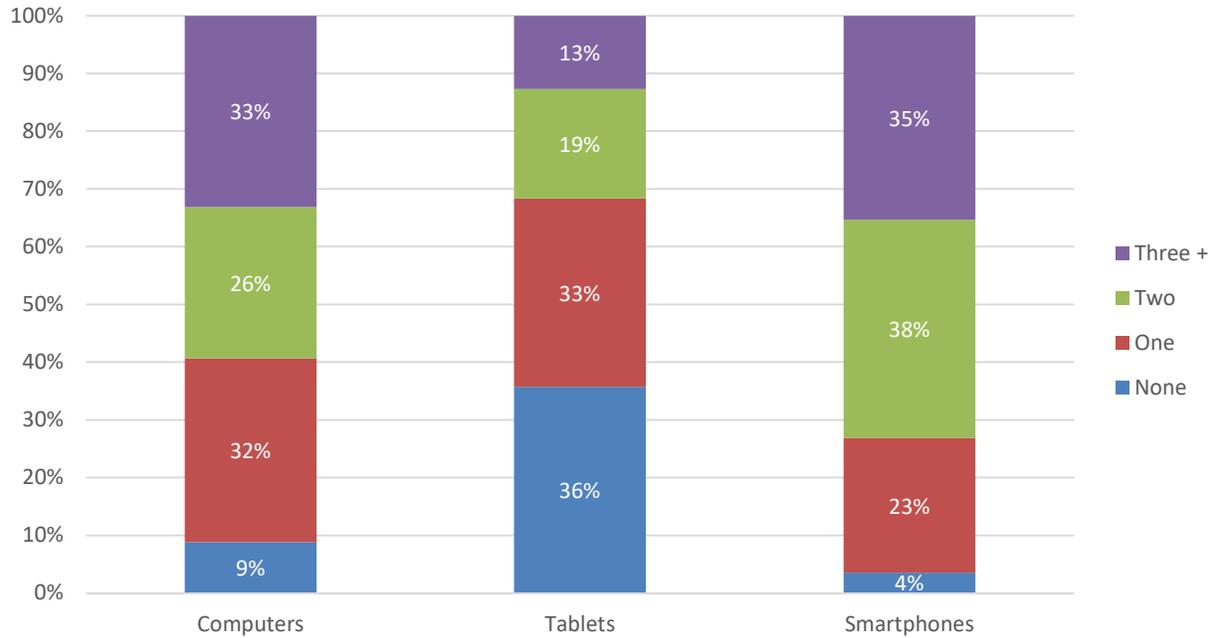


**Figure 24. Amount willing to pay for high-speed, reliable home internet service by household income**

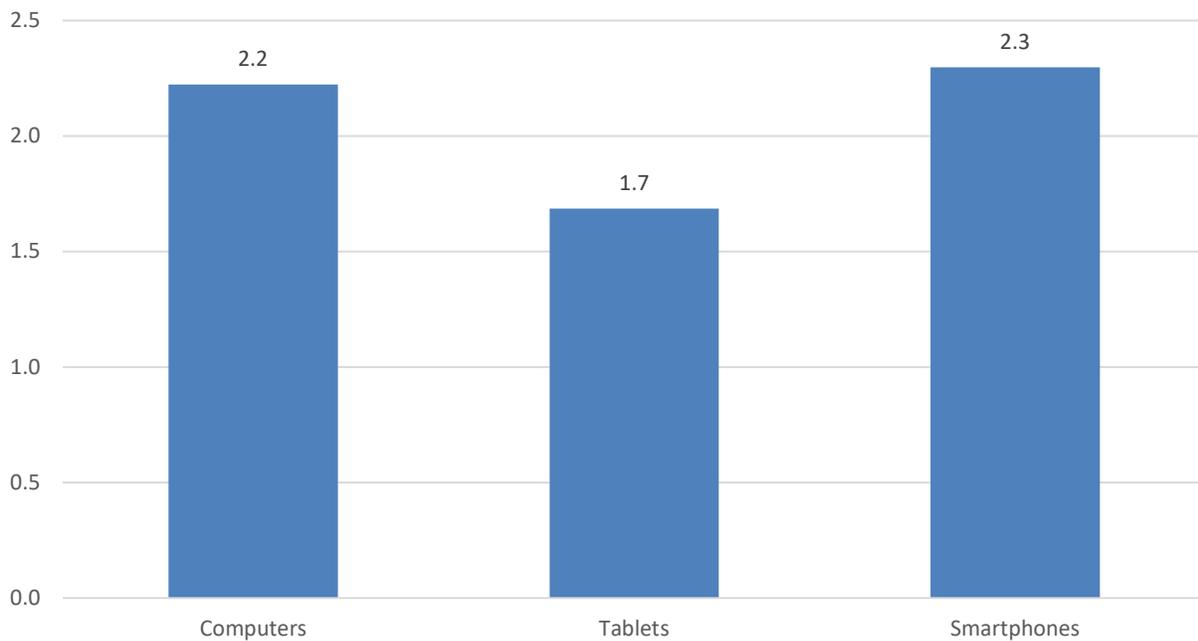


**For each of the following devices, how many does your household use that are in good working condition?**

**Figure 25. Number of computing devices in the household**



**Figure 26. Average number of computing devices in the household (among households with at least one device)**



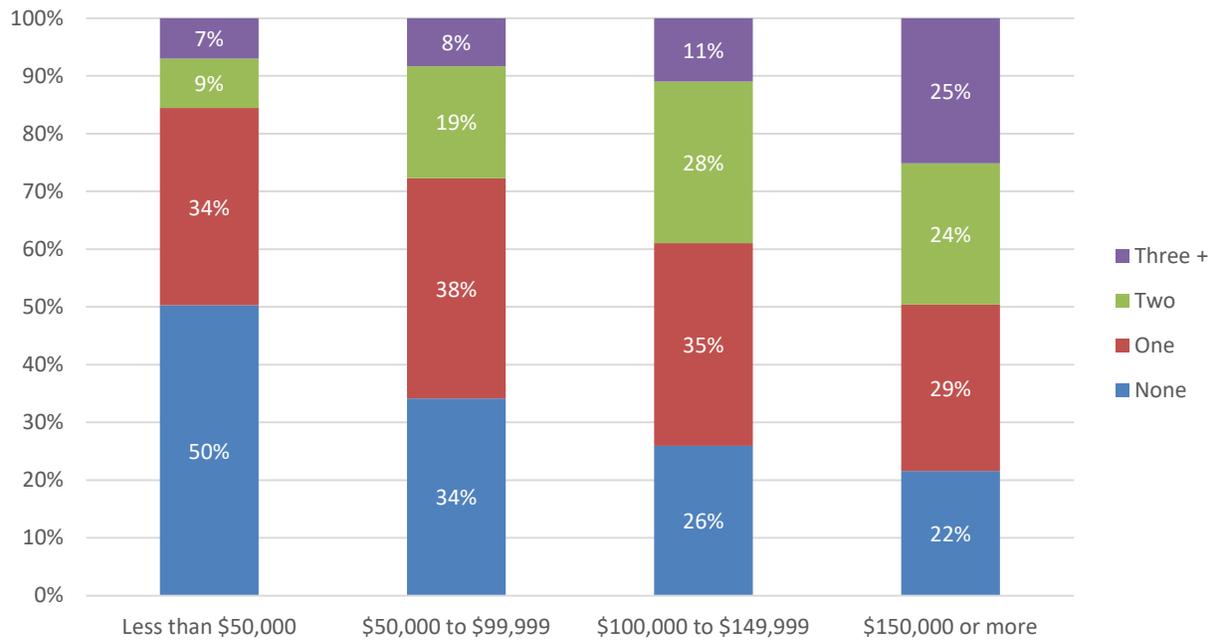
**Table 34. Number of computing devices by household income**

|                    |                             | Less than \$50,000 | \$50,000 to \$99,999 | \$100,000 to \$149,999 | \$150,000 or more |
|--------------------|-----------------------------|--------------------|----------------------|------------------------|-------------------|
| <b>Computers</b>   | None                        | 19%                | 4%                   | 2%                     | 2%                |
|                    | One                         | 53%                | 35%                  | 14%                    | 8%                |
|                    | Two                         | 15%                | 35%                  | 38%                    | 27%               |
|                    | Three or more               | 14%                | 26%                  | 46%                    | 63%               |
|                    | <i>Total Weighted Count</i> | 192                | 177                  | 93                     | 111               |
| <b>Tablets</b>     | None                        | 50%                | 34%                  | 26%                    | 22%               |
|                    | One                         | 34%                | 38%                  | 35%                    | 29%               |
|                    | Two                         | 9%                 | 19%                  | 28%                    | 24%               |
|                    | Three or more               | 7%                 | 8%                   | 11%                    | 25%               |
|                    | <i>Total Weighted Count</i> | 192                | 177                  | 93                     | 111               |
| <b>Smartphones</b> | None                        | 9%                 | 2%                   | 0%                     | 1%                |
|                    | One                         | 45%                | 20%                  | 9%                     | 4%                |
|                    | Two                         | 29%                | 40%                  | 46%                    | 39%               |
|                    | Three or more               | 17%                | 38%                  | 45%                    | 56%               |
|                    | <i>Total Weighted Count</i> | 192                | 177                  | 93                     | 111               |

**Figure 27. Number of computers by household income**



**Figure 28. Number of tablets by household income**



**Figure 29. Number of smartphones by household income**

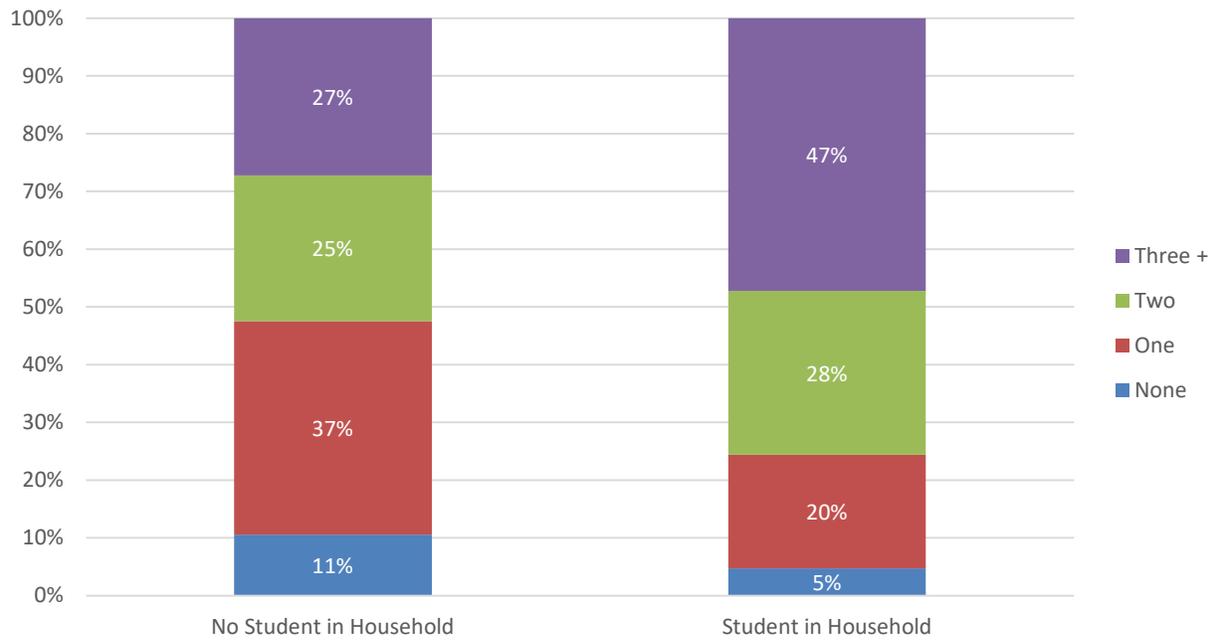


**Table 35. Number of computing devices in at-risk households**

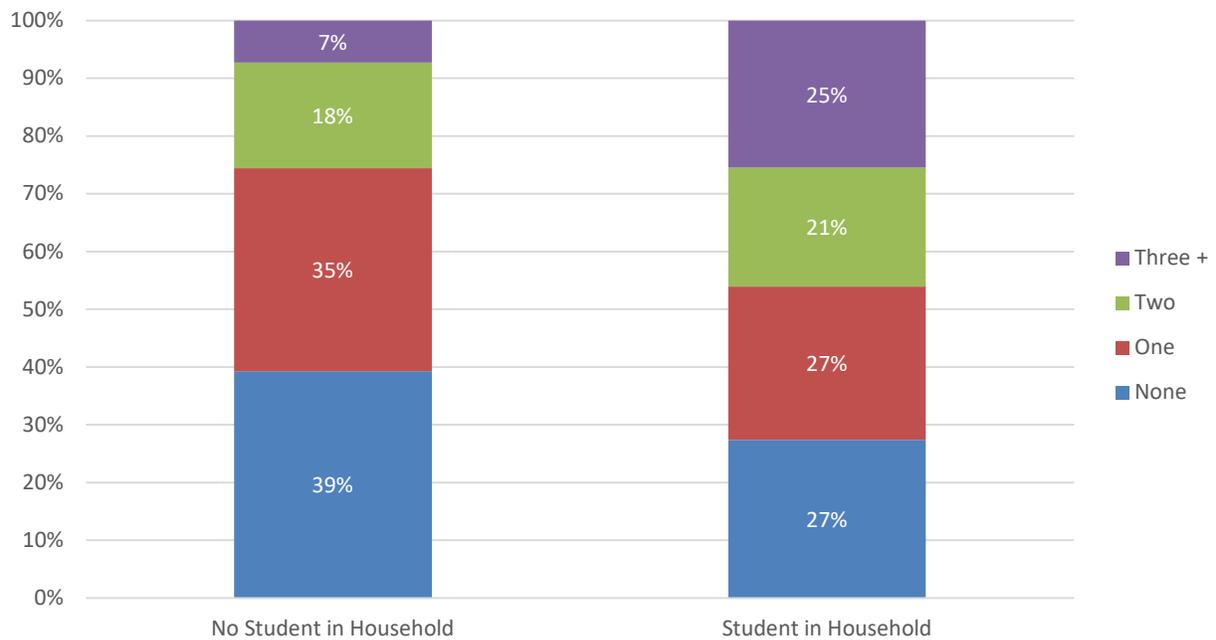
Households with a member who is actively enrolled in K-12 school or college or other higher education are more likely than those without an actively enrolled student (not shown) to have three or more computers, tablets, and smartphones.

|                    |                             | Veteran | Individual with a disability | Primarily non-English speaker | Formerly incarcerated individual | Actively enrolled in K-12 school or college or other higher education |
|--------------------|-----------------------------|---------|------------------------------|-------------------------------|----------------------------------|---|
| <b>Computers</b>   | None                        | 6%      | 10%                          | 0%                            | 6%                               | 5%  |
|                    | One                         | 27%     | 42%                          | 9%                            | 20%                              | 20%   |
|                    | Two                         | 22%     | 16%                          | 30%                           | 41%                              | 28%   |
|                    | Three or more               | 45%     | 32%                          | 60%                           | 34%                              | 47%   |
|                    | <i>Total Weighted Count</i> | 140     | 153                          | 50                            | 11                               | 236   |
| <b>Tablets</b>     | None                        | 30%     | 33%                          | 27%                           | 29%                              | 27%   |
|                    | One                         | 35%     | 31%                          | 42%                           | 6%                               | 27%   |
|                    | Two                         | 20%     | 22%                          | 13%                           | 37%                              | 21%   |
|                    | Three or more               | 15%     | 14%                          | 18%                           | 28%                              | 25%   |
|                    | <i>Total Weighted Count</i> | 140     | 153                          | 50                            | 11                               | 236   |
| <b>Smartphones</b> | None                        | 4%      | 5%                           | 0%                            | 0%                               | 1%  |
|                    | One                         | 15%     | 26%                          | 2%                            | 23%                              | 9%  |
|                    | Two                         | 48%     | 32%                          | 59%                           | 6%                               | 26%   |
|                    | Three or more               | 34%     | 37%                          | 39%                           | 72%                              | 65%   |
|                    | <i>Total Weighted Count</i> | 140     | 153                          | 50                            | 11                               | 236   |

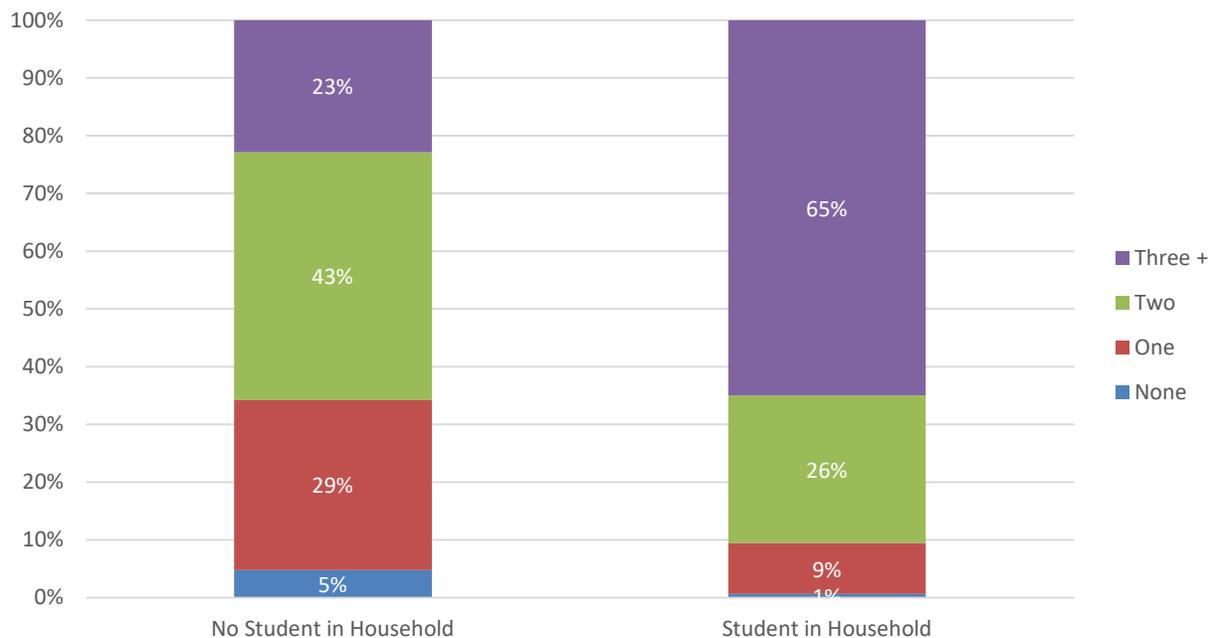
**Figure 30. Number of computers by student in household**



**Figure 31. Number of tablets by student in household**



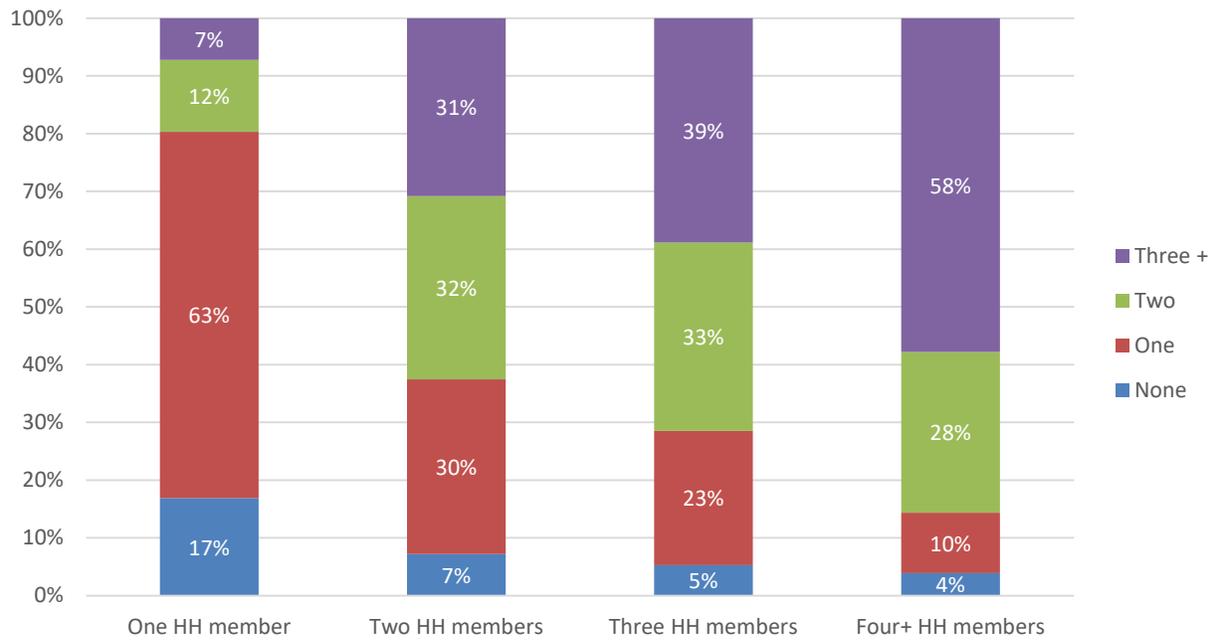
**Figure 32. Number of smartphones by student in household**



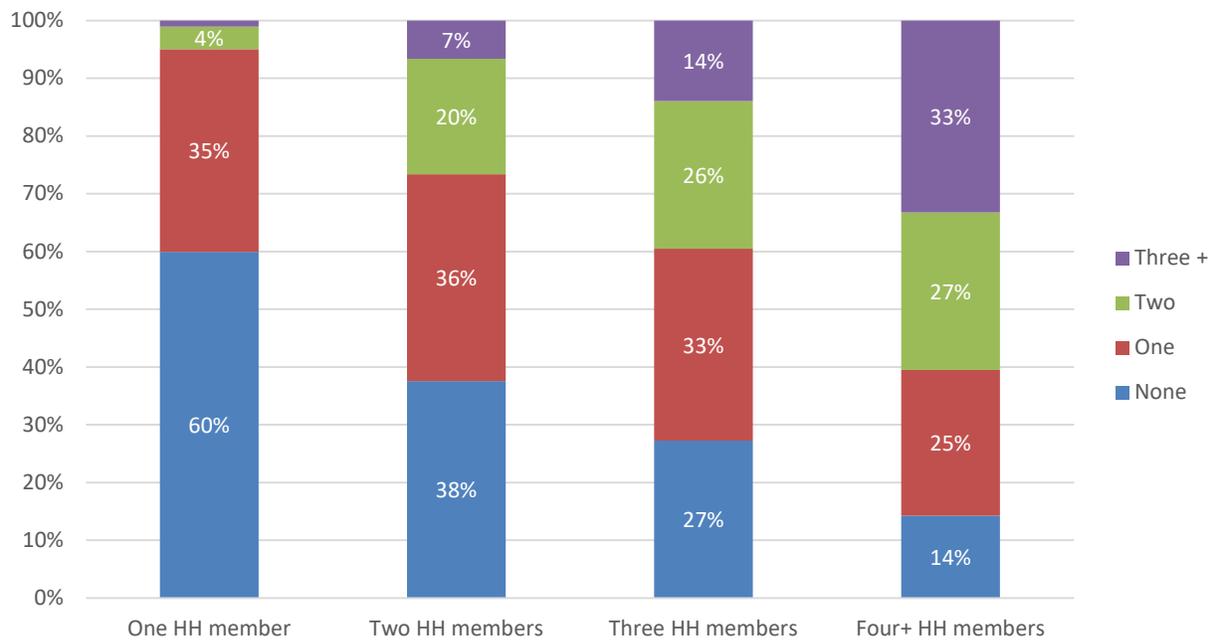
**Table 36. Number of computing devices by household size**

|                    |                             | One household member | Two household members | Three household members | Four+ household members |
|--------------------|-----------------------------|----------------------|-----------------------|-------------------------|-------------------------|
| <b>Computers</b>   | None                        | 17%                  | 7%                    | 5%                      | 4%                      |
|                    | One                         | 63%                  | 30%                   | 23%                     | 10%                     |
|                    | Two                         | 12%                  | 32%                   | 33%                     | 28%                     |
|                    | Three or more               | 7%                   | 31%                   | 39%                     | 58%                     |
|                    | <i>Total Weighted Count</i> | <i>176</i>           | <i>281</i>            | <i>134</i>              | <i>182</i>              |
| <b>Tablets</b>     | None                        | 60%                  | 38%                   | 27%                     | 14%                     |
|                    | One                         | 35%                  | 36%                   | 33%                     | 25%                     |
|                    | Two                         | 4%                   | 20%                   | 26%                     | 27%                     |
|                    | Three or more               | 1%                   | 7%                    | 14%                     | 33%                     |
|                    | <i>Total Weighted Count</i> | <i>176</i>           | <i>281</i>            | <i>134</i>              | <i>182</i>              |
| <b>Smartphones</b> | None                        | 8%                   | 3%                    | 0%                      | 1%                      |
|                    | One                         | 77%                  | 13%                   | 5%                      | 2%                      |
|                    | Two                         | 12%                  | 74%                   | 33%                     | 11%                     |
|                    | Three or more               | 3%                   | 10%                   | 63%                     | 86%                     |
|                    | <i>Total Weighted Count</i> | <i>176</i>           | <i>281</i>            | <i>134</i>              | <i>182</i>              |

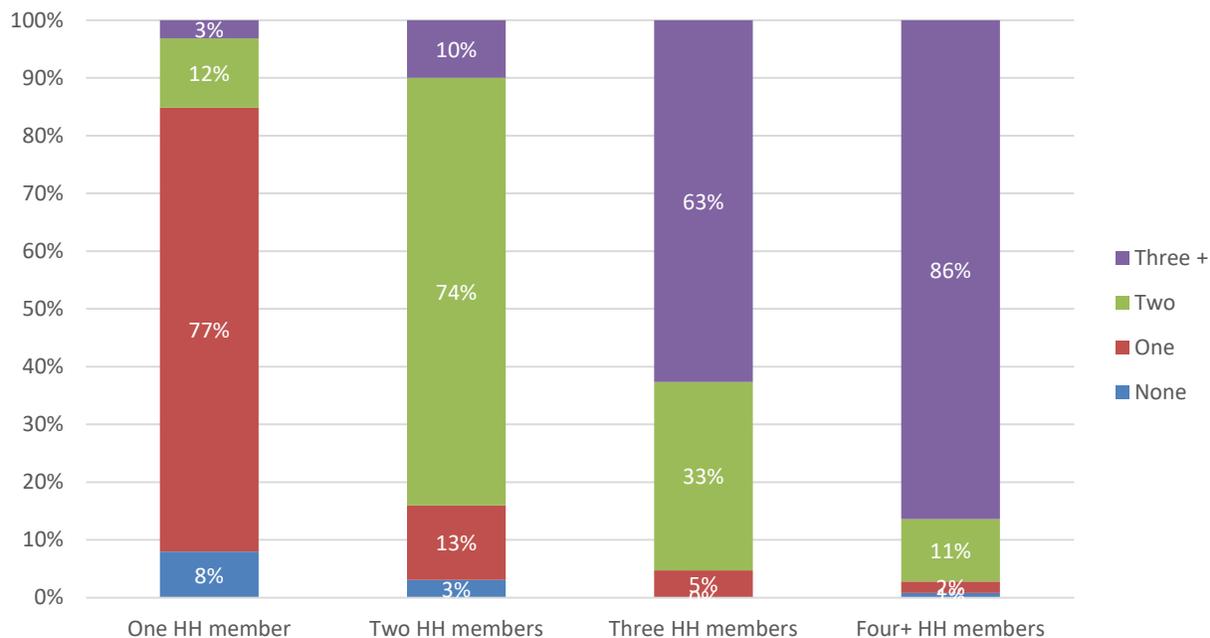
**Figure 33. Number of computers by household size**



**Figure 34. Number of tablets by household size**



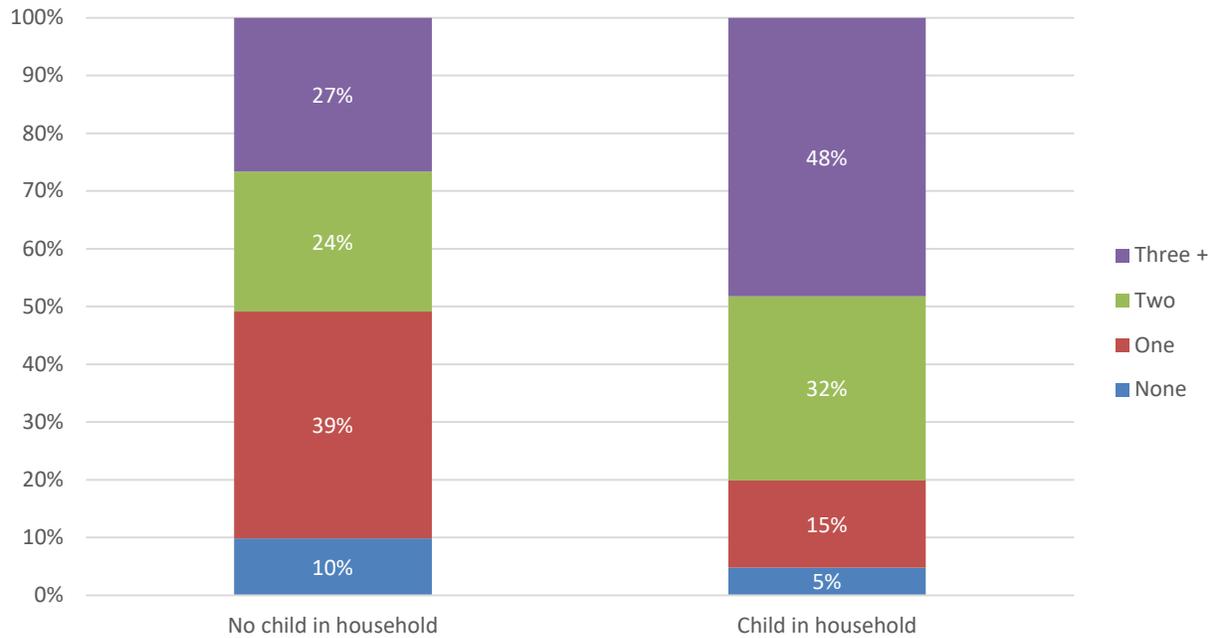
**Figure 35. Number of smartphones by household size**



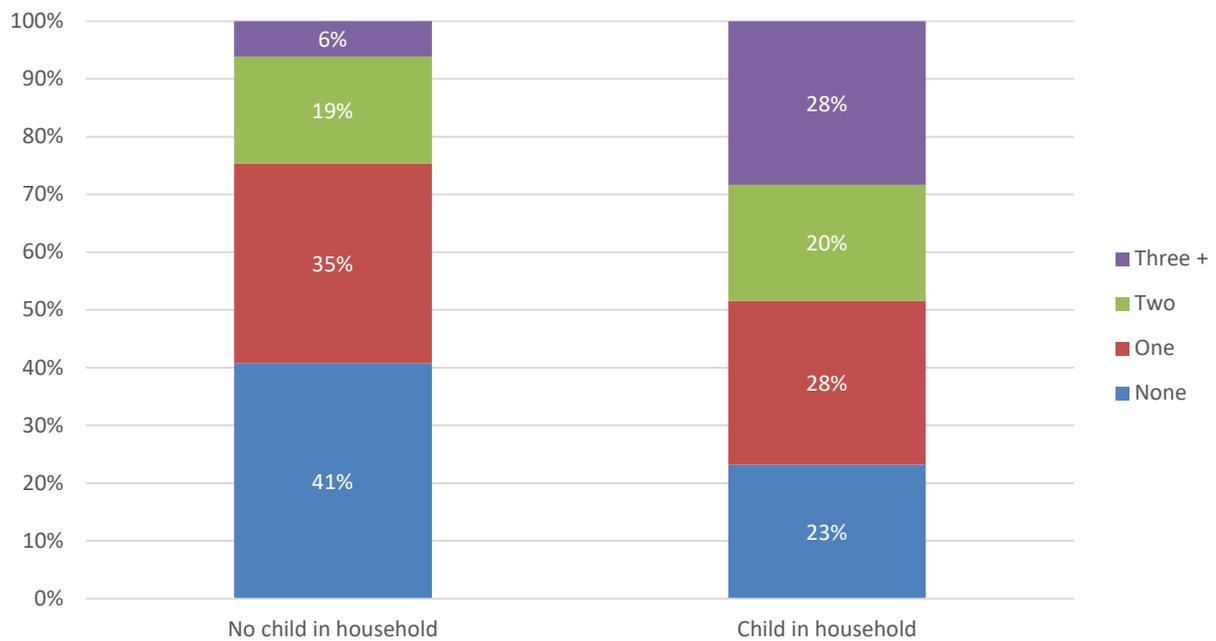
**Table 37. Number of computing devices by ages of householders (percent of households with at least one householder in each age group)**

|                    |                             | Under 18 | 18-29 | 30-39 | 40-49 | 50-64 | 65+ |
|--------------------|-----------------------------|----------|-------|-------|-------|-------|-----|
| <b>Computers</b>   | None                        | 5%       | 5%    | 8%    | 8%    | 5%    | 9%  |
|                    | One                         | 15%      | 16%   | 25%   | 23%   | 28%   | 44% |
|                    | Two                         | 32%      | 29%   | 38%   | 24%   | 25%   | 21% |
|                    | Three or more               | 48%      | 50%   | 29%   | 45%   | 41%   | 26% |
|                    | <i>Total Weighted Count</i> | 236      | 161   | 210   | 186   | 256   | 233 |
| <b>Tablets</b>     | None                        | 23%      | 20%   | 41%   | 30%   | 28%   | 36% |
|                    | One                         | 28%      | 40%   | 24%   | 26%   | 38%   | 31% |
|                    | Two                         | 20%      | 22%   | 17%   | 23%   | 25%   | 23% |
|                    | Three or more               | 28%      | 18%   | 18%   | 22%   | 10%   | 11% |
|                    | <i>Total Weighted Count</i> | 236      | 161   | 210   | 186   | 256   | 233 |
| <b>Smartphones</b> | None                        | 1%       | 1%    | 0%    | 1%    | 2%    | 8%  |
|                    | One                         | 5%       | 6%    | 20%   | 14%   | 14%   | 33% |
|                    | Two                         | 26%      | 22%   | 31%   | 27%   | 43%   | 35% |
|                    | Three or more               | 68%      | 71%   | 48%   | 58%   | 41%   | 24% |
|                    | <i>Total Weighted Count</i> | 236      | 161   | 210   | 186   | 256   | 233 |

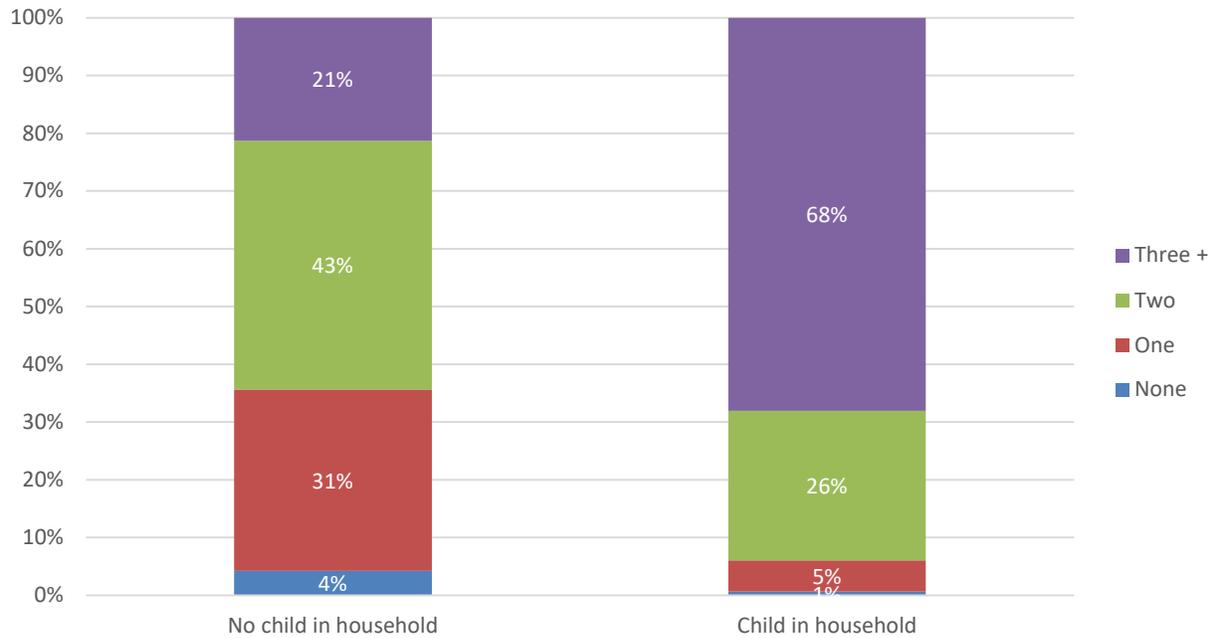
**Figure 36. Number of computers by children in household (at least one household member under age 18)**



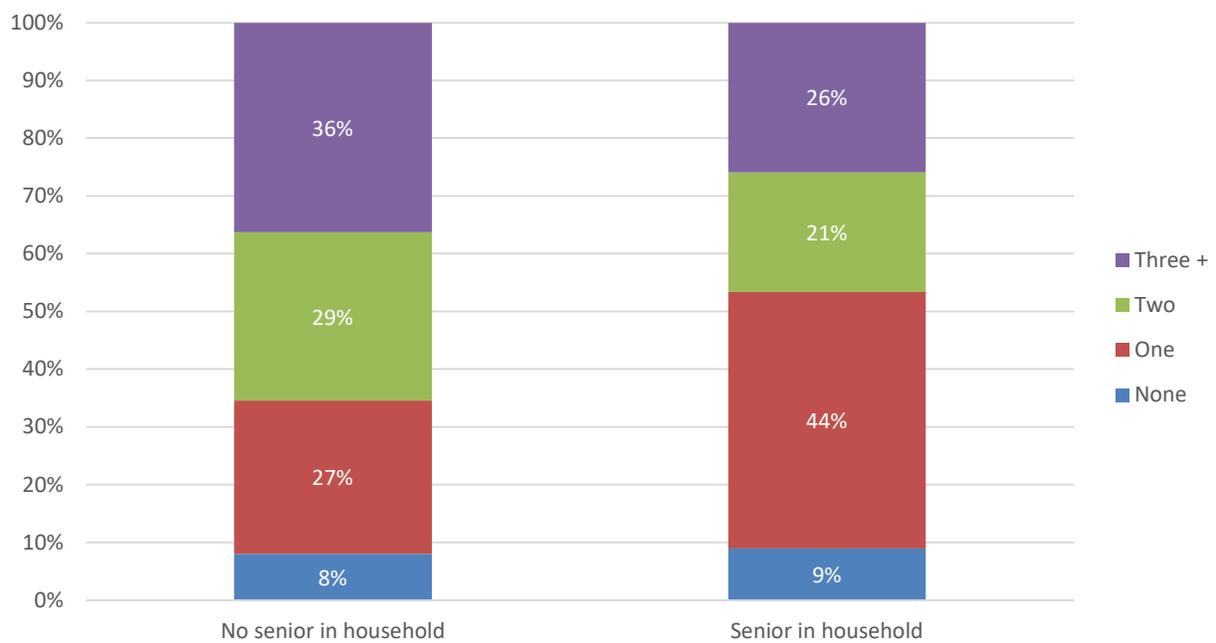
**Figure 37. Number of tablets by children in household (at least one household member under age 18)**



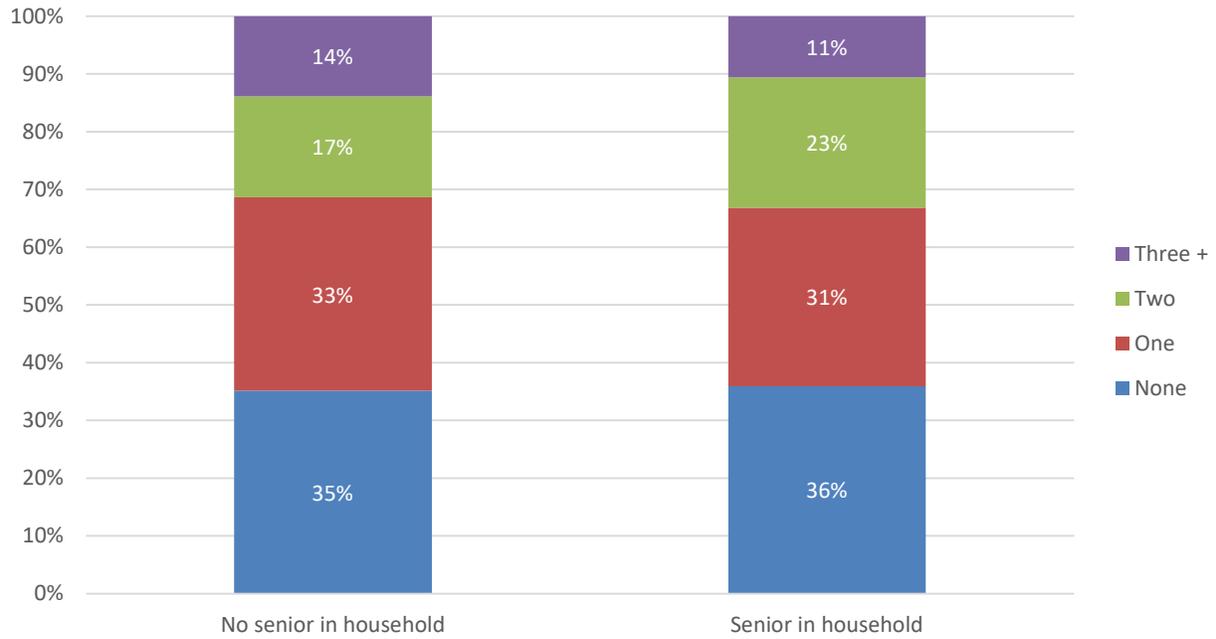
**Figure 38. Number of smartphones by children in household (at least one household member under age 18)**



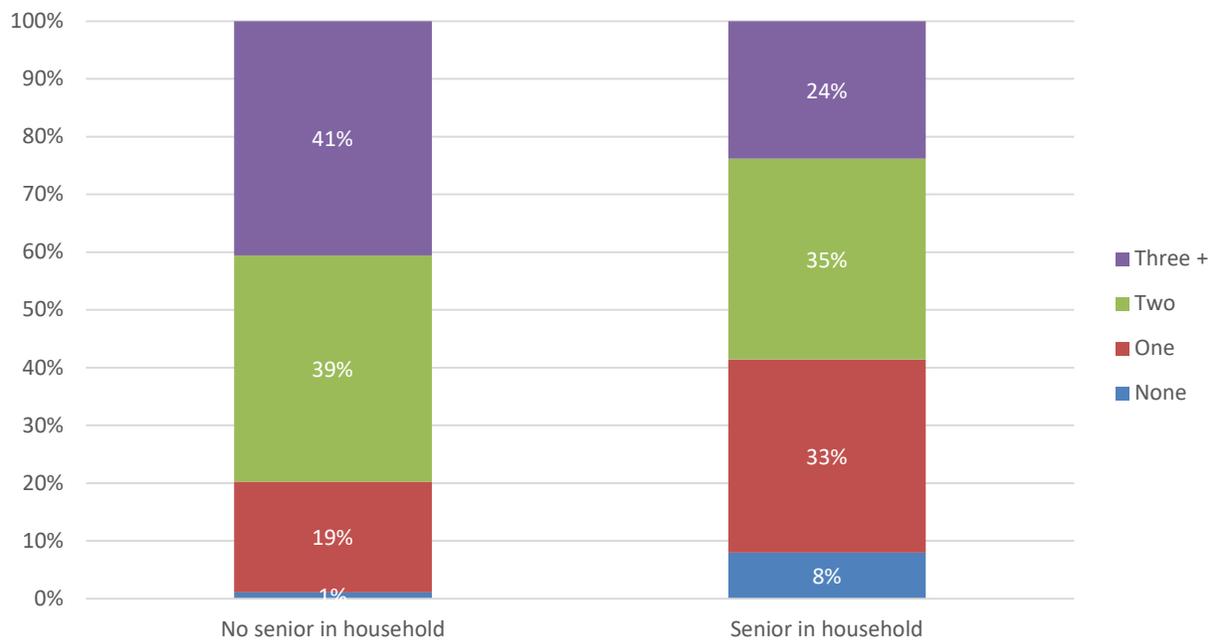
**Figure 39. Number of computers by seniors in household (at least one household member age 65 or older)**



**Figure 40. Number of tablets by seniors in household (at least one household member age 65 or older)**



**Figure 41. Number of smartphones by seniors in household (at least one household member age 65 or older)**



## Thinking about the computing device you primarily use, if it were lost or damaged beyond repair, how long do you think it would take you to replace it?

Figure 42. How long it would take to replace a lost or damaged computing device

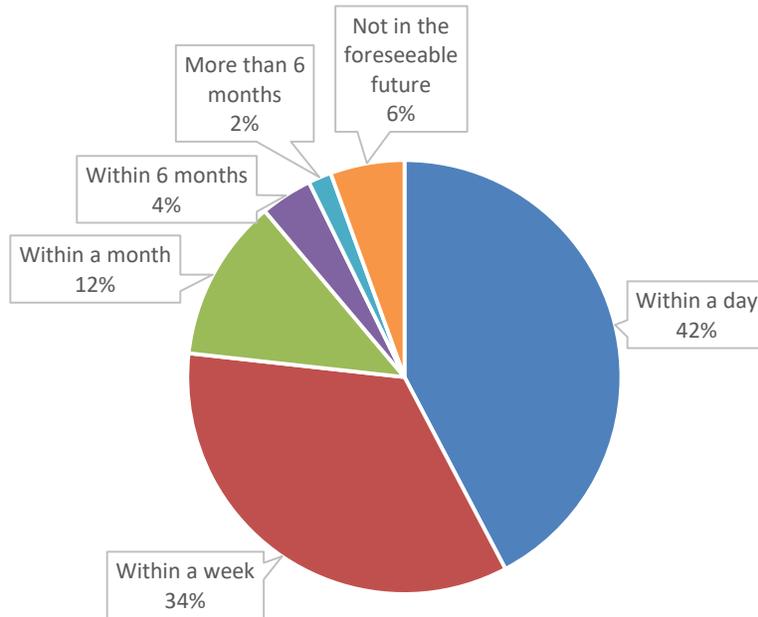
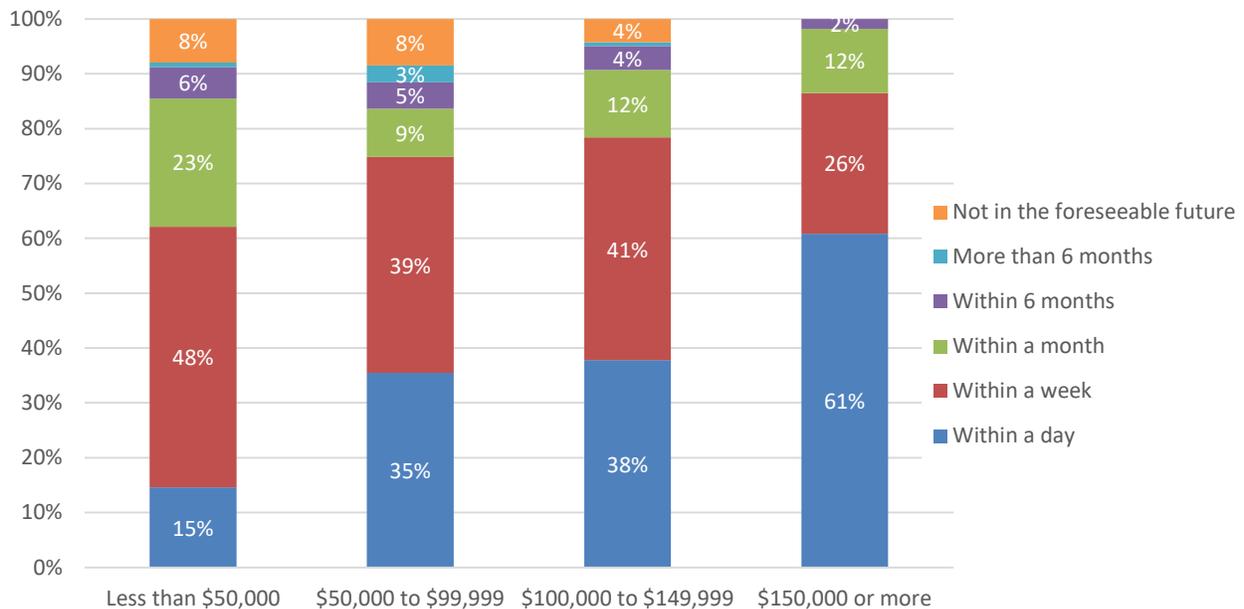
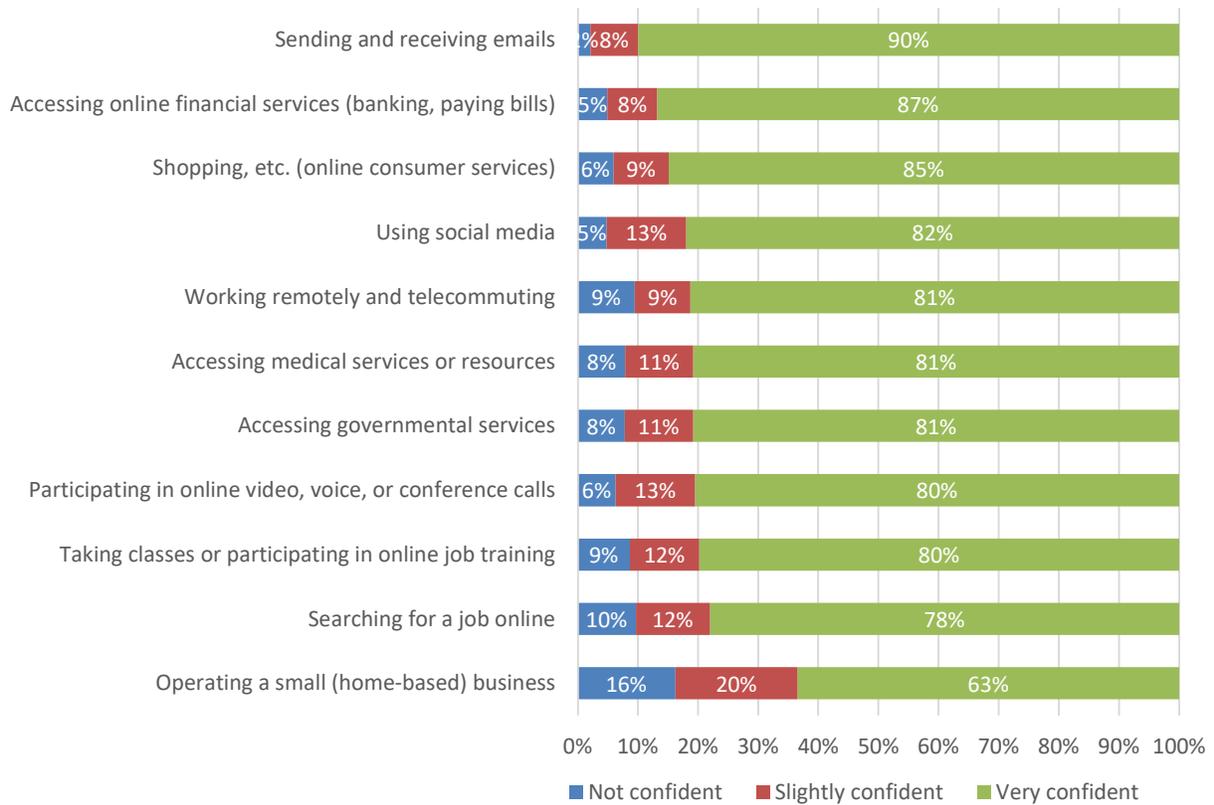


Figure 43. How long it would take to replace a lost or damaged computing device by household income



**Please rate how confident you or the primary user are in doing the following activities on the internet?**

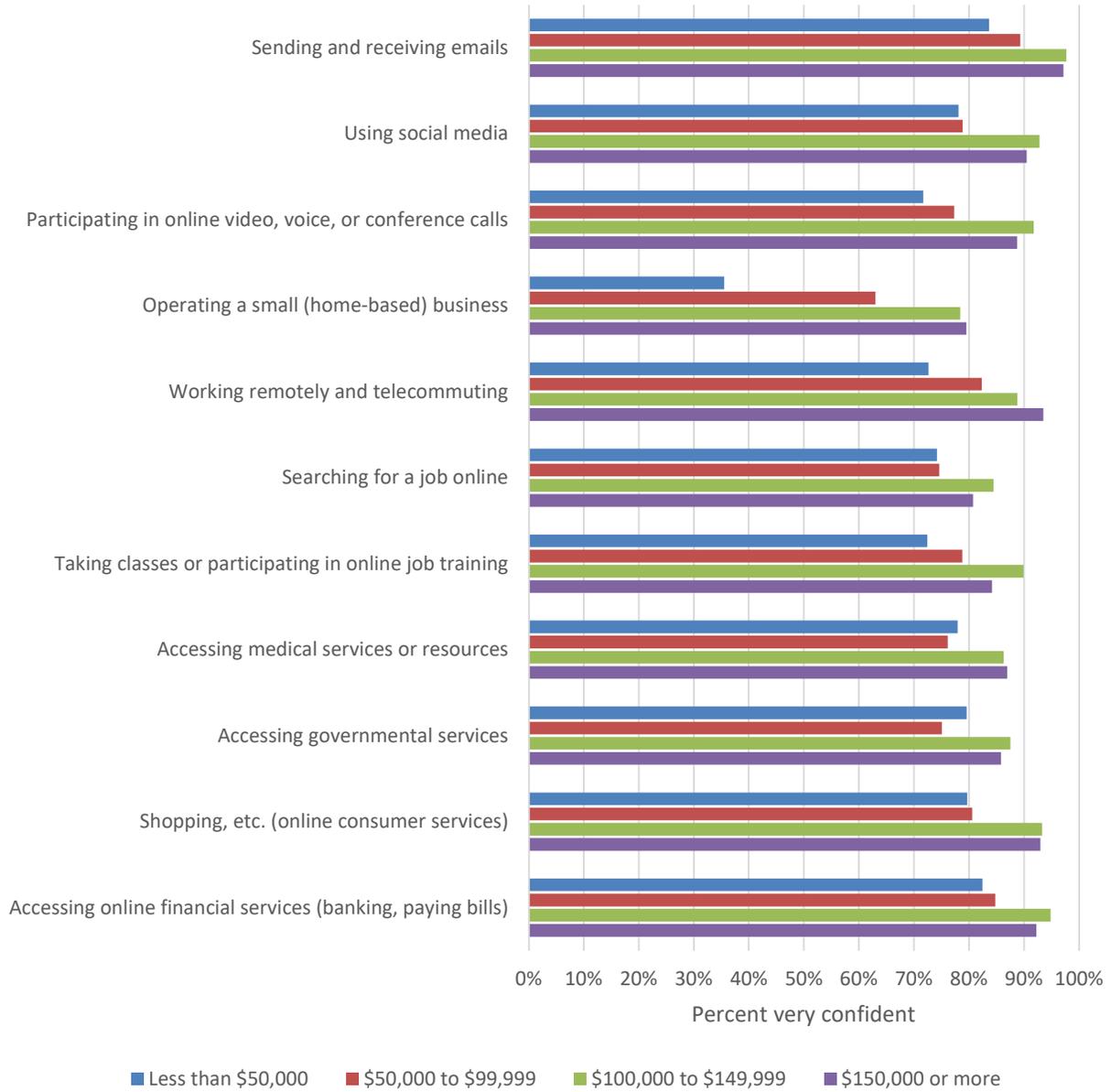
**Figure 44. Confidence in using the internet for various activities**



**Table 38. Confidence in using the internet for various activities by household income**

|  |                    | Less than \$50,000 | \$50,000 to \$99,999 | \$100,000 to \$149,999 | \$150,000 or more |
|--|--------------------|--------------------|----------------------|------------------------|-------------------|
| <b>Sending and receiving emails?</b>   | Not confident      | 6%                 | 0%                   | 0%                     | 0%                |
|  | Slightly confident | 11%                | 11%                  | 2%                     | 3%                |
|  | Very confident     | 84%                | 89%                  | 98%                    | 97%               |
|  | Total              | 181                | 175                  | 93                     | 111               |
| <b>Using social media?</b>   | Not confident      | 7%                 | 5%                   | 2%                     | 3%                |
|  | Slightly confident | 15%                | 16%                  | 5%                     | 6%                |
|  | Very confident     | 78%                | 79%                  | 93%                    | 91%               |
|  | Total              | 172                | 168                  | 86                     | 105               |
| <b>Participating in online video, voice, or conference calls (such as Zoom, Skype, or FaceTime)?</b> | Not confident      | 12%                | 8%                   | 0%                     | 1%                |
|  | Slightly confident | 17%                | 14%                  | 8%                     | 10%               |
|  | Very confident     | 72%                | 77%                  | 92%                    | 89%               |
|  | Total              | 157                | 170                  | 90                     | 110               |
| <b>Operating a small (home-based) business?</b>  | Not confident      | 34%                | 16%                  | 5%                     | 8%                |
|  | Slightly confident | 30%                | 21%                  | 17%                    | 12%               |
|  | Very confident     | 36%                | 63%                  | 78%                    | 80%               |
|  | Total              | 99                 | 110                  | 48                     | 55                |
| <b>Working remotely and telecommuting?</b>   | Not confident      | 19%                | 9%                   | 1%                     | 3%                |
|  | Slightly confident | 9%                 | 8%                   | 10%                    | 3%                |
|  | Very confident     | 73%                | 82%                  | 89%                    | 94%               |
|  | Total              | 104                | 116                  | 66                     | 94                |
| <b>Searching for a job online?</b>   | Not confident      | 13%                | 13%                  | 3%                     | 8%                |
|  | Slightly confident | 13%                | 12%                  | 12%                    | 11%               |
|  | Very confident     | 74%                | 75%                  | 84%                    | 81%               |
|  | Total              | 131                | 128                  | 61                     | 79                |
| <b>Taking classes or participating in online job training?</b>                                       | Not confident      | 14%                | 9%                   | 3%                     | 5%                |
|  | Slightly confident | 14%                | 13%                  | 7%                     | 11%               |
|  | Very confident     | 72%                | 79%                  | 90%                    | 84%               |
|  | Total              | 119                | 135                  | 64                     | 82                |
| <b>Accessing medical services or resources?</b>  | Not confident      | 9%                 | 15%                  | 8%                     | 2%                |
|  | Slightly confident | 14%                | 9%                   | 6%                     | 11%               |
|  | Very confident     | 78%                | 76%                  | 86%                    | 87%               |
|  | Total              | 172                | 163                  | 87                     | 104               |
| <b>Accessing governmental services (such as DMV, benefits enrollment, etc.)?</b>                     | Not confident      | 6%                 | 13%                  | 4%                     | 4%                |
|  | Slightly confident | 15%                | 12%                  | 9%                     | 10%               |
|  | Very confident     | 80%                | 75%                  | 88%                    | 86%               |
|  | Total              | 164                | 162                  | 86                     | 108               |
| <b>Shopping, making travel reservations, or using other online consumer services?</b>                | Not confident      | 11%                | 9%                   | 0%                     | 0%                |
|  | Slightly confident | 10%                | 11%                  | 7%                     | 7%                |
|  | Very confident     | 80%                | 81%                  | 93%                    | 93%               |
|  | Total              | 178                | 171                  | 92                     | 110               |
| <b>Accessing online financial services such as banking and paying bills?</b>                         | Not confident      | 9%                 | 5%                   | 1%                     | 0%                |
|  | Slightly confident | 8%                 | 10%                  | 4%                     | 7%                |
|  | Very confident     | 82%                | 85%                  | 95%                    | 92%               |
|  | Total              | 174                | 170                  | 90                     | 110               |

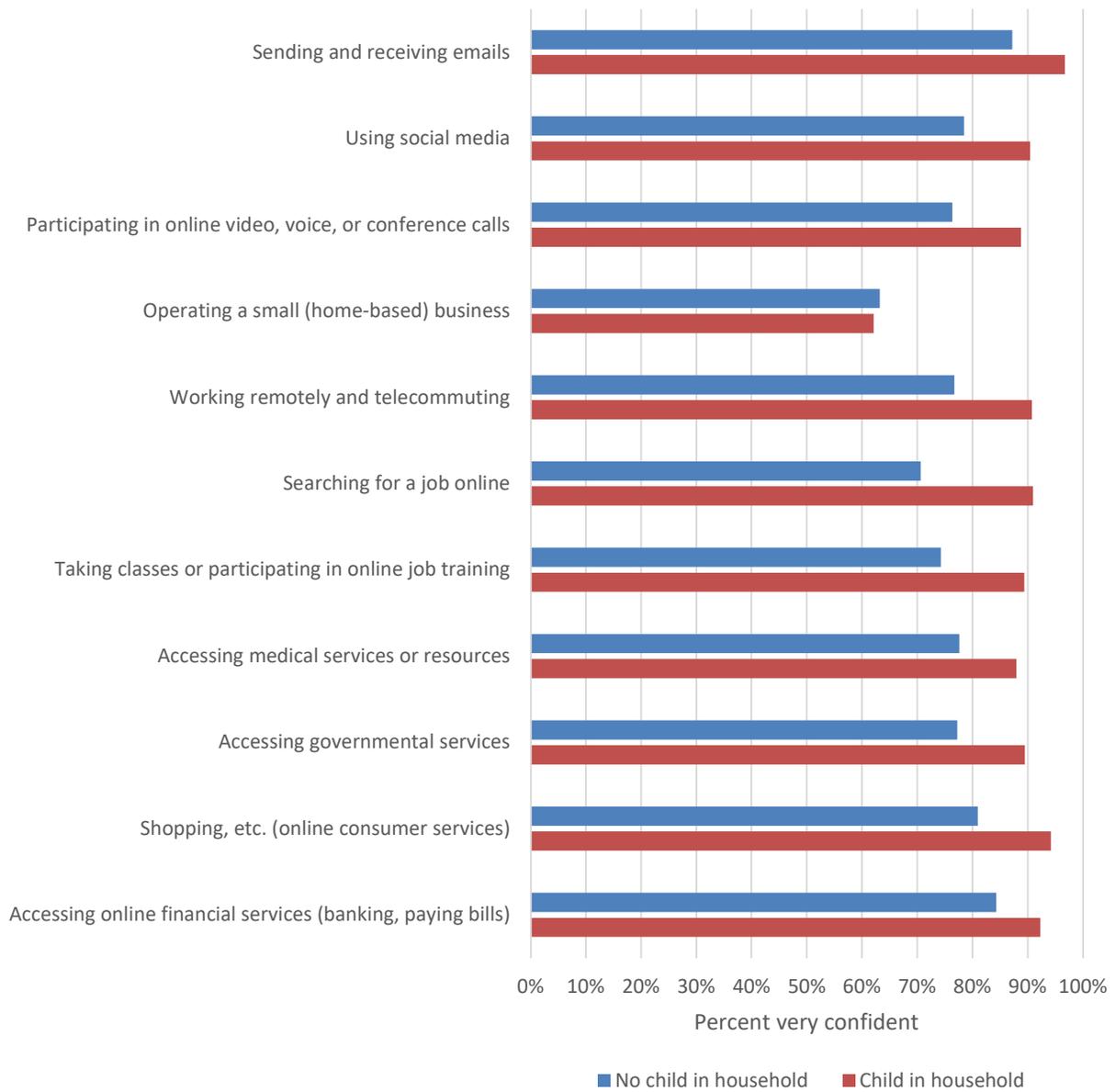
**Figure 45. Very confident in using the internet for various activities by household income**



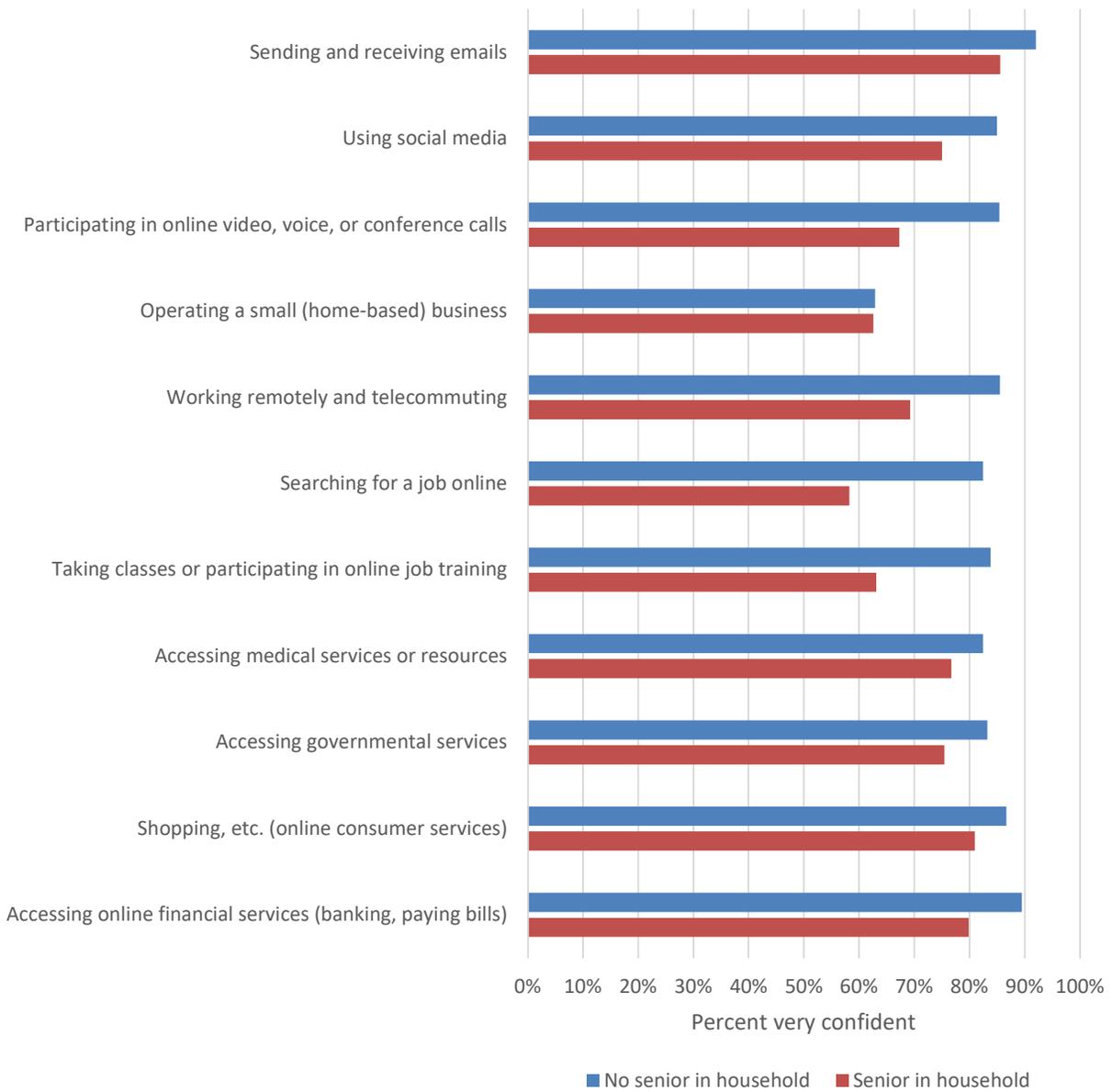
**Table 39. Confidence in using the internet for various activities by ages of householders**

|  |                    | No child in household | Child in household | No senior in household | Senior in household |
|--|--------------------|-----------------------|--------------------|------------------------|---------------------|
| <b>Sending and receiving emails?</b>   | Not confident      | 2%                    | 1%                 | 1%                     | 4%                  |
|  | Slightly confident | 11%                   | 2%                 | 7%                     | 10%                 |
|  | Very confident     | 87%                   | 97%                | 92%                    | 86%                 |
|  | <i>Total</i>       | 527                   | 232                | 535                    | 224                 |
| <b>Using social media?</b>   | Not confident      | 6%                    | 2%                 | 3%                     | 8%                  |
|  | Slightly confident | 16%                   | 7%                 | 12%                    | 17%                 |
|  | Very confident     | 78%                   | 90%                | 85%                    | 75%                 |
|  | <i>Total</i>       | 495                   | 223                | 518                    | 201                 |
| <b>Participating in online video, voice, or conference calls (such as Zoom, Skype, or FaceTime)?</b> | Not confident      | 7%                    | 4%                 | 4%                     | 12%                 |
|  | Slightly confident | 17%                   | 7%                 | 11%                    | 21%                 |
|  | Very confident     | 76%                   | 89%                | 85%                    | 67%                 |
|  | <i>Total</i>       | 478                   | 229                | 510                    | 196                 |
| <b>Operating a small (home-based) business?</b>  | Not confident      | 20%                   | 11%                | 13%                    | 28%                 |
|  | Slightly confident | 17%                   | 27%                | 24%                    | 9%                  |
|  | Very confident     | 63%                   | 62%                | 63%                    | 63%                 |
|  | <i>Total</i>       | 272                   | 153                | 330                    | 94                  |
| <b>Working remotely and telecommuting?</b>   | Not confident      | 13%                   | 2%                 | 5%                     | 22%                 |
|  | Slightly confident | 10%                   | 7%                 | 9%                     | 8%                  |
|  | Very confident     | 77%                   | 91%                | 85%                    | 69%                 |
|  | <i>Total</i>       | 321                   | 191                | 401                    | 111                 |
| <b>Searching for a job online?</b>   | Not confident      | 14%                   | 2%                 | 5%                     | 30%                 |
|  | Slightly confident | 16%                   | 7%                 | 13%                    | 12%                 |
|  | Very confident     | 71%                   | 91%                | 82%                    | 58%                 |
|  | <i>Total</i>       | 346                   | 186                | 428                    | 104                 |
| <b>Taking classes or participating in online job training?</b>                                       | Not confident      | 12%                   | 2%                 | 4%                     | 26%                 |
|  | Slightly confident | 14%                   | 8%                 | 12%                    | 11%                 |
|  | Very confident     | 74%                   | 89%                | 84%                    | 63%                 |
|  | <i>Total</i>       | 347                   | 187                | 424                    | 110                 |
| <b>Accessing medical services or resources?</b>  | Not confident      | 10%                   | 3%                 | 7%                     | 11%                 |
|  | Slightly confident | 12%                   | 9%                 | 11%                    | 12%                 |
|  | Very confident     | 78%                   | 88%                | 82%                    | 77%                 |
|  | <i>Total</i>       | 489                   | 214                | 500                    | 203                 |
| <b>Accessing governmental services (such as DMV, benefits enrollment, etc.)?</b>                     | Not confident      | 10%                   | 3%                 | 6%                     | 12%                 |
|  | Slightly confident | 13%                   | 8%                 | 11%                    | 13%                 |
|  | Very confident     | 77%                   | 89%                | 83%                    | 75%                 |
|  | <i>Total</i>       | 478                   | 217                | 502                    | 193                 |
| <b>Shopping, making travel reservations, or using other online consumer services?</b>                | Not confident      | 8%                    | 1%                 | 4%                     | 10%                 |
|  | Slightly confident | 11%                   | 5%                 | 9%                     | 9%                  |
|  | Very confident     | 81%                   | 94%                | 87%                    | 81%                 |
|  | <i>Total</i>       | 516                   | 229                | 527                    | 218                 |
| <b>Accessing online financial services such as banking and paying bills?</b>                         | Not confident      | 6%                    | 2%                 | 2%                     | 12%                 |
|  | Slightly confident | 9%                    | 6%                 | 8%                     | 8%                  |
|  | Very confident     | 84%                   | 92%                | 89%                    | 80%                 |
|  | <i>Total</i>       | 487                   | 230                | 520                    | 197                 |

**Figure 46. Very confident in using the internet for various activities by children in household (at least one household member under age 18)**



**Figure 47. Very confident in using the internet for various activities by seniors in household (at least one household member age 65 or older)**



## To what extent do you agree or disagree with the following statements about your internet and computer skills?

Figure 48. Agreement with statements about internet skills

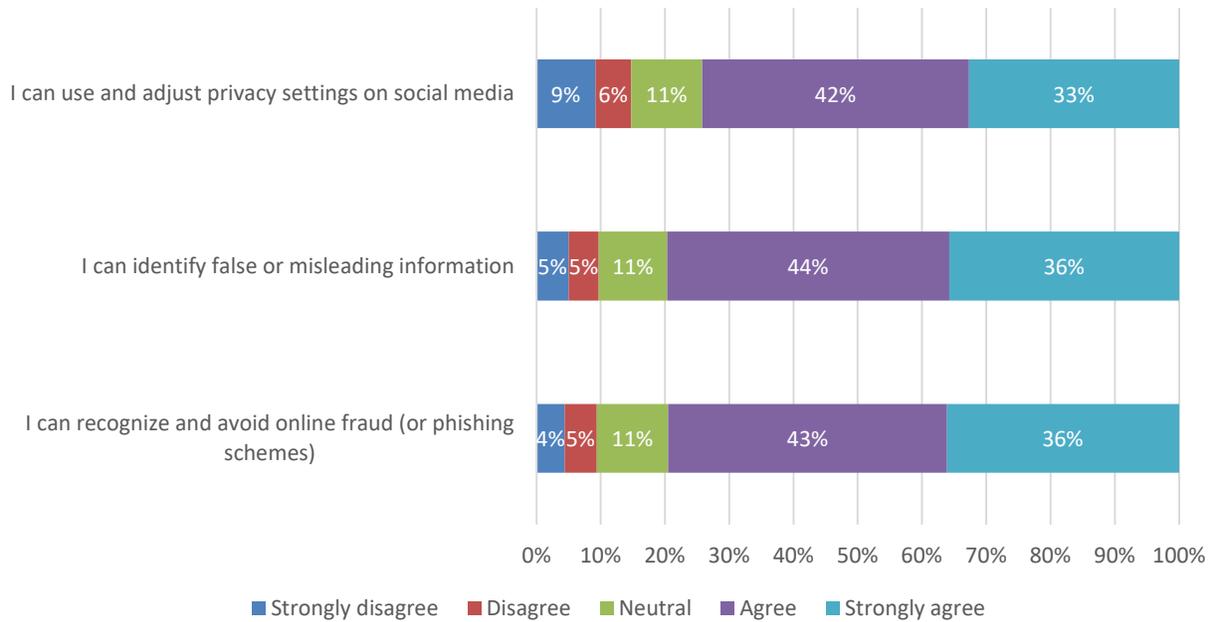
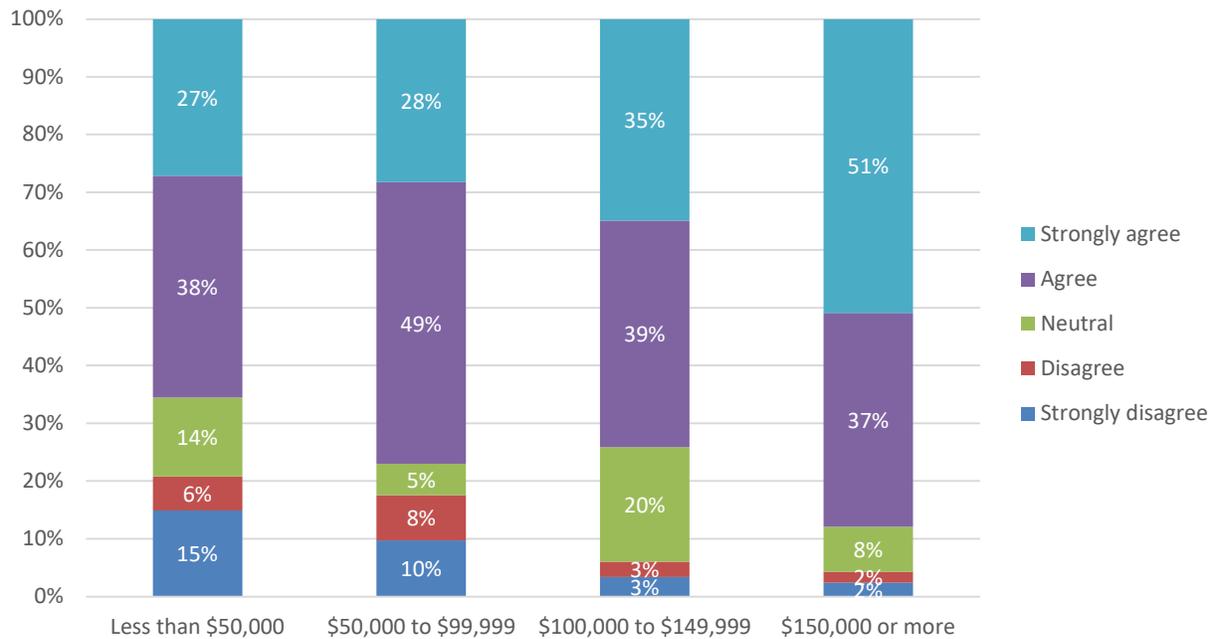
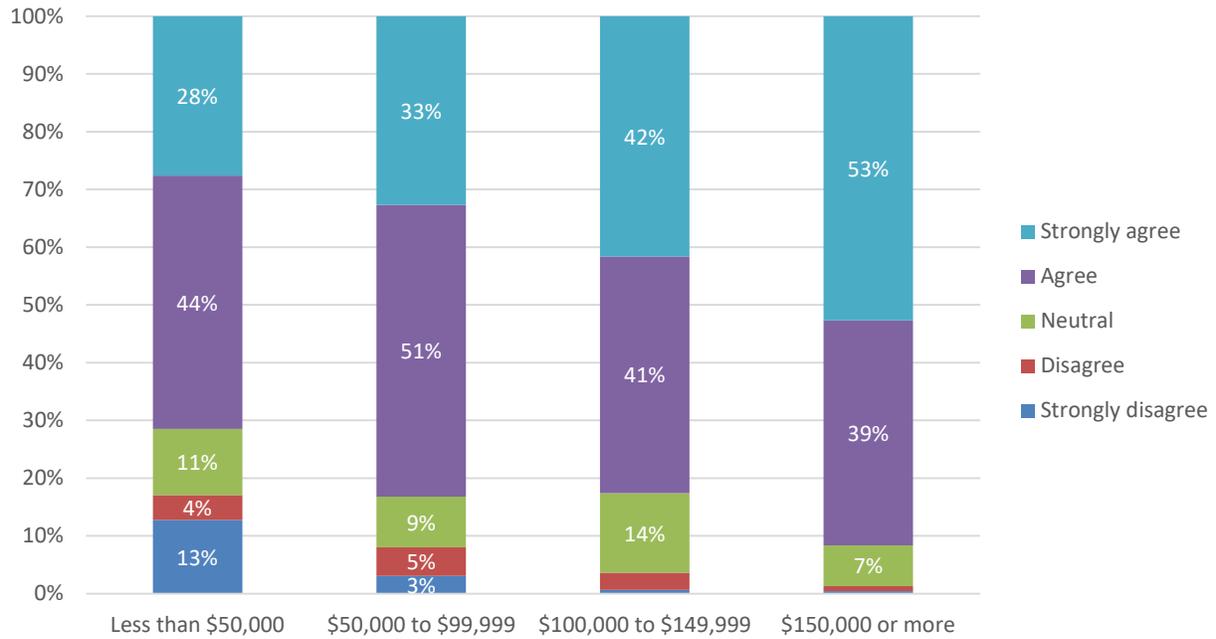


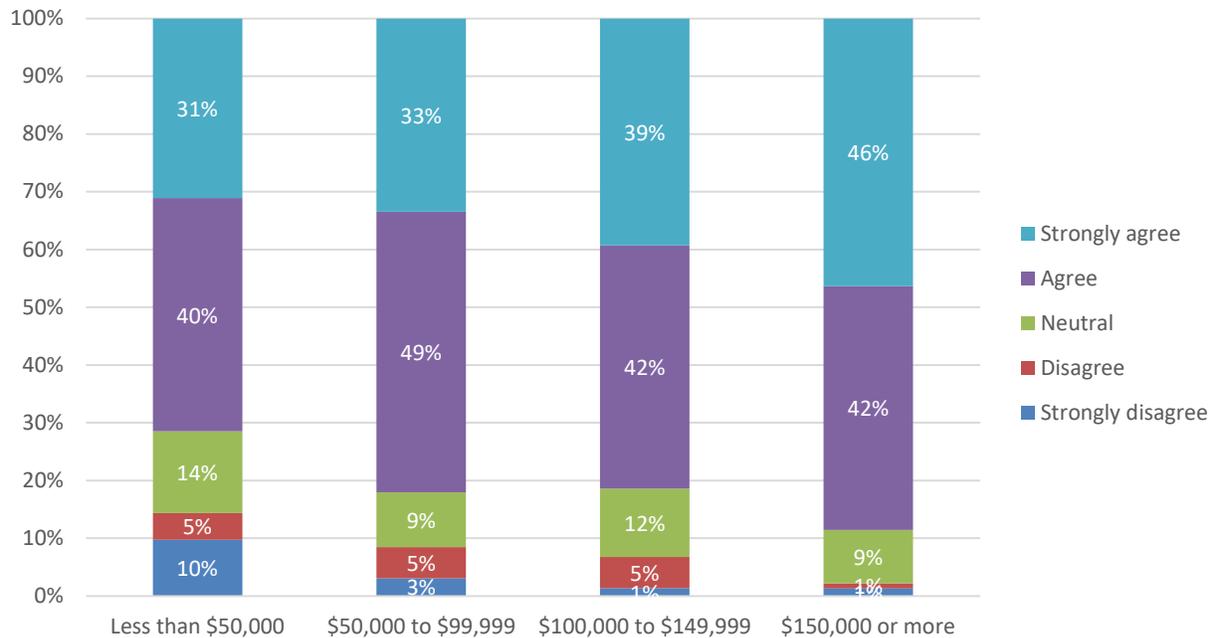
Figure 49. I can use and adjust privacy settings on social media by household income



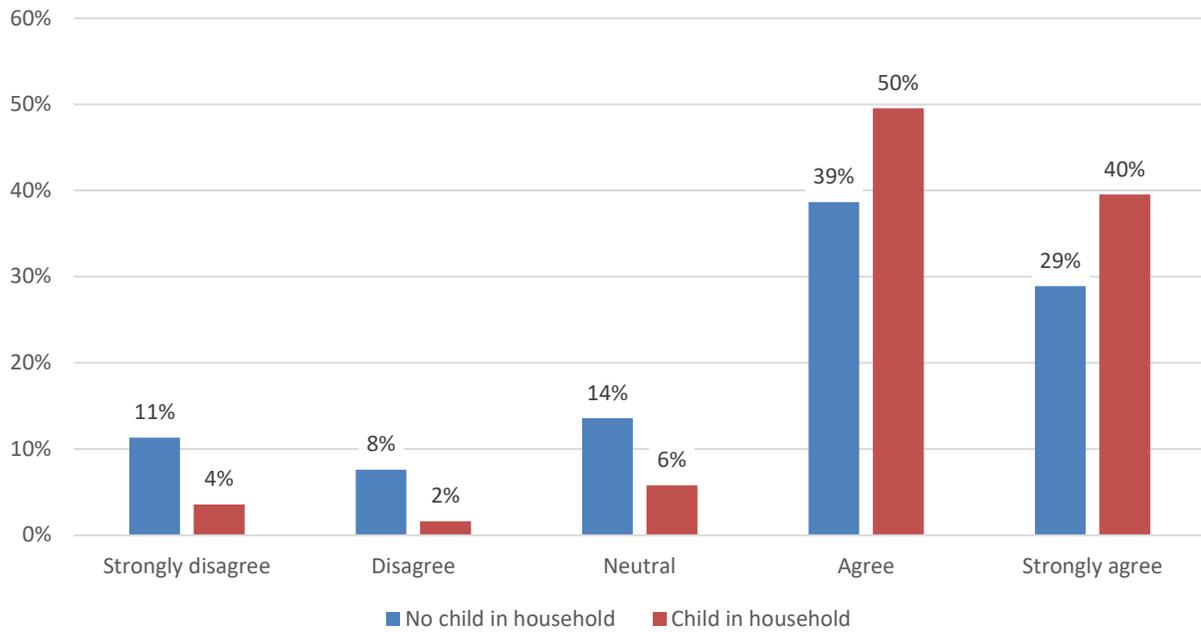
**Figure 50. I can identify false or misleading information by household income**



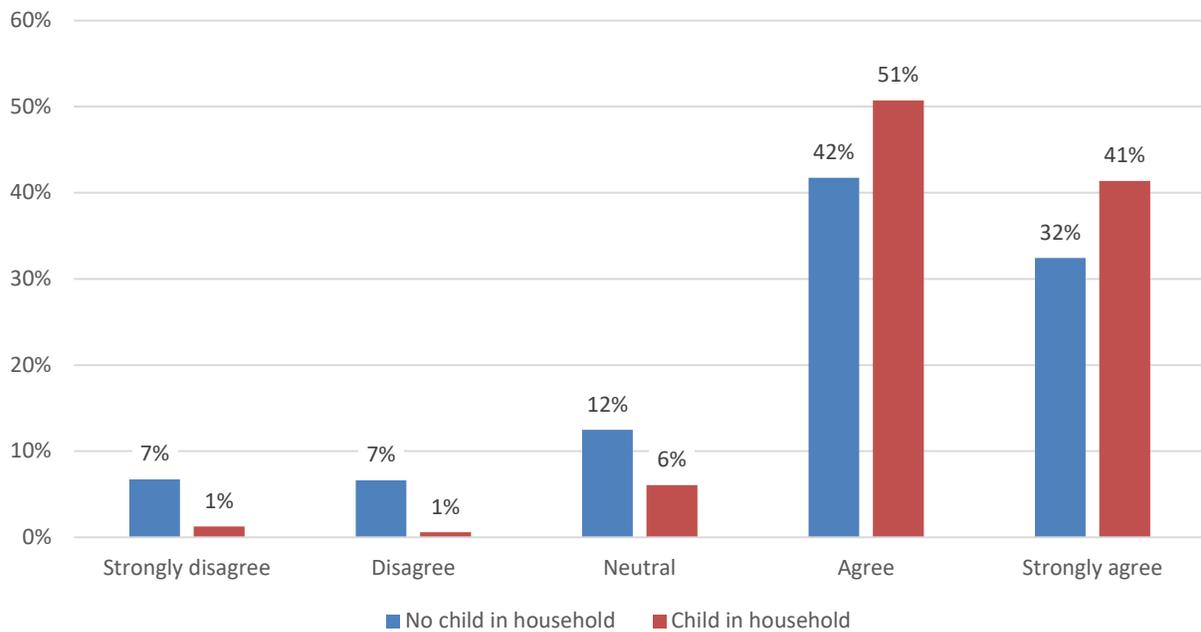
**Figure 51. I can recognize and avoid online fraud by household income**



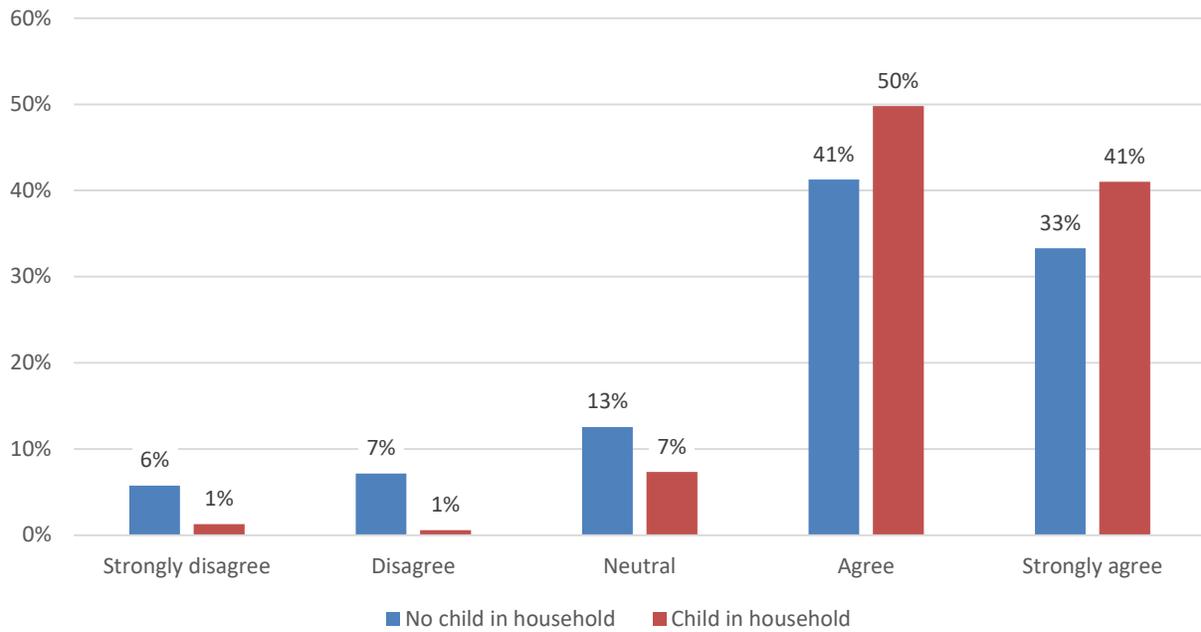
**Figure 52. I can use and adjust privacy settings on social media by children in household**



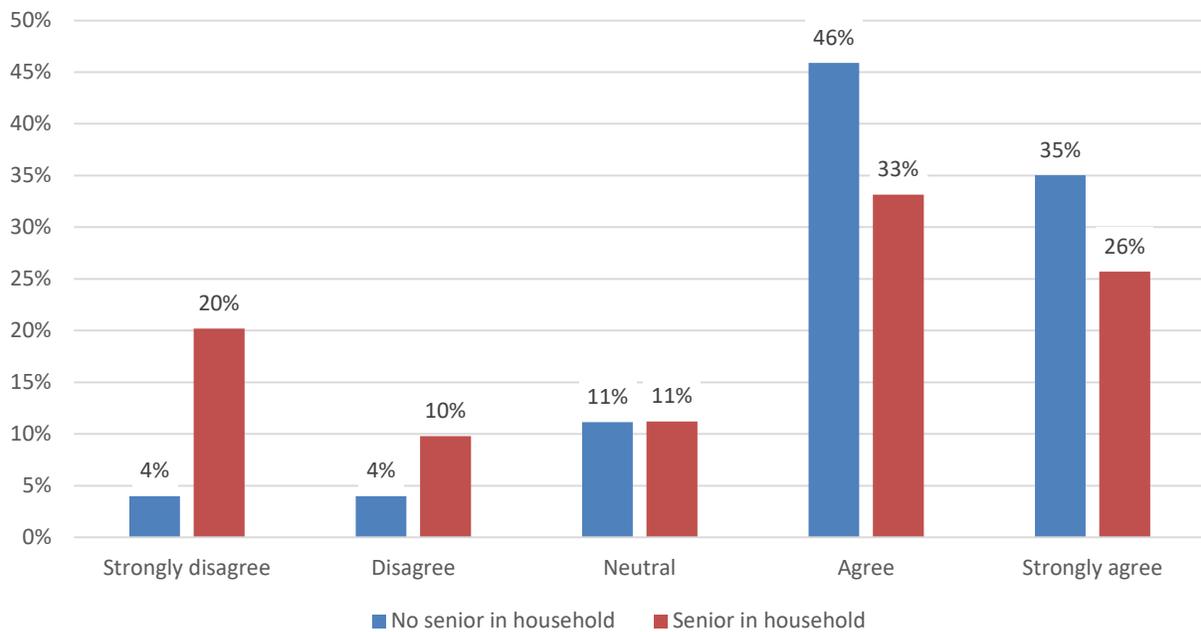
**Figure 53. I can identify false or misleading information by children in household**



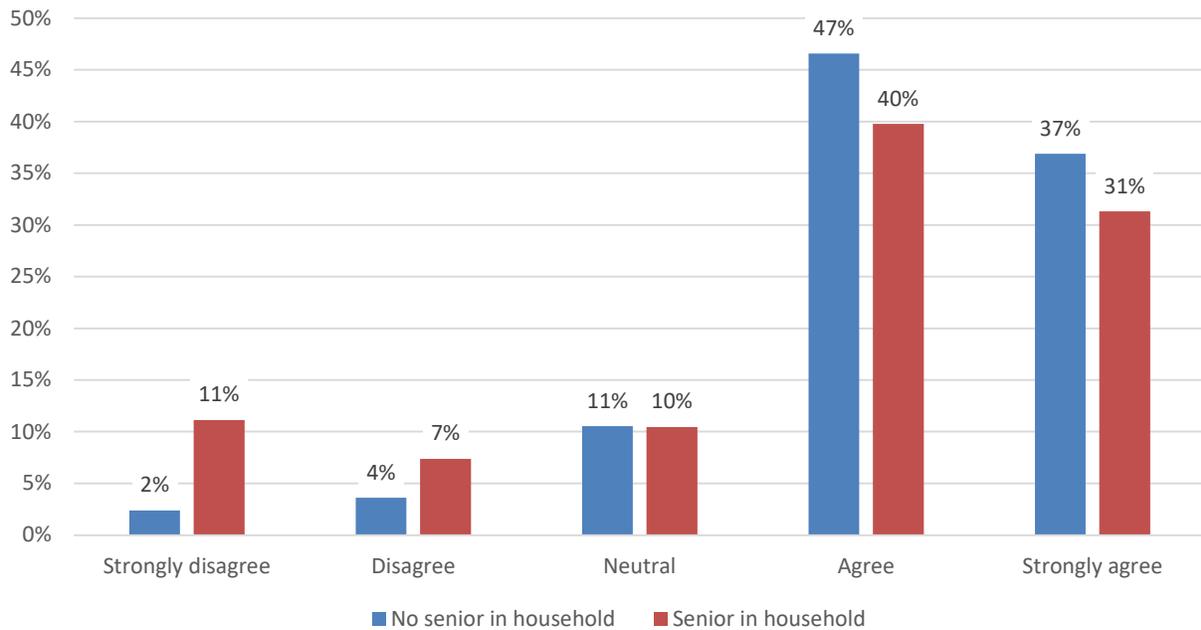
**Figure 54. I can recognize and avoid online fraud by children in household**



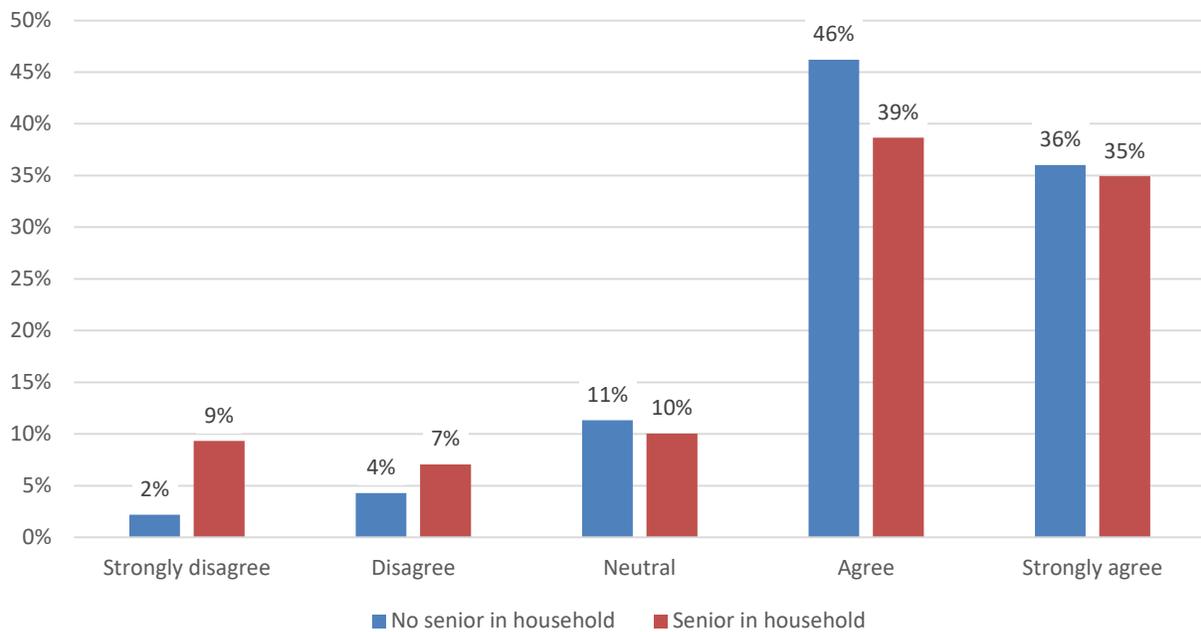
**Figure 55. I can use and adjust privacy settings on social media by seniors in household**



**Figure 56. I can identify false or misleading information by seniors in household**



**Figure 57. I can recognize and avoid online fraud by seniors in household**



## How many people live in your household, and what are their approximate ages?

Figure 58. Percent of households with at least one member in each age category

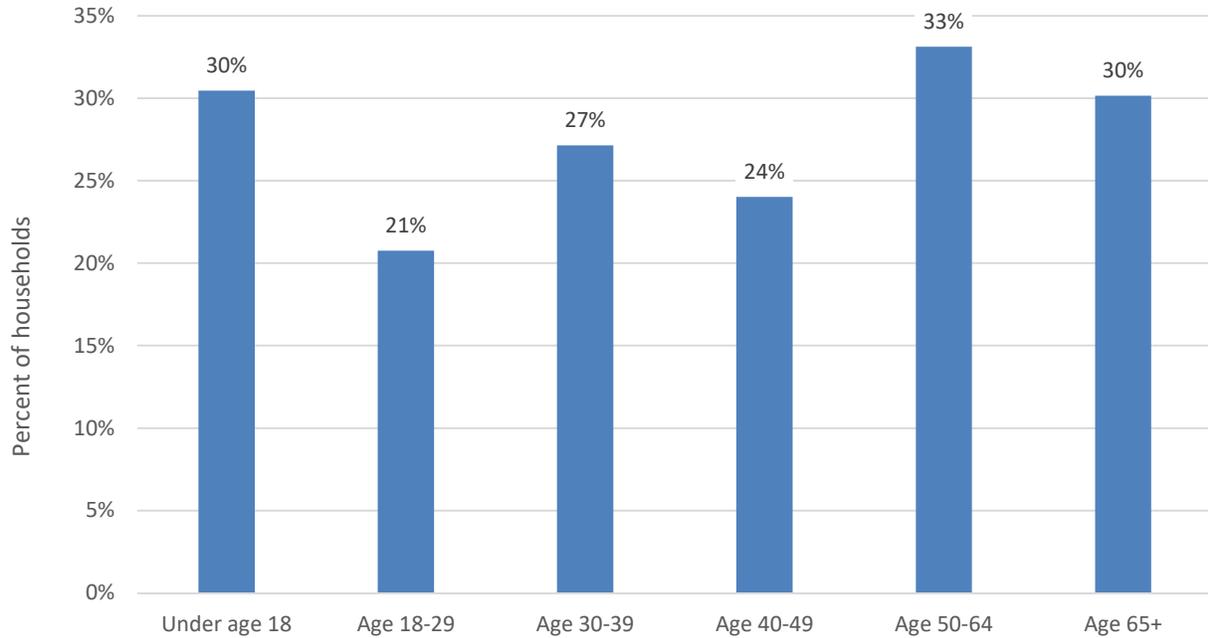
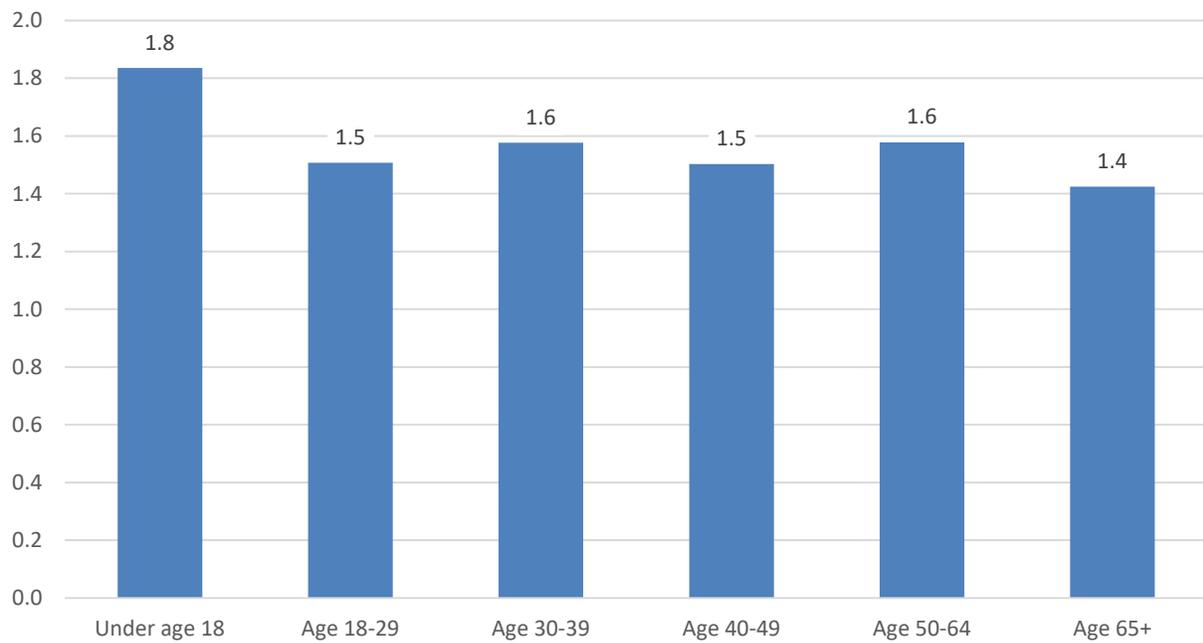
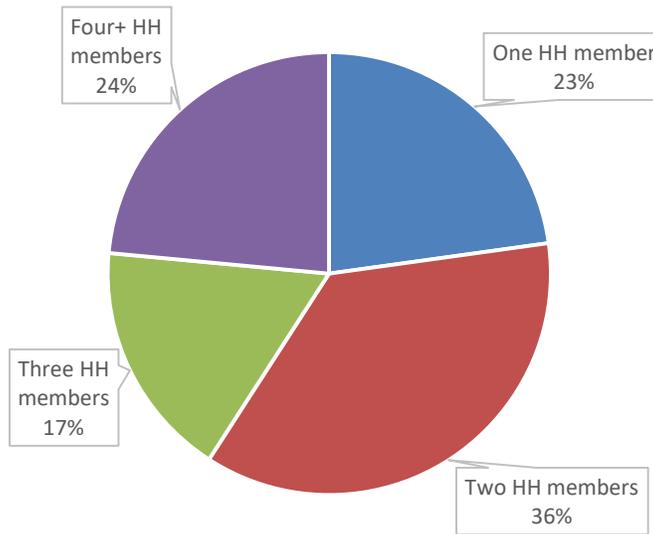


Figure 59. Average number of household members per age category (among households with at least one household member in that age group)

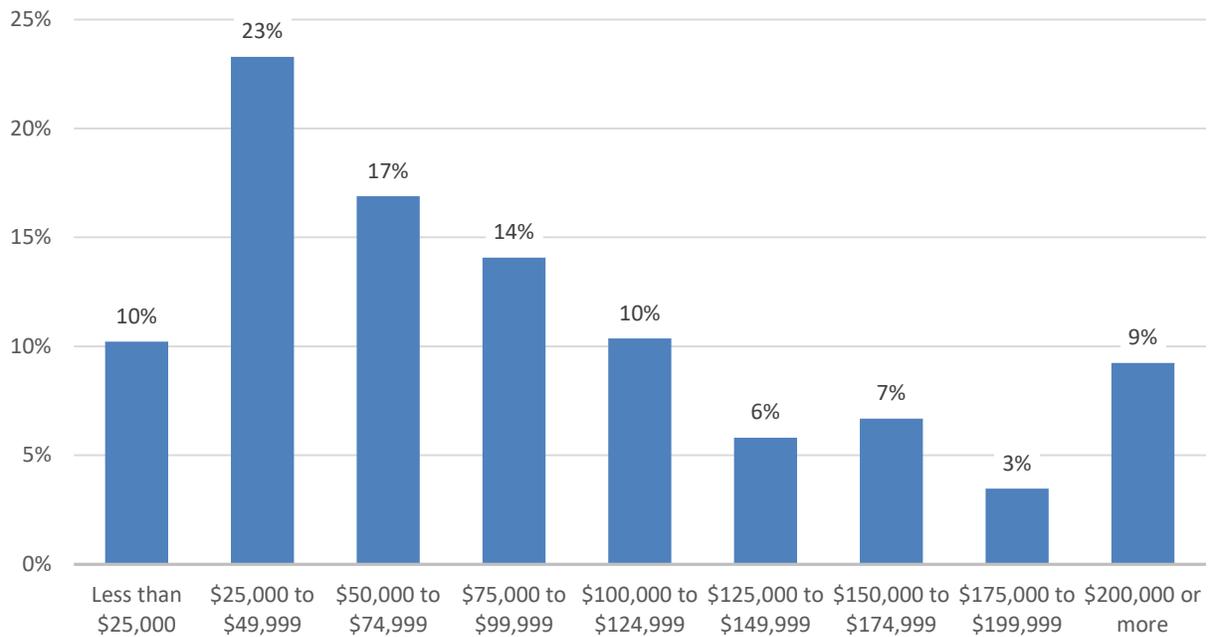


**Figure 60. Number of household members (household size)**



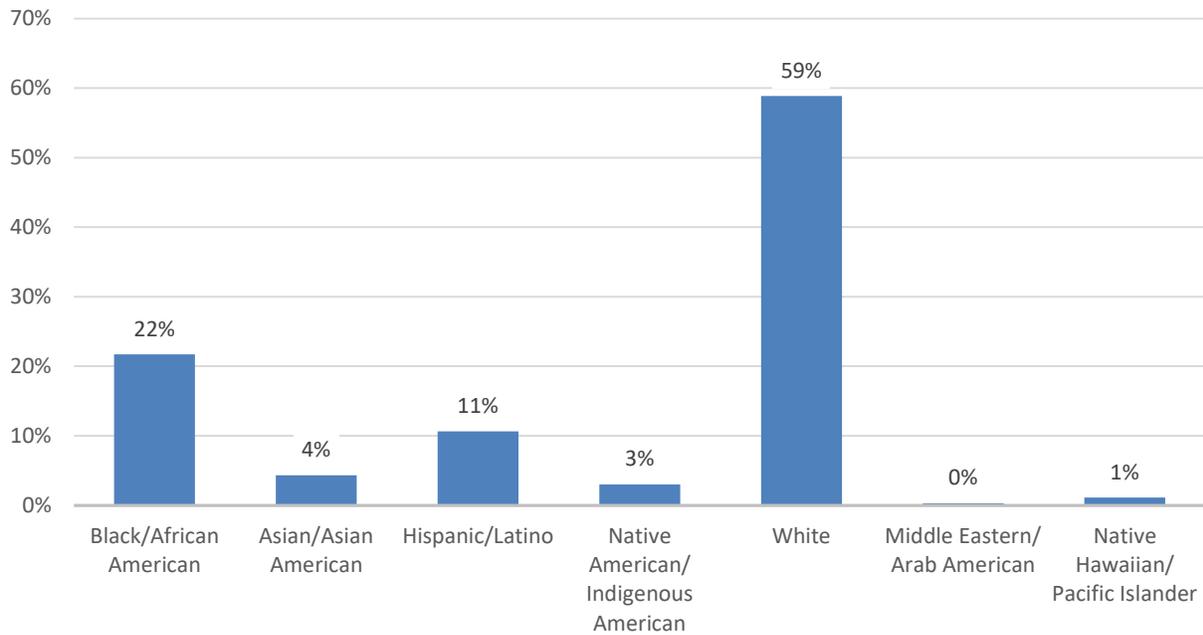
**What is your approximate annual household income?**

**Figure 61. Approximate annual household income**



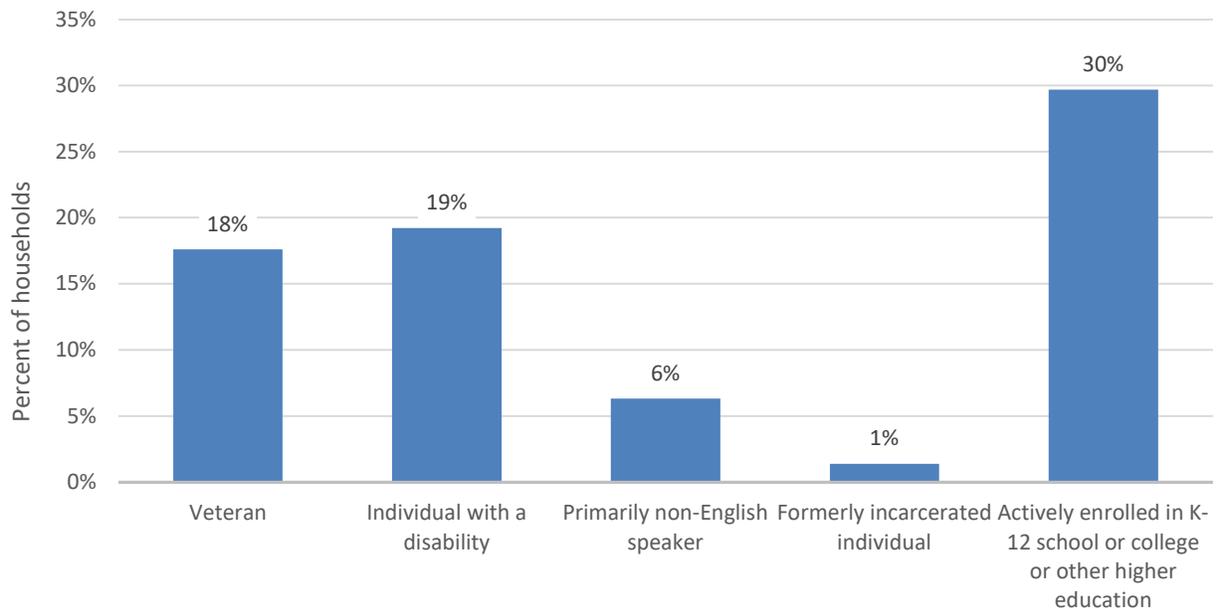
### What race/ethnicities are represented in your household?

Figure 62. Race/ethnicity



### Are you or anyone else living in your household a(n):

Figure 63. Percent of households with at least one household member in each at-risk group



## **Appendix C: Partner Questionnaires**

DTI gathered input from stakeholders through both a high-level Digital Equity Needs Assessment survey and surveys targeted to individual groups of stakeholders. The Needs Assessment was also posted on DTI's website to collect responses from the public.

## Survey instrument 1: Broadband Equity, Access, and Deployment Digital Equity needs assessment

The Digital Equity Needs Assessment was provided through a link during stakeholder meetings and was posted publicly on the DTI website to gather additional responses.

3/14/23, 9:59 AM

Delaware Broadband Initiative - Delaware Broadband Initiative

### Broadband Equity, Access, and Deployment (BEAD) Digital Equity Needs Assessment

Listen

The State of Delaware wants your input as part of the planning for the BEAD grant program, which will support the State's broadband and digital equity efforts.

Please take a few moments to answer the following five questions.

How important is competition among internet service providers for ensuring the availability of reliable broadband service?

- Very important
- Somewhat important
- Neutral
- Somewhat unimportant
- Not important at all

Who should be leading the efforts to ensure our residents have the digital skills they need?

- State Government
- Local Governments

<https://broadband.delaware.gov/pages/index.shtml?do=public-comments>

1/3

3/14/23, 9:59 AM

Delaware Broadband Initiative - Delaware Broadband Initiative

Schools

Employers

Nonprofits

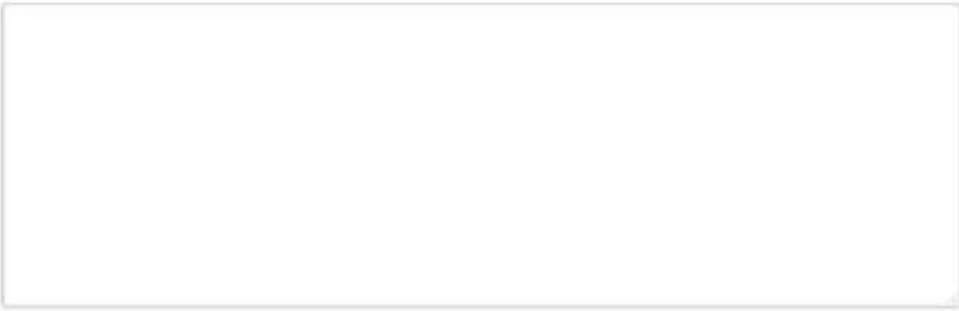
**What do you think is the biggest obstacle to increasing high-speed internet subscriptions in Delaware?**

**Are you satisfied with your internet service connection at your home and/or place of work? If not, please explain why this is (i.e., price, speed, reliability, lack of quality device to connect to the internet, etc.).**

**What stakeholder organization(s) or group(s) do you want to make sure we include in these broadband engagement meetings?**

3/14/23, 9:59 AM

Delaware Broadband Initiative - Delaware Broadband Initiative



Submit Form

+

## Survey instrument 2: Delaware agency asset inventory survey

The Delaware Agency Asset Inventory Survey was provided via a direct link during the Local and Regional Governments stakeholder sessions and through email to all stakeholders.

5/5/23, 9:02 AM

Delaware Agency Asset Inventory Survey



### Delaware Agency Asset Inventory Survey

By completing this short questionnaire, you will help Delaware's Department of Technology and Information identify infrastructure-related assets that may potentially help facilitate broadband deployment in Delaware. As the State engages with Internet Service Providers (ISPs) to extend network footprints and services, this information will support Delaware's goal of optimizing federal Broadband Equity, Access, and Deployment (BEAD) funding to achieve statewide universal access to high-speed broadband.

#### 1. Please provide your contact information

Agency name

5/9/23, 9:02 AM

Delaware Agency Asset Inventory Survey

**Government level  
(State, regional,  
county, local,  
tribal)**

**Name of jurisdiction**

**First and last name**

**Title**

**Email**

**Phone number**

**Agency website URL (if any)**

5/9/23, 9:02 AM

Delaware Agency Asset Inventory Survey

**2. Does your agency own or manage physical assets (i.e. conduit, fiber, structures, real estate, poles, etc.) that are available for lease to Internet Service Providers (ISP) for broadband deployment?**

Yes

No

**What information about these leasable assets would you like the State to include in its broadband planning and communications with ISPs?**

**3. Will your agency oversee capital construction projects between now and 2027 that include opportunities for the placement of communications facilities by your agency, other state or local agencies, regional or local consortia, or ISPs?**

Yes

No

**What information about these projects (i.e. scope, location, schedule) would you like included in State broadband planning and in communications with ISPs?**

5/9/23, 9:02 AM

Delaware Agency Asset Inventory Survey

4. Has your agency analyzed workforce readiness (i.e., the availability of skilled labor) in Delaware as it may impact State broadband policies and deployment goals?

Yes

No

Please provide a URL link where relevant documents, presentations, or analyses are located or send to the following email address: DEbroadband@ctcnet.us

5. Does your agency have a role in workforce development that would support wired or wireless broadband deployment (including training and recruitment for equipment technicians, cable installation and repair, and construction jobs)?

Yes

No

Please describe programs or initiatives that your agency operates or supports or relevant programs operated by other agencies.

5/9/23, 9:02 AM

Delaware Agency Asset Inventory Survey

**6. Are you aware of, or does your agency have reason to track and monitor frequent or widespread broadband or other communications outages that have significant impact on your community (or, if you represent a statewide organization, on the communities in Delaware)?**

Yes

No

**If yes, please describe your agency's role in monitoring or tracking communications reliability in your community and discuss the impact of significant outages.**

**7. Are you aware of, or is your agency involved in, planning efforts or development of regulations related to reliable and resilient emergency-level broadband or other communications services, especially services for critical facilities in Delaware (e.g. hospitals, schools, evacuation sites, utilities, data centers, public safety locations)?**

Yes

No

**Please provide a URL link to any publicly available materials relating to these issues and briefly describe the relevant issues related to critical facilities, including planning for climate and**

5/9/23, 9:02 AM

Delaware Agency Asset Inventory Survey

**weather-related hazards. You may also email these materials to [DEbroadband@ctcnet.us](mailto:DEbroadband@ctcnet.us)**

**8. Has your agency developed any policies, regulations, or guidance regarding emergency communications, network redundancy, climate resilience, disaster preparedness, or disaster recovery planning applicable to the broadband and communications industry in Delaware?**

Yes

No

**Please provide a URL link to any publicly available documents and briefly describe policies and other materials that you believe would be helpful to Delaware's broadband planning efforts. You may also email these materials to [DEbroadband@ctcnet.us](mailto:DEbroadband@ctcnet.us)**

5/9/23, 9:02 AM

Delaware Agency Asset Inventory Survey

**9. Has your agency developed policies or strategic planning documents that will facilitate broadband access efforts in Delaware (e.g. publicly available information that directly addresses digital equity, infrastructure deployment, economic development, network resilience, partnerships, business planning, or other related efforts)?**

Yes

No

**Please briefly summarize the material and provide a URL link or email information to DEbroadband@ctcnet.us**

**10. If applicable please share information regarding broadband-related planning efforts of other Delaware state and local agencies or contact information for agencies involved in broadband-related planning efforts, that you believe would be helpful to DTI's broadband planning efforts.**

**11. Please describe how your agency can collaborate with DTI and participate in its efforts to achieve statewide universal access to high-speed broadband.**

5/9/23, 9:02 AM

Delaware Agency Asset Inventory Survey



Done

### Survey instrument 3: Delaware community anchor institution survey

The Delaware Community Anchor Institution Survey was provided via a direct link during the Community Anchor Institutions stakeholder sessions and through email to all stakeholders.

5/9/23, 9:02 AM

Delaware Community Anchor Institution Survey



## Delaware Community Anchor Institution Survey

Community anchor institutions play a critical role in facilitating greater use of broadband by underserved and vulnerable populations. Your responses to this brief survey will help Delaware's Department of Technology and Information identify programs to advance residents' opportunities to use broadband to work, learn, receive health care, and participate in civic events. This information will be an important part of Delaware's work toward achieving statewide universal access to high-speed broadband with federal funding through the Broadband, Equity, Access, and Deployment (BEAD) and Digital Equity Planning programs.

### 1. Contact information

Your name

Your job title

9/14/23, 2:38 PM

Delaware Community Anchor Institution Survey

Your e-mail

Your phone number

Organization name

Organization address

Organization website URL

Organization's number of employees

5/9/23, 9:02 AM

Delaware Community Anchor Institution Survey

Please indicate if your organization serves statewide, regionally, or locally

2. Choose the option that best describes your organization. Select the one that best applies.

- K-12 school
- Higher education entity
- Library
- Health clinic, health center, hospital, or other medical provider
- Public safety entity
- Public housing organization (including HUD-assisted housing and tribal housing organizations)
- Neighborhood organization and community center
- Faith-based organization

5/9/23, 9:02 AM

Delaware Community Anchor Institution Survey

- Community support organization that facilitates use of broadband service by low-income or other underserved populations
- Other (please specify)

3. Which of the following programs or services do you offer to facilitate the use of broadband services by your constituents or clients? Select all that apply.

- Support for applicants to broadband subsidy programs such as the Affordable Connectivity Program (ACP)
- Loans or donations of devices (computers, tablets) to access the internet
- Hotspots and free or subsidized internet access
- Cybersecurity training
- Other digital literacy training
- Training, equipment, subsidized services, or other resources to facilitate access to telehealth and telemedicine services
- Training teachers of broadband skills and digital literacy

5/9/23, 9:02 AM

Delaware Community Anchor Institution Survey

- Developing and distributing accessible online content or devices designed for us by persons with disabilities
- Developing and distributing accessible online content directed at populations with specific needs, such as seniors, low-income residents, those with low-literacy, and those whose first language is not English
- Broadband internet access services at community centers or other gathering spaces used by clients and constituents
- Funding of programs that provide any of the above programs, including broadband infrastructure, devices, and subsidies to support affordability
- Program development and planning of broadband-related services
- Advocacy for digital inclusion, affordability, and the broadband-related needs of vulnerable populations
- Emergency and disaster relief services such as evacuation centers, charging stations, replacement equipment, and information on grants, loans, and services to those impacted by disasters
- My organization does not offer programs that facilitate the use of broadband services

5/9/23, 9:02 AM

Delaware Community Anchor Institution Survey

Other (please specify)

Next

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## Survey instrument 4: Internet service provider survey

The Delaware Internet Service Provider Engagement Survey was provided via a direct link during the internet service provider stakeholder sessions and through email to all stakeholders.

5/9/23, 9:04 AM

Delaware Internet Service Provider Engagement Survey



### Delaware Internet Service Provider Engagement Survey

DTI (Delaware Department of Technology Information) seeks your input on a range of broadband-related issues. Your responses to this brief survey will be an important part of Delaware's work toward achieving statewide universal access to high-speed broadband with federal funding through the Broadband, Equity, Access, and Deployment (BEAD) and Digital Equity Planning programs.

#### 1. Contact information

Your name

Your job title

Your email

5/9/23, 9:04 AM

Delaware Internet Service Provider Engagement Survey

Your  
phone  
number

Organizat  
ion name

Organizat  
ion  
address

Organizat  
ion  
website  
URL

Organizat  
ion's  
number  
of  
employee  
s

2. Choose the option that best describes your organization and the services it offers:

Internet service provider (ISP)

Provider  
type

5/9/23, 9:04 AM

Delaware Internet Service Provider Engagement Survey

**3. What recruitment and hiring sources does your organization use to hire technicians, lineworkers, engineers, construction laborers and managers, and similar positions? (Select all that apply)**

- Internet-based employment posting sites
- Workforce development and community job placement centers
- Communications industry-specific training classes
- Third-party hiring and recruitment firms
- Advertisements in trade association publications and websites
- Incentivizing employee referrals

**4. Does your organization offer, sponsor, or participate in any workforce development or apprenticeship programs?**

- Yes
- No

**5. If you answered yes to Q.4, please specify the type of programs. (Select all that apply)**

- Mentorship
- Certification programs

5/9/23, 9:04 AM

Delaware Internet Service Provider Engagement Survey

- Apprenticeship
- Internship
- Sponsorships/scholarships for third-party training and classes
- Other (please specify)

6. How would you propose to work with Delaware on workforce development issues related to broadband deployment, including programs to support diversity among your organization's employees?

7. Does your organization participate in the Affordable Connectivity Program (ACP)?

- Yes
- No



Next

## Survey instrument 5: Delaware Digital Equity Program inventory survey

The Delaware Digital Equity Program Inventory Survey was provided via a direct link during the Digital Equity and Covered Population Serving Organizations stakeholder sessions and through email to all stakeholders.

5/9/23, 9:08 AM

Delaware Digital Equity Program Inventory Survey



### Delaware Digital Equity Program Inventory

Hello. Your responses to this brief survey will help the Delaware's Department of Technology and Information identify current and active programs that provide community members the skills and tools to participate broadband-related opportunities to work, learn, receive health care, and participate in civic events.

This information will be an important part of Delaware's work toward achieving statewide universal access to high-speed broadband with federal funding through the Broadband, Equity, Access, and Deployment (BEAD) and Digital Equity Planning programs.

\* 1. Which category best describes your organization? Please select all that apply.

- K - 12 school
- Civil rights organization
- Community college and institution of higher education
- Workforce development and

5/9/23, 9:06 AM

Delaware Digital Equity Program Inventory Survey

- Library
- Medical and health care provider
- State government
- County government
- Municipal government
- Council of governments (COG) or regional authority
- Tribal government
- Public housing authority
- adult literacy organization
- Internet Service Provider (ISP)
- Business
- Regional or industry association or commission
- Non-profit organization that represents individuals with disabilities
- Non-profit organization that represents veterans
- Non-profit organization that represents aging individuals
- Non-profit organization that represents incarcerated individuals
- Non-profit organization that

[https://www.surveymonkey.com/r/DTI\\_DigitalEquity01](https://www.surveymonkey.com/r/DTI_DigitalEquity01)

2/4

5/9/23, 9:06 AM

Delaware Digital Equity Program Inventory Survey

represents English learners

2. Has your organization created a broadband and/or digital equity plan?

Yes

No

3. Is your organization part of a broadband coalition?

Yes

No

4. Please provide the information for a point of contact in your organization.

Name

Organization name

Address

Address 2

City/Town

State/Province

5/9/23, 9:06 AM

Delaware Digital Equity Program Inventory Survey

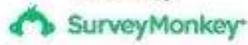
ZIP/Postal  
Code

Email  
Address

Phone  
Number

Next

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## Survey instrument 6: Digital equity and inclusion for historically marginalized populations (“Covered Populations”)

The Delaware Digital Equity and Inclusion for Historically Marginalized Populations Survey was provided via a direct link during the Digital Equity and Covered Population Serving Organizations stakeholder sessions and through email to all stakeholders.

5/9/23, 10:41 AM

Delaware Broadband Office Survey on Digital Equity & Inclusion for Historically Marginalized Populations (“Covered Populations”)



### **Delaware Broadband Office Survey on Digital Equity & Inclusion for Historically Marginalized Populations (“Covered Populations”)**

This survey is meant to aid in Delaware’s planning and implementation of two federal programs: the Broadband, Equity, Access, and Deployment (BEAD) program and the Digital Equity Act program. Federal regulations require that planning for these programs consider the needs of populations that historically have faced barriers in fully engaging in our modern digital society. The program rules refer to these populations as “Covered Populations,” and they include:

- Individuals with disabilities
- Veterans or current military personnel
- Aging individuals
- Incarcerated individuals
- Individuals with low levels of literacy
- Individuals with a language barrier
- Individuals who primarily reside in a rural area
- Individuals who are members of a racial or ethnic minority group

[https://www.surveymonkey.com/r/DTL\\_HMP01](https://www.surveymonkey.com/r/DTL_HMP01)

14

5/9/23, 10:41 AM

Delaware Broadband Office Survey on Digital Equity & Inclusion for Historically Marginalized Populations ("Covered Populations")

**Organizations that serve or represent Covered Populations have a critical role in shedding light on the unique barriers such populations face, and how their needs can best be addressed. Your responses to this brief survey will help the Delaware Broadband Office identify opportunities for programs to advance vulnerable residents' full participation in broadband-related opportunities to work, learn, receive health care, and participate in civic events. This information will be an important part of Delaware's work toward achieving universal access to high-speed Internet.**

**1. Contact information**

**Your name**

**Your job title**

**Your e-mail**

**Your phone number**

**Organization name**

5/9/23, 10:41 AM

Delaware Broadband Office Survey on Digital Equity & Inclusion for Historically Marginalized Populations ("Covered Populations")

Organizat  
ion  
address

Organizat  
ion  
website  
URL

Organizat  
ion's  
number  
of  
employee  
s

2. Does your organization provide programs and services that are primarily targeted to any of the following communities (the "covered populations")? (Select all that apply)

- Individuals with disabilities
- Veterans or current military personnel
- Aging individuals
- Incarcerated individuals
- Individuals with low levels of literacy
- Individuals with a language barrier

5/5/23, 10:41 AM

Delaware Broadband Office Survey on Digital Equity & Inclusion for Historically Marginalized Populations ("Covered Populations")

- Individuals who primarily reside in a rural area
- Individuals who are members of a racial or ethnic minority group
- No particular focus on a population or community
- Other (please specify)



Next

## Survey instrument 7: Workforce development opportunity survey

The Delaware Workforce Development Opportunity Survey was provided via a direct link during the Workforce Development and Business and Economic Development stakeholder sessions and through email to all stakeholders.

5/8/23, 10:40 AM

Delaware Broadband Office Workforce Development Opportunity Survey



### Delaware Broadband Office Workforce Development Opportunity Survey

Broadband infrastructure deployment and network operations require a highly skilled workforce. Your responses to this brief survey will help the Delaware Broadband Office identify opportunities for workforce training and readiness programs to prepare residents for new job opportunities in this field. This information will be an important part of Delaware's work toward achieving statewide universal access to high-speed broadband with federal funding through the Broadband, Equity, Access, and Deployment (BEAD) and Digital Equity Planning programs.

#### 1. Contact information

Your  
name

Your job  
title

5/9/23, 10:40 AM

Delaware Broadband Office Workforce Development Opportunity Survey

Your e-mail

Your phone number

Organization name

Organization address

Organization website URL

2. Type of organization (one selection only)

- Internet service provider (ISP)
- Labor union
- Trade association
- Industry certification or standards body
- Government agency (state, county, local, tribal, or regional consortia)

5/9/23, 10:40 AM

Delaware Broadband Office Workforce Development Opportunity Survey

- Economic development association or agency
- Regional or local workforce development board or agency
- K-12 education (private, charter, public)
- Higher education organization (all levels, public or private)
- Trade, technical or vocational school (public, nonprofit, or for-profit)
- Community based or nonprofit organization
- Other (please specify)

Next

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## Appendix D: Alignment of Plan with Digital Equity Act requirements

The following table displays this Plan’s fulfillment of all requirements of the Digital Equity Act as outlined in the NOFO and in other guidance from the NTIA.

**Table 40: Digital Equity Act requirements corresponding to sections of this Plan**

|                      | Requirement   | Details  | Section |
|----------------------|---|--|---------|
| <b>Requirement 1</b> |   |  |         |
| 1                    | Identification of digital equity barriers for each Covered Population   | Individuals who live in covered households                       | 3.2     |
|                      |   | Aging individuals  | 3.2     |
|                      |   | Incarcerated individuals   | 3.2     |
|                      |   | Veterans   | 3.2     |
|                      |   | Individuals with disabilities                                    | 3.2     |
|                      |   | Individuals with a language barrier                              | 3.2     |
|                      |   | Individuals who are members of a racial or ethnic minority group | 3.2     |
|                      |   | Individuals who primarily reside in a rural area.                | 3.2     |
| <b>Requirement 2</b> |   |  |         |
| 2a                   | <b>Measurable objectives for documenting and promoting the availability of, and affordability of access to, fixed and wireless broadband technology</b> | Individuals who live in covered households                       | 2.3.2.1 |
|                      |   | Aging individuals  | 2.3.2.1 |
|                      |   | Incarcerated individuals   | 2.3.2.1 |
|                      |   | Veterans   | 2.3.2.1 |
|                      |   | Individuals with disabilities                                    | 2.3.2.1 |
|                      |   | Individuals with a language barrier                              | 2.3.2.1 |
|                      |   | Individuals who are members of a racial or ethnic minority group | 2.3.2.1 |
|                      |   | Individuals who primarily reside in a rural area.                | 2.3.2.1 |
| 2b                   | <b>Measurable objectives for documenting and promoting the online accessibility and inclusivity of public resources and services</b>                    | Individuals who live in covered households                       | 2.3.2.4 |
|                      |   | Aging individuals  | 2.3.2.4 |
|                      |   | Incarcerated individuals   | 2.3.2.4 |
|                      |   | Veterans   | 2.3.2.4 |
|                      |   | Individuals with disabilities                                    | 2.3.2.4 |
|                      |   | Individuals with a language                                      | 2.3.2.4 |

|    | Requirement   | Details  | Section |
|----|---|--|---------|
|    |   | barrier  |         |
|    |   | Individuals who are members of a racial or ethnic minority group | 2.3.2.4 |
|    |   | Individuals who primarily reside in a rural area.                | 2.3.2.4 |
| 2c | <b>Measurable objectives</b> for documenting and promoting <b>digital literacy</b>  | Individuals who live in covered households                       | 2.3.2.4 |
|    |   | Aging individuals  | 2.3.2.4 |
|    |   | Incarcerated individuals   | 2.3.2.4 |
|    |   | Veterans   | 2.3.2.4 |
|    |   | Individuals with disabilities                                    | 2.3.2.4 |
|    |   | Individuals with a language barrier                              | 2.3.2.4 |
|    |   | Individuals who are members of a racial or ethnic minority group | 2.3.2.4 |
|    |   | Individuals who primarily reside in a rural area.                | 2.3.2.4 |
| 2d | <b>Measurable objectives</b> for documenting and promoting awareness of and use of, measures to secure <b>the online privacy of, and cybersecurity</b> with respect to an individual. | Individuals who live in covered households                       | 2.3.2.4 |
|    |   | Aging individuals  | 2.3.2.4 |
|    |   | Incarcerated individuals   | 2.3.2.4 |
|    |   | Veterans   | 2.3.2.4 |
|    |   | Individuals with disabilities                                    | 2.3.2.4 |
|    |   | Individuals with a language barrier                              | 2.3.2.4 |
|    |   | Individuals who are members of a racial or ethnic minority group | 2.3.2.4 |
|    |   | Individuals who primarily reside in a rural area.                | 2.3.2.4 |
| 2e | <b>Measurable objectives</b> for documenting and promoting <b>availability and affordability of consumer devices and technical support for those devices</b>                          | Individuals who live in covered households                       | 2.3.2.2 |
|    |   | Aging individuals  | 2.3.2.2 |
|    |   | Incarcerated individuals   | 2.3.2.2 |
|    |   | Veterans   | 2.3.2.2 |
|    |   | Individuals with disabilities                                    | 2.3.2.2 |
|    |   | Individuals with a language barrier                              | 2.3.2.2 |
|    |   | Individuals who are members                                      | 2.3.2.2 |

|                      | Requirement   | Details  | Section                      |  |
|----------------------|---|--|------------------------------|--|
|                      |   | of a racial or ethnic minority group   |                              |  |
|                      |   | Individuals who primarily reside in a rural area.  | 2.3.2.2                      |  |
|                      | <b>Measurable objectives</b> are all:   | Future focused   | 2.3.2                        |  |
|                      |   | Quantifiable   | 2.3.2                        |  |
| <b>Requirement 3</b> |   |  |                              |  |
| 3                    | Assessment of how aforementioned measurable objectives interact with States’s outcomes, including:                | Economic and workforce development goals, plans, and outcomes                                    | 2.2<br>2.2.1                 |  |
|                      |   | Educational outcomes   | 2.2<br>2.2.2                 |  |
|                      |   | Health outcomes  | 2.2<br>2.2.3                 |  |
|                      |   | Civic and social engagement  | 2.2<br>2.2.4                 |  |
|                      |   | Delivery of other essential services   | 2.2<br>2.2.5                 |  |
|                      |   | All five items are mentioned for each covered population   | 2.2                          |  |
| <b>Requirement 4</b> |   |  |                              |  |
| 4                    | A description of how the State plans to <b>collaborate with key stakeholders</b> in the State, which may include: | Community anchor institutions  | 4.2<br>3.1.1<br>4.1.5<br>4.2 |  |
|                      |   | County and municipal governments   | 2.2<br>3.1.3                 |  |
|                      |   | Local education agencies   | 5                            |  |
|                      |   | Where applicable, Indian Tribes, Alaska Native entities, or Native Hawaiian organizations        |                              |  |
|                      |   | Nonprofit organizations  | 5                            |  |
|                      |   | <i>Organizations that represent:</i>   |                              |  |
|                      |   | Individuals with disabilities, including organizations that represent children with disabilities | 4.2<br>3.1.1<br>4.1.5<br>4.2 |  |
|                      |   | Aging individuals  | 4.2<br>3.1.1<br>4.1.5        |  |

|                                  | Requirement   | Details  | Section                      |
|----------------------------------|---|--|------------------------------|
|                                  |   |  | 4.2                          |
|                                  |   | Individuals with language barriers   | 4.2<br>3.1.1<br>4.1.5<br>4.2 |
|                                  |   | Veterans   | 4.2<br>3.1.1<br>4.1.5<br>4.2 |
|                                  |   | Individuals in Delaware who are incarcerated   | 4.2<br>3.1.1<br>4.1.5<br>4.2 |
|                                  |   | Civil rights organizations   |                              |
|                                  |   | Entities that carry out workforce development programs   | 3.1.3                        |
|                                  |   | Agencies of the State that are responsible for administering or supervising adult education and literacy activities in the State | 5                            |
|                                  |   | Public housing authorities in Delaware   |                              |
|                                  |   | A partnership between any of the above entities  | 5                            |
| <b>Requirement 5</b>             |   |  |                              |
| 5                                | A list of organizations with which DTI collaborated in developing the Plan    |  | Appendix A                   |
| <b>Programmatic Requirements</b> |   |  |                              |
| 1                                | A stated <b>vision for digital equity</b>                                     | Vision is stated and defines digital opportunity within Delaware   | 2.1                          |
| 2                                | A digital equity <b>needs assessment</b> , including:                         | A comprehensive assessment of the baseline from which the State is working   | 3.2                          |
|                                  |   | The State’s identification of the barriers to digital equity faced generally   | 3.2                          |
|                                  | The State’s identification of <b>the barriers to digital equity</b> faced by: | Individuals who live in covered households   | 3.2.1                        |

|   | Requirement  | Details  | Section        |
|---|--|--|----------------|
|   |  | Aging individuals  | 3.2.1          |
|   |  | Incarcerated individuals   | 3.2.1          |
|   |  | Veterans;  | 3.2.1          |
|   |  | Individuals with disabilities;                                   | 3.2.1          |
|   |  | Individuals with a language barrier                              | 3.2.1          |
|   |  | Individuals who are members of a racial or ethnic minority group | 3.2.1          |
|   |  | Individuals who primarily reside in a rural area.                | 3.2.1          |
| 3 | An <b>asset inventory</b> , including current resources, programs, and strategies that promote digital equity, whether publicly or privately funded, for:        | Individuals who live in covered households                       | 3.1.1<br>3.1.3 |
|   |  | Aging individuals  | 3.1.1          |
|   |  | Incarcerated individuals   | 3.1.1          |
|   |  | Veterans   | 3.1.1<br>3.1.3 |
|   |  | Individuals with disabilities                                    | 3.1.1          |
|   |  | Individuals with a language barrier                              | 3.1.1          |
|   |  | Individuals who are members of a racial or ethnic minority group | 3.1.1          |
|   |  | Individuals who primarily reside in a rural area.                | 3.1.1          |
| 3 | An asset inventory including existing digital plans and programs already in place among municipal, regional, and Tribal governments                              |  | 3.1.2<br>3.1.3 |
|   |  |  |                |
| 4 | A <b>coordination and outreach strategy</b> , including opportunities for public comment by, collaboration with, and ongoing engagement with representatives of: | Individuals who live in covered households                       | 4.1.5          |
|   |  | Aging individuals  | 4.1.5          |
|   |  | Incarcerated individuals   | 4.1.5          |
|   |  | Veterans   | 4.1.5          |
|   |  | Individuals with disabilities                                    | 4.1.5          |
|   |  | Individuals with a language barrier                              | 4.1.5          |
|   |  | Individuals who are members of a racial or ethnic minority group | 4.1.5          |
|   |  | Individuals who primarily reside in a rural area.                | 4.1.5          |

|   | Requirement   | Details   | Section                          |
|---|---|---|----------------------------------|
|   |   | The full range of stakeholders within the State   | 4.1.1<br>4.1.2<br>4.1.3          |
| 5   | A description of how <b>municipal, regional, and/or Tribal digital equity plans</b> will be incorporated into the State Digital Equity Plan |   | 3.1.2<br>3.1.3                   |
| 6   | An <b>implementation strategy</b> that:   | Is holistic   | 5                                |
|   |   | Addresses barriers to participation in the digital world, including affordability, devices, digital skills, technical support, and digital navigation                                     | 5.1.1                            |
|   |   |   | 5.1.2                            |
|   |   |   | 5.1.4                            |
|   |   | Establishes measurable goals and objectives   | 5.1.1<br>2.3.2                   |
|   |   | Establishes proposed core activities to address the needs of covered populations  | 5.1.1<br>5.1.2<br>5.1.3<br>5.1.4 |
| Sets out measures ensuring the plan’s sustainability and effectiveness across State communities | 5.1.5   |   |                                  |
| Adopts mechanisms to ensure that the plan is regularly evaluated and updated                    | 5.1.5   |   |                                  |
| 7   | An explanation of <b>how the implementation strategy addresses gaps</b> in existing state, local, and private efforts to address barriers   |   | 5.1.1<br>3.1.2                   |
| 8   | A description of how the State intends to accomplish the implementation strategy by <b>engaging or partnering</b> with:                     | Workforce agencies such as state workforce agencies and state/local workforce boards and workforce organizations  | 4.2                              |
|   |   | Labor organizations and community-based organizations   | 4.2                              |
|   |   | Institutions of higher learning, including but not limited to four-year colleges and universities, community colleges, education and training providers, and educational service agencies | 4.2                              |
| 9   | A <b>timeline</b> for implementation of the plan  |   | 5.1.1                            |

|    | Requirement  | Details | Section                                 |
|----|--|---------|---|
|    |  |         | 5.1.2<br>5.1.3<br>5.1.4<br>5.1.5<br>5.2 |
| 10 | A description of how the State will <b>coordinate its use of State Digital Equity Capacity Grant funding</b> and its use of any funds it receives in connection with the BEAD Program, other federal or private digital equity funding |         | 2.2<br>5.1.1<br>5.1.2                   |

## Appendix E: Public Comments On Delaware’s Draft Digital Equity Plan

Delaware’s initial draft digital equity plan was posted online on Friday, November 3, 2023 along with a notice that the public comment period would be accepted through Monday, December 4, 2023. The draft and instructions on how to send comments, including the deadline, were published in English, Spanish, and Haitian Creole. Below are all comments received.

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### **DIGITUNITY, RECEIVED NOVEMBER 29, 2023**

Dear Delaware Broadband Office,

Congratulations on completing the draft of Delaware’s Digital Equity Plan!

As a national nonprofit organization focused on the device ownership aspect of digital equity, we are delighted to see the inclusion of devices as a goal within Delaware’s plan. Owning a computer is crucial for thriving in the modern economy. Those without a computer are unable to harness the vast opportunities that the internet provides, such as employment, education, telehealth, commerce, finance, communication, and much more. Everyone who needs a computer should have one.

This is a watershed moment for advancing digital equity. We offer this feedback as a means to share our unique perspective, leveraging nearly 40 years of work on the issue of device ownership, a national lens into how states are approaching the issue, and our role in administering a nationwide practitioner network (including members in Delaware). We are truly and sincerely vested in your success.

First, we would like to emphasize four overarching points:

1. Large screen device ownership: Personal device ownership provides a unique computing experience that cannot be replicated through public use of computers or shared devices. Large screen devices such as laptops, desktops, Chromebooks, and tablets, are critical for a full and equitable computing experience. While smartphones are often more affordable than the upfront cost of a computer, evidence shows the use of smartphones alone may limit the range of one’s online activity and depth of overall digital skills.

2. Ecosystem approach: To ensure that all Delaware residents are able to obtain a free or low cost computer, establishing a robust supply of free and affordable devices through accessible, resilient, community-level distribution systems is critical. Systems thinking is required, with active involvement from a diverse range of actors and stakeholders. Digitunity’s *Methodology for a Sustainable Device Ecosystem* ([found here](#)) provides a framework for addressing this issue on a large scale.

3. Sustainability: While short-term gains are possible, our collective efforts must aim for sustainable solutions that far outlast this five-year federal investment. Building a plan around merely purchasing devices would be shortsighted, missing this landmark opportunity to create comprehensive change. Instead, we must develop solutions that transform the way corporate, government, and institutional IT assets are managed at scale. Repurposing previously used technology for community support can make computer ownership more accessible. Technology reuse is a practical and environmentally friendly solution for expanding device ownership.

4. Device quality and intended use: Affordable devices must be reliable; quantity cannot replace quality. It is also critical that the choice of device matches a recipient's intended use and context. While less expensive devices may be a quick win within a limited budget, a healthy device ecosystem will provide economical solutions that meet the full range of recipients' needs.

Regarding Delaware's plan, we offer the following feedback and recommendations:

1. Kudos!: The plan's goal to "expand access to computing devices and tech support, particularly those provided locally" is excellent. We are also excited about the state working to "expand [the] capacity of nonprofits to address device access, tech support, and device repair".

2. Aim high: Ensuring that people within Covered Populations are able to own a large screen device is an attainable objective. The plan has several strong building blocks toward achieving the goal of device ownership and we encourage the state to continue striving for this goal. We encourage you to also consider how multi-member households often don't have a sufficient number of devices to allow for concurrent use.

3. Device type clarification: While devices are mentioned throughout Delaware's plan, there is not a clear goal to prioritize large-screen computers over smartphones. Only using smartphones to interact with the online world is limiting. Clarifying this distinction throughout the plan for large screen device ownership will ensure that the focus remains on providing individuals with the tools necessary for full digital access and participation.

4. Supply is critical: Generating a robust and ongoing supply of technology to be refurbished is necessary for a sustainable device ecosystem. While some supply can be generated through donations from individuals, it is typically corporations, government, and other large institutions that yield the biggest quantity and highest quality of devices that can be refurbished. Efforts such as a statewide campaign for businesses donations would be extremely helpful to your efforts, as well as targeted engagement of organizations with large amounts of technology. Digitunity has deep knowledge regarding the generation of supply, and can be utilized as a resource. Also, for your information, in December 2022, Digitunity spearheaded the effort to pass the federal

Computers for Veterans and Students Act which will soon direct repairable federal computers to nonprofit technology refurbishers. Delaware can be a beneficiary of this program.

5. ACP: A note of caution regarding relying too heavily on the ACP subsidy for device access. Use of device subsidy is reliant on the internet service provider offering a device, and, if they do, they may be low quality tablets with limited features. Our analysis of data regarding use of the device subsidy component of the ACP is shockingly low. Some states are considering the establishment of a device discount program from the state budget.

6. Standards and capacity for refurbishing: Technology reuse enables a pathway to ensuring that a robust supply of affordable devices can be made available to people within Covered Populations. Refurbishing computers requires technical knowledge to ensure that data is properly handled. It also requires working with certified vendors to ensure that e-waste is responsibly handled and that the entire process is financially viable. Digitunity's national practitioner network includes 90 nonprofit computer refurbishers, including NERDiT CARES and Urban Tech Hero. We caution against using one source for the state's device supply.

7. New devices: New devices in addition to refurbished devices can play an important role in a sustainable device ecosystem. By partnering with manufacturers and resellers, it is possible to designate some devices to be available at no cost or low cost for Covered Populations. It will take all parts of the larger technology ecosystem to work together to solve the digital divide, especially as this will lead to a stronger economy and workforce for all. There are several components of the technology supply chain that can be leveraged for community benefit and Digitunity would be happy to help strategize with the state on this approach.

8. Support for device deployment: Planning is required for deployment of computers to Covered Populations as it is a complex, multi-step, multifaceted process. Specific training and support should be provided to entities that are tasked with providing devices to Covered Populations. Intentional effort should be placed on developing a deployment network through community-based organizations, with formalized connections made between device sources in populated hubs and rural deployment points. It will be important to ensure that deployment partners have the capacity and are supported in this role.

9. Evaluation: We strongly recommend that performance indicators go beyond measuring the number of devices distributed. Establishing connections between and among various actors and stakeholders within an ecosystem, and the performance of the ecosystem itself, should be monitored as well.

10. Connecting supply to deployment: Digitunity has a longstanding online technology

donation matching platform that can be utilized to connect the supply of new and refurbished devices to vetted community organizations for deployment. This is a critical and often overlooked part of the overall device ecosystem, and we'd be happy to share more about this with your team.

Leveraging the support of outside entities, such as Digitunity or other national actors engaged in this work, could help speed and inform the implementation process and enhance the capacity investments made in Delaware's local practitioners, stakeholders, and government departments.

We firmly believe that with a shared vision, engagement of non-traditional partnerships, and creative approaches, there are ample resources available to significantly increase device ownership, both now and in the years beyond this federal investment.

We wish you great success in this important endeavor.

Sincerely,

Scot Henley  
Executive Director

### **DTI'S RESPONSE TO DIGITUNITY'S COMMENTS**

Thank you for your comments. We agree and acknowledge at several points that smartphones are not adequate to get the full benefit of broadband service and we intend to focus on large screen devices. However, smartphones may be the best fit for a small subset of covered populations, such as those experiencing homelessness or with certain mobility limitations. We hope to build capacity for Delawareans to acquire donated new or refurbished devices, tech support, and device repair from a broad base of well-qualified sources and look forward to working with Digitunity and other stakeholders to accomplish this. Your advice regarding the ACP and measurement of the success of device distribution is very helpful.

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**AARP, RECEIVED DECEMBER 1, 2023**

**DELAWARE DRAFT DIGITAL EQUITY PLAN  
December 1, 2023**

**Comments on the Draft Digital Equity Plan** will be accepted through December 4, 2023

Send comments to [digitalequity@delaware.gov](mailto:digitalequity@delaware.gov) or William Penn Building, c/o Delaware Broadband Office, 801 Silver Lake Blvd., Dover, DE 19904. NTIA's feedback on that draft will guide the final Plan to be submitted by January 28, 2024. In 2024, the Plan will be a central feature in implementation strategies for future digital equity funding. We're just getting started and hope you'll choose to be part of it.

## **Section 1: Executive Summary**

AARP commends the Delaware Department of Technology and Information (DTI) for its thoughtful, comprehensive and, clearly written draft Digital Equity Plan (Plan). The Plan is supported by extensive data analyses and research, captured in many tables and figures. The Executive Summary at the Plan's outset provides an excellent overview of the key elements in the Plan (vision, barriers, assets, collaboration, and implementation).

AARP's comments reflect its perspective based on many years of advocacy for older adults on many issues (transportation, housing, health care, etc.) and its active engagement with federal and state advocacy for affordable, reliable, sustainable high-speed internet access and devices, supported by digital literacy training and tech support. AARP has now reviewed nineteen other draft state digital equity plans and so brings that perspective as well to its review of the Delaware Plan. AARP was pleased to be part of DTI's outreach and collaboration during the Plan's preparation, and welcomes the opportunity to continue to work with DTI to contribute to the Plan's successful implementation.

The Executive Summary sets a clear context for the detailed discussions and analyses in the sections that follow: "Delaware seeks to promote digital equity to ensure that all residents, regardless of their background or location, have equal opportunities to access education, health care, job prospects, government services, and information critical to personal growth and well-being."

## **Section 2: Introduction and Vision for Digital Equity**

AARP supports fully Delaware's vision for digital equity:

The State of Delaware envisions a future where every individual, regardless of their location or background, has full access to high-speed internet connectivity and the tools necessary to harness its transformative potential. In this vision, urban and rural communities alike can fully participate in the digital economy. In this vision, comprehensive infrastructure investment will eliminate connectivity gaps, bridging the urban-rural divide and fostering a connected ecosystem that empowers residents, businesses, and governments to thrive in a digital society. In this vision, digital equity goes beyond infrastructure, emphasizing digital literacy and skills development as critical components. Residents are equipped with the knowledge to confidently navigate the digital landscape, access online resources,

and protect their privacy and security. Digital skills training is integrated into educational curricula, workforce development programs, and community initiatives to create an informed and empowered citizenry. Furthermore, the vision encompasses targeted support for underserved communities, ensuring that they are not left behind in the digital transformation.

AARP concurs fully that “digital equity goes beyond infrastructure, emphasizing digital literacy and skills development as critical components.”

Delaware’s vision includes the following elements:

1. Access to affordable, reliable internet connectivity at home:
2. A computing device and opportunity to maintain it:
3. Opportunity to learn digital skills and find empowering careers in the digital economy:
4. Tools and information to be safe online:
5. Online State resources that are accessible and usable:

AARP recommends within critical element number 3 that Delaware include language that describes adopting such skills. We suggest the follow language – “opportunity to harness and apply digital skills.”

AARP supports fully the Plan’s core principles:

1. Inclusivity and accessibility
2. Equitable access
3. Community engagement and collaboration
4. Sustainability
5. Data-driven decision making

These principles are consistent with AARP’s many years of high-speed internet advocacy at the federal and state level. The proposed alignment with existing state efforts in various policy areas to improve outcomes is well-presented. For example, improving online availability of health-related information and services will contribute to older adults’ ability to age in place safely. As the Plan observes, connectivity can help address the social isolation of older adults.

AARP also appreciates the Plan’s emphasis on collaboration with many different partners, public and private.

- Toward that end, AARP is hopeful that DTI’s final Plan will discuss and emphasize publicly owned and operated internet access networks, which can lead to more affordable prices than do commercially owned ones, AARP suggests that the final Plan discuss this strategy as one of various approaches to achieving affordability.

- AARP fully supports data-driven, community-informed approaches, as we discuss in more detail at the end of these comments.

### **Section 3: Current state of digital equity: Barriers and assets**

#### **Assets**

DTI comprehensively inventoried Delaware’s many digital equity assets, which, in turn, will help guide the State’s successful implementation of the Plan. Table 2 is one of the Plan’s many useful summaries of assets, and provides a valuable summary of key assets cross-mapped with each of the covered populations. AARP appreciates being acknowledged as an asset (“AARP Delaware hosted a virtual event in September 2023 to educate veterans on common of digital literacy resources are available to members through the national organization, including information on online privacy and free virtual digital skills classes through the Senior Planet program”). Senior Planet also hosts a National Tech Hotline: 888-713-3495 which is monitored by Senior Planet Trainers from 9am – 5pm EDT, Monday through Friday. Senior Planet from AARP also has a licensing program, that equips local organizations across the country with the tools and curriculum to help older adults access technology and use it to enhance their lives. AARP welcomes the opportunity to continue to contribute to the State’s achievement of digital equity to for all as the State shifts from planning to implementation.

Facilitating Adoption: The Plan reports that (footnotes omitted): “According to the most recent NTIA data (November 2021), 76 percent of Delaware residents use internet at home and 81.7 percent of residents use internet at any location.” This suggests significant untapped potential for connecting households in Delaware. AARP welcomes partnerships with providers, government agencies, and community-based organizations to help close this gap. As an example, the Plan reports that: “A representative of Bloosurf, an ISP, attended an outreach session and said that it has designed an in-person class/demonstration to walk seniors through all the possibilities of high-speed internet: Wi-Fi 6, 4K streaming, teleconferencing, VoIP, and more.” Aging individuals encompass adults with a wide range of comfort levels and digital know-how, with some perhaps needing periodic “refresher courses” as well as adults who may also be part of other covered populations (lacking English proficiency, having a disability, etc.). AARP welcomes ISPs’ assistance with training as well as the assistance of various community-based organizations.

Overcoming the Affordability Barrier: The Affordable Connectivity Program (ACP) is a key asset – it is a critically important way to help members of the covered populations afford high-speed internet access. However, as is also the case in states throughout the country, far fewer households participate in the ACP than are eligible to do so. In Delaware, less than a third (30 percent) of households in the State that are potentially eligible for the ACP subsidy participate in the program (in comparison with the national average of 36 percent). Approximately 109,000 eligible Delaware households have yet to enroll. Figure 5 provides a useful map showing ACP participation levels by county.

- AARP supports and furthermore is fully prepared to assist the State in increasing ACP participation
  - AARP is hopeful that DTI will continue to monitor ACP participation and continue to work with the many partners the Plan identifies to increase ACP participation levels.
  - AARP is actively advocating for the continuation of funding for ACP or a successor program.
- AARP welcomes the opportunity to work with DTI and representatives of other covered populations throughout the state to help increase ACP participation levels.

### **Needs**

In Delaware, 85% of the population is among the covered populations. Aging individuals in rural areas comprise a significant portion of Delaware’s population: 26.7% of Delawareans are 60 and older (compared with the national average of 22.9%); and 43.5% live in rural areas (compared with the national average of 28.5%).

The four major needs that DTI’s Plan identify for aging individuals are consistent with the needs (and barriers) that AARP has identified during its many years of high-speed internet advocacy:

- Aging individuals display needs for greater internet adoption.
  - AARP concurs: adoption can help older adults age in place safely and with a higher quality of life than they would otherwise have.
- Aging individuals indicate the most urgent need for digital skills and telemedicine training.
  - AARP supports measures to address these barriers. The Plan also could identify the importance of bringing digital equity solutions to where people live, if and as necessary. Moreover, high-speed internet access adoption and literacy training programs should also include caregivers so that they, in turn, can facilitate aging individuals’ digital connections (videoconferencing with their grandchildren, getting remote health care, watching a movie, etc.) – not all aging individuals – even with training – will be able to navigate internet-based applications on their own yet can still benefit from having access to applications, which their caregivers can facilitate.
- Aging individuals report needs for increased confidence in protecting themselves from online security and privacy threats
  - Digital know-how, comfort using new technologies and applications, and having the skills to protect one’s privacy are critically important to aging individuals.
  - In AARP’s experience, aging individuals are especially susceptible to scams and are concerned about their privacy being jeopardized. AARP concurs that

concerns over internet safety present a barrier to the adoption and use of high-speed internet access by older adults. Older adults are concerned about scams and protection of their privacy. For example, a recent Pew Report states: “Two-thirds (67%) of adults say they understand little to nothing about what companies are doing with their personal data, up from 59%.” The Report also states: About seven-in-ten Americans are overwhelmed by the number of passwords they have to remember. And nearly half (45%) report feeling anxious about whether their passwords are strong and secure.

<https://www.pewresearch.org/short-reads/2023/10/18/key-findings-about-americans-and-data-privacy/>

- Aging individuals display a need for greater device adoption.
  - AARP is hopeful that the implementation of the Plan will encompass programs to facilitate covered populations’ adoption of easy-to-use devices.

Table 8 provides useful data regarding existing options for high-speed internet access, shown separately by broadband speed as well as technology. AARP also appreciates the inclusion of this observation in the Plan: “Reliance upon cellular data for home internet service is considered insufficient for obtaining the many benefits of broadband. Mobile-only individuals typically cite affordability, their smartphone being good enough, and/or having access to broadband somewhere else as the reasons for not having home internet connectivity.”

- When the quality of internet access (e.g., speed, reliability, technology) varies significantly depending on where a person lives, digital equity has not yet been achieved. AARP urges the final Plan to include a commitment to regularly collect, analyze, and report internet access adoption and deployment, by technology and speed, at a geographically granular level so that DTI can monitor the extent to which some communities may be being offered inferior high-speed internet access options.
- As the Plan points out: “Ultimately, Delawareans would benefit from investment in increased service availability. For rural residents specifically, additional service availability could have significant impacts on digital equity.”

The Plan points out the age-based gap in high-speed internet adoption, with 73.7% of aging individuals having wireline access in the home in comparison with 82.6% of all others.

This finding, below, in the Plan resonates with AARP’s experience advocating for high-speed internet access for older adults, which has shown that not all older adults understand the relevance of internet-based applications to the quality and safety of their daily lives:

Although some individuals may have internet service and a working computer, they are frequently functionally limited by an inability to navigate the internet effectively. In Delaware, 69 percent of residents without home internet expressed

that they were not interested in or did not need home internet. This finding suggests that many Delaware residents may be more inclined to use the internet at home if they understand the full use, and therefore value, of having fluency in various digital skills.

Table 16 illustrates clearly the wide gap between aging individuals and younger adults in their digital literacy skills, separately by many different digital activities (such as using email, watching videos, paying bills, etc.). AARP welcomes the opportunity to work with DTI, stakeholders, and representatives of the various covered populations to assist with educating aging individuals on how broadband adoption can enhance their lives, helping them to overcome social isolation, obtain access to state-of-the-art remote health care, pursue new employment opportunities and support their civic engagement. High-speed internet access is invaluable as a way to help older adults overcome social isolation, which, in turn, fosters health. See, for example, <https://www.nytimes.com/2023/09/06/opinion/loneliness-epidemic-solutions.html> and <https://www.nytimes.com/2023/04/30/opinion/loneliness-epidemic-america.html> and <https://www.nia.nih.gov/news/social-isolation-loneliness-older-people-pose-health-risks>

AARP appreciates the Plan’s discussion of telemedicine, an area of focus for AARP because it can help older adults age in place safely.

#### **Section 4: Collaboration and partner engagement**

AARP commends DTI for its comprehensive engagement with stakeholders and representatives of covered populations from throughout the State and its impressive collaboration in developing the Plan. AARP is hopeful this collaboration will provide a solid foundation for the successful implementation of the Plan in the years to come.

AARP appreciated the opportunity to participate as part of DTI’s outreach and collaboration: “DTI leveraged its existing collaborative relationship with stakeholders to expand its already inclusive, diverse outreach list. Entities on the list included organizations representing aged populations (Laurel Senior Center, AARP, Lillian Smith Senior Center).”

AARP recommends that, going forward, DTI expand its ways of communicating with those lacking English proficiency. For example DTI’s website could include:

- An option for interested parties to read a one-page summary of the digital equity plan, not only in English, but also in other major languages spoken in Delaware; and
- An explanation of how those who lack English proficiency can stay informed during the upcoming years regarding the Plan’s implementation, as well as contribute to programs and projects funded through Delaware’s Digital Equity program.

#### **Section 5: Implementation**

DTI explains its approach to implementing its Plan – which is practical and embraces collaboration with partners:

DTI looks forward in particular to the opportunity to use its Digital Equity Capacity Grant to support and develop further digital equity capacity in Delaware, in partnership with the many local entities that have participated in DTI’s community engagement work. At the same time, DTI notes that the ability to develop and sustain these initiatives is dependent on the availability of resources and the many other priorities policymakers have for those resources. For that reason, these potential initiatives are offered as examples of what may be possible if resources are available. Consistent with its longtime efforts to expand broadband, DTI has designed these initiatives in the most pragmatic way possible—to be actionable, measurable, and sustainable—rather than risk designing more ambitious initiatives that are not financially or practically actionable.

Some examples of the many specific ways that DTI seeks to build off of its assets include:

#### Affordability

- Build requirements and enhanced scoring for affordable service offerings into BEAD grant program.
  - AARP fully supports scoring BEAD applications higher for offering affordable services for low-income and middle-income households. Households that are not eligible for the ACP may still struggle to make ends meet, especially those on fixed incomes.
- Work with ISPs throughout the State to encourage adoption and expansion of low-cost offerings for lower-income households.

#### Gathering, analyzing, reporting data

- Add digital equity data to the Delaware Broadband Map
  - AARP welcomes the addition of information regarding deployment (speed, technology), adoption, and prices to Delaware’s Broadband Map.
- Update DTI’s Digital Equity Asset Inventory periodically so that communities have access to resources for identifying partners and best practices.

#### Digital literacy training/privacy and cybersecurity training

- Connect localities with expert partners that have established training courses, working with a full range of stakeholders that are engaged in digital equity efforts to enable partners to benefit from each other’s expertise and lessons learned.
- Provide funding for libraries to offer training at the local level regarding online safety and privacy, based on standardized and tested curricula that reflect cultural appropriateness
  - As discussed above, AARP is hopeful that some training can occur where aging individuals live, especially for those with mobility challenges or who rely on caregivers to facilitate digital connections.

- AARP requests the Plan elaborate how Delaware will “distribute relevant materials to share expertise and guidance so that communities have access to resources for identifying partners and best practices,” (e.g, through community anchor institutions, libraries; how this will be sustained long-term, and what considerations will be made for each covered populations receiving resources, for example, pilot project, needs assessment, participatory research).
- Given 69 percent of Delaware residents without home internet express they “were not interested in or did not need home internet,” Delaware’s implementation plan should include an outreach or awareness campaign from trusted messengers on the benefits of internet adoption. Delaware could achieve this by pairing a “benefit of digital skills campaign” with Strategy 1 “Increase Affordable Connectivity Program and ISP low-cost program enrollment among eligible households”, Activity 1, “Develop Educational materials”.
- Table 16 “Digital literacy in aging and younger populations” on page 74 shows Aging Delaware Residents significantly underperform in social networking engagement (Uses online social networks – 52.2%), utilizing the internet for entertainment (Watches videos online – 53.3%) and looking for employment (searches for a job online – 32.3%). AARP encourages the Plan to focus on aging population digital skills training predominantly in these subject areas, especially workforce as the overall aging of the workforce, the share of older workers in the total small business workforce is growing, as per AARP research [here](#).
- Table 16 on page 74 also shows Aging Delaware Residents could benefit from digital skills curriculum and classes focused on creating a small business (Offers services for sale via the internet – 6.3%, Uses the internet to sell goods – 6.7%), creative expression via the internet (Posts or uploads blog posts, videos or other original content – 6.8%, streams or downloads music, radio, podcasts – 36.1%) and benefiting from assistive technology (Interacts with household equipment using the internet – 16.2%).
- 

### Collaboration

- Build structures to enable stakeholders to work together across the State and across different demographics, to enable shared lessons and resources to support those who face the greatest barriers to digital equity, as well as to help organizations to leverage others’ capabilities and help stakeholders serving particular regions or specific covered populations to share best practices and digital equity expertise.
  - AARP welcomes the opportunity to work with other stakeholders to share lessons learned and to facilitate collaboration.

Overall, DTI’s pragmatic implementation plan, which relies on the expertise and collaboration of many partners, and also recognizes that funding resources are limited, makes Delaware well-positioned to implement sustainable digital equity programs and projects.

## **Section 6: Conclusion**

AARP echoes the vision in the Plan’s concluding section, which states, among other things:

Broadband access possesses a transformative power that reshapes economies, societies, and individuals' lives. As the backbone of the digital age, broadband empowers individuals with access to information, education, job opportunities, health care services, and civic engagement on a global scale. It serves as a gateway to innovation and entrepreneurship, enabling businesses to reach broader markets, fostering the growth of startups, and promoting economic diversification.

Broadband also enhances communication, connecting people across distances and cultures, while its potential to deliver digital services revolutionizes how governments interact with residents. In essence, broadband's transformative influence permeates every aspect of modern life, transcending geographical limitations.

The State of Delaware understands its crucial role in facilitating digital equity and expanding broadband access. By recognizing that access to high-speed internet is fundamental to social and economic inclusion, Delaware has developed strategies to remove barriers to connectivity.

AARP looks forward to working with DTI to contribute to Delaware’s achievement of “its vision of digital equity through the coordinated efforts of key constituencies and stakeholders across Delaware, and through ongoing engagement and collaboration with partners working together toward shared goals.”

### **Other: Data Gathering, Analysis and Reporting**

Based on its long-running advocacy for affordable, reliable high-speed internet access and devices, supported by digital literacy training (including federal advocacy for the Emergency Broadband Benefit Program and the Affordable Connectivity Plan as well as its review of 19 other draft state digital equity plans), AARP recommends that the Plan expand its discussion of data gathering, analysis and reporting.

The Plan includes many excellent useful maps, tables and data. AARP also appreciates that the Plan refers in several places to the importance of data-driven planning and implementation. Consistent with that theme, AARP recommends that DTI add a section to its Plan to commit to ongoing data gathering, analysis, and reporting so as to guide Delaware’s successful achievement of digital equity. Delaware could tap into the expertise in its educational institutions to bring GIS, statistical, and other skills to the State’s efforts to identify gaps in digital equity and to monitor Delaware’s success in closing those gaps. Making this information readily available to all can help community-based organizations tailor programs and adopt best practices.

For example, such informational tools could include:

- Maps and tables showing broadband subscription by technology (cable, fiber, or DSL) and by census tract – if some communities are served by higher-performing technology than are others, digital equity goals are being thwarted.
  - When the quality of internet access (e.g., speed, reliability, technology) varies significantly depending on where a person lives, digital equity has not yet been achieved. AARP urges the final Plan to include a commitment to regularly collect, analyze, and report internet access adoption and deployment, by technology and speed, at a geographically granular level so that DTI can monitor the extent to which some communities may be being offered inferior high-speed internet access options
- Data regarding adoption, prices, and availability
- ACP participation by geography and by covered population

AARP recommends that the Plan include a commitment to track ACP participation, and, to the extent feasible, to track the participation by geography, age, and any other attribute for which data are available. It would of course be useful if the USAC age categories coincided with the Digital Equity Act’s definition of older adults: The final Plan could also point out that it would be helpful, if USAC’s age brackets aligned with the Digital Equity Act’s definition of older adults (aged 60 and over).

In its review of states’ draft digital equity plans, AARP advocates for states to establish and to maintain a well-publicized, easy-to-use digital equity “dashboard” that monitors availability, affordability (speeds, prices), and adoption (numbers of subscribers, if possible, disaggregated by covered population and geography). This dashboard could include aggregated metrics to track general trends and maps to display information visually on an ongoing basis. AARP recommends that the final Plan include a commitment to a goal of and plans for transparency and widespread access to data. This can inform state agencies and stakeholders as they measure progress in achieving digital equity, and can guide and inform the adoption of best practices.

If needed, AARP urges DTI to seek legislative authority to require providers to submit data to assist with the implementation and assessment of the progress of the Digital Equity Plan (e.g., regarding deployment, prices, adoption, speeds, and technology). AARP has engaged in state legislative high-speed internet access advocacy in many jurisdictions throughout the country and is fully prepared to assist with legislative advocacy that would facilitate DTI’s achievement of digital equity.

### **DTI’S RESPONSE TO AARP’S COMMENTS**

Thank you for your comments. We have changed “opportunity to learn digital skills” to “opportunity to learn and apply digital skills.” We have intentionally not specified how digital

equity solutions will be delivered or information distributed to avoid limiting ourselves or partners in future efforts; once we have further guidance on how funding can be used, we plan to rely on experts and residents in the covered populations, like AARP, to advise as you have here. Your recommendation to provide a one-page document on the Plan is very good and we have heard that from at least one other stakeholder, so while one page may not be possible, we do plan to create a final, more accessibly worded and depicted overview in English, Spanish, and Haitian Creole once NTIA has approved a final version.

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### **EDUCATION SUPERHIGHWAY, RECEIVED DECEMBER 4, 2023**

#### **EducationSuperHighway Comments for Delaware Digital Equity Plan**

##### **Background**

Approximately 28 million households in the United States do not have high-speed broadband. Seventeen million of these households are offline because they cannot afford an available internet connection. This broadband affordability gap has become one of the primary inhibitors of access to economic security and opportunity. It is a reality centered in our nation's poorest communities and disproportionately impacts people of color. The Affordable Connectivity Program (ACP) can connect millions of unconnected households. Achieving national best practice ACP adoption rates can significantly accelerate closing the broadband affordability gap, connecting two-thirds of the 17 million households impacted by this gap. States should use Digital Equity Act plans and funding to implement key strategies to increase ACP adoption.

The impact of the ACP can be felt equally across partisan lines, with participation rates of eligible households nearly identical in Republican states (31.2%) and Democrat states (30.8%).<sup>1</sup> Our analysis of ACP enrollment data also shows that both rural and urban households benefit greatly from the program, with 13% of rural households and 15% of households in metro or urban areas enrolled in the ACP.

Millions of eligible households are not taking advantage of the program as they are unaware that the ACP exists. Surveys of low- and lower-middle-income households have found that in some communities, up to 75% of eligible households are unaware that they might be eligible for federal broadband benefits. Trust in the program is another critical barrier, as many eligible households are concerned about sharing personal information as part of the enrollment process. Finally, enrollment barriers such as application accessibility, language assistance, and documentation challenges necessitate direct support for a portion of eligible households that cannot complete the enrollment process independently.

Broad outreach alone often fails to build the trust needed to drive people to action and should be paired with outreach and enrollment support from trusted sources such as government agencies that administer benefit programs, school districts, community health centers, faith

leaders, community-based organizations, and businesses they regularly interact with. These organizations have existing relationships with eligible households, know the most effective time, place, and manner to increase awareness in the communities they serve, and have established outreach channels such as in-person community events, digital marketing, emailing, phone banking, text messaging, physical information distribution and posters in high-traffic target areas. Furthermore, they provide trusted space and avenues to support enrollment in the ACP, and can help mitigate some of the challenges households face when they enroll.

**To overcome the complex barriers that keep under-resourced households offline, EducationSuperHighway (ESH) believes that state leaders should take action to convene a state-wide ACP-focused cohort that brings together these critical trusted institutions, leveraging Digital Equity Act funds to enable outreach to and support for unconnected households.** At a micro level, the cohort will provide a collective framework to ensure the creation and sustainability of an ecosystem of organizations and stakeholders working on digital equity initiatives, with a particular focus on the ACP. At a macro level, this work can provide a model for what state-wide ACP implementation could look like, as well as confirm the most effective role that the state may play in supporting future capacity or competitive grant-funded recipients in alignment with Digital Equity Plans.

The cohort should consist of a series of workshops intended to promote ways in which leveraging the ACP contributes to achieving digital equity across the state. To facilitate this, ESH can provide pro bono co-facilitation of the cohort and serve as a subject matter expert and technical advisor, providing its expertise to the cohort community. This group should strive to create a collaborative space where organizations can learn from and inform one another's work across the state. It should also promote coordination and collaboration between the state and other stakeholders, alleviating the unintentional creation of silos, gaps, and/or redundancies in programming.

To date, ESH has partnered with broadband offices in several states to implement the cohort model and equip FCC grant recipients, as well as other digital equity-minded and focused organizations, with foundational knowledge on the ACP and how leveraging this program contributes to achieving digital equity across the state. This includes: 1) how the ACP operates; 2) tools, training, and resources with respect to awareness and enrollment activities and tactics; 3) the intricacies of cross-sector partnerships and campaign execution; and 4) best practices for implementing digital and on-the-ground ACP campaigns.

### **Roles & Responsibilities**

State Broadband Offices and their staff are uniquely positioned to lead the creation and facilitation of a statewide ACP Cohort. In order to ensure an effective and streamlined cohort implementation, a Broadband Office staff member should be designated to lead the cohort engagement. It is also a best practice to include additional staffing resources with a focus on communications, who can assist with managing state-led communications, campaigns, messaging and awareness initiatives related to the cohort. A critical element of the state's role will be to incentivize motivation and participation, and states should set an ACP enrollment goal

in order to achieve this that is measurable and can be used to regularly assess progress and course-correct where appropriate.

### **Objectives and Programming**

The main objective of the ACP Cohort is to combine the expertise and experience of key institutions, organizations, and stakeholders to make a larger impact on the state's most unconnected communities. An important output of this cohort should be to increase ACP enrollment across the state. Through the creation of curated resources and programming, and a series of workshops, the cohort should:

1. Create a forum for knowledge sharing, including an understanding of current ACP-related work across the state through guest speakers and cohort member updates
2. Share lessons learned and emerging best practices
3. Address common barriers
4. Provide opportunities for cohort members to support and reinforce one another
5. Supplement and leverage needed resources where possible (i.e., cross-posting marketing outreach and sharing digital equity advocate personnel)
6. Create a pipeline for future funding opportunities, including identifying funding intermediaries that can help expand the funds' reach and impact by supporting smaller and less resourced organizations, to ensure that key state organizations can contribute to ACP adoption

In closing, the creation of a statewide ACP-focused cohort will serve to ensure that mechanisms for increasing broadband affordability and connecting unconnected households remain a cornerstone of the state's Digital Equity Plan. The cohort will secure cohesion between the state's plan, the execution of their capacity grant funds, and alignment with the ecosystem of competitive grant funded institutions to create the conditions for successful ACP adoption statewide.

### **Model Language for Delaware's Digital Equity Plan**

The following is suggested language about a statewide ACP-focused cohort to insert into the state's updated Digital Equity Plan:

In addition, Delaware will implement a cohort strategy to further support digital equity and internet affordability. The cohort will unite trusted stakeholders that have existing relationships with ACP-eligible households – such as libraries, schools, housing authorities, faith-based, tribal, or community-based organizations – and equip them with tools and resources to overcome barriers to ACP adoption. Moreover, this cohort will convene those organizations that have the greatest trust and relationships with those they serve, many representing the identified covered populations. Concretely, the ACP cohort will join a series of workshops intended to promote ways in which leveraging the ACP contributes to achieving digital equity across the state. Such a cohort can provide a collective framework to ensure the creation and sustainability of an ecosystem of stakeholders working on digital equity initiatives, with a particular focus on the ACP. This group should strive to create a collaborative space

where organizations can learn from and inform one another's work. It should also promote coordination between the state and other stakeholders, alleviating the unintentional creation of silos, gaps, and/or redundancies in programming.

### **Goals of the ACP cohort strategy**

- Create a collaborative learning community for cohort members
- Increase effectiveness of cohort members in their communities
- Improve communication from cohort members to the state and vice versa
- Increase alignment between state DE plan and local DE plans

### **Measure of sustainability and effectiveness (KPI)**

- Increased ACP adoption relative to national baseline growth at the local level

### **Mechanism to ensure the cohort plan is regularly evaluated and updated**

- Delaware will review the cohort performance and adapt as needed to ensure it remains as effective as possible.

## **APPENDIX**

### **ESH Resources & Tools**

The following are examples of the tools and resources that EducationSuperHighway can incorporate into an ACP-focused Cohort curriculum.

- **Promote ACP Resource Hub:** A hub of free-to-download awareness and marketing materials (collateral, social media text, event toolkits and resources, FAQs, and more) developed based on partner and consumer feedback. The materials complement resources provided by USAC and the FCC, and serve as a strong foundation for new and improved promotional materials for the pilot.
- **Learn ACP Certification Course:** An interactive and self-paced online course that equips community advocates with the knowledge and resources to support its members when applying to the ACP. In addition to an overview of the benefit and how the applicant can enroll, the course provides practical scenarios for the advocate to confirm their understanding of ACP eligibility, common issues, and considerations.
- **Get ACP.org pre-enrollment tool:** This mobile website helps applicants find out if they're eligible for the ACP, determine the easiest way to qualify, identify documents they'll need for the application, and find broadband plans in their area. In addition, the tool provides a personalized checklist of documents the applicant should have available when they apply, and key information for enrollment in an internet service plan. The tool supplies a list of low-cost and eligible plans in the applicant's area with direct contact information for providers.
- **ACP Enrollment Dashboard:** An easy-to-navigate dashboard of state and city enrollment data. Users can navigate to a state, see city-specific data, filter, and download reports. With data updated monthly, the dashboard can help local leaders effectively target ACP awareness and

adoption efforts, and demonstrate the impact that programming is having on ACP adoption.

<sup>1</sup> <https://arnicus.org/broadband-for-all-the-affordable-connectivity-program-acp-benefits-households-across-party-lines>.

### **DTI'S RESPONSE TO EDUCATION SUPERHIGHWAY'S COMMENTS**

Thank you for your comments. You have made excellent points regarding the need for the ACP and overall affordable internet service offerings and we share your concerns about the low enrollment by eligible households, which is why increasing it is one specific strategy named in Section 2. At this time, we have not adopted the model language due to the turnaround time between when these comments were received and the Plan was due to NTIA for approval and the limited amount of people and time available at the Delaware Broadband Office and among our partners to take on just one component of the Plan. The strategies may be adaptable and will be considered as we put together our stakeholder council and determine what activities to undertake.

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### **COMPUDOPT, RECEIVED DECEMBER 4, 2023**

December 4, 2023

Delaware Broadband Office  
Department of Technology and Information  
State of Delaware, William Penn Building  
c/o Delaware Broadband Office  
801 Silver Lake Blvd.  
Dover, DE 19904.

December 4, 2023

### **RE: Delaware's Digital Equity Plan | Public Comment**

I hope this letter finds you well. I want to thank you and your team for this opportunity to submit comments on the State of Delaware's Delaware's Digital Equity Plan. On behalf of Compudopt, a nationally recognized 501c(3) nonprofit organization dedicated to ending the digital divide, we appreciate the opportunity to offer our input and insights on your plan, and commend your commitment to bridging the digital divide in Delaware. At Compudopt, we

believe in the transformative power of technology and have championed the cause of connectivity, digital access, skill development, and empowerment.

Our mission is to provide equal access and education to under-resourced youth and their communities. Since our founding in 2007, Compudopt has delivered over 262,000 hours of technology education and distributed over 63,000 computers to more than 67,000 households, impacting nearly 225,000 individuals across the United States. We strongly believe that true broadband access isn't a luxury but a necessity for those seeking to learn, work and thrive in today's society. Our comments are to remind policymakers that broadband infrastructure alone is not enough to end the digital divide but must be accompanied with digital inclusion strategies and programs that teach basic digital literacy skills, provide internet-ready devices, and create relevance in our communities as to why this work is so important.

In reference to page 159, Compudopt fulfills the criteria of a "community anchor institution" as defined in 47 USC 1702(a)(2)(E). Compudopt's mission is to provide technology access to underserved youth and communities and one of our keystone programs is device access. We collect donated equipment, refurbish it and offer it at no cost to recipients in need. Our innovative drive-through device delivery program efficiently gives out computers to communities in a way that is efficient and scalable while respecting the dignity of our recipients.

Compudopt National Population Served:

- 2022 Households Served: 22,456
- 2022 Individuals Served: 70,437
- 87% of students we serve are economically disadvantaged (based on their eligibility for the federal free and reduced-price lunch program).
- Almost 75% are considered at risk of dropping out of school.
- Approximately 66% of the students we serve are Hispanic, 25% are African American, 5% are white, 2.5% are Asian/Pacific Islander, and less than 1% identify as more than one race. 52% are female and 48% are male.

Thank you for your time and consideration. Should you have any questions, please feel free to contact me via email at [louie.lujan@compudopt.org](mailto:louie.lujan@compudopt.org) or directly at (626) 824-8658.

Sincerely,

Louie Lujan  
Government Relations Manager | National  
1602 Airline Drive | Houston | TX 77009  
E: [louie.lujan@compudopt.org](mailto:louie.lujan@compudopt.org) | W: [www.compudopt.org](http://www.compudopt.org)  
P: (626) 824-8658

## **DTI'S RESPONSE TO COMPUDOPT'S COMMENTS**

Thank you for your comments. It is helpful to know of all available resources as we proceed in planning how to accomplish the objectives of the Plan.

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### **COMCAST, RECEIVED DECEMBER 4, 2023**

December 4, 2023

#### **VIA ELECTRONIC MAIL**

William Penn Building  
c/o Delaware Broadband Office  
801 Silver Lake Blvd.  
Dover, DE 19904  
[digitalequity@delaware.gov](mailto:digitalequity@delaware.gov)

#### **Re: Comcast Comments on the Delaware Draft Digital Equity Plan**

Comcast Cable Communications, LLC, on behalf of its subsidiaries (together, "Comcast"), submits this letter in response to Delaware's Draft Digital Equity Plan ("Draft Plan" or "Plan"). Comcast thanks the Delaware Broadband Office for seeking stakeholder comment and commends it for an exemplary start to achieving digital equity for all Delaware residents and communities.

Supporting our local communities has been core to Comcast's DNA and given Comcast's long and proven track record of success expanding broadband access and adoption in Delaware, Comcast stands ready to partner with the State in its digital equity efforts through various existing programs. Comcast offers these comments to the Draft Plan in the spirit of longstanding partnership and looks forward to continuing this critical work to close Delaware's digital divide.

#### **Comcast's Investments in Delaware Connectivity**

Comcast strongly supports broadband deployment and adoption initiatives in Delaware and stands ready to further support the State's efforts. Comcast continues to invest heavily in the State, with investments during the past three years totaling \$496.7 million, including \$165.1 million toward technology and infrastructure investments like Internet network upgrades. Nearly 462,300 Delaware homes and businesses have access to Xfinity Internet and Comcast Business products and services, including speeds of 1.2 gigabits per second or more. Over the past three years, Comcast has added and upgraded nearly 10,000 miles of our network to connect homes and businesses and is preparing for the rollout of our next generation 10G network across the United States, including Delaware. For example, Comcast recently

completed an expansion project that brought our 10G network to more than 2,600 Delaware homes and businesses, including rural parts of Sussex County.<sup>1</sup> This growth is all part of the more than \$20 billion investment Comcast made nationwide from 2018 to 2022 in our networks, which now cover more than 60 million U.S. homes and businesses.

### **Internet Essentials**

Internet Essentials (“IE”) is the largest and most successful broadband adoption initiative in the industry, connecting more than 10 million Americans to broadband Internet at home since launching in 2011. IE is designed to be a wrap-around solution that addresses the main barriers to broadband adoption. IE provides subscribers with access to broadband service at speeds of 50/10 Mbps for \$9.95 per month or 100/20 Mbps for \$29.95 per month (for IE Plus), access to millions of Xfinity WiFi hotspots, a wireless gateway at no additional cost, the ability to obtain low-cost or no-cost computers, unlimited data, *and* free digital skills training.<sup>2</sup> Notably, while the IE price of \$9.95 per month has remained steady since the program launched, speeds for that service have increased seven times, including more than doubling during the early days of the pandemic.<sup>3</sup> Recognizing the critical need for Internet-ready devices in addition to a broadband connection, Comcast has distributed more than 200,000 free and subsidized laptops.<sup>4</sup> The IE program has been designed to eliminate barriers for financially constrained households and help more families benefit from home Internet access. To become an IE customer, there is no credit check required, no term contract requirement, and customers who do not have a social security number (or prefer not to provide their social security number) may provide other forms of identification to apply.

- Since 2011, 124,000 low-income Delaware residents in 31,000 homes have connected to the Internet through IE.
- The top cities for IE connections include Wilmington, Dover, Newark, New Castle, and Seaford.

Comcast/Xfinity proudly participates in the Affordable Connectivity Program (“ACP”) with all tiers of Internet service the company offers, including two tiers (IE and IE Plus) that are fully covered by the \$30 ACP benefit. Beyond connectivity, we work with tens of thousands of partners across the country, including nonprofits and city leaders, to support digital skills training to improve economic mobility. We offer free training through our IE Learning Center: Internet Essentials - Free Internet from Xfinity (xfinity.com), which features hundreds of modules on Internet basics, online safety, digital skills for everyday life, and advanced skill-building.<sup>5</sup> The content is curated from partners like Common Sense Media, Goodwill, CNBC, Women in Sports Technology, and more. In addition, Comcast has partnered with several experts, including ConnectSafely, Older Adults Technology Services (“OATS”), and Council for Opportunity in Education, to develop printed digital skills curricula that are distributed to thousands of community partners free of cost. These include several online safety toolkits for seniors and students, discussion guides for parents, and our Jurassic World Science, Technology, Engineering, Arts, and Math (“STEAM”) curricula. Comcast has long invested in nonprofit partners focused on digital skills via the Comcast NBCUniversal Foundation to help

provide skills-building, job training, and other career development offerings for the full spectrum of learners, from elementary, middle and high school students to adults. Locally, these organizations include Boys & Girls Clubs of Delaware, Metropolitan Wilmington Urban League (“MWUL”), Latin American Community Center, Delaware Hispanic Commission, and the Green Beret Project, among others. Comcast has supported more than 30 Delaware nonprofits in recent years, and the Latin American Community Center recognized Comcast as its “Corporate Citizen of the Year” at its October 2023 Grand Ball.<sup>6</sup>

According to a recent study, “Wired and Hired: Employment Effects of Subsidized Broadband Internet for low-Income Americans” published in the American Economic Journal, IE customers make an average of \$1,385 more per year and are 8 percent more likely to be employed than those eligible for but not connected through IE.<sup>7</sup>

### **Digital Equity Challenges and Opportunities**

**Barriers to Broadband Adoption.** Both longitudinal research and empirical evidence demonstrate that the primary barriers to broadband adoption extend beyond affordability and include perceived relevance and digital readiness, among others:<sup>8</sup>

*Perceived Relevance.* A significant population of Americans who have not yet adopted home broadband do not recognize the relevance of such connectivity. The National Urban League (“NUL”) Lewis Latimer Plan explains that perceived relevance may be tied to a lack of awareness and understanding of the Internet’s uses and capabilities, in addition to the necessary skills needed to use it.<sup>9</sup> NTIA’s Internet Use Survey data showed that 58 percent of the 21 million offline households indicated no interest in or need to be online.<sup>10</sup> Moreover, a 2021 Pew Research Center survey found that 71 percent of non-broadband users say that they would not be interested in an at-home broadband connection.<sup>11</sup> These numbers help demonstrate why education for and outreach to the unconnected and newly connected regarding broadband and its associated benefits is imperative for closing the digital divide.

*Digital Readiness.* Digital readiness is “the sum of the technical skills and cognitive skills people employ to use computers to retrieve information, interpret what they find, and judge the quality of that information” and “the ability to communicate and collaborate using the Internet.”<sup>12</sup> Digital readiness challenges impact different parts of people’s lives, including the use of developing technologies, online educational resources, and telehealth capabilities.<sup>13</sup> While the U.S. workforce has a high demand for digital skills, many workers, especially workers of color and those without higher education, lack these skills.<sup>14</sup>

*Other Adoption Barriers.* Other adoption barriers pertain to information and language, distrust, and structural issues tied to poverty. Information and language barriers may pertain to individuals determining program eligibility, parsing an application process, and setting up devices and services. Addressing language barriers is important for Comcast, which is why IE call center agents can help IE applicants in more than 240 languages, in addition to American Sign Language.<sup>15</sup> Distrust may pertain to biases against free services and government programs, as well as uncertainty about additional costs and privacy concerns.<sup>16</sup> Structural barriers may

include complicated housing situations, such as recent moves or plans to relocate.<sup>17</sup> Comcast recognizes that just like there is no single solution to addressing broadband adoption, the underlying challenges are also not monolithic.

**Bridging the Adoption Gap.** Empirical evidence demonstrates that community outreach and engagement – by digital navigators, community-based organizations, community anchor institutions, faith-based leaders, and other trusted voices – is vital to overcoming complex adoption barriers.

To this end, Comcast has been investing for more than a decade to expand digital equity and inclusion in Delaware, including through community outreach and engagement efforts. **Project UP** is our comprehensive initiative to advance digital equity and help build a future of unlimited possibilities. Backed by a \$1 billion commitment to reach tens of millions of people, Project UP encompasses the programs and community partnerships across Comcast, NBCUniversal, and Sky that connect people to the Internet, advance economic mobility, and open doors for the next generation of innovators, entrepreneurs, storytellers, and creators.<sup>18</sup>

Project UP encompasses a number of longstanding and new initiatives in collaboration with local communities, including:

*Digital Navigator Programs.* Digital navigators are a powerful and proven tool to aid broadband adoption. Digital navigators are typically hired volunteers or staff from trusted community institutions — such as libraries, social or public service agencies, and community-based organizations — who can assist users in overcoming barriers to adoption in a tailored manner. Digital navigators can address the relevance of broadband by demonstrating benefits like access to information, telehealth capabilities, and introduction to upskilling programs that serve as pathways to education, employment, and more. A recent Boston Consulting Group (“BCG”) study supported by Comcast surveyed 1,500 people who have participated in programs with digital navigators and found that 65 percent of respondents were able to obtain Internet connectivity or a connected device, and 85 percent of respondents now use the Internet more frequently.<sup>19</sup> The same research demonstrates that the benefits of digital navigators extend beyond individuals obtaining Internet access – almost 50 percent of respondents obtained better health care; more than 40 percent of respondents received support for essentials like food, rent, and housing; and more than one in three respondents found a new job or secured higher incomes.<sup>20</sup>

Given the importance of digital navigators, in 2022 alone, Comcast invested \$11.4 million in more than 225 nonprofits to support digital navigator programs across our service areas.<sup>21</sup>

Additionally, investing in digital navigators will provide individuals from all racial/ethnic and educational backgrounds with the opportunity to learn more from members of their own communities about how broadband-connected technology can be relevant to their lives. Research from BCG revealed several other key findings, including that (1) trust and relationship-building are key to reaching disconnected communities; (2) familiar outreach channels are most

effective at getting learners in the door; (3) one-on-one attention is often most effective, especially for learning fundamental skills; (4) resource-sharing and local coordination can minimize burdens on individual digital navigators; and (5) digital navigators are the trusted voice on the ground for understanding community needs.<sup>22</sup> These solutions address the main barriers to broadband adoption, as described above, and increase digital opportunity for all Delawareans.

*Digital Skills Programs.* As digital navigators play a critical role in helping members of Covered Populations overcome adoption barriers,<sup>23</sup> a related component of successful digital adoption efforts is programming to help people develop digital skills once they are connected. Comcast works with organizations that provide skills building, job training, and other career development offerings for the full spectrum of learners, from high school students to adults. A February 2023 report from the National Skills Coalition and Federal Reserve Bank of Atlanta indicated that 92 percent of jobs available today require digital skills, yet almost one-third of U.S. workers lack opportunities to build these skills.<sup>24</sup> Jobs that require even one digital skill can earn an average of 23 percent more than jobs requiring no digital skills, which translates to an increase of \$8,000 in annual income.<sup>25</sup> Developing these digital skills is not only a value add for individual workers, especially for workers of color, but a benefit to the larger U.S. economy. Comcast supports digital exploration initiatives that teach individuals the basic skills needed to increase competency and confidence in using technology, spark interest in technology careers, and prepare individuals for the jobs of the future through early exposure to technology fields, in-school and after-school programming, technology and computer science programs, and soft skills training. This includes Boys & Girls Clubs of Delaware, MWUL, and the Latin American Community Center.

*Lift Zones.* Comcast, together with nonprofit partners and city leaders, has created more than 1,250 Lift Zones in community centers nationwide, including 13 Lift Zones in Delaware. Lift Zone locations include the Clarence Fraim Boys & Girls Club, Greater Newark Boys & Girls Club, Hilltop Lutheran Neighborhood Center, Bellevue Community Center, Kingswood Community Center, Latin American Community Center, Police Athletic League of Wilmington, The Pearl Center, Walnut Street YMCA, and West End Neighborhood House.<sup>26</sup> Along with free Internet connectivity, Lift Zones offer hundreds of hours of free educational and digital skills content. Not only are 50 percent of low-income households in major Comcast markets within walking distance of a Lift Zone, 40 percent of users report that they would not have had Internet access without the Lift Zone, and 58 percent report that the Lift Zone reduces stress for studying, working remotely, and managing online tasks.

*Internet Essentials Partnership Program.* In addition to IE, the Internet Essentials Partnership Program (“IEPP”) is designed to help accelerate Internet adoption and provides the opportunity for school districts and other organizations to fund and quickly connect large numbers of students and families to broadband access. Delaware partners include the United Way of Delaware.

*ACP Support.* Among other significant investments in affordability initiatives, Comcast is committed to promoting ACP. Comcast has supported and/or co-hosted nearly 900 ACP sign-up events nationwide since October 2022, resulting in thousands of ACP enrollments. These events have taken place at senior centers, back-to-school fairs, public housing facilities, festivals, fiestas, and in parks.

*Other Initiatives: Accessibility.* Comcast remains focused on helping members of Covered Populations, including individuals with disabilities. Comcast continues to innovate in the accessibility realm, building accessibility into our products and services like the X1 Voice Remote and the Xfinity Adaptive Web Remote and providing the Accessibility Support Center and the American Sign Language Support Center.<sup>27</sup> Recently, the Comcast NBCUniversal Foundation awarded a \$1.3 million two-year grant to Easterseals to expand digital literacy training for young adults with disabilities enrolled in Easterseals employment programs.<sup>28</sup> Students with intellectual and/or developmental disabilities ages 16 to 24 will be trained on how to navigate the Internet, communicate through email, create PowerPoint presentations, prepare resumes, use assistive technology, and more.<sup>29</sup>

### **Final Thoughts**

Comcast encourages Delaware to focus on digital equity efforts that will be the most impactful, including digital navigators, digital skills training programs, and partnerships. Comcast believes that partnerships are paramount to advancing digital equity efforts because closing the digital divide starts at the local level by meeting people where they are and responding to their specific needs. Communities win when the private sector, government, and community organizations join forces to achieve shared goals. To that end, Delaware should create an inclusive framework that allows many organizations to participate directly in grant programs and that fosters such participation through partnerships and coalitions. Comcast's more than a decade of dedicated digital adoption and community engagement efforts demonstrate that the private sector has been a critical partner in facilitating digital equity efforts to date. Delaware's Digital Equity Act implementation should seek to amplify and scale the efforts of these existing successful relationships and ensure that the private sector continues to be a force multiplier for public funding.

Thank you again for the chance to offer our thoughts on the State's Draft Plan. Comcast looks forward to continuing to work with the Delaware Broadband Office as it refines and implements its Digital Equity Plan.

Sincerely,

Kevin C. Broadhurst  
Comcast

<sup>1</sup> *Comcast Partners with Delaware to Connect More than 2,600 Unserved Homes and Businesses*, Comcast Beltway Region (Nov. 2, 2023),

<https://beltway.comcast.com/2023/11/02/comcast-partners-with-delaware-to-connect-more-than-2600-unserved-homes-and-businesses/>.

<sup>2</sup> See *Internet Essentials*, Comcast Corp., <https://corporate.comcast.com/impact/digital-equity/internet-essentials> (last visited Dec. 4, 2023).

<sup>3</sup> Recognizing the many challenges presented by the pandemic, eligible new customers received 60 days of free Internet service through IE during the pandemic. See, e.g., Press Release, Comcast Corp., *Comcast Extends 60-Days of Free Internet Service to New Internet Essentials Customers* (June 18, 2020), <https://corporate.comcast.com/press/releases/comcast-extends-free-internet-service-new-internet-essentials-customers>.

<sup>4</sup> Comcast Corp., *Internet Essentials Progress Report 30*, [https://update.comcast.com/wp-content/uploads/sites/33/dlm\\_uploads/2022/06/IE-ProgressReport\\_6-23-22.pdf](https://update.comcast.com/wp-content/uploads/sites/33/dlm_uploads/2022/06/IE-ProgressReport_6-23-22.pdf).

<sup>5</sup> *Internet Essentials Learning Center*, Xfinity, <https://www.xfinity.com/learn/internet-service/internet-essentials/learning> (last visited Dec. 4, 2023).

<sup>6</sup> *Comcast Partners with Delaware to Connect More than 2,600 Unserved Homes and Businesses*, Comcast Beltway Region (Nov. 2, 2023), <https://beltway.comcast.com/2023/11/02/comcast-partners-with-delaware-to-connect-more-than-2600-unserved-homes-and-businesses/>.

<sup>7</sup> George W. Zuo, *Wired and Hired: Employment Effects of Subsidized Broadband Internet for Low Income Americans*, 13 Am. Econ. J.: Econ. Pol’y 447 (Aug. 2021), <https://www.aeaweb.org/articles?id=10.1257/pol.20190648>.

<sup>8</sup> See National Urban League, *The Lewis Latimer Plan for Digital Equity and Inclusion* 53 (2021) (“NUL Lewis Latimer Plan”), [https://nul.org/sites/default/files/2021-03/NUL%20LL%20DEIA%20033021%20Latimer%20Plan\\_vFINAL\\_11AM.pdf](https://nul.org/sites/default/files/2021-03/NUL%20LL%20DEIA%20033021%20Latimer%20Plan_vFINAL_11AM.pdf) (noting that “[e]xtensive public and private surveys suggest that, since 2010, there are three principal causes of the adoption gap, broadly speaking: problems of affordability, digital readiness, and perceived relevance”).

<sup>9</sup> See *id.* at 61.

<sup>10</sup> NTIA, *Switched Off: Why Are One in Five U.S. Households Not Online?* (Oct. 5, 2022), <https://ntia.gov/blog/2022/switched-why-are-one-five-us-households-not-online>.

<sup>11</sup> Andrew Perrin, *Mobile Technology and Home Broadband 2021*, Pew Research Center (June 3, 2021), <https://www.pewresearch.org/internet/2021/06/03/mobile-technology-and-home-broadband-2021/>.

<sup>12</sup> NUL Lewis Latimer Plan at 60.

<sup>13</sup> *Id.* at 61.

<sup>14</sup> Broderick Johnson, *National Skills Coalition Report: We Must Close the Digital Skill Divide*, Comcast Stories (Feb. 8, 2023), <https://corporate.comcast.com/stories/national-skills-coalition-report-close-digital-skill-divide>.

<sup>15</sup> Press Release, Comcast Corp., *Comcast Commits to Investing \$1B Over Next 10 Years to Reach 50M Low-Income Americans With Tools and Resources to Succeed in Digital World* (Mar. 24, 2021), <https://corporate.comcast.com/press/releases/comcasts-internet-essentials-program-hits-ten-year-mark>.

<sup>16</sup> Matt Kalmus et al., Boston Consulting Group, *A Human Approach to Closing the Digital Divide* 3, 4, 8 (June 13, 2022) (“June 2022 BCG Study”), <https://mkt-bcg-com-public-pdfs.s3.amazonaws.com/prod/how-to-close-digital-divide-with-human-approach.pdf>. <sup>17</sup> Chris Goodchild, et al., Boston Consulting Group, *Boosting Broadband Adoption and Remote K-12 Education in Low-Income Households* 6 (May 12, 2021), <https://mkt-bcg-com-public-pdfs.s3.amazonaws.com/prod/accelerating-broadband-adoption-for-remote-education-low-income-households.pdf>.

<sup>18</sup> *Project UP*, Comcast Corp., <https://corporate.comcast.com/impact/project-up> (last visited Dec. 4, 2023).

<sup>19</sup> See June 2022 BCG Study at 2, 15.

<sup>20</sup> *Id.* at 15.

<sup>21</sup> See Broderick Johnson, *ACP Week of Action: Comcast’s Commitment to Affordable Connectivity for All*, Comcast Stories (June 14, 2023), <https://corporate.comcast.com/stories/acp-week-of-action-comcast-commitment-affordable-connectivity-for-all>.

<sup>22</sup> June 2022 BCG Study at 22-23.

<sup>23</sup> The Digital Equity Act defines “Covered Populations” to include (1) individuals who live in low-income households; (2) aging individuals; (3) incarcerated individuals, other than individuals who are incarcerated in a Federal correctional facility; (4) veterans; (5) individuals with disabilities; (6) individuals with a language barrier, including individuals who are English learners and have low levels of literacy; (7) racial and ethnic minorities; and (8) rural inhabitants. See NTIA, Digital Equity Act of 2021; Request for Comment, 88 Fed. Reg. 13101, 13102 (Mar. 2, 2023).

<sup>24</sup> Broderick Johnson, *National Skills Coalition Report: We Must Close the Digital Skill Divide*, Comcast Stories (Feb. 8, 2023), <https://corporate.comcast.com/stories/national-skills-coalition-report-close-digital-skill-divide>.

<sup>25</sup> *Id.*

<sup>26</sup> *Comcast Offering 140 Lift Zones Across Greater Philadelphia, New Jersey and Northern Delaware*, Comcast Philadelphia & New Jersey (Jan. 10, 2023), <https://philadelphia.comcast.com/2023/01/10/comcast-offering-140-lift-zones-across-greater-philadelphia-new-jersey-and-northern-delaware/>.

<sup>27</sup> *Accessibility*, Comcast Corp., <https://corporate.comcast.com/impact/accessibility> (last visited Dec. 4, 2023).

<sup>28</sup> Press Release, Easterseals, *Easterseals Announces Two-Year Grant of \$1.3M From the Comcast NBCUniversal Foundation* (June 7, 2023), <https://www.easterseals.com/news-and->

[stories/press-releases/easterseals-announces-2.html](#).

<sup>29</sup> Id.

### **DTI'S RESPONSE TO COMCAST'S COMMENTS**

Thank you for your comments. Comcast has been a leader in serving covered populations and we appreciate your advocacy for the ACP and your investments in the communities you serve. We especially appreciate the data provided that supports our planned investments in digital navigators and workforce readiness and training. We do not yet have guidance on how future Digital Equity Act grant monies can be spent, but we do plan to have a comprehensive approach to implementation that includes the private for-profit sector as well government and nonprofits.

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### **BENTON INSTITUTE, RECEIVED DECEMBER 4, 2023**

One key requirement of state digital equity plans is that they include a state's vision of digital equity. The National Telecommunications and Information Administration (NTIA) suggests that digital equity visions address at least these two questions:

1. What will digital equity look like in the context of your state?
2. What are the broad goals that should be accomplished in executing this plan (e.g., improve rural health outcomes, increase underrepresented youth employment in technology-related fields)?

NTIA has specifically advised states to "lead with equity," intentionally identifying, amplifying, and centering the voices of those most affected by the digital divide and disconnected communities.

With the extraordinary task and responsibility of state policymakers and local communities in mind, the Benton Institute for Broadband & Society launched the Visions of Digital Equity project to aid both in ensuring that more community voices are heard in crafting visions that increase opportunity for all.

Through surveys, community meetings, interviews, conversations, and a collaborative writing process with community contributors, we have arrived at a set of principles to help guide both the process and the resulting visions of digital equity.

We learned that a well-crafted vision of digital equity has the potential to be very powerful. It can:

- Offer a glimpse of a state transformed by universal connectivity,
- Provide a roadmap and resources for the digital inclusion efforts to come, and
- Act as a north star for goal setting, planning, and implementation efforts over the months and years to come.

The best visions of digital equity will be community centered and focused on creating change, specific and clearly articulated, and ambitious but attainable.

The Benton Institute for Broadband & Society reviewed the draft *Delaware Digital Equity Plan* and shared a summary of it with our readers (<https://www.benton.org/blog/plan-digital-equity-delaware>).

Upon review, we offer 10 Principles for Digital Equity Visions (see <https://www.benton.org/sites/default/files/VisionsDigitalEquity.pdf>). We hope these principles help the people of Delaware evaluate both the draft *Delaware Digital Equity Plan* and the Delaware Broadband Office's revision of the plan. To that end, we also offer *A Checklist for Evaluating Digital Equity Visions* (see [https://www.benton.org/sites/default/files/DEV\\_checklist.pdf](https://www.benton.org/sites/default/files/DEV_checklist.pdf))

Thank you for the opportunity to weigh in on the plan; I would be happy to answer any questions or discuss the potential of Delaware's vision for digital equity.

**Kevin Taglang**

*Executive Editor*

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#### **DTI'S RESPONSE TO BENTON INSTITUTE'S COMMENTS**

Thank you for your comments. It is helpful to know of all available resources as we proceed in planning how to accomplish the objectives of the Plan, including any expanded description or demonstration of our vision.